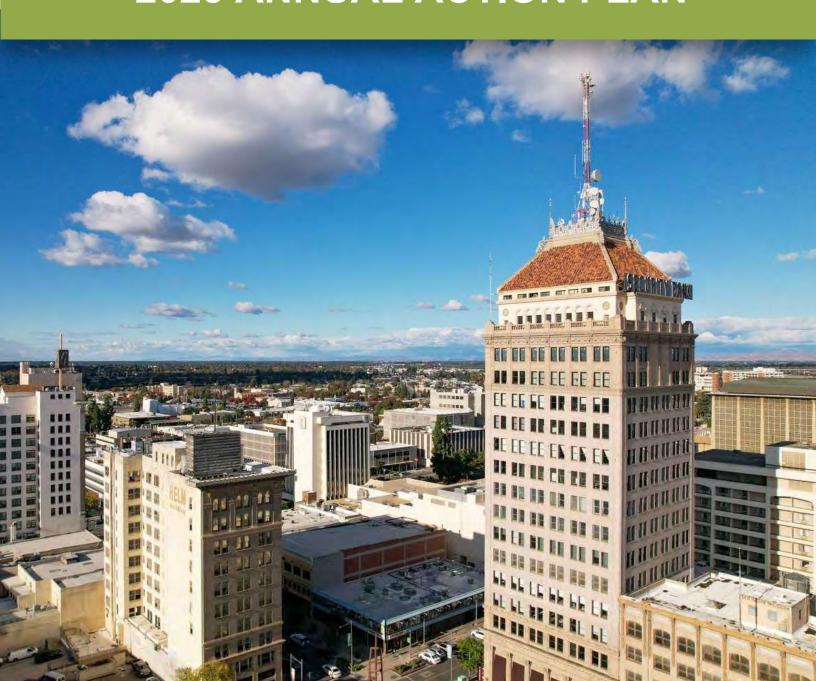


# 2025-2029 CONSOLIDATED PLAN & 2025 ANNUAL ACTION PLAN



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# **EXECUTIVE SUMMARY**

# ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

Every five years, the City of Fresno must prepare a strategic plan (known as the Consolidated Plan) which governs the use of federal housing and community development grant funds that it receives from the United States Department of Housing and Urban Development (HUD). When preparing Consolidated Plans, grantees must assess needs and issues in their jurisdictions. Community Development Block Grant (CDBG), Home Investment Partnerships Program (HOME), Emergency Solutions Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) program funds received by the City from HUD are covered in this Consolidated Plan.

The City must also submit to HUD separate Annual Action Plans for each of the five years during the Consolidated Plan period. The Annual Action Plan serves as the City's yearly application to HUD and is required for the City to receive the annual allocation from the grant program. This grant from HUD is known as an Entitlement Grant Program because communities receive the funds every year if they meet program requirements and criteria associated with the grant. Under HUD's grant program regulations, the City of Fresno may use its CDBG, HOME, and ESG grant funds within the city of Fresno. HOPWA funds are received and administered by the City for the entirety of Fresno County, known as its "Eligible Metropolitan Statistical Area" or EMSA. With its HOPWA funds, the City is required to serve eligible persons living anywhere within the EMSA and not just within city limits.

#### 2. Summary of the objectives and outcomes identified in the Plan Needs

Grantees must assess the needs in their jurisdictions as a key part of the Consolidated Plan process. To inform development of priorities and goals over the next five years, the Consolidated Plan's Needs Assessment discusses housing, community development, and economic development needs in Fresno. The Needs Assessment relies on data from the US Census, 2016-2020 American Community Survey (ACS) five-year estimates, and a special tabulation of ACS data known as Comprehensive Housing Affordability Strategy (CHAS) data that estimates the number of households with one or more housing needs. Local data regarding homelessness and assisted living is included. Finally, public input gathered through interviews, focus groups, meetings, and a community survey are coupled with data analysis to identify priority needs related to affordable housing, homelessness, assisted housing, community development, and economic development in Fresno.

Priorities identified during the development of the City's 2025-2029 Five-Year Plan include:

• Improve quality of life by providing housing and supportive services for residents experiencing or at-risk of homelessness, including homelessness prevention, case

management, wrap-around services, emergency shelter, transitional housing, and permanent supportive housing.

- Improve standards of living by increasing access to safe and affordable housing through development, acquisition, or rehabilitation of affordable for-sale or rental housing; owner-occupied housing rehabilitation, such as roof repairs, minor home repairs, and rehabilitation/reconstruction; rental housing repair or rehabilitation; and housing assistance programs for low-income households.
- Increase resident prosperity by supporting neighborhood revitalization through site
  development to facilitate access to affordable housing, improvements to or
  development of public infrastructure, or improvements to existing or development
  of new public facilities owned by the City of Fresno or partner agencies.
- Invest in the community by providing services to low- and moderate-income individuals that promote well-being and improved quality of life through projects and activities that support children and families, people experiencing or at-risk of homelessness, victims of domestic violence, or other non-homeless special needs groups.
- Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement and providing activities for residents and housing providers that promote the advancement of fair housing.

#### 3. Evaluation of past performance

During the most recently completed program year (2023-2024 CAPER), the City of Fresno met its one-year goals in the following programs:

- Community services- public service activities other than low/moderate income housing benefit (1-year goal: 155 persons assisted; actual: 826 persons assisted)
- Community services- businesses assisted (1-year goal: 18 businesses assisted; actual: 114 businesses assisted)
- Homelessness- Public service activities other than low/moderate income housing benefit (1-year goal: 834 persons assisted; actual: 7,085 persons assisted)
- Homelessness- Tenant-based rental assistance/ Rapid Rehousing (1-year goal: 121 persons assisted; actual: 264 persons assisted)
- Homelessness- Homeless person overnight shelter (1-year goal: 0 persons assisted; actual: 381 persons assisted)
- Public infrastructure and facilities- Public facility or infrastructure activities other than low/ moderate income housing benefit (1-year goal: 8,948 persons assisted; actual: 54,150 persons assisted)
- Safe and affordable housing- Homeowner housing rehabilitated (1-year goal: 30 housing units; actual: 68 housing units)

• Safe and affordable housing- Rental units constructed (1-year goal: 22 housing units; actual: 33 housing units)

The City did not meet its one-year goals in the following programs:

 Safe and affordable housing- Homeowner housing added(1-year goal: 2 housing units; actual: 0 housing units)

#### 4. Summary of citizen participation process and consultation process

An important component of the research process for this Consolidated Plan involved gathering input from residents and stakeholders regarding housing and community development conditions, needs, and opportunities in Fresno. The planning team used a variety of approaches to achieve meaningful community engagement with residents and other stakeholders, including community workshops, stakeholder interviews, resident focus groups, pop-up events, and a community-wide survey.

#### **Community Meetings**

The City of Fresno hosted eight in-person and virtual community workshops to understand housing and community development needs and opportunities in the city. Each workshop began with a brief presentation that provided an overview of the Consolidated Plan, the community engagement process, the project website and survey, the project timeline, and the types of analysis to be included in the study. The presentations were followed by interactive discussions of community need, fair housing, and access to opportunity. Two workshops were held virtually via Zoom—residents could join online or by phone—and six were held in-person in neighborhoods across the city. A total of 66 participants joined a community workshop.

#### Stakeholder Interviews

The planning team also engaged with stakeholders representing a variety of perspectives through in-depth individual and small group interviews. Discussion topics included barriers to housing and community development needs and opportunities, fair housing, housing discrimination, access to opportunity, and fair housing resources. A total of 17 community stakeholders participated in a stakeholder interview, representing a range of viewpoints, including fair housing, affordable housing, community and economic development, neighborhood development, schools and education, youth services, senior services, health and mental health services, homelessness, housing and services for people with disabilities, substance abuse services, refugee and immigrant services, domestic violence services, local government, and others.

#### **Focus Groups**

In addition to stakeholder interviews, the planning team engaged with residents through focus groups facilitated through CASA of Fresno and Madera Counties, an organization that provides services to children and youth in, and transitioning out of, foster care; County of Fresno Department of Behavioral Health; and Fresno Interdenominational Refugee Ministries (FIRM). Focus groups included an interactive discussion of housing and

community development needs, fair housing issues, and access to opportunity. 31 residents participated in a focus group.

#### **Community Survey**

The fourth method for obtaining community input was a 29-question survey available to the general public, including people living or working in the city and other stakeholders. Survey questions focused on housing and community development needs and opportunities, fair housing, and access to opportunity. The survey was available online on the project website and in hard copy in English, Spanish, and Hmong from September 2024 through January 2025. Hard copies were distributed in the three languages at inperson community meetings, pop-up events, and focus groups. A total of 237 survey responses were received.

#### **Pop-Up Events**

The planning team conducted two pop-up engagement activities, during which facilitators engaged with residents informally in community locations. Pop-up engagement is useful for raising awareness of the plan and obtaining input from residents who may not be sufficiently tuned into fair housing issues to attend a meeting on the subject, but who have opinions to share nonetheless. The planning team held two pop-up events, one at River Park Farmers Market during a trick-or-treat event, and one at Victory Village, a City-owned emergency shelter, during a cookout. During these events, the planning team handed out flyers with information about meeting dates and a link to the community survey, provided paper copies of the survey, engaged residents in an activity focused on housing and community development needs, and offered residents candy at the trick-or-treat event and toiletries at the emergency shelter. Through these pop-up events, the planning team engaged more than 100 residents in the Consolidated Plan and Annual Action Plan.

#### **Publicity for Community Engagement Activities**

Advertisement for the community workshops and survey targeted the general public, as well as nonprofits, service providers, housing providers, and others working with low- and moderate-income households and special needs populations. Public notice of community input opportunities was provided through announcements on the City's website and social media, the project website, newspaper articles and public notices, e-mails to community stakeholders, and door hangers placed at households within one mile of each community meeting location. Stakeholder interview invitations were sent to more than 100 contacts representing a variety of viewpoints, including elected officials and staff, housing developers, nonprofit organizations, homeless housing and service providers, mental health service providers, organizations serving people with disabilities, family and senior services, workforce development organizations, and others. Meeting advertisements noted that accommodations (including translation, interpretation, or accessibility needs) were available if needed; no requests for accommodations were received.

#### 5. Summary of public comments

The City of Fresno held a 30-day public comment period to receive comments on the draft Consolidated Plan and Annual Action Plan from March 3, 2025, to April 3, 2025. During that time, copies of the draft plans were made available for public review on the project

website, FresnoConPlan.org, and residents and stakeholders could provide written comments. Residents and stakeholders could also mail or deliver written comments to the Community Development Division at 2600 Fresno Street, Fresno, CA 93721, or e-mail comments to info@mosaiccommunityplanning.com. The City received 27 comments on the draft plans. The City held a final public hearing on the draft plans on June 12, 2025. A summary of community engagement results is provided in the following section. Complete survey results and outreach materials can be found in the appendix.

# 6. Summary of comments or views not accepted and the reasons for not accepting them

All public comments were accepted and taken into consideration in preparing the Consolidated Plan.

#### 7. Summary

During the development of the Consolidated Plan, the City identified a set of priority needs through community engagement and analysis of housing and community development data. These priorities include homelessness housing and services, housing access and quality, infrastructure and public facility improvements, public services, and community engagement, planning, and administration. Over the Consolidated Plan period of 2025-2029, funding from CDBG, ESG, HOME, and HOPWA will be focused on addressing these highest priority needs. The Consolidated Plan also contains goals, measurable objectives, and implementation actions for each of the plan's elements.

Coinciding with the development of the Consolidated Plan is the development of the first year Annual Action Plan, including the Notice of Funding Availability (NOFA) process. Through this process, the City awards CDBG, ESG, HOME, and HOPWA funds to eligible entities including non-profits, government agencies, and developers that provide the services to make progress toward the priority needs.

# THE PROCESS

# PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

#### TABLE 1 - RESPONSIBLE AGENCIES

Agency Role	Name	Department/Agency
Lead Agency	FRESNO	
CDBG Administrator	FRESNO	City of Fresno Planning and Development Department, Community Development Division
HOPWA Administrator	FRESNO	City of Fresno Planning and Development Department, Community Development Division
HOME Administrator	FRESNO	City of Fresno Planning and Development Department, Community Development Division
ESG Administrator	FRESNO	City of Fresno Planning and Development Department, Community Development Division

#### **Narrative**

The City's Community Development Division within the Planning and Development Department is responsible for preparing the Consolidated Plan, Annual Action Plans, and Consolidated Annual Performance and Evaluation Reports (CAPERs). This 2025-2029 Five-Year Consolidated Plan covers the period from July 1, 2025, through June 30, 2030. The plan identifies priority community development and housing needs in Fresno and describes the City's strategy to address them. The Annual Action Plan included with this Plan discusses specific projects to be funded during the 2025 program year, which begins July 1, 2025, and ends June 30, 2026.

The Community Development Division administers the CDBG, HOME, ESG, and HOPWA grants and works with subrecipient organizations to ensure compliance with program requirements.

#### **Consolidated Plan Public Contact Information**

Planning and Development Department
Community Development Division
2600 Fresno Street, Room 3065
Fresno, CA 93721
559-621-8300
HCDD@fresno.gov

Website: <a href="https://www.fresno.gov/planning/housing-community-development/">https://www.fresno.gov/planning/housing-community-development/</a>

# PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

#### 2. Introduction

The City of Fresno utilized a robust public engagement process to develop its 2025-2029 Five-Year Consolidated Plan. Prior to preparing the draft Plan, the City of Fresno hosted eight public engagement meetings, three focus groups, two pop-up events, offered a public survey and phone interview opportunities, and held a public needs hearing on December 12, 2024. A total of 237 people participated in the survey, 17 in stakeholder interviews, 31 in focus groups, more than 100 in pop-up events, 66 in community meetings, and four provided comments at the public needs hearing. Results of these outreach efforts are summarized in the Community Participation section of the Plan.

The City of Fresno held a 30-day public comment period and a public hearing to receive input from residents and stakeholders on the draft Consolidated Plan prior to approval by the Fresno City Council and submission to HUD.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

Through ESG funding, the City of Fresno provides support to the Multi-Agency Access Program (MAP), which serves as the Fresno Madera Continuum of Care (FMCoC) coordinated intake program for homeless individuals and families in need of services, including physical and mental health, substance abuse, and housing needs. Three MAP Points are located within Fresno's city limits, with the primary point of entry being at the Poverello House, a local non-profit that provides a clinic and shelter.

The City of Fresno has also developed a database of over 500 local service providers with whom it can distribute information and coordinate activities throughout various Fresno communities. Local service providers include those providers in the fields of

workforce development and community advocacy, as well as businessowners, public agencies, and concerned individuals.

Throughout the community engagement period in the preparation of this plan, the City consistently engaged, updated, and encouraged stakeholders to participate in the Consolidated Plan process. Elected leaders, community planners, and public agencies and departments (City, County, and region-wide) also worked to promote the Consolidated Planning process by updating their social media pages, speaking with residents, and circulating email notifications and flyers. Many local service provider organizations forwarded marketing emails to their mailing lists and promoted the events to their clients and other local partners.

In addition to citywide outreach, staff also conducted targeted outreach to neighborhoods immediately surrounding public meeting locations. City of Fresno staff distributed flyers through a door-to-door effort to residents within a one-mile radius of Hahn Phan Tilley Elementary School, Maxie L. Parks Community Center, Pinedale Community Center, Teague Elementary, and Legacy Commons multi-family housing complex to encourage participation in the community needs meetings. In total, about 5,000 households were canvassed to promote participation.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Fresno is a member of the FMCoC which is responsible for coordinating homeless services throughout Fresno and Madera Counties, such as homelessness prevention, outreach to homeless individuals, short and mid-term emergency housing, supportive services, and mental and physical healthcare access.

During the community participation process, the City of Fresno along with Mosaic Community Planning engaged both homeless service providers and current or formerly homeless residents in order to best understand related needs.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

As part of the planning process, the City of Fresno consulted the FMCoC on its ESG program allocation amounts. The City also coordinated with the FMCoC and Fresno County to establish its ESG performance standards in 2011. These standards remain in effect. The Fresno Housing Authority, as the Homeless Management Information System (HMIS) Lead for the FMCoC, conducts the Point in Time count and manages data around homelessness. The Fresno Housing Authority, as well as all other members of the

FMCoC, utilize the Vulnerability Index assessment tool and the Coordinated Entry System.

3. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Representative agencies, groups, and organizations that participated in the planning process for Fresno's 2025-2029 Five-Year Consolidated Plan and 2025 Annual Action Plan are shown in the table on the following pages. In addition to the agencies listed, others may have participated in the online survey, which was anonymous.

TABLE 2 – AGENCIES, GROUPS, ORGANIZATIONS WHO PARTICIPATED

Agency/Group/ Organization	Agency/Group/ Organization Type	Section of Plan Addresses	Consultation Method
California Civil Rights Department	Services – fair housing	Non-homeless special needs	Interview
CASA of Fresno and Madera Counties	Services – children	Non-homeless special needs	Interview
City of Fresno Department of Transportation -Fresno Area Express (FAX)	Other government – city	Non-housing community development strategy	Interview
City of Fresno Office of Community Affairs	Other government - city	Market analysis	Interview
Elder Abuse Services, Inc.	Services - elderly	Non-homeless special needs	Interview
Every Neighborhood Partnership	Civic organization, Services - education	Housing needs assessment, non-homeless special needs	Interview
For All People There is Hope	Civic organization	Housing needs assessment, Non-homeless special needs, Homeless needs	Interview
Fresno Community Development Coalition	Other government - city	Housing needs assessment, Non-housing community development strategy	Interview
Fresno County Department of Behavioral Health	Other government - city	Non-homeless special needs, Homeless needs, Non- housing community development strategy	Interview
Fresno County Public Library	Services – education, broadband	Non-housing community development strategy	Interview

Fresno Housing	Housing	Market analysis, Housing needs assessment	Interview
Fresno Interdenominational Refugee Ministries (FIRM)	Services – non-homeless special needs	Non-homeless special needs, Housing needs assessment	Interview
Habitat for Humanity Greater Fresno Area	Housing	Housing needs assessment, Market analysis	Interview
Legacy Commons	Housing	Housing needs assessment, Market analysis	Interview
Marjaree Mason Center	Housing, Services – domestic violence	Non-homeless special needs	Interview
Pinedale Matters	Civic organization	Non-housing community development strategy	Interview
Resources for Independence Central Valley	Services - disability	Non-homeless special needs	Interview
South Tower Community Land Trust	Civic organization	Housing needs assessment, market analysis	Interview
U.S. Department of Housing and Urban Development Office of Fair Housing and Equal Opportunity (FHEO)	Other government - federal	Housing needs assessment, non-homeless special needs	Interview
WestCare California, Inc.	Services – health, mental health, homelessness	Non-housing community development strategy, Homeless needs	Interview

#### Identify any Agency Types not consulted and provide rationale for not consulting

Efforts were made to consult as broad a group of community stakeholders as possible. Email notifications and invitations regarding the community meetings and survey were distributed to stakeholders by the City of Fresno. No agency types were excluded from participation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

TABLE 3 – OTHER LOCAL / REGIONAL / FEDERAL PLANNING EFFORTS

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Downtown Neighborhoods Community Plan	City of Fresno	The Downtown Neighborhoods Community Plan covers long range planning topics such as urban form, transportation, natural resources, historical/cultural resources and health and wellness. Specific housing related goals including increasing quality of housing and homeownership, and increased access to health and mental health services are also reflected in the strategic plan.
Greater Fresno Region DRIVE Plan	City of Fresno	The DRIVE Plan has goals to improve housing affordability and stability, reduce racial and economic isolation and support environmental justice and sustainability, most of which are addressed in the strategic plan.
Fresno Parks Master Plan	City of Fresno	The Fresno Parks Master Plan includes goals to maintain, improve and expand its existing parks, to include associated recreational facilities.
2023-2031 Fresno Housing Element	City of Fresno	The goals of the 2023-2031 Housing Element are for the City of Fresno to meet its RHNA housing requirements, assist in the development of housing for low-income households, remove government constraints on housing development, conserve existing affordable housing and to promote equal housing opportunity, which are shared goals with this strategic plan.
Street2Home Fresno County	Fresno Housing Authority	Street2Home Fresno County identifies solutions to help reduce and ultimately end unsheltered homelessness. Several recommendations focused on affordable housing and resources for survivors of domestic violence align with the goals and priorities identified in the strategic plan.

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City of Fresno coordinates with the FMCoC and other Continuum of Care member agencies, such as the Fresno Housing Authority, to expand both housing and services for the region's homeless population.

# PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

#### Summarize citizen participation process and how it impacted goal-setting

An important component of the research process for this Consolidated Plan involved gathering input from residents and stakeholders regarding housing and community development conditions, needs, and opportunities in Fresno. The project team used a variety of approaches to achieve meaningful community engagement with residents and other stakeholders, including community workshops, stakeholder interviews, resident focus groups, pop-up events, and a community-wide survey.

#### **Community Meetings**

The City of Fresno hosted eight in-person and virtual community workshops to understand housing and community development needs and opportunities in the city. Each workshop began with a brief presentation that provided an overview of the Consolidated Plan, the community engagement process, the project website and survey, the project timeline, and the types of analysis to be included in the study. The presentations were followed by interactive discussions of fair housing and access to opportunity. Two workshops were held virtually via Zoom—residents could join online or by phone—and six were held in-person at the locations shown below A total of 66 participants joined a community workshop.

#### **Community Meeting #1**

Date:	Monday, October 28, 2024
Time:	6:00 PM
Location:	Teague Elementary School (Cafeteria) 4725 N Polk Ave, Fresno, CA 93722

### **Community Meeting #2**

Date:	Tuesday, October 29, 2024	
Time:	2:00 PM	
Location:	Pinedale Community Center 7170 N San Pablo Ave, Fresno, CA 93650	

### **Community Meeting #3**

Date:	Wednesday, October 30, 2024
Time:	6:00 PM
Location:	Legacy Commons (Common Space) 2255 S Plumas St, Fresno, CA 93706

## Community Meeting #4

Date:	Thursday, November 7, 2024
Time:	10:00 AM
Location:	Virtual (via Zoom)

### **Community Meeting #5**

Date:	Tuesday, November 12, 2024	
Time:	10:00 AM	
Location:	Maxie L. Parks Community Center 1802 E California Ave, Fresno, CA 93706	

#### **Community Meeting #6**

Date:	Tuesday, November 12, 2024
Time:	6:00 PM
Location:	Hanh Phan Tilley Elementary School (Cafeteria) 2280 N Valentine Ave, Fresno 93722

### **Community Meeting #7**

Date:	Wednesday, November 13, 2024			
Time:	2:00 PM			
Location:	Legacy Commons (Common Space) 2255 S Plumas St, Fresno, CA 93706			

#### **Community Meeting #8**

Date:	Tuesday, November 19			
Time:	6:00 PM			
Location:	Virtual (via Zoom)			

#### Stakeholder Interviews

The planning team also engaged with stakeholders representing a variety of perspectives through in-depth individual and small group interviews. Discussion topics included barriers to housing and community development needs and opportunities, fair housing, housing discrimination, access to opportunity, and fair housing resources. A total of 17 community stakeholders participated in a stakeholder interview, representing a range of viewpoints, including fair housing, affordable housing, community and economic development, neighborhood development, schools and education, youth services, senior services, health and mental health services, homelessness, housing and services for people with disabilities, substance abuse services, refugee and immigrant services, domestic violence services, local government, and others.

#### **Focus Groups**

In addition to stakeholder interviews, the planning team engaged with residents through focus groups facilitated through CASA of Fresno and Madera Counties, an organization that provides services to children and youth in and transitioning out of foster care; County of Fresno Department of Behavioral Health; and Fresno Interdenominational Refugee Ministries (FIRM). Focus groups included an interactive discussion of housing and community development needs, fair housing issues, and access to opportunity. 31 residents participated in a focus group.

#### **Community Survey**

The fourth method for obtaining community input was a 29-question survey available to the general public, including people living or working in the city and other stakeholders. Survey questions focused on housing and community development needs and opportunities, fair housing, and access to opportunity. The survey was available online on at the project website and in hard copy in English, Spanish, and Hmong from September 2024 through January 2025. Hard copies were distributed in the three languages at in-person community meetings, pop-up events, and focus groups. A total of 237 survey responses were received.

#### **Pop-Up Events**

The planning team conducted two pop-up engagement activities, during which facilitators engaged with residents informally in community locations. Pop-up engagement is useful for raising awareness of the plan and obtaining input from residents who may not be sufficiently tuned into housing or community development issues to attend a meeting on the subject, but who have opinions to share nonetheless. The planning team held two pop-up events, one at River Park Farmers Market during a trick-or-treat event, and one

at Victory Village, a City-owned emergency shelter, during a cookout. During these events, the planning team handed out flyers with information about meeting dates and a link to the community survey, provided paper copies of the survey, engaged residents in an activity focused on housing and community development needs, and offered residents candy at the trick-or-treat event and toiletries at the emergency shelter. Through these pop-up events, the planning team engaged more than 100 residents in the Consolidated Plan and Annual Action Plan.

#### **Public Comment Period and Public Hearing**

The City of Fresno held a 30-day public comment period to receive comments on the draft Consolidated Plan and Annual Action Plan from March 3, 2025, to April 3, 2025. During that time, copies of the draft plans were available for public review on the project website, FresnoConPlan.org, and residents and stakeholders could provide written comments. Residents and stakeholders could also mail or deliver written comments to the Community Development Division at 2600 Fresno Street, Fresno, CA 93721, or e-mail comments to info@mosaiccommunityplanning.com. The City received 27 comments on the draft plans. The City held a public needs hearing on December 12, 2024 and received four comments. The City held a final public hearing on the draft plans on June 12, 2025. A summary of community engagement results is provided in the following section. Complete survey results and outreach materials can be found in the appendix.

#### **Publicity for Community Engagement Activities**

Advertisement for the community workshops and survey targeted the general public, as well as nonprofits, service providers, housing providers, and others working with low- and moderate-income households and special needs populations. Public notice of community input opportunities was provided through announcements on the City's website and social media, the project website, newspaper articles and public notices, e-mails to community stakeholders, and door hangers placed at households within one mile of each community meeting location. Stakeholder interview invitations were sent to more than 100 contacts representing a variety of viewpoints, including elected officials and staff, housing developers, nonprofit organizations, homeless housing and service providers, mental health service providers, organizations serving people with disabilities, family and senior services, workforce development organizations, and others. Meeting advertisements noted that accommodations (including translation, interpretation, or accessibility needs) were available if needed; no requests for accommodations were received.

TABLE 4 – CITIZEN PARTICIPATION OUTREACH CITIZEN PARTICIPATION OUTREACH

Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received
Community meetings	Broad community	66 participants	<ul> <li>Housing Needs and Opportunities</li> <li>Housing in Fresno has become less affordable in recent years.</li> <li>There is a need to support development of high-quality affordable housing in a diversity of housing types.</li> <li>There is a need to support access to homeownership in the city.</li> <li>There is a need to ensure that rental housing is in good condition.</li> <li>There are significant disparities in availability of quality housing and access to opportunity across the city's neighborhoods. Previous redlining and disinvestment have contributed to a lack of housing in good condition and of retail, resources, and services in the southwest Fresno area in particular.</li> <li>The City should support development of affordable housing in neighborhoods with access to opportunity, including transportation, grocery stores, schools, parks, retail, and services.</li> <li>There is a need to support residents experiencing homelessness, youth transitioning from foster care, and migrant workers in accessing housing, employment, and supportive services.</li> <li>Rental assistance is an ongoing need in preventing homelessness.</li> <li>Vacant buildings could be used to develop small housing units as transitional housing.</li> <li>Accessibility requirements for all housing units would increase access to housing for seniors and residents with disabilities.</li> </ul>

			<ul> <li>Community Development Needs and Opportunities</li> <li>There is a continued need for services for survivors of domestic violence, elder abuse, and human trafficking.</li> <li>There is a need to increase walkability and pedestrian safety in the city.</li> <li>There is a need to invest in public facilities and infrastructure, particularly in south and west Fresno and the downtown area.</li> <li>Needed facility and infrastructure improvements include parks, lighting, sidewalks, enhancements for libraries, spaces for youth to gather when they're not in school, Boys and Girls Clubs, health clinics that accept MediCal, and drinking water stations.</li> <li>Residents and stakeholders noted a need for public infrastructure improvements to increase shade, such as adding to the city's tree canopy and proving bus shelters.</li> <li>There is a need for investments in public services to support residents in accessing opportunities, such as job training and readiness programs and youth activities.</li> <li>There is a need to increase access to information about available resources.</li> <li>Participants noted a need for door-to-door canvassing and TV and radio advertising about planning processes to increase residents' involvement in planning processes.</li> </ul>
Stakeholder interviews	Housing and service providers  Community developmen t practitioners	17 participants	<ul> <li>Need for more affordable housing units for rental and homeownership, apartments, duplexes with larger units.</li> <li>More affordable housing to address the large numbers of unhoused residents who need to get into housing. There are large numbers of renters who are unstably housed, in debt, losing their home, or at some kind of risk. Rising housing costs contribute to homelessness.</li> <li>Support for youth transitioning from foster care- designated housing for two years.</li> </ul>

- Support accessing housing for people in treatment and rehab services.
- Relief programs for residents who are behind on utilities, mortgage, and rental payments There have been no programs available since March 2024. Many people are behind on rent and facing eviction. Rental assistance should be a permanent program.
- The number of homeless encampments has increased.
- Many people are waiting for housing choice vouchers.
- There should be more transparency in how funding for housing is used and distributed.
- Vouchers for hotels, placements in transitional or permanent supportive housing.
- Small, affordable senior housing; culturally responsive senior housing for the southeast Asian community.
- Seniors waiting for Section 8 have difficulty paying rent and electricity.
- Safe haven housing for elder abuse survivors.
- Need for affordable 3-4 bedroom apartments for larger families.
- Housing for survivors of domestic violence with an intentional, coordinated approach.

#### Community development needs and opportunities

- Parks and greenspace to support community health in all neighborhoods. There are huge disparities in access to park space across Fresno neighborhoods. Some parks do not feel safe because of drug activity.
- Community garden spaces for elders and people who want to get involved in the community.
- Group exercise programs for elders.
- Improvements to road safety, particularly around schools. Fog is dangerous for students crossing the streets.

•	The outskirts of Fresno (Calwa Park area) and the west side have
	fewer road improvements and traffic safety measures. Lights, road
	improvements, pedestrian safety, and sidewalks are needed.

- Expanded transportation services to assist residents in accessing employment/ training opportunities and HIV services. There is a need for more buses and more bus shelters.
- Expanded sidewalks.
- Infrastructure to support economic or housing development- curbs, gutters, sidewalks, sewer and water. Parts of the city, such as southwest Fresno, don't have complete infrastructure networks.
- Increased education about budgeting and financial management to keep people stably housed.
- Homelessness prevention.
- Task force to understand the root causes of homelessness and develop solutions.
- Preventing youth from going into foster care.
- Unemployment is high. For many clients, a job would solve their housing problems. People without degrees in particular have issues with finding jobs. There is a need to reduce barriers for small businesses and development to support an environment that creates jobs at all levels and jobs with family-sustaining wages.
- Employment training and apprenticeship programs are needed. Fresno Economic Opportunity Commission and Valley Build have programs, but there is a need for more options, especially in central, west, and east Fresno. Young people coming out of school can't afford to pay for college, but jobs that don't require a degree don't pay enough for housing.
- Funding for energy assistance programs. LIHEAP ran out in July. People lose their homes because they don't have electricity.
- Support with applications for assistance.

			<ul> <li>Improved access to food. MediCal has a grocery delivery program.         Transportation may be an issue for residents trying to go to the First Fruits Market.     </li> <li>Workforce development and just general infrastructure in languages other than English and Spanish.</li> <li>Expanding access to internet in low-access areas.</li> </ul>
Stakeholder meeting	Members of Hope & Effort Appropriatel y Thriving for South West Fresno Community (HEAT)	4 participants	<ul> <li>Mail flyers to all households; hand deliver flyers to all households.</li> <li>Announcements on local channels.</li> <li>Outreach should not be limited to 1 mile radius.</li> <li>People in affected area are not being informed.</li> <li>Signage at community meeting locations was too small.</li> <li>City receives money based on community, but community does not have input and money is never put back into the community.</li> <li>Money should be spent on revitalization.</li> <li>Road improvements and lighting for bus stops needed.</li> </ul>
CASA of Fresno and Madera Counties Focus Group	Participants in CASA programs	8 participants	<ul> <li>Housing Needs and Opportunities</li> <li>Housing for people in foster care and people aging out of foster care.</li> <li>More funding for Family Unification Program (FUP) vouchers.</li> <li>Lots of people are worried about the availability of vouchers because there are so many people leaving the foster care system. For youth waiting for an FUP voucher to come through, generally the only option is the shelter.</li> <li>FUP doesn't take into account whether you have a car loan; you'll still have to pay the same amount in rent regardless of other bills that you have. Dealing with transition from foster care to maintaining a household on their own is "a mountain for our kids to climb."</li> <li>More apartments or small homes by the Poverello House.</li> <li>Many foster youth end up homeless because they can't stay in their current housing when funding runs out.</li> </ul>

- The numbers don't accurately count youth served by CASA as homeless because many are staying with a friend; however, this is out of necessity and not a long-term solution to their housing need.
- Dorms or group homes for non-minor dependents. Many shelters are specifically for families.

#### Community Development Needs and Opportunities

- Transportation. There are cases where youth may find somewhere to live, but it's a two-hour commute by bus to work even if it isn't really that far away.
- Education and job training. Many youth aged 18-21 are working at minimum wage jobs.
- Higher wage jobs to help people afford housing. The places that are hiring are not paying enough to afford a place to live. Being paid \$16 an hour means youth are living paycheck-to-paycheck, especially if they have a car loan.
- People could be employed to clean existing parks or provide security. There are ways people could be provided with opportunities to work in exchange for housing. The City doesn't need to spend more money on parks; funding could be spent on youth housing.
- Life skills training. While AB12 extended care from 18 to 21, a lot of the youth CASA sees are not more prepared to live on their own at 21 than they were at 18. Services for youth age 18-21 should include life skills training, budgeting and taxes, and applying for medical insurance (Medi-Cal), jobs, driver's licenses, etc.
- There is a need for life skills resources for people living on their own or with roommates for the first time.
- In many programs, youth might end up living with three to four roommates. A trauma-informed approach would be better.
- Programs need more capacity and funding to serve individual needs and provide support.

			<ul> <li>Assistance for City Center, which houses the Mission on the first floor and housing on the second and third floor, including a foster youth center.</li> <li>A variety of supportive services – job coaching, transportation to work, and food resources.</li> <li>Many shelters are starting to kick people out unless they provide certain financial information. There's a need for more resources to help each individual.</li> </ul>
Fresno County Department of Behavioral Health Focus Group	Participants in County Behavioral Health programs	6 participants	<ul> <li>Housing Needs and Opportunities</li> <li>Transitional housing/ sober living home that allows residents to stay for three to six months to get people back on their feet while they have time to look for a job. They have a community to grow in and restart their lives. RH Community Builders has bought hotels and turned them into housing, which has been a successful model. Days Inn has been transformed into income-based apartments and looks great. Sober living homes that are self-paid should be based on income. They should feel safe so people can come and go easily.</li> <li>A halfway house that one resident was put into contact with through the VA had a lot of resources, and people would come to check in every week to see what residents were doing to move forward. There wasn't a strict system for checking in and out of the building, so residents were given more freedom to get back into school, get jobs, etc. The VA gave residents three months of rent so that they could save up to find housing after that.</li> <li>More sober living housing accessible to people with MediCal. CalViva pays for sober living homes.</li> <li>WestCare helps people with sober living, but residents may get roomed with someone they don't know. There is a need for studios. Some residents bring in drugs, making it difficult for people to live there.</li> <li>There needs to be a place for people to go who have pets that aren't service animals.</li> </ul>

- There is a need for substance abuse/ mental health dual diagnosis homes/ shelters so that staff is more equipped to handle residents' issues.
- RH Community Builders has housing for college students that is strictly for residents who are homeless who are enrolled full-time in school. There is a need for more housing for people who are going to school with dual diagnosis (mental health issues and substance abuse disorder).
- There is a need for homes that are affordable for families and for small, affordable homes located in good areas. Section 8 is helpful for people who get it. Families with children can afford an apartment. There is a need for assistance for housing that people can qualify for in a good area. In 2014, the wait list for Section 8 was two to five years, so many residents never make it off the wait list.
- It is difficult to qualify for a loan. There is a need for assistance with qualifying for a loan and downpayment assistance.

#### Community Development Needs and Opportunities

- Community programs so that residents can meet new people and have something to do.
- With strict regulations on cars and smog, there should be assistance to get cars to qualify.
- CalViva provides two Uber rides per week, which is helpful.
- There is a need for more seasonal or temporary jobs outside of Foster Farms. A program in Portugal provided subsidized employment for people trying to get their lives together, and the City would pay part of the wages. Jobs with CalTrans would be a good partnership. People should be able to afford to live when they have a job.
- Four days per week of group and anger management classes through Pathways was helpful. It was difficult when it went down to three days.
- The Mission and Poverello House have excellent food.

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Fresno	FIRM	17	Housing Needs and Opportunities
Interdenomination al Refugee Ministries (FIRM) focus group	program participants	participants	<ul> <li>Affordable housing. Market rate units are too expensive to afford.</li> <li>Construction of low- and moderate-income housing doesn't keep up with the need.</li> <li>Affordable housing in decent condition in North Fresno or Clovis is needed.</li> <li>Development of low-income housing. City could purchase a plot of land for low- and moderate-income housing.</li> <li>Purchasing a home in a good area is unaffordable.</li> <li>It's hard to find a two-bedroom apartment for \$800 to \$900/month, and Section 8 and public housing have wait lists. Housing that is affordable is often unsafe.</li> <li>More affordable housing with income restrictions for very low-income groups. Now even on Section 8, housing is expensive.</li> <li>Owners want tenants to reapply every month under Section 8 and can increase the rent frequently.</li> <li>Landlords don't fix problems with units.</li> <li>More updated units.</li> <li>Water and sewer issues have not been fixed.</li> <li>When housing is available and affordable it is in undesirable condition, or the property is not maintained.</li> <li>High utility costs.</li> <li>Community Development Needs and Opportunities</li> </ul>
			<ul> <li>More buses on existing routes. Many people wait 30 minutes for a bus; a 15-minute wait would be more reasonable. Specifically, bus line 28 that travels along Dakota and Maple.</li> </ul>
			<ul> <li>Improved bus stops. Some benches have no covering, aren't safe, or don't exist at all. This comment is specifically in regard to bus line 28 but may also apply to other areas of the city.</li> </ul>
			<ul> <li>Job training, job search assistance, resume help.</li> </ul>

			<ul> <li>More parks and better lighting at existing parks, including in the North Sierra Vista area.</li> <li>PG&amp;E assistance. It's expensive even with a payment plan. Residents have tried to apply for assistance.</li> <li>Free internet service.</li> <li>Law to require leases of at least 6 months. Law to limit rent increases to every 1 or 2 years.</li> <li>Exercise parks for the elderly.</li> <li>More community gardens; gardening is a way to stay healthy.</li> <li>Culturally appropriate therapy groups through organizations like FIRM.</li> <li>Pedestrian infrastructure improvements. Fresno is not really a walkable city.</li> <li>More lighting at Ashlan and Willow area, including at parks.</li> <li>Better lighting at Woodward Park.</li> <li>Not very many playgrounds south of Shaw (zip code 93726); residents have to travel to go to a decent playground.</li> </ul>
Community survey	Broad community	237 respondents	Top housing needs <ul> <li>Construction of new affordable rental units</li> <li>Family housing</li> <li>Energy efficiency improvements to housing</li> </ul> <li>Top public facilities/ infrastructure needs         <ul> <li>Street, road, or sidewalk improvements</li> <li>Homeless or domestic violence shelters</li> <li>Community parks, gyms, or recreational fields</li> <li>Youth centers</li> </ul> </li> <li>Top community/ economic development needs         <ul> <li>Redevelopment or demolition of abandoned properties</li> <li>Incentives for creating jobs</li> </ul> </li> <li>Top public services needs</li>

			<ul> <li>Employment training</li> <li>Food banks/ community meals</li> <li>After school services</li> <li>Domestic abuse services</li> <li>Housing counseling</li> <li>Top homelessness needs</li> <li>Homelessness prevention</li> <li>Permanent housing</li> <li>Transitional/ supportive housing programs</li> </ul>
Public needs hearing	Broad community	4 comments	<ul> <li>Promote comment opportunities at shelters; include items from the housing element such as special needs shelters, safe parking lots, and need for safe camps; robust jobs program; old service providers accountable through grievance procedures; have a lived experience board.</li> <li>Outreach is poor; need to outreach to more low-income people by knocking on doors. Have service providers perform outreach.</li> <li>Everything is becoming unaffordable, first-time homebuyers cannot get a prequalification letter and renters, even subsidized renters, cannot afford rent. Consider options like tiny homes, 3D printing, and manufactured homes.</li> <li>Need services for property owners.</li> </ul>
Public comment period	Broad community	27 comments	<ul> <li>Need for grants for shared housing, stabilization programs, and housing for women and children</li> <li>Need for jobs</li> <li>Affordable housing for households with debt</li> <li>Improvements in sidewalks are needed to improve safety</li> <li>Need for information about planning processes in Spanish</li> <li>Need to prioritize affordable housing</li> <li>Greater oversight and accountability of programs</li> </ul>

•	Need to create 'lived experience board' of residents who have
	experienced being unhoused to shape programs
•	Assessment of gaps in housing for people experiencing
	homelessness should drive the City's policy

- Need to strengthen programs that prevent homelessness
- Need to implement actions in the Here to Stay report, including rent stabilization, preserving affordable housing, and setting aside units for permanent affordable housing
- Support for Housing First approach
- Implement strategies in Analysis of Impediments to Fair Housing Choice
- Need to ensure that unhoused residents can access permanent supportive housing units established from Project Homekey shelters
- HART team has thrown away belongings of unhoused residents
- Need for a community-based response to homelessness as opposed to a law enforcement response
- There is a need to fund domestic violence shelters and winter warming centers
- Need for trauma-informed shelters
- Need for employment opportunities for residents with housing challenges with services to support continued employment
- Need to reduce concentration of crisis housing and include it in areas with transportation and access to resources
- Need for more rental housing options
- Need to prioritize building new housing
- Need to streamline zoning regulations to encourage new development
- Many older units in need of repair
- Need more housing options for large families
- High rents and limited availability of units
- Need for a property where residents experiencing homelessness can receive services, rather than being moved around

			<ul> <li>Homelessness is a problem in northwest Fresno</li> <li>Need to specify conclusions in plan documents and make plans easier to read</li> <li>Need to support homeownership</li> </ul>
Public hearing	Broad	16 participants	<ul> <li>Poverello House supports staff funding recommendations for street outreach (ESG) and Papa Mike's Café workforce development program (CDBG). Papa Mike's is a free restaurant designed to feed those who are hungry and is a workforce development program. It connects with the youth job corps program to support workforce development in the culinary field in commercial kitchens, restaurant kitchens, and operating food trucks</li> <li>South Tower Community Land Trust spoke in support of funding for the land trust and a coalition of organizations, including the Mighty and Black Queer through HOPWA. Staff did not recommend funding. There is not enough diversity in HOPWA programs. The organization is doing innovative work in the Tower district and offers a different level of care at the neighborhood level. Would like to receive the balance of programs that are overfunded relative to their requests.</li> <li>Mighty Community Advocacy supports youth and pregnant youth and their families. Part of the application with South Tower Community Land Trusts. Provide doula and sexual health services, education and community services, and trauma informed care. Prepared to extend services to residents with HIV/AIDS. Served 337 youth in 2024.</li> <li>Central Valley Justice Coalition spoke in favor of CDBG funding and support for the work of the coalition. This year the organization worked with over 400 individuals at risk of human trafficking.</li> <li>Hope at Vision View spoke in support of CDBG plan. Thankful to see intentional and thoughtful investment. The organization provides a small business incubator. Funding request was to repair a compromised roof.</li> </ul>

- Radio Bilingue offers musical programs in English, Spanish, and Mixteco and has a history of training youth. The organization will have a new Center at 450 E. Belmont. The organization is asking for support.
- Chinatown Fresno Foundation spoke in support of the grant funding. The organization will receive funding for micro-enterprise services. It has a bookstore in Chinatown because of this funding.
- Support for funding recommendations from staff and support for HVAC improvements to Maxie L. Parks community center. It was the only center without HVAC and was using swamp coolers.
- Poverello House is grateful for the recommendation for funding outreach through ESG. The organization provides outreach to families experiencing homelessness. The funding provides for three outreach workers.
- Fresno Housing spoke in support of the HOME tenant-based rental assistance program. It provides up to two years of rental assistance.
- Highway City Community Development is appreciative of support for funding to run a health program in an underserved area. It provided free healthcare for everyone, mostly serving children in the school system (Central Unified).
- Community Medical Center HIV services appreciates the recommendation for funding through HOPWA. Being able to provide housing for patients will improve adherence for patients.
- Boys and Girls Club appreciates the recommendation. The organization serves four clubs in the city.
- The city needs housing. If someone is unhoused, when they come to a clinic, they should be connected to housing and mental health resources and case management. It is important to have them follow up about the housing.

# **NEEDS ASSESSMENT**

#### **NA-05 Overview**

#### **Needs Assessment Overview**

To inform the development of priorities and goals over the next five years, this section of the Consolidated Plan discusses housing, community development, and economic development needs in the city of Fresno. It relies on data from the U.S. Census, the 2016-2020 5-Year American Community Survey (ACS), and a special tabulation of ACS data known as Comprehensive Housing Affordability Strategy (CHAS) data that estimates the number of households with one or more housing needs. Local data regarding homelessness and assisted housing is included. Finally, public input gathered through stakeholder interviews, focus groups, meetings, public hearings, and the community survey are coupled with data analysis to identify priority needs related to affordable housing, homelessness, assisted housing, community development, and economic development in Fresno.

# NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

#### **Summary of Housing Needs**

According to the 2016-2020 5-Year American Community Survey, Fresno has a population of 526,145 residents living in 170,135 households. The city's population increased 3% between 2009 and 2020. The data also indicates that the city's median household income is \$53,368, up 29% from the median income of \$41,531 in 2009.

Table 6 categorizes households by income and household type, including small families (2-4 members), large families (5 or more members), households with seniors, and households with children 6 years or younger. According to 2016-2020 CHAS data, there are 83,290 households who are low- or moderate-income, with incomes at or below 80% of the HUD Adjusted Median Family Income (HAMFI). Together, these low-to-moderate-income households make up nearly half (49%) of all households in Fresno.

The largest shares of low- and moderate-income households are small families (38%) and families with young children (26%). Elderly households comprise 19% of low-to-moderate-income households, followed by large family households (15%). Frail elderly households (containing at least one person age 75 years or older) are the least likely to have low-to-moderate-incomes out of all family types listed (12%).

For many low- and moderate-income households in Fresno, finding and maintaining suitable housing at an affordable cost is a challenge. Tables 6 through 11 identify housing needs by tenure based on Comprehensive Housing Affordability Strategy (CHAS) data. CHAS data is a special tabulation of the U.S. Census Bureau's American Community Survey (ACS) that is largely not available through standard Census products. This special dataset provides counts of the number of households that fit certain combinations of HUD-

specified housing needs, HUD-defined income limits (primarily 30, 50, and 80% of HAMFI), and household types of particular interest to planners and policy makers.

To assess affordability and other types of housing needs, HUD defines four housing problems:

- 1. Cost burden: A household has a cost burden if its monthly housing costs (including mortgage payments, property taxes, insurance, and utilities for owners and rent and utilities for renters) exceed 30% of monthly income.
- 2. Overcrowding: A household is overcrowded if there is more than 1 person per room, not including kitchens and bathrooms.
- 3. Lack of complete kitchen facilities: A household lacks complete kitchen facilities if it lacks one or more of the following: cooking facilities, refrigerator, or a sink with piped water
- 4. Lack of complete plumbing facilities: A household lacks complete plumbing facilities if it lacks one or more of the following: hot and cold piped water, a flush toilet, or a bathtub or shower.

HUD also defines four severe housing problems, including a severe cost burden (more than 50% of monthly household income is spent on housing costs), severe overcrowding (more than 1.5 people per room, not including kitchens or bathrooms), lack of complete kitchen facilities (as described above), and lack of complete plumbing facilities (as described above).

In the city of Fresno, approximately 71,620 households (42% of all households) experience a housing problem. Twenty-three percent (23%), or 38,675 households, experience a severe housing problem. The most common housing problem in Fresno is cost burden, which affects nearly one-third (32%) of all households and comprises three-fourths of households with housing problems (75%).

Table 7 shows that 28,645 households, or 40% of households with a housing problem, are severely cost burdened. An additional 25,080 households are cost burdened, spending 30% to 50% of household income on housing costs. Together, 79% of all Fresno households with a housing problem spend more than 30% of their income on housing costs. Cost burden has the greatest impact on very low-income renters. Among cost burdened renters, 47% are very low-income (earning between 0-30% AMI). However, severe cost burden has the greatest impact on very low-income homeowners (54%).

While affordability is the primary issue facing low- and moderate-income residents, overcrowding and substandard housing also affect these households. Nineteen percent (19%) of households with housing problems (13,964 households) experience overcrowding, defined as households with more than one person per room. In addition, 8% (or 5,935 households) experience severe overcrowding (households with 1.51 or more person per room). A total of 1,570 (2% of households) lack complete plumbing or kitchen facilities. Lastly, 4% of households reported having zero or negative income.

Housing problems not related to affordability affect just over one in five households (21%) with housing problems in Fresno.

Other known housing problems outside of HUD-defined housing problems include blight conditions and limited economic viability of neighborhoods (e.g. the location of affordable housing in proximity to employment, education, fresh food, clean environment, and other services and opportunities). The remainder of this section characterizes local housing needs in more detail. The Market Analysis component of the Consolidated Plan identifies resources available to respond to these needs (public housing, tax credit and other subsidized properties, housing and services for the homeless, and others).

TABLE 5 - HOUSING NEEDS ASSESSMENT DEMOGRAPHICS

Demographics	Base Year: 2009	Most Recent Year: 2020	% Change						
Population	510,450	526,145	3%						
Households	161,915	170,135	5%						
Median Income	\$41,531.00	\$53,368.00	29%						
Data Source: 2000 Censu	Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)								

#### **Number of Households Table**

TABLE 6 - TOTAL HOUSEHOLDS TABLE

	0-30% HAMFI	>30- 50% HAMFI	>50- 80% HAMFI	>80- 100% HAMFI	>100% HAMFI
Total Households	31,235	23,180	28,875	16,460	70,385
Small Family Households	10,870	8,950	12,095	7,290	32,985
Large Family Households	4,180	3,310	5,355	2,895	9,515
Household contains at least one person 62-74 years of age	5,870	4,270	5,520	3,370	15,895
Household contains at least one person age 75 or older	3,260	3,215	3,240	1,420	6,255
Households with one or more children 6 years old or younger	8,295	5,660	7,340	3,555	9,430
Data Source: 2016-2020 CHAS					

# **Housing Needs Summary Tables**

5. Housing Problems (Households with one of the listed needs)

**TABLE 7 – HOUSING PROBLEMS TABLE** 

Renter						Owner				
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
NUMBER OF HO	NUMBER OF HOUSEHOLDS									
Substandard Housing - Lacking complete plumbing or kitchen facilities	430	465	355	215	1,465	50	10	20	25	105
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	1,560	1,380	1,440	765	5,145	110	205	260	215	790
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	2,640	1,415	1,445	670	6,170	300	350	715	330	1,695
Housing cost burden greater	14,430	5,510	1,185	90	21,215	3,205	2,265	1,630	330	7,430

than 50% of income (and none of the above problems)										
Housing cost burden greater than 30% of income (and none of the above problems)	2,820	6,450	6,950	1,740	17,960	730	1,395	3,410	1,585	7,120
Zero/negative Income (and none of the above problems)	2,115	0	0	0	2,115	410	0	0	0	410

6. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

TABLE 8 – SEVERE HOUSING PROBLEMS

		Renter					Owner		
0-30% AMI	>30- 50% AMI	>50-80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
USEHOL	DS								
19,060	8,770	4,425	1,740	33,995	3,660	2,825	2,625	895	10,005
6,705	8,205	13,025	6,875	34,810	1,810	3,370	8,800	6,950	20,930
0	0	0	0	0	0	0	0	0	0
	19,060 6,705	19,060 8,770 6,705 8,205	0-30% AMI         >30- 50% AMI         >50-80% AMI           USEHOLDS         4,425           6,705         8,205         13,025	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI           USEHOLDS           19,060         8,770         4,425         1,740           6,705         8,205         13,025         6,875	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI         Total           USEHOLDS         19,060         8,770         4,425         1,740         33,995           6,705         8,205         13,025         6,875         34,810	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI         Total         0-30% AMI           USEHOLDS           19,060         8,770         4,425         1,740         33,995         3,660           6,705         8,205         13,025         6,875         34,810         1,810	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI         Total         0-30% AMI         >30- 50% AMI           19,060         8,770         4,425         1,740         33,995         3,660         2,825           6,705         8,205         13,025         6,875         34,810         1,810         3,370	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI         Total         0-30% AMI         >30- 50% AMI         >50- 80% AMI           19,060         8,770         4,425         1,740         33,995         3,660         2,825         2,625           6,705         8,205         13,025         6,875         34,810         1,810         3,370         8,800	0-30% AMI         >30- 50% AMI         >50-80% AMI         >80- 100% AMI         Total         0-30% AMI         >30- 50% AMI         >80- 80% AMI         >80- 100% AMI           USEHOLDS           19,060         8,770         4,425         1,740         33,995         3,660         2,825         2,625         895           6,705         8,205         13,025         6,875         34,810         1,810         3,370         8,800         6,950

# 7. Cost Burden > 30%

TABLE 9 - COST BURDEN > 30%

		Rer	nter			Ov	vner	
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total
NUMBER C	F HOUSI	EHOLDS						
Small Related	8,135	6,265	4,135	18,535	1,240	1,440	1,965	4,645
Large Related	3,165	1,930	1,415	6,510	505	620	965	2,090
Elderly	4,490	2,695	1,355	8,540	1,980	1,535	1,760	5,275
Other	5,635	3,605	2,510	11,750	565	420	645	1,630
Total need by income	21,425	14,495	9,415	45,335	4,290	4,015	5,335	13,640
Data Source:	2016-2020	CHAS						

# 8. Cost Burden > 50%

# TABLE 10 - COST BURDEN > 50%

		Rer	iter			Owner			
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	
NUMBER (	OF HOUS	EHOLDS							
Small Related	6,750	2,325	485	9,560	1,100	880	620	2,600	
Large Related	2,705	670	185	3,560	355	300	160	815	
Elderly	3,405	1,455	385	5,245	1,620	845	655	3,120	
Other	4,905	1,740	305	6,950	310	330	235	875	
Total need by income	17,765	6,190	1,360	25,315	3,385	2,355	1,670	7,410	
Data Source:	2016-2020	CHAS							

9. Crowding (More than one person per room)

TABLE 11 - CROWDING INFORMATION - 1/2

	Renter						Owner			
	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100 % AMI	Total	0- 30 % AMI	>30 - 50% AMI	>50 - 80% AMI	>80- 100 % AMI	Total
NUMBER C	F HOUS	SEHOLI	DS							
Single family households	3,555	2,425	2,175	1,345	9,500	340	315	770	335	1,760
Multiple, unrelated family households	495	185	555	80	1,315	60	245	205	205	715
Other, non- family households	210	220	190	44	664	10	0	0	0	10
Total need by income	4,260	2,830	2,920	1,469	11,479	410	560	975	540	2,485
Data Source:	2016-2020	CHAS								

TABLE 12 - CROWDING INFORMATION - 2/2

	Renter				Owner				
	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0- 30% AMI	>30-50% AMI	>50- 80% AMI	Total	
Households with Children Present				Data	Unavai	lable			

Describe the number and type of single person households in need of housing assistance.

Estimates of the number of non-elderly single person households in need of housing assistance are included in the "other, non-family" category of Tables 9 and 10. This

category includes multi-person households whose members are unrelated (e.g., roommates, un-married partners, etc.). Fresno has 13,380 single-person or multi-person unrelated households that are both low- to moderate-income and spend more than 30% of their incomes on housing costs. Single-person and multi-person unrelated households make up just under one-fourth (23%) of all cost burdened households. Renters of this household type experience cost burdens over seven times the rate of "other, non-family" homeowners.

Table 9 shows the number of Fresno households that are cost burdened, spending more than 30% of their income on housing costs. The table indicates that nearly half (48%) of all single-person renters who spend more than 30% of their income on housing costs are considered extremely low-income (earning 30% AMI or less). Single-person homeowners who are cost burdened are most likely to have moderate incomes (40%). Severe cost burdens, in which a household spends more than 50% of their income on housing costs, also have severe effects on single-person households. There are 6,950"other, non-family" renter households that are severely cost burdened. Of these renter households, 96% earn below 50% AMI.

In Table 11, CHAS data indicates that 664 "other, non-family" renter households experience overcrowding. Among households experiencing overcrowding, 99% are low-income renter households. CHAS data identified only 10 overcrowded single-person owner households, all of which were extremely low-income.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

Data gathered from 2016-2020 ACS estimates that there are 74,571 individuals with disabilities in Fresno, representing 14% of the population. There is no data available that shows housing needs or households with disabled persons; however, patterns found in CHAS data on household income and housing problems can be used to estimate the need for housing assistance among the population with disabilities. Assuming the pattern of low- to moderate-income households experiencing housing problems applies, poverty status data could indicate if disabled residents have a greater risk of experiencing housing problems. 2016-2020 ACS estimates that 28% of the population with disabilities falls below the federal poverty level of \$12,760 for a single person in 2020. In comparison, households with incomes below 30% HAMFI comprised only 18% of all households in Fresno but accounted for 40% of all households experiencing one or more housing problems. Therefore, a larger proportion of low-income residents would likely indicate increased susceptibility to housing problems for disabled persons. Additionally, people with disabilities often face greater difficulty finding appropriate housing, given the scarcity of housing that is both affordable and accessible to people with disabilities.

Open Justice, a criminal justice database published by the California Department of Justice, reports that there were 7,535 domestic violence-related calls for assistance in

Fresno County in 2020.¹ Several agencies assist clients who have experienced domestic violence and need housing assistance. The Marjaree Mason Center reports in its 2022-2023 annual report that it provided 184 beds through one emergency safe house and two transitional housing programs. Naomi's House, a shelter for single, homeless women, offers 34 beds nightly. The Fresno Housing Authority also allows victims of domestic violence to have priority on its interest list. While other shelter and transitional housing providers exist, such as Rescue Mission and Evangel House, the gap between services and domestic violence calls may indicate the need for significant housing assistance for this population. According to the FMCoC 2024 Point-in-Time Count, which is discussed in more detail in NA-40, there are 743 victims of domestic violence experiencing homelessness, comprising 17% of the total homeless population. Out of these 743 homeless DV survivors, 187 were sheltered in emergency shelter or transitional housing (25% of all homeless DV survivors) and 556 were unsheltered (74%), indicating a need for more affordable housing dedicated to serving this vulnerable population.

## What are the most common housing problems?

CHAS data indicates that the most common housing problem in Fresno, regardless of tenure type, is cost burden. Approximately one-third of all households in Fresno (35%) spend 30% or more of their income on housing. Additionally, severe housing cost burdens affect 12% of all Fresno residents. Households with low incomes are particularly vulnerable to severe cost burdens. A quarter (25%) of low-income households are severely cost burdened. Cost burdens have the greatest impact on extremely low-income households, affecting 82% of households earning 0-30% AMI. While affordability is the most common housing problem, overcrowding, severe overcrowding and substandard housing affect 13,150 low- to- moderate income households, or 16% of Fresno's low- to moderate-income households.

# Are any populations/household types more affected than others by these problems?

Renters at nearly every income level are more likely than homeowners to experience at least one housing problem. Cost burdens affect renters at 2.5 times the rate of homeowners, while severe cost burdens affect renters at 2.8 times the rate of homeowners. This is particularly true for extremely low- and very low-income renters, who experience more housing problems than all low- to moderate-income homeowners combined. Overcrowding also affects more renters than homeowners. Renters are 4.5 times more likely than homeowners to experience overcrowding, and 6.5 times more likely than homeowners to experience severe overcrowding.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and

<sup>&</sup>lt;sup>1</sup> Domestic Violence-Related Calls for Assistance (2020). Fresno County. https://openjustice.doj.ca.gov/exploration/crime-statistics/domestic-violence-related-calls-assistance

# individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

According to 2016-2020 ACS estimates, approximately 23% of Fresno residents live at or below the poverty level. Of the total 170,135 households in Fresno, 11% are families with children under the age of 18 that are living below the federal poverty line. A significant share of the population living below the poverty line (82%) spends more than 30% of their income on housing, not including childcare, medical or transportation costs. Low wages, rising rental costs, and the scarcity of affordable housing for extremely low-income households place these vulnerable households at even greater risk for eviction or homelessness. Households who have experienced homelessness and are receiving rapid re-housing assistance often face barriers to obtaining housing. Contributing factors include prior histories of homelessness or eviction, physical or mental disabilities, poor credit, criminal histories, and limited access to additional education or job skills training. The greatest need of formerly homeless families and individuals receiving rapid rehousing assistance is the availability of housing affordable to households earning 50% AMI or below. For formerly homeless families and individuals nearing the termination of assistance, the most pressing needs are: access to health, mental health, and legal services; access to affordable transportation, housing, and childcare; and ongoing case management and supportive services.

# If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Fresno's 2023-2031 Housing Element includes several populations that are deemed "atrisk", including households with housing problems; youth exiting the foster care system; households nearing the termination of housing assistance; those fleeing domestic violence; seniors on fixed incomes; persons with disabilities; persons with mental health/substance abuse disorders; and other special needs populations.

# Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

The most fundamental risk factor for homelessness is extreme poverty combined with unaffordable housing costs. Households— especially renters— with incomes under 30% HAMFI and housing cost burdens over 50% are at risk of homelessness, especially if they experience a destabilizing event such as loss of employment, significant reduction in work hours, or the development of a medical emergency/condition.

# NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

This section assesses the housing needs of racial and ethnic groups at various income levels in comparison to needs at that income level as a whole to identify any disproportionately greater needs. According to HUD, a disproportionately greater need exists when members of a racial or ethnic group at a given income level experience housing problems at a greater rate (10 percentage points or more) than the income level as a whole. Tables 13 through 16 identify the number of households experiencing one or more of the four housing problems by householder race, ethnicity, and income level. The four housing problems include: (1) cost burdens (paying more than 30% of income for housing costs); (2) overcrowding (more than 1 person per room); (3) lacking complete kitchen facilities; and (4) lacking complete plumbing facilities.

Income classifications for 2020 include:

- Extremely low-income up to 30% of area median income (AMI) or \$20,950 for a family of four;
- Very Low-Income 30 to 50% AMI or \$20,951 to \$34,950 for a family of four;
- Low-Income 50 to 80% AMI or \$34,951 to \$41,940 for a family of four; and
- Moderate Income 80 to 100% AMI or \$41,041 to \$55,900 for a family of four.

### 0%-30% of Area Median Income

Out of 31,235 extremely low-income households in Fresno, 26,270 (or 84%) have at least one housing problem. Based on this data, Pacific Islander households experience housing problems at a disproportionately high rate. Though their total numbers are low, 100% of the 15 low-income Pacific Islander households in Fresno have housing problems. Hispanic households make up the largest total number of extremely low-income households with housing problems (13,045 households), though the rate of housing problems is not disproportionate (87%). Of the remaining extremely low-income households, 82% of Black, 82% of White, 83% of Asian, and 75% of Native American households have at least one housing problem.

TABLE 13 - DISPROPORTIONALLY GREATER NEED 0 - 30% AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	26,270	4,965	0
White	6,455	1,425	0
Black / African American	3,435	755	0
Asian	2,705	570	0
American Indian, Alaska Native	199	65	0
Pacific Islander	15	0	0
Hispanic	13,045	1,980	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

### 30%-50% of Area Median Income

Of the 23,180 very low-income households in Fresno, 19,445 households (84%) have at least one housing problem. As with extremely low-income households, 100% of the 20 Pacific Islander households at this income level have a housing problem, signifying a disproportionate rate for this group. Additionally, Native American households also exhibit housing problems at a disproportionately high rate at this income level (94%). The remaining households experience housing problems at the following rates: Asian households (88%), Black households (87%), Hispanic households (84%), and White households (80%).

TABLE 14 - DISPROPORTIONALLY GREATER NEED 30 - 50% AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	19,445	3,735	0
White	4,850	1,215	0
Black / African American	1,805	260	0
Asian	2,005	275	0
American Indian, Alaska Native	170	10	0
Pacific Islander	20	0	0
Hispanic	10,265	1,950	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

### 50%-80% of Area Median Income

Less than two-thirds (60%) of the 28,875 low-income households in Fresno experience at least one housing problem. At this income level, no households exhibit disproportionately high rates of housing need. The low-income households with the highest rate of housing problems are Asian households, where 65% have at least one housing problem. In comparison to the other income levels, Native American households have the lowest rate of housing need, with 41% of low-income Native households exhibiting at least one housing need.

TABLE 15 - DISPROPORTIONALLY GREATER NEED 50 - 80% AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	17,410	11,465	0
White	5,315	3,605	0
Black / African American	855	990	0
Asian	2,105	1,120	0
American Indian, Alaska Native	24	35	0
Pacific Islander	25	30	0
Hispanic	8,550	5,260	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### 80%-100% of Area Median Income

A little over one-third of all moderate-income Fresno households have a housing problem (36%). Black households at this income level are disproportionately affected, with 50% having a housing problem. Hispanic, White, and Asian households have housing problems at or near the city's average (36%, 35%, and 33% respectively). Moderate-income Native American and Pacific Islander households had rates of housing problems below the city's average (25% and 29%, respectively).

TABLE 16 - DISPROPORTIONALLY GREATER NEED 80 - 100% AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,960	10,500	0
White	2,110	3,835	0
Black / African American	445	445	0
Asian	500	1,035	0
American Indian, Alaska Native	39	115	0
Pacific Islander	10	25	0
Hispanic	2,790	4,930	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

#### Discussion

At extremely low and very low incomes, Pacific Islander households experience disproportionately high rates of housing problems compared with the city's average, with all Pacific Islander households at these income levels experiencing housing problems. At moderate incomes, housing problems disproportionately affect Black/African American households, with 50% of Black moderate-income households experiencing housing problems compared to 36% of all moderate-income households. There are no groups that exhibit disproportionately high rates of housing needs for low-income households earning between 50%-80% AMI.

While disproportionate rates of housing problems tell us about the comparative housing needs across all racial and ethnic groups, they do not fully indicate the level of need within each group. Pacific Islander households, as defined by US Census data, only make up 15 of the city's extremely low-income households and 20 very low-income households. Hispanic households, on the other hand, constitute the majority of households with housing needs. Over 40% of all extremely low-income Fresno households (31,235 households) are Hispanic households with housing problems.

# NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

This section assesses the severe housing needs of racial and ethnic groups at various income levels in comparison to severe needs at that income level as a whole to identify any disproportionately greater needs. Like the preceding analysis, this section uses HUD's definition of disproportionately greater need, which occurs when one racial or ethnic group at a given income level experiences housing problems at a rate that is at least 10 percentage points greater than the income level as a whole.

Tables 17 through 20 identify the number of households with one or more of the severe housing needs by householder race and ethnicity. The four severe housing problems include: (1) severe cost burden (paying more than 50% of income for housing and utilities); (2) severe crowding (more than 1.5 people per room); (3) lack of complete kitchen facilities; and (4) lack of complete plumbing facilities.

#### Income classifications include:

- Extremely low-income up to 30% of area median income (AMI) or \$20,950 for a family of four;
- Very Low-Income 30 to 50% AMI or \$20,951 to \$34,950 for a family of four;
- Low-Income 50 to 80% AMI or \$34,951 to \$41,940 for a family of four; and
- Moderate Income 80 to 100% AMI or \$41,041 to \$55,900 for a family of four.

### 0%-30% of Area Median Income

Out of the 31,235 extremely low- income households in the city of Fresno, 73% have one or more severe housing problem. Pacific Islander households are disproportionately affected at this income level, with 100% of the 15 Pacific Islander households experiencing a severe housing problem. Asian households have the second highest rate of housing problems (78%), followed by Hispanic households (76%), Native American households (74%), Black households (70%), and White households (69%).

TABLE 17 - SEVERE HOUSING PROBLEMS 0 - 30% AMI

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	22,720	8,515	0
White	5,405	2,475	0
Black / African American	2,925	1,265	0
Asian	2,545	730	0
American Indian, Alaska Native	195	69	0
Pacific Islander	15	0	0
Hispanic	11,380	3,655	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

### 30%-50% of Area Median Income

There are 11,595 very low-income households that have at least one severe housing problem, making up half (50%) of all households at this income level. Again, Pacific Islander households are disproportionately affected, with severe housing problems affecting 100% of the 20 Pacific Islander households in the city. Very low-income Asian households also experience severe housing problems at a disproportionate rate of 62%. The share of very low-income Black households with severe housing problems is slightly higher than half (55%), followed by Native American households (53%), Hispanic households (49%), and White households (45%).

TABLE 18 - SEVERE HOUSING PROBLEMS 30 - 50% AMI

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	11,595	11,575	0
White	2,750	3,305	0
Black / African American	1,135	930	0
Asian	1,415	870	0
American Indian, Alaska Native	95	85	0
Pacific Islander	20	0	0
Hispanic	5,985	6,230	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

### 50%-80% of Area Median Income

Out of the total 28,875 low-income Fresno households earning between 50%-80% AMI, just under one-quarter (24%) experience a severe housing problem. Low-income Asian households have disproportionately high rates of housing problems, with 34% having a severe housing problem. Hispanic households have the second highest rate of severe housing problems at 28%. All other racial and ethnic groups are at or below the city's average: 18% of Native American households have a severe housing problem, followed by 20% of White households, and 10% of Black households. At this income level, no Pacific Islander households have severe housing problems.

TABLE 19 - SEVERE HOUSING PROBLEMS 50 - 80% AMI

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	7,050	21,825	0
White	1,780	7,140	0
Black / African American	190	1,655	0
Asian	1,105	2,120	0
American Indian, Alaska Native	10	45	0
Pacific Islander	0	55	0
Hispanic	3,810	10,000	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

#### 80%-100% of Area Median Income

Sixteen percent (16%) of the city's 16,460 moderate-income households have a severe housing problem. Asian and Pacific Islander households at this income level are disproportionately affected, with 27% and 29% having a severe housing problem, respectively. Nineteen percent of Hispanic households, 13% of Black households, 9% of White households, and 3% of Native American households also experience at least one severe housing problem at this income level.

TABLE 20 - SEVERE HOUSING PROBLEMS 80 - 100% AMI

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,635	13,825	0
White	550	5,395	0
Black / African American	115	770	0
Asian	410	1,120	0
American Indian, Alaska Native	4	145	0
Pacific Islander	10	25	0
Hispanic	1,500	6,215	0
Data Source: 2016-2020 CHAS			

<sup>\*</sup>The four severe housing problems are: 1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

#### Discussion

Out of all Fresno households earning 100% AMI or below (99,740), approximately 44% experienced at least one severe housing problem. Hispanic households make up the majority of households at all income groups, as well as the majority of households with one or more severe housing problems. Forty-six percent of all Hispanic households earning less than 100% AMI have severe housing problems. Comparatively, White households, which make up the second largest number of households earning below 100% AMI, have severe housing problems at a rate of 36%. Low-to-moderate-income Native American, Asian, and Black households have higher rates of severe housing problems (47%, 53%, and 49%, respectively). Pacific Islander households experience housing problems at the same rate as White households (36%).

However, at extremely low, very low, and moderate incomes, Pacific Islander households continue to experience a disproportionately higher rate of severe housing problems than the city's average (100% at extremely low and very low incomes, 29% at moderate incomes). At very low, low, and moderate incomes, Asian households have a disproportionate rate of severe housing problems (62%, 34%, and 27%, respectively). At all income levels below 100%, White households in Fresno exhibit lower rates of severe housing problems compared to the city's average.

# NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction:

This section assesses the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole. While the preceding sections assessed all housing and severe housing problems, Table 21 focuses only on the share of income that households spend on housing. Data is broken down into groups that spend less than 30% of their income on housing costs, those paying between 30% and 50% (cost burdened), and those paying over 50% (severely cost burdened). The final column, "no/negative income," identifies households without an income, for whom housing as a share of income was not calculated.

## **Housing Cost Burden**

TABLE 21 – GREATER NEED: HOUSING COST BURDENS AMI

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	99,370	34,440	33,630	2,705
White	39,875	11,175	9,180	610
Black / African American	5,995	2,880	3,835	355
Asian	11,755	3,125	4,020	490
American Indian, Alaska Native	410	160	285	25
Pacific Islander	135	75	45	0
Hispanic	39,160	16,195	15,765	1,085
Data Source: 2016-2020	CHAS			

#### Discussion:

Based on this analysis, Black and Native American households experience disproportionately greater rates of housing cost burden in Fresno compared to other racial or ethnic groups. While 40% of the total city is housing cost burdened, 51% of Black households and American Indian households are considered housing cost burdened. Pacific Islander households experience housing cost burdens at a rate of 47%, followed by Hispanic households (44%) and White households (33%).

# NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

At extremely low, very low, and moderate incomes, Pacific Islander households in Fresno experience a disproportionately higher rate of severe housing problems than the city's average (100% at extremely low and very low incomes, 29% at moderate incomes). At very low, low, and moderate incomes, Asian households have a disproportionate rate of severe housing problems (62%, 34%, and 27%, respectively).

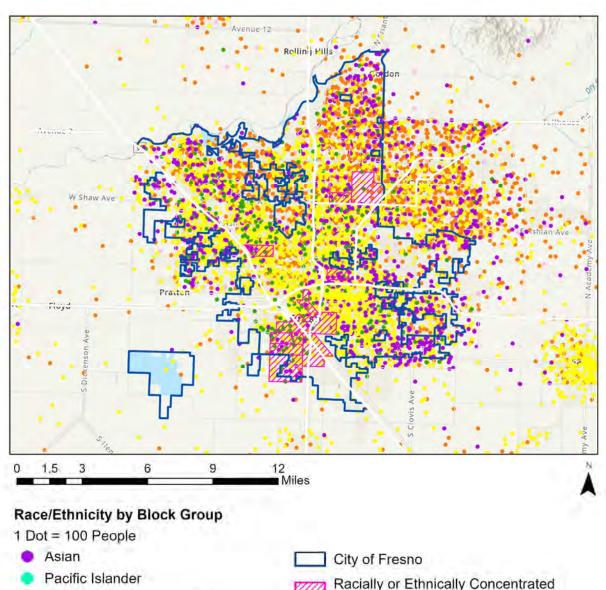
## If they have needs not identified above, what are those needs?

Low-to-moderate-income Asian and Pacific Islander households may also have the need for housing assistance/education available in non-English languages, as well as a need for affordable housing that is culturally competent and capable of housing multigenerational households.

# Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

Both the Asian and Pacific Islander populations are spread out relatively evenly through the city of Fresno (see Figure 1).

FIGURE 1. RACE AND ETHNICITY BY BLOCK GROUP IN THE CITY OF FRESNO



- Black or African American
- Hispanic or Latino
- White
- American Indian and Alaska Native
- Some Other Race
- Two or More Races

Racially or Ethnically Concentrated Areas of Poverty (R/ECAPs)

Source: 2020 Decennial Census

# **NA-35 Public Housing – 91.205(b)**

#### Introduction

The Housing Authority of the City of Fresno and the Housing Authority of Fresno County (combined known as "Fresno Housing"), is responsible for the administration of publicly supported housing in the city and county to house families, the elderly, and people with disabilities. According to HUD's 2020 A Picture of Subsidized Housing (APSH) data, there are approximately 14,161 publicly supported housing units associated with the city's Housing Authority. These units include public housing, Project-Based Section 8, Housing Choice Vouchers, and "other multifamily", which includes units designated for seniors and/or persons with disabilities through the Section 202 and Section 811 programs. There are also approximately 7,508 LIHTC units in the city, 7,029 of which are designated for low-income households earning 60% AMI or less. Together, publicly supported housing in Fresno makes up 7.4% of the city's housing units. The Housing Authority of the City of Fresno and the Housing Authority of Fresno County 2024 Annual Plans provide the most recent record of the Fresno housing inventory. These plans state that there are 923 public housing units and 13,719 Housing Choice Vouchers in use, totaling 14,642 publicly supported housing units.

#### **Totals in Use**

**TABLE 22 - PUBLIC HOUSING BY PROGRAM TYPE** 

	Program Type									
						'	Vouchers			
							Special	Purpose Vol	ucher	
	Certificate	Mod- Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *	
# of units / vouchers in use	0	0	760	6,792	83	6,441	39	133	89	
	Data Source: 2016-2020 CHAS *Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition									

# **Characteristics of Resident**

TABLE 23 – CHARACTERISTICS OF PUBLIC HOUSING RESIDENTS BY PROGRAM TYPE

Program Type										
		Vouchers								
							Special Purp	ose Voucher		
	Certificate	Mod- Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program		
Average Annual Income	0	0	11,498	11,936	9,842	11,933	9,401	12,627		
Average length of stay	0	0	5	6	0	7	1	7		
Average Household size	0	0	2	3	3	3	1	4		
# Homeless at admission	0	0	1	10	1	7	2	0		
# of Elderly Program Participants (>62)	0	0	106	754	3	726	2	3		
# of Disabled Families	0	0	122	1,452	20	1,326	18	18		
# of Families requesting accessibility features	0	0	760	6,792	83	6,441	39	133		
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0		
# of DV victims	0	0	0	0	0	0	0	0		
Data Source: PIC (PIH Informa	ation Center)									

# **Race of Residents**

TABLE 24 - RACE OF PUBLIC HOUSING RESIDENTS BY PROGRAM TYPE

Program Type											
				Vouchers							
							Special	Purpose Voi	ucher		
Race	Certificate	Mod- Rehab		Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *	
White	0	0	496	4,001	49	3,753	33	111	51		
Black/African American	0	0	161	2,208	22	2,143	6	18	18		
Asian	0	0	87	466	8	438	0	1	17		
American Indian/Alaska Native	0	0	12	102	3	93	0	3	3		
Pacific Islander	0	0	4	15	1	14	0	0	0		
Other	0	0	0	0	0	0	0	0	0		

Data Source: PIC (PIH Information Center)

\*Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

# **Ethnicity of Residents**

TABLE 25 – ETHNICITY OF PUBLIC HOUSING RESIDENTS BY PROGRAM TYPE

Program Type											
			Vouchers								
							Special	Purpose Vo	ucher		
Ethnicity	Certificate	Mod- Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *		
Hispanic	0	0	451	3,157	41	2,990	11	89	22		
Not Hispanic	0	0	309	3,635	42	3,451	28	44	67		

Data Source: PIC (PIH Information Center)

<sup>\*</sup>Includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

# Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

According to HUD's 2020 A Picture of Subsidized Housing (APSH) data, publicly supported programs serve as a key source of housing for households with disabilities. Ten percent of public housing households have a disability, along with 17% of those with a Housing Choice Voucher, 16% of those living in Project-Based Section 8 developments, and 83% of those living in Section 811 units. As many people with disabilities live on limited incomes, often just a modest \$967/month SSI payment, there are few options for them other than public housing. Availability of additional units with accessibility features is the greatest need of this population.

# Most immediate needs of residents of Public Housing and Housing Choice voucher holders

Current residents in public and other assisted housing units are most immediately in need of opportunities and support to grow and attain a level of self-sufficiency. These supports include programs in areas such as job training and assistance, childcare, transportation, health-related assistance, after school programs, adult education, and child educational enrichment.

## How do these needs compare to the housing needs of the population at large

The needs of public housing residents and voucher holders are different from those of the city's overall low- and moderate-income population primarily in that these residents are housed in stable and decent housing. With this need met, residents can work on other needs that families typically face in addition to housing insecurity, such as childcare, healthcare, employment, transportation, and food.

# NA-40 Homeless Needs Assessment – 91.205(c)

#### Introduction:

This section discusses the size and characteristics of the population experiencing homelessness in Fresno, which falls under the Fresno City & County/Madera County Continuum of Care, sometimes referred to as the FMCoC. Each year, the Continuum of Care directs a Point-in-Time (PIT) count of people experiencing homelessness throughout the region on one night in January. This count is conducted for the entirety of Fresno and Madera Counties and is not exclusive to the City of Fresno, so information exclusive to the City may be unavailable in some areas. In 2024, the Housing Authority of the City of Fresno conducted the PIT count and data provided and discussed in the below sections is from the HUD's 2024 PIT count report.

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

The tables below depict homelessness as assessed by the 2024 Point-In-Time count for the FMCoC, which includes but is not limited to the City of Fresno. According to this count there were 4,305 people experiencing homelessness in the Continuum of Care in 2024, a slight decrease from the previous year but an 18% increase since January 2020, just before the COVID-19 pandemic. Of these, 1,701, or 40%, were considered chronically homeless. HUD defines chronic homelessness in the following way<sup>2</sup>:

- A homeless individual with a disability as defined in section 401(9) of the McKinney-Vento Assistance Act (42 U.S.C. 11360(9)), who:
  - Lives in a place not meant for human habitation, a safe haven, or in an emergency shelter, and
  - Has been homeless and living as described for at least 12 months\* or on at least 4 separate occasions in the last 3 years, as long as the combined occasions equal at least 12 months and each break in homelessness separating the occasions included at least 7 consecutive nights of not living as described, or
- An individual who has been residing in an institutional care facility for less, including jail, substance abuse or mental health treatment facility, hospital, or other

<sup>&</sup>lt;sup>2</sup> https://www.hudexchange.info/homelessness-assistance/coc-esg-virtual-binders/coc-esg-homeless-eligibility/definition-of-chronic-homelessness/

<sup>\*</sup>A "break" in homeless is considered to be 7 or more nights.

<sup>\*\*</sup>An individual residing in an institutional care facility does not constitute a break in homelessness.

- similar facility, for fewer than 90 days and met all of the criteria of this definition before entering that facility\*\*; or
- A family with an adult head of household (or, if there is no adult in the family, a minor head of household) who meets all of the criteria of this definition, including a family whose composition has fluctuated while the head of household has been homeless.

The count also identified 101 households with children under age 18 who were homeless and 5 unaccompanied children under 18 who were homeless; 3,329 adult-only homeless households; 158 youth aged 18-24; 743 homeless survivors of domestic violence; 212 homeless veterans; 46 homeless people with HIV/AIDS; 1,403 homeless people with a severe mental illness; and 1,500 people with chronic substance abuse problems. (Note that some people may be counted in multiple categories – for example, a person may fall into both the severe mental illness and chronic substance abuse categories). Data on average number of days people experienced homelessness was not available.

TABLE 26. SHELTERED AND UNSHELTERED HOMELESS POPULATION BY SUB-GROUP, FRESNO-MADERA CONTINUUM OF CARE 2024 POINT-IN-TIME COUNT

Sub-Group		ple experiencing on a given nigh	
	Sheltered	Unsheltered	Total
Households with adults & children	79	22	101
Households with adults only	1,093	2,236	3,329
Households with children only	0	2	2
Total Homeless Households	1,172	2,260	3,432
Unaccompanied children under 18	3	2	5
Unaccompanied youth aged 18-24	74	84	158
Parenting youth under 18	0	0	0
Parenting youth 18-24	21	2	23
Children of parenting youth under 18	0	0	0
Children of parenting youth 18-24	19	2	21
Chronic Substance Abuse	202	1,298	1,500
Severely Mentally III	431	972	1,403

Sub-Group	Number of people experiencing homelessness on a given night					
	Sheltered	Unsheltered	Total			
Veterans	42	170	212			
HIV/AIDS	22	24	46			
Domestic violence survivors	187	556	743			
Chronically homeless	558	1,143	1,701			
Total Homeless Persons	1,547	2,758	4,305			

# Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

As shown above, the 2024 Fresno-Madera PIT Count found 101 homeless households with children, 22 of whom were unsheltered, and 212 veteran households, 170 of whom were unsheltered. The fact that the overwhelming majority of households with children are sheltered but a large number still exist as homeless indicates a need for more transitional housing options and programs to help families with children exit homelessness, while the large majority of homeless veterans being unsheltered indicates a need for increased emergency shelter and outreach options targeting veterans.

### Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

The 2024 Point-in-Time Count for the FMCoC provided data on homelessness by racial and ethnic group, as shown in the following table. Of the 4,305 people found to be homeless in January of 2024, approximately 33.6% were White, 14.2% were Black, 42.3% were Hispanic or Latino, 3.4% were Asian or Pacific Islander, 4.2% were Native American, and 2.3% were of multiple or other races. This data may be compared to the overall racial and ethnic composition of the Fresno Metropolitan Statistical Area (MSA), which the U.S. Census Bureau reports as 24.7% White, 6.3% Black, 50.6% Hispanic or Latino, 14.0% Asian or Pacific Islander, 0.5% Native American, and 3.9% people of other or multiple races. In comparison to their population share for the MSA, White, Black, and Native American residents are disproportionately more likely to be homeless than residents of other races.

TABLE 27. SHELTERED AND UNSHELTERED HOMELESS POPULATION BY RACE AND ETHNICITY, FRESNO-MADERA CONTINUUM OF CARE 2024 POINT-IN-TIME COUNT

Race:	# Sheltered:	% Sheltered	# Unsheltered	% Unsheltered
Black/African American	263	43.0%	348	57.0%

White	385	26.6%	1,062	73.4%		
Asian	46	50.5%	45	49.5%		
American Indian/Alaska Native	34	18.9%	146	81.1%		
Native Hawaiian/Pacific Islander	6	11.1%	48	88.9%		
Middle Eastern/North African	1	100.0%	0	0.0%		
Multiple Races	41	41.8%	57	58.2%		
Ethnicity:	# Sheltered	% Sheltered	# Unsheltered	% Unsheltered		
Hispanic/Latino	771	42.3%	1,052	57.7%		
Source: HUD PIT Count Data – Fresno-Madera Continuum of Care						

#### Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The 2024 Point-in-Time Count for the FMCoC found 1,547 sheltered and 2,758 unsheltered homeless individuals as of January 2024, meaning that around 64% of all homeless individuals within the CoC are unsheltered. This rate varies by race and ethnicity, as depicted above - Native American and Pacific Islander residents are most likely to be unsheltered. A growing homeless population that is nearly two-thirds unsheltered indicates a great need for exponentially increased emergency shelter and street outreach efforts.

# NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

#### Introduction:

This section discusses the characteristics and needs of people in various subpopulation in Fresno who may require supportive services, including people with HIV/AIDS, seniors, people with disabilities (mental, physical, or developmental), people with alcohol or drug addiction, and survivors of domestic violence.

# Describe the characteristics of special needs populations in your community:

### **Elderly and frail elderly**

According to 2019-2023 American Community Survey estimates, about 12.1% of Fresno's population is elderly (age 65 and over) and about 4.8% of the population is

considered frail elderly (age 75 and over). About 32.4% of Fresno residents aged 65-74 and over and 54.8% of residents aged 75 and over have one or more disabilities.

## People with disabilities

An estimated 14.2% of Fresno residents had at least one disability as of 2023. People with disabilities may require specialized housing with accessibility modifications such as wheelchair ramps, visual rather than auditory fire alarms, and more.

## People with HIV/AIDS and their families

According to AIDSVu, an interactive mapping tool from Emory University's Rollins School of Public Health, an estimated 284 out of every 100,000 people in Fresno County, or approximately 2,324 people, were living with HIV as of 2022<sup>3</sup>. Additionally, there were 170 new diagnoses in 2022, for a new diagnosis rate of 21 people per 100,000 per year.

## Persons with alcohol or drug addiction

The region of California including Fresno had an estimated 5.6% rate of alcohol use disorder in the past year for individuals ages 12 and older, according to 2016-2018 data from the U.S. Substance Abuse & Mental Health Data Archive (SAMHDA)<sup>4</sup>. About 2.5% of the region's population was estimated to have used cocaine and 0.2% to have used heroin in the past year, per the 2016-2018 data. Accounting for 2023 population estimates, this equates to approximately 30,442 people with alcohol use disorder, 13,590 people using cocaine, and 1,087 people using heroin within Fresno.

### Survivors of domestic violence

The National Coalition Against Domestic Violence estimates that about 35% of women and 31% of men in California have experienced any contact sexual violence, physical violence, or stalking by an intimate partner in their lifetimes. Applying these figures to the Fresno population results in an estimate that about 96,779 women and 83,454 men in the City have experienced or will experience domestic violence in their lifetime.

# What are the housing and supportive service needs of these populations and how are these needs determined?

The primary housing and supportive service needs of these subpopulations (the elderly, persons with disabilities, persons with HIV/AIDS and their families, persons with alcohol or drug addiction, and survivors of domestic violence) were determined by input from housing and service providers and the public through public meetings and stakeholder interviews, as well as through a review of research on housing and service needs of specific populations.

## Housing that is affordable, accessible, safe, and low-barrier

Residents with special needs often live at or below the federal poverty level. High housing costs make it difficult for these populations to afford housing. Low incomes force many residents to live in congregate care, have roommates, or live with family. There is a need

<sup>&</sup>lt;sup>3</sup> https://map.aidsvu.org/prev/county/rate/none/none/fresno-county-ca-california?geoContext=national

<sup>&</sup>lt;sup>4</sup> https://datatools.samhsa.gov/saes/substate

to increase the availability of affordable housing for populations with special needs. This could include options such as smaller housing units; multifamily 'missing middle' housing, including duplexes, triplexes, quadraplexes, and other small multifamily units; accessory dwelling units; cohousing with shared services; and other housing types that support increased levels of affordability.

Housing may be inaccessible to populations with special needs for a variety of reasons. Persons with disabilities may find that their housing options are not ADA compliant or are outside the service range for public transportation. People living with HIV/AIDS, immigrants and refugees, people with criminal histories, and other populations with special needs are often discriminated against in housing application processes. People living with HIV/AIDS have a particular need for low-barrier housing that is free from requirements surrounding drug testing, sobriety, criminal background, and medical appointments. For these reasons, there is a need to ensure that accessible, low-barrier housing is available and to take actions to reduce discrimination, such as providing fair housing services.

The elderly, people with disabilities, and others who may not have access to vehicles often need housing that is accessible to transportation, recreation, and employment. These populations need housing options that are integrated into the community to provide access to needed services and to reduce social isolation. Like other populations with special needs, people living with HIV/AIDS also need housing that provides easy access to health services, resources, and employment.

Housing that is safe and clean is another need for people with special needs. Units that are not clean or have other unhealthy conditions can worsen health issues for people who are already vulnerable.

# **Transportation**

Access to transportation is an important concern for people with special needs. People with disabilities and others who may not have access to vehicles need housing close to transportation services to access employment, health services, and recreation opportunities. Persons with HIV/AIDS need housing nearby transportation services to access health services and other resources. If transit is not within walking distance, special needs populations require accessible, reliable transportation services to provide access to everyday needs. Stakeholders noted a need for improved transit reliability and better facilities at transit stops (i.e., benches or bus shelters).

## **Specialized housing and services**

Specialized housing addresses the needs of specific populations. People with physical, intellectual, or developmental disabilities; people living with HIV/AIDS; and people with alcohol or drug addiction have specific housing needs that may be addressed through housing with wraparound services, such as case management, life skills programming, and health services. The Housing First model, which is recommended by HUD, emphasizes that supportive services should not be required for people to access housing.

## **Workforce development and employment services**

Special needs populations may also need workforce development and employment services. These programs may include employment navigation, job training, education, transportation services, and case management focused on employment, among others.

# Physical and mental healthcare access

Access to healthcare is a need for special needs populations, as they are more likely to experience barriers such as economic disadvantage; medical issues and disability; language and literacy age; and cultural, geographic, or social isolation. To increase access to healthcare, it is important for local governments and stakeholders to take steps to define, locate, and reach at-risk populations.

## **Education and combating stigmas**

Combating stigmas is an important concern for people with special needs. For adults with criminal histories and people living with HIV/AIDS, discrimination may make accessing adequate housing difficult. Additionally, a lack of understanding regarding the transmission of HIV may cause people to lose housing or employment, thus increasing the risk of homelessness.

#### **Outreach**

Outreach to special needs populations to ensure they are aware of available services is another need. Clarity in marketing and in public buildings about what services are available is important in supporting awareness of available services among vulnerable populations. Outreach also includes the development of relationships and trust so that people feel comfortable seeking out needed services.

# Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

Data for HIV/AIDS cases specific to the Fresno, CA MSA is unavailable. Because of this, it may be useful to examine County level data. According to AIDSVu, an interactive mapping tool from Emory University's Rollins School of Public Health, an estimated 284 out of every 100,000 people in Fresno County, or approximately 2,324 people, were living with HIV as of 2022<sup>5</sup>. Additionally, there were 170 new diagnoses in 2022, for a new diagnosis rate of 21 people per 100,000 per year.

In its 2023 STI & HIV Annual Report<sup>6</sup>, Fresno County Department of Public Health reported that the incidence of HIV has continued to increase since 2019 while the incidence of AIDS increased through 2020, leveled off in 2021 and 2022, and had a small decrease in 2023. The report also included the following factors:

<sup>&</sup>lt;sup>5</sup> https://map.aidsvu.org/prev/county/rate/none/none/fresno-county-ca-california?geoContext=national

<sup>&</sup>lt;sup>6</sup> https://www.fresnocountyca.gov/files/assets/county/v/1/public-health/epidemiology-surveillance-and-data-management/sti-reports/sti hiv-annual-report-2023 draft v3.pdf

- Most of the HIV transmission in the county from 2016 to 2023 has been linked to men who have sex with men, representing over half of total new cases.
- While males have higher incidence risk of HIV compared to females, the rate of increase in incidences among women was significantly higher than that of males.
   The male HIV incidence increased by 17% from 2016 to 2023, while the female HIV incidence increased by 142% over the same period.
- 62% of the new HIV cases diagnosed in 2023 occurred among those who self-identified as Hispanic/Latino. Those who identified as Hispanic/Latino also had the highest case count of people living with HIV/AIDS in 2023. However, once population size of each race/ethnicity is accounted for, HIV/AIDS is most prevalent amongst, and disproportionately affects, the Black/African American community.
- Roughly 35% of the new HIV cases diagnosed in 2023 were among those under 30 years of age.

# HOPWA TABLE 28 – HOPWA DATA

Current HOPWA formula use:				
Cumulative cases of AIDS reported	N/A			
Area incidence of AIDS	284 per 100,000 (Fresno County)			
Rate per population	N/A			
Number of new cases prior year (3 years of data)	N/A			
Rate per population (3 years of data)	N/A			
Current HIV surveillance data:				
Number of Persons living with HIV (PLWH)	N/A			
Area Prevalence (PLWH per population)	N/A			
Number of new HIV cases reported last year	170			
Data Source: AIDSvu				

### **HIV Housing Need (HOPWA Grantees Only)**

#### **TABLE 29 – HIV HOUSING NEED**

Type of HOPWA Assistance	Estimates of Unmet Need
Tenant-based rental assistance	N/A
Short-term Rent, Mortgage, and Utility	N/A
Facility Based Housing (Permanent, short-term or transitional)	N/A

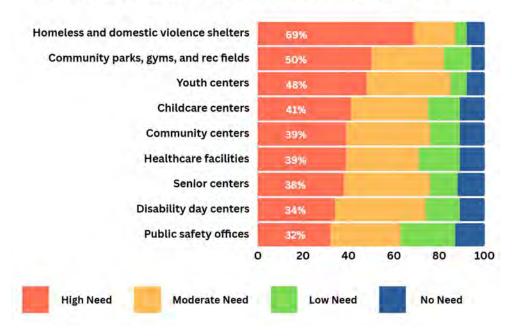
Data Source: HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

# NA-50 Non-Housing Community Development Needs – 91.215 (f)

#### Describe the jurisdiction's need for Public Facilities:

Buildings open to the general public or for use by target special needs populations, whether owned by the government or by nonprofit organizations, may be considered public facilities under the CDBG program. Community survey participants were asked to rank the need for public facilities within Fresno as low, medium or high need, and the following public facilities were identified as the top three with the highest level of need: (1) homeless and domestic violence shelters; (2) community parks, gyms, and recreational fields; and (3) youth centers.

#### How would you rate the following public facility needs?



Input from community meetings, focus groups, and interview participants supported survey findings. Common needs identified by stakeholders included:

- The greatest need for investment in public facilities infrastructure is in west and south Fresno and surrounding the downtown area.
- There is a large need for youth-oriented spaces that operate outside of school hours.
- There is a need for public facilities focused on increasing access to shade and drinking water.

Data on homelessness also supports these findings as around two-thirds of the homeless population within Fresno County was unsheltered during the 2024 PIT count, including a high rate of unsheltered homelessness among domestic violence survivors.

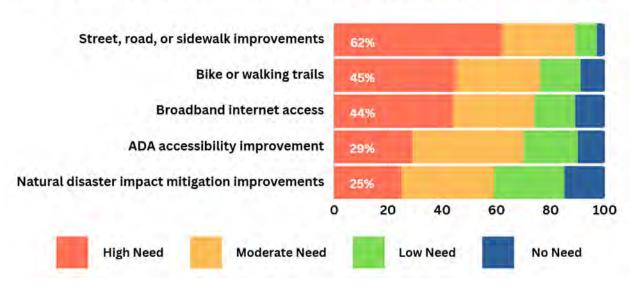
#### How were these needs determined?

These public facility needs were determined based on input from stakeholders gathered through research, interviews, focus groups, public meetings, and a community survey. Needs were also determined through a review of other local plans and studies. For a list of stakeholders and organizations that participated in this Consolidated Plan process, see Table 2.

#### Describe the jurisdiction's need for Public Improvements:

Community survey participants were asked to rank the need for public infrastructure improvements within Fresno as low, medium or high need, and the following improvements were identified as the top three with the highest level of need: (1) **street**, **road**, **and sidewalk improvements**; (2) **biking or walking trail improvements**; and (3) **broadband internet access improvements**.

### How would you rate the following infrastructure improvement needs?



Input from community meetings, focus groups, and interview participants supported survey findings. Common needs identified by stakeholders included:

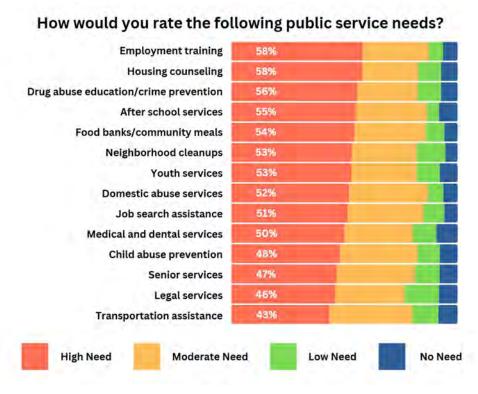
- Walkability and pedestrian safety improvements many residents expressed concern about unsafe conditions for pedestrians and cyclists.
- The areas of Fresno with the most affordable housing often have the highest need for public improvements.

#### How were these needs determined?

These public improvement needs were determined based on input from stakeholders gathered through research, interviews, focus groups, public meetings, and a community survey. Needs were also determined through a review of other local plans and studies. For a list of stakeholders and organizations that participated in this Consolidated Plan process, see Table 2.

#### Describe the jurisdiction's need for Public Services:

Community survey participants were asked to rank the need for public service improvements within the City as low, medium or high need, and the following improvements were identified as the top three with the highest level of need: (1) employment training; (2) housing counseling; and (3) substance abuse and crime prevention services.



Input from community meetings, focus groups, and interview participants supported survey findings. Common needs identified by stakeholders included:

- There is a large need for after-school services that target youth, especially those focused on employment training and career readiness.
- There is a growing need for senior services in the area.
- There is a large need for more holistic, wraparound-style services for residents experiencing homelessness and/or substance abuse disorder (including employment assistance, counseling, life skills training, etc.)

#### How were these needs determined?

These public service needs were determined based on input from stakeholders gathered through research, interviews, focus groups, public meetings, and a community survey. Needs were also determined through a review of other local plans and studies. For a list of stakeholders and organizations that participated in this Consolidated Plan process, see Table 2.

## HOUSING MARKET ANALYSIS

### **MA-05 Overview**

#### **Housing Market Analysis Overview:**

While housing choices can be fundamentally limited by household income and purchasing power, the lack of affordable housing can be a significant hardship for low- and moderate-income households, preventing them from meeting other basic needs. Stakeholders and residents reported that affordable housing for families and individuals is a significant issue in the city of Fresno. While American Community Survey data shows that rents in the city have increased relatively moderately since 2009, there is a lack of housing in the city that is affordable to low- and moderate-income residents, and a high proportion of residents are cost-burdened or severely cost-burdened by housing costs.

In addition to reviewing the current housing market conditions, this section analyzes the availability of assisted and public housing and facilities to serve homeless individuals and families. It also analyzes local economic conditions and summarizes existing economic development resources and programs that may be used to address community and economic development needs identified in the Needs Assessment.

### MA-10 Number of Housing Units -91.210(a)&(b)(2)

#### Introduction

The 2016-2020 Five-Year American Community Survey estimates that there are 180,025 housing units in the City of Fresno (see Table 28). The largest share of units are single-family detached structures (61%), followed by units in small multifamily buildings of 5 to 19 units (14%). About 12% of the region's units are in duplexes, triplexes, and fourplexes. Units in large multifamily buildings (20 or more units) account for 8% of housing units, and 1-unit attached structures account for 3% of units. There are an estimated 4,105 units of other types of housing in the city, including mobile homes, RVs, and vans, which make up 2% of residences in the city.

About 44% of the city's units are owner-occupied, and 50% are renter-occupied (see Table 28). A large majority of owned housing in the city has at least two bedrooms: 13% have two bedrooms and 84% have three or more bedrooms. Rental units tend to be smaller: 11% of units are studios and 16% are one-bedroom units. The most common rental unit contains two bedrooms (39%), while approximately one-third (33%) of renters live in homes with three or more bedrooms. Input from stakeholders indicates that new construction of affordable rental units is the greatest housing need in the community.

#### All residential properties by number of units

TABLE 30 – RESIDENTIAL PROPERTIES BY UNIT NUMBER

Property Type	Number	%
1-unit detached structure	110,565	61%
1-unit, attached structure	5,005	3%
2-4 units	22,045	12%
5-19 units	24,405	14%
20 or more units	14,270	8%
Mobile Home, boat, RV, van, etc.	3,735	2%
Total	180,025	100%
Data Source: 2016-2020 ACS		

**Unit Size by Tenure** 

**TABLE 31 – UNIT SIZE BY TENURE** 

	Own	ers	Rent	ers				
	Number	Number %		%				
No bedroom	615	1%	10,355	11%				
1 bedroom	755	1%	14,720	16%				
2 bedrooms	10,390	13%	35,435	39%				
3 or more bedrooms	67,935	85%	29,935	33%				
Total	79,695	100%	90,445	99%				
Data Source: 2016-2020 AC	Data Source: 2016-2020 ACS							

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

According to the Fresno Housing Authority, more than 14,642 households were served with publicly assisted housing in 2024. The Fresno Housing Authority utilizes several types of assistance, including public housing, low-income housing tax credits, and housing choice vouchers. Through these programs, the Fresno Housing Authority manages 923 units of public housing; 7,508 LIHTC units; and 13,719 Housing Choice Vouchers.

Data on assisted housing from HUD indicate that 629 public housing units are located within the city of Fresno. There are also 80 tax credit properties that together provide 7,029 units of housing affordable to households with incomes at or below 60% AMI, and 2,205 Project Based Section 8 units in the city. Other multifamily properties include

housing developed through HUD's Section 202 and 811 programs, which provide affordable supportive housing for seniors and people with disabilities.

# Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

The Housing Element of the City's General Plan notes that from 2023-2033, there are approximately 313 units of federally assisted housing at risk of converting to market-rate housing due to expiring contracts. However, affordability covenants on individual projects or ownership by mission-driven nonprofit organizations may prevent conversion of some units. The plan also notes that all LIHTC projects placed into service up to 2010 may be at risk of conversion to market-rate housing, as they have passed the initial 15-year compliance period and owners may be permitted to exit the LIHTC program under certain circumstances. While HUD statistics indicate that most LIHTC properties remain affordable despite having passed the 15-year period of compliance, the complex nature of affordability restrictions associated with these projects put them at some level of risk of conversion. The cost of developing replacement units is estimated at \$125 million.

In addition to concerns surrounding the risk of conversion of federal and LIHTC affordable units, increases in housing prices and the loss of 'naturally occurring' affordable housing poses additional risks to low- and moderate-income households. Stakeholders interviewed as part of this planning process described increasing housing costs and a lack of affordable housing stock as primary concerns.

Cost burden data shows that affordability needs are particularly severe for renters with incomes under 30% of HUD Area Median Family Income (HAMFI), affecting over 25,000 households. Input collected from stakeholders and public meeting attendees strongly suggests that a scarcity of affordable rental units combined with low incomes and high unemployment makes housing increasingly unaffordable to Fresno residents.

On the ownership side, income and home value data indicate that starter home prices in the city are out of reach for many moderate- and middle- income households. Affordability data in the Needs Assessment supports this, with cost burdens impacting considerable shares of households up to 100% HAMFI.

In terms of unit size, overcrowding impacts a large number of households, particularly renters. Considering that the majority of rental units contain two bedrooms or fewer (66%), future affordable housing development should reflect the continued need for 3 or more bedroom rental units for larger families.

#### Does the availability of housing units meet the needs of the population?

Though there are enough housing units to accommodate the number of households in Fresno, this does not adequately portray the capacity of the city's existing housing stock to meet the needs of the current population. A greater variety of housing types is needed with regards to size, location, tenure, and price level, with a particular focus on starter homes, multifamily housing, rental housing, and deeply affordable housing to those earning 30% AMI or less.

#### Describe the need for specific types of:

Data discussed in the Housing Need Assessment housing and in the following section

indicates the need for rental housing for extremely low-income households. The greatest need is for affordable rental housing units, particularly units that are affordable to households with income at or below 30% of the area median income.

Stakeholders interviewed in the development of the Consolidated Plan also emphasized the need for:

- Affordable rental housing, including multifamily housing
- Affordable homeownership opportunities, including starter homes and assistance for first-time homebuyers
- Affordable senior housing
- Affordable housing for a variety of family sizes, including multigenerational families
- Housing affordable to people with very low incomes (30% AMI and below)
- Housing accessible to people with disabilities, with supportive services
- Housing that accepts Housing Choice Vouchers
- Housing rehab for elderly residents
- Family housing
- Housing with supportive services, including case management services, medical, mental health, and childcare
- Housing with supportive services for people transitioning from homelessness
- Rehabilitation of existing housing stock
- Housing in safe areas with access to opportunity
- Housing services, such as housing counseling, homebuyer education, application assistance, and household skills training

# MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

#### Introduction

This section reviews housing costs and affordability in the City of Fresno. According to 2016-2020 American Community Survey 5-Year estimates, the median home value in the city is estimated at \$256,000 (see Table 30). This represents a 44% increase in the median home value in comparison to 2009, when it was \$177,500. Median rent is \$865 in the city, a 14% increase since 2009. About half (53%) of the city's rental units cost between \$500 and \$999 per month, while one-quarter (25%) have rents that fall between \$1,000-\$1,499.

The need for improvement or construction of affordable housing is one of the most commonly identified housing issues in the city, with data and local perceptions both indicating affordability issues, particularly for households with incomes below 80% of the area median income. Ability to afford housing is tied to other needs identified in the city, including homelessness, housing and services for people with disabilities, housing and

services for people living with HIV/AIDS, senior housing, and availability of housing for people re-entering the community from long-term care facilities or other institutions.

### **Cost of Housing**

**TABLE 32 – COST OF HOUSING** 

	Base Year: 2009	Most Recent Year: 2020	% Change				
Median Home Value	177,500	256,000	44%				
Median Contract Rent	758	865	14%				
Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)							

#### **TABLE 33 - RENT PAID**

Rent Paid	Number	%
Less than \$500	11,785	13.0%
\$500-999	48,130	53.2%
\$1,000-1,499	22,590	25.0%
\$1,500-1,999	6,060	6.7%
\$2,000 or more	1,875	2.1%
Total	90,440	100.0%
Data Source: 2016-2020 ACS		

### **Housing Affordability**

#### **TABLE 34 – HOUSING AFFORDABILITY**

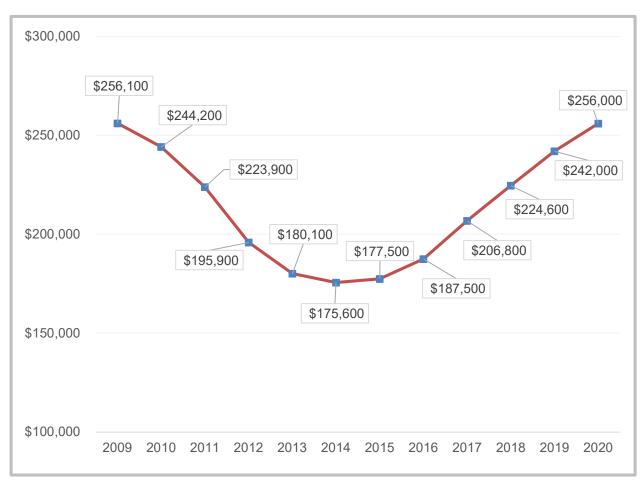
Number of Units Affordable to Households earning	Renter	Owner
30% HAMFI	4,995	No Data
50% HAMFI	17,695	3,225
80% HAMFI	52,670	13,090
100% HAMFI	No Data	22,775
Total	75,360	39,090
Data Source: 2016-2020 CHAS		

#### **Monthly Rent**

**TABLE 35 - MONTHLY RENT** 

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom	
Fair Market Rent	991	997	1,258	1,772	2,029	
High HOME Rent	668	769	929	1,065	1,169	
Low HOME Rent	567	608	730	842	940	
Data Source: HUD FMR and HOME Rents						

FIGURE 2. MEDIAN HOME VALUE IN CITY OF FRESNO, 2009 TO 2020



Data Source: 2005-2009 through 2016-2020 ACS 5-Year Estimates, Table B25077

Is there sufficient housing for households at all income levels?

Table 32 estimates the number of units affordable to renters and owners at a variety of income levels, which can be compared to the number of households at each income level, as provided in Table 6 of the Needs Assessment. According to CHAS estimates, there are 23,995 renter households with incomes under 30% AMI in the city but only 4,995 rental units affordable at that income level (see Table 31). Comparatively, there are 15,220 renter households with incomes between 30% and 50% AMI in the city and 17,695 rental units affordable at that income level. For the 11,375 renter households earning between 50% to 80% AMI, there are a total of 52,670 rental units. Thus, there is an extreme shortage of affordable housing for households with extremely low incomes below 30% AMI. There appears to be a sufficient number of renter units affordable to renter households at the other income levels. However, these figures do not take into account unit condition or size, nor do they reflect the possibility that an affordable unit may be unavailable to a low- or moderate-income household because it is occupied by a higher income household.

Though no CHAS data is available regarding the number of units affordable to homeowners earning 30% or below, there are an estimated 4,805 extremely low-income owner households in Fresno. For the 4,225 owner households earning between 30% and 50% AMI, there are an estimated 3,225 housing units available, indicating a shortage of affordable housing at this income level. For the following income categories (very low-income, low-income, moderate-income), there appear to be an adequate amount of housing units available. However, as with rental housing, these numbers do not take into account housing size or condition, or the possibility that higher income households will choose to occupy lower cost units.

The National Low Income Housing Coalition's Out of Reach data examines rental housing rates relative to income levels for counties and metro areas throughout the U.S. To afford a two-bedroom rental unit at the Fresno MSA Fair Market Rent (FMR) of \$1,443 without being cost-burdened would require an annual wage of \$57,720. This amount translates to a 40-hour work week with an hourly wage of \$27.75, a 69-hour work week at minimum wage (\$16/hr), or a 66-hour work week at the MSA's average renter wage of \$16.92. To afford a three-bedroom unit at the FMR of \$1,364 would require an annual wage of \$81,320.

# How is affordability of housing likely to change considering changes to home values and/or rents?

Fresno's median home value increased by 44% between the 2005-2009 ACS to the 2016-2020 ACS, which outpaced the 29% increase of AMI from 2009 to 2020, and median rent increased by 14% (see Table 30). Affordability has, in turn, decreased, particularly for extremely low-income households. A tight rental market, a lack of affordable for-sale housing, and slow wage growth all indicate that housing affordability is likely to continue to be a pressing issue in the city.

# How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

Table 33 shows HUD Fair Market Rents and HOME rents for the Fresno region. The median contract rent of \$865 is slightly less than the FMR of \$997 for a one-bedroom unit.

However, many lower-income families with children may require larger units, which are largely unaffordable to those working low-wage jobs.

Note that this data does not reflect housing condition, which is an important consideration. While the rent may be affordable, substandard housing conditions may make a unit unsafe or lead to exceptionally high utility or repair costs, negating any savings in rent.

#### Discussion

Based on 2016-2020 ACS data provided by HUD, it appears that there is a need for additional affordable rental housing for extremely low-income renter households earning 30% AMI or less and additional affordable owner housing for very low-income owner households earning between 30% and 50% AMI.

# MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

#### Introduction

This section examines the condition of housing in the city of Fresno, including the presence of selected housing conditions: (1) lack of complete plumbing facilities, (2) lack of complete kitchen facilities, (3) more than one person per room, and (4) cost burden greater than 30%. This section also examines the age of housing stock, vacancy rate and suitability of vacant housing for rehabilitation, and the risk of lead-based paint hazards.

Renters in the city of Fresno are more likely than owners to experience one or more of the selected housing conditions. About 52% of renter-occupied units and 27% of owner-occupied units have at least one of the conditions described above (see Table 34). CHAS data discussed in the Needs Assessment indicates that cost burdens are by far the most common housing condition. About 27% of owner-occupied units in the city have one selected condition (21,530 units), and 1% have two or more selected conditions (1,145 units). In contrast, 52% of renter-occupied units have one condition (47,280 units), and 9% have two conditions (8,360 units). These figures indicate that rental units are more likely to be physically substandard (i.e., lack a complete kitchen or plumbing). Less than 1% of both renter- and owner-occupied units have three or more conditions (170 renter-occupied units and 45 owner-occupied units).

Age of housing reflects periods of development in Fresno. The city contains a significant supply of housing built prior to 1980, of which 37,940 units are owner-occupied (47% of owner-occupied units) and 51,725 are rental units (57% of rental units) (see Table 35). Renters are more likely than owners to occupy housing built between 1950 and 1979, while owners are more likely to occupy the newest housing, built in 2000 or later. While some older units may be well-maintained, the considerable share of housing built prior to 1980 indicates a potential need for rehabilitation assistance.

## Describe the jurisdiction's definition of "standard condition" and "substandard condition but suitable for rehabilitation":

For the purpose of this Consolidated Plan, the City of Fresno defines units to be in "standard condition" if they meet HUD Section 8 housing quality standards. A unit is

defined as "substandard" if it lacks complete plumbing, a complete kitchen, or heating fuel (or uses heating fuel that is wood, kerosene, or coal). A unit is "substandard but suitable for rehabilitation" if it lacks complete plumbing, a complete kitchen or a reliable and safe heating system but has some limited infrastructure that can be improved upon. These units are likely to have deferred maintenance and may have some structural damage such as leaking roofs, deteriorated interior surfaces, and inadequate insulation. They may not be part of public water or sewer systems but have sufficient systems to allow for clean water and adequate waste disposal.

#### **Condition of Units**

**TABLE 36 - CONDITION OF UNITS** 

Condition of Units	Owner-0	Occupied	Renter-Occupied		
Condition of Onits	Number	%	Number	%	
With one selected Condition	21,530	27%	47,280	52%	
With two selected Conditions	1,145	1%	8,360	9%	
With three selected Conditions	45	0%	170	0%	
With four selected Conditions	0	0%	4	0%	
No selected Conditions	56,975	71%	34,625	38%	
Total	79,695	99%	90,439	99%	
Data Source: 2016-2020 ACS					

**Year Unit Built** 

**TABLE 37 – YEAR UNIT BUILT** 

Voor Unit Built	Owner-0	Occupied	Renter-Occupied		
Year Unit Built	Number	Number %		%	
2000 or later	18,270	23%	11,865	13%	
1980-1999	23,485	29%	26,850	30%	
1950-1979	29,090	37%	41,810	46%	
Before 1950	8,850	11%	9,915	11%	
Total	79,695 100%		90,440	100%	
Data Source: 2016-2020 ACS					

#### Risk of Lead-Based Paint Hazard

TABLE 38 - RISK OF LEAD-BASED PAINT

Risk of Lead-Based Paint Hazard	Owner-Oc	cupied	Renter-Occupied				
RISK OI LEAU-BASEU PAIIIL HAZAFU	Number	%	Number	%			
Total Number of Units Built Before 1980	37,940	48%	51,725	57%			
Housing Units built before 1980 with children present	17,710	22%	7,420	8%			
Data Source: 2016-2020 ACS (Total Units) 2016-2020 CHAS (Units with Children present)							

#### **Vacant Units**

#### **TABLE 39 - VACANT UNITS**

Vacancy Status	Number of Units
Total Vacant Units	9,883
For Rent	3,240
Rented, Not Occupied	864
For Sale Only	832
Sold, Not Occupied	483
For Seasonal, Recreational, or Occasional Use	727
For Migrant Workers	0
Other Vacant	3,737

#### **Need for Owner and Rental Rehabilitation**

Community input from local stakeholders and residents indicates substantial need for owner-occupied housing rehabilitation. Half of all survey respondents (50%) rated "help for homeowners to make housing improvements" as a high need in the city, and 26% rated it as a moderate need. Data regarding housing conditions indicates that 1,145 owner-occupied units (about 2% of total owner-occupied units) in the city have at least two housing conditions, which are likely to include cost burdens and one other condition (overcrowding, lack of complete kitchen, or lack of complete plumbing). Additionally, 8,850 owner-occupied housing units (11% of total owner-occupied units) in the city were built before 1950, indicating the highest risk for deferred maintenance and rehabilitation need. A total of 29,090 units of owner-occupied housing (37% of total owner-occupied

units) in the city were built between 1950 and 1980, and as this housing ages, maintenance needs will continue to grow.

Owners are less likely to lack complete kitchens or plumbing and therefore are less likely to live in substandard housing. However, housing age indicates that some owner-occupied units are at risk of deferred maintenance and may currently or in the near future be in need of some rehabilitation, given that 37,940 units (47% of total owner-occupied units) were built prior to 1980. Additionally, seniors living on Social Security or retirement income who have paid off their mortgages may now be unable to afford necessary repairs and maintenance as their homes age.

Results of public participation efforts and data on the city's housing stock also indicate a high level of need for rehabilitation of rental units. About 54% of survey respondents rated "rehabilitation of rental housing" as a high need, and 27% rated it as a moderate need. A total of 9,915 rental housing units in the city (11% of total rental units) were built before 1950, and 41,810 units were built between 1950 and 1980 (46% of total rental units). Further, a greater number of rental units (8,360) than owner units (1,145) have at least two housing conditions, likely including cost burdens and at least one other housing condition. Combined, these factors indicate that while there is a high level of need for rehabilitation of both renter- and owner-occupied housing, renters in Fresno experience the highest levels of need.

## Estimated Number of Housing Units Occupied by Low- or Moderate-Income Families with LBP Hazards

Exposure to lead-based paint represents one of the most significant environmental threats from a housing perspective. Housing conditions can significantly affect public health, and exposure to lead may cause a range of health problems for adults and children. The major source of lead exposure comes from lead-contaminated dust found in deteriorating buildings, including residential properties built before 1978 that contain lead-based paint.

Unfortunately, measuring the exact number of housing units with lead-based paint hazards is difficult. However, risk factors for exposure to lead include housing old enough to have been initially painted with lead-based paint (i.e., pre-1978), households that include young children, and households in poverty. Table 36 identifies the total number of housing units built before 1980 and the total number of renter and owner units built before 1980 that house children under age 6. In the city of Fresno, this includes 17,710 owner-occupied units (22% of total owner-occupied housing units) and 7,420 renter-occupied units (8% of total renter-occupied housing units) with at least two risk factors for exposure to lead-based paint (built before 1980 and housing young children).

## MA-25 Public and Assisted Housing – 91.210(b)

#### Introduction

The Housing Authority of the City of Fresno and the Housing Authority of Fresno County (combined known as "Fresno Housing"), is responsible for the administration of publicly supported housing in the city and county to house families, the elderly, and people with disabilities.

#### **Totals Number of Units**

TABLE 40 - TOTAL NUMBER OF UNITS BY PROGRAM TYPE

	Program Type								
	Vouchers Vouchers								
						Special Purpose Voucher		ucher	
	Certificate	Mod- Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available	0	0	766	6,853	11	6,842	523	1,803	991
# of accessible units	Data Unavailable								_

Data Source: PIC (PIH Information Center)

\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

#### Describe the supply of public housing developments:

According to HUD's 2023 A Picture of Subsidized Housing (APSH) data, there are approximately 14,091 publicly supported housing units associated with the city's Housing Authority. These units include public housing, Project-Based Section 8, Housing Choice Vouchers, and "other multifamily", which includes units designated for seniors and/or persons with disabilities through the Section 202 and Section 811 programs. There are also approximately 7,508 LIHTC units in the city, 7,029 of which are designated for low-income households earning 60% AMI or less. Together, publicly supported housing in Fresno makes up 7.4% of the city's housing units. The Housing Authority of the City of Fresno and the Housing Authority of Fresno County 2024 Annual Plans provide the most recent record of the Fresno housing inventory. These plans state that there are a combined total of 925 public housing units and 13,228 Housing Choice Vouchers in use, totaling 14,153 publicly supported housing units. According to HUD PIC data, there are 766 public housing units in the City of Fresno.

# Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The Fresno Housing Authority reports in its 2024 Annual Plans that the Housing Authority of the City of Fresno has 453 public housing units and the Housing Authority of Fresno County has 472 public housing units for a combined total of 925 public housing units in the city. The inspection scores of 5 public housing developments in Fresno are listed below in Table 39 and include Pacific Gardens, Yosemite Village, Yosemite Village Phase 2, Parc Grove Commons II, and Fairview Heights Terrace.

#### **Public Housing Condition**

TABLE 41 - PUBLIC HOUSING CONDITION

Public Housing Development	Average Inspection Score
Pacific Gardens	82
Yosemite Village	77
Yosemite Village - Phase 2	90
Parc Grove Commons II	89
Fairview Heights Terrace	83

## Describe the restoration and revitalization needs of public housing units in the jurisdiction:

The Fresno Housing (FH) 2024 Annual Plans state that a select number of public housing sites are being considered for disposition and conversion to a different low-income housing type or community facility. Potential applications for disposition and potential

#### demolition in 2024 are:

- The Housing Authority of the City of Fresno
  - Sequoia Courts (60 Units)
  - Sequoia Courts Terrace (78 Units)
  - Sierra Plaza (70 Units)
  - Fairview Heights Terrace (64 Units)
  - Sierra Terrace (26 Units)
  - Desoto Gardens (28 Units)
- The Housing Authority of the County of Fresno
  - Pinedale Apartments I & II (57 Units)
  - Desoto Gardens (40 Units)
  - Marcelli Terrace (24 Units)
  - Del Rey Complex (30 Units)
  - Laton Apartments (20 Units)
  - Sunset Terrace I (20 Units)
  - Mendoza Terrace (50 Units)
  - Mendoza Terrace II (40 Units)
  - Firebaugh Elderly (30 Units)
  - Cardella Courts (32 Units)
  - Cazares Terrace I (24 Units)
  - Taylor Terrace (28 Units)
  - San Joaquin Apartments (20 Units)
  - Granada Commons (8 Units)

# Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

From the 2024 Annual Plan, FH has been actively working to increase resident engagement and expand the use of its educational and Family Self-Sufficiency (FSS) programs, as well as access to services through collaboration with existing organizations across the region. This will help increase access to opportunities for its residents and the city's low-to-moderate income populations. Upcoming actions FH will take to address existing challenges include employing resident ambassadors to help with resident participation, improving internal communication, and providing additional training for professional growth. Furthermore, FH is exploring partnerships in employment, funding for childcare and transportation, Section 8 homeownership, and affordable housing to eliminate barriers for residents

### MA-30 Homeless Facilities and Services – 91.210(c)

#### Introduction

A range of facilities provide housing and services to support people experiencing homelessness in Fresno, which falls under the Fresno City & County/Madera County Continuum of Care, sometimes referred to as the FMCoC. Using data available from HUD at the Continuum of Care level, this section provides an overview of shelter facilities, housing, and mainstream and other services that aim to meet the needs of people experiencing homelessness in the jurisdiction. Note that the jurisdiction includes both Fresno and Madera Counties and is not exclusive to the City of Fresno; official HUD data on facilities specific to the city of Fresno is unavailable.

**Facilities and Housing Targeted to Homeless Households** 

TABLE 42 - FACILITIES AND HOUSING TARGETED TO HOMELESS HOUSEHOLDS

	Emergency Shelter Beds		Transitional Housing Beds		ent Supportive sing Beds
	Year- Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	297	0	59	599	N/A
Households with Only Adults	1,234	0	126	1,487	N/A
Chronically Homeless Households	N/A	0	N/A	1,099	N/A
Veterans	39	0	60	668	N/A
Unaccompanied Youth	10	0	12	0	N/A

Source: HUD 2024 CoC Housing Inventory Count

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Homeless residents within Fresno are served by the FMCoC, which includes approximately 20 different agencies. According to the CoC website, these services include:

- **Critical supportive services:** including food, shelter, counseling, clothing, and emergency respite funding
- Early intervention and prevention: including emergency financial aid and discharge planning for residents being discharged from systems of care
- Outreach and emergency shelter: including street outreach to unsheltered homeless populations
- **Permanent supportive housing:** including case management, self-sufficiency and life skills training, and employment assistance and training
- **Healthcare:** including a free mobile clinic that travels throughout the area
- **Public supportive services:** including assistance in navigating programs such as SSI, disability, veteran's benefits, unemployment benefits, CalWorks, Social Services, etc.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Through its ESG and HOME-ARP funding, the City provides many services that met the needs of homeless individuals through its non-profit partners. Services include street outreach, rapid rehousing, homeless prevention, and supportive services.

Additionally, the City's Homeless Assistance Response Team (HART) facilitates outreach, service provision, and housing navigation. The mission of HART is to reduce street homelessness and improve the quality of life for residents and businesses in the city through a multi-disciplinary, multi-departmental, multi-jurisdictional, and multi-agency team.

The CoC lists the following facilities available within the City of Fresno:

#### Early intervention & prevention:

WestCare San Joaquin Valley Vets SSVF

#### **Emergency shelter:**

- Bridge Point
  - Triage shelter for Households without minor children
- Fresno HOME
  - Triage Shelter
- Golden State Triage Center

- o Triage shelter for Households without minor children
- Journey Home
  - Triage shelter for Households without minor children
- MMC Domestic Violence Shelter
  - Emergency shelter for all genders and their dependent children who are fleeing domestic violence
- Naomi's House
  - Women's only 24-hour safe haven
- Sanctuary Transitional Shelter
  - Emergency shelter for homeless young adults ages 18-24
- Sun Lodge
  - Triage shelter for Households without minor children
- The Welcome Center
  - o Triage shelter for households without minor children
- Village of Hope
  - 24-hour emergency shelter for men and women

#### **Transitional Housing:**

- Madera Rescue Mission Discipleship Program
  - 12-month faith-based program that aims to help people recover from any type of addiction
- Madera Rescue Mission Women's Transitional
  - Transitional housing for women.
- MMC Clovis Shelter
- MMC Downtown Transition
  - o Transitional housing for women and children victims of domestic violence.

Additionally, the Fresno-Madera CoC website states that there are over 600 permanent supportive housing beds available through the Continuum of Care, although the site does not list facilities by name.

# MA-35 Special Needs Facilities and Services - 91.210(d)

#### Introduction:

This section discusses the characteristics and needs of people in various subpopulation in Fresno who may require supportive services, including people with HIV/AIDS, seniors, people with disabilities (mental, physical, or developmental), people with alcohol or drug addiction, and survivors of domestic violence.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

#### **Elderly and frail elderly**

According to 2019-2023 American Community Survey estimates, about 12.1% of Fresno's population is elderly (age 65 and over) and about 4.8% of the population is considered frail elderly (age 75 and over). About 32.4% of Fresno residents aged 65-74 and over and 54.8% of residents aged 75 and over have one or more disabilities.

#### People with disabilities

An estimated 14.2% of Fresno residents had at least one disability as of 2023. People with disabilities may require specialized housing with accessibility modifications such as wheelchair ramps, visual rather than auditory fire alarms, and more.

#### People with HIV/AIDS and their families

According to AIDSVu, an interactive mapping tool from Emory University's Rollins School of Public Health, an estimated 284 out of every 100,000 people in Fresno County, or approximately 2,324 people, were living with HIV as of 2022<sup>7</sup>. Additionally, there were 170 new diagnoses in 2022, for a new diagnosis rate of 21 people per 100,000 per year.

#### Persons with alcohol or drug addiction

The region of California including Fresno had an estimated 5.6% rate of alcohol use disorder in the past year for individuals ages 12 and older, according to 2016-2018 data from the U.S. Substance Abuse & Mental Health Data Archive (SAMHDA)<sup>8</sup>. About 2.5% of the region's population was estimated to have used cocaine and 0.2% to have used heroin in the past year, per the 2016-2018 data. Accounting for 2023 population estimates, this equates to approximately 30,442 people with alcohol use disorder, 13,590 people using cocaine, and 1,087 people using heroin within Fresno.

<sup>&</sup>lt;sup>7</sup> https://map.aidsvu.org/prev/county/rate/none/none/fresno-county-ca-california?geoContext=national

<sup>&</sup>lt;sup>8</sup> https://datatools.samhsa.gov/saes/substate

#### **Survivors of domestic violence**

The National Coalition Against Domestic Violence estimates that about 35% of women and 31% of men in California have experienced any contact sexual violence, physical violence, or stalking by an intimate partner in their lifetimes. Applying these figures to the Fresno population results in an estimate that about 96,779 women and 83,454 men in the City have experienced or will experience domestic violence in their lifetime.

#### **Supportive Housing Needs**

The primary housing and supportive service needs of these subpopulations (the elderly, persons with disabilities, persons with HIV/AIDS and their families, persons with alcohol or drug addiction, survivors of domestic violence, and reentry populations) were determined by input from housing and service providers and the public through public meetings and stakeholder interviews, as well as through a review of research on housing and service needs of specific populations.

#### Housing that is affordable, accessible, safe, and low-barrier

Residents with special needs often live at or below the federal poverty level. High housing costs make it difficult for these populations to afford housing. Low incomes force many residents to live in congregate care, have roommates, or live with family. There is a need to increase the availability of affordable housing for populations with special needs. This could include options such as smaller housing units; multifamily 'missing middle' housing, including duplexes, triplexes, quadraplexes, and other small multifamily units; accessory dwelling units; cohousing with shared services; and other housing types that support increased levels of affordability.

Housing may be inaccessible to populations with special needs for a variety of reasons. Persons with disabilities may find that their housing options are not ADA compliant or are outside the service range for public transportation. People living with HIV/AIDS, immigrants and refugees, people with criminal histories, and other populations with special needs are often discriminated against in housing application processes. People living with HIV/AIDS have a particular need for low-barrier housing that is free from requirements surrounding drug testing, sobriety, criminal background, and medical appointments. For these reasons, there is a need to ensure that accessible, low-barrier housing is available and to take actions to reduce discrimination, such as providing fair housing services.

The elderly, people with disabilities, and others who may not have access to vehicles often need housing that is accessible to transportation, recreation, and employment. These populations need housing options that are integrated into the community to provide access to needed services and to reduce social isolation. Like other populations with special needs, people living with HIV/AIDS also need housing that provides easy access to health services, resources, and employment.

Housing that is safe and clean is another need for people with special needs. Units that are not clean or have other unhealthy conditions can worsen health issues for people who are already vulnerable.

#### **Transportation**

Access to transportation is an important concern for people with special needs. People with disabilities and others who may not have access to vehicles need housing close to transportation services to access employment, health services, and recreation opportunities. Persons with HIV/AIDS need housing nearby transportation services to access health services and other resources. If transit is not within walking distance, special needs populations require accessible, reliable transportation services to provide access to everyday needs. Stakeholder noted a need for improved transit reliability and better facilities at transit stops (i.e., benches or bus shelters).

#### Specialized housing and services

Specialized housing addresses the needs of specific populations. People with physical, intellectual, or developmental disabilities; people living with HIV/AIDS; and people with alcohol or drug addiction have specific housing needs that may be addressed through housing with wraparound services, such as case management, life skills programming, and health services. The Housing First model, which is recommended by HUD, emphasizes that supportive services should not be required for people to access housing.

#### Workforce development and employment services

Special needs populations may also need workforce development and employment services. These programs may include employment navigation, job training, education, transportation services, and case management focused on employment, among others.

#### Physical and mental healthcare access

Access to healthcare is a need for special needs populations, as they are more likely to experience barriers such as economic disadvantage; medical issues and disability; language and literacy age; and cultural, geographic, or social isolation. To increase access to healthcare, it is important for local governments and stakeholders to take steps to define, locate, and reach at-risk populations.

#### **Education and combating stigmas**

Combating stigmas is an important concern for people with special needs. For adults with criminal histories and people living with HIV/AIDS, discrimination may make accessing adequate housing difficult. Additionally, a lack of understanding regarding the transmission of HIV may cause people to lose housing or employment, thus increasing the risk of homelessness.

#### Outreach

Outreach to special needs populations to ensure they are aware of available services is another need. Clarity in marketing and in public buildings about what services are available is important in supporting awareness of available services among vulnerable populations. Outreach also includes the development of relationships and trust so that people feel comfortable seeking out needed services.

#### **HOPWA** Assistance Baseline Table

#### **TABLE 43- HOPWA ASSISTANCE BASELINE**

Type of HOWA Assistance	Number of Units Designated or Available for People with HIV/AIDS and their families		
TBRA	21		
PH in facilities	0		
STRMU	68		
ST or TH facilities	44		
PH placement	47		
Data Source: City of Fresno PY 2023 CAPER			

# Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

People with mental health and substance abuse disorders often require supportive housing following discharge from inpatient treatment to reduce risk of homelessness. People returning from these institutions need access to affordable housing and health services and may also require supportive services such as case management and transportation assistance. Permanent supportive housing should be affordable, close to needed health services, and accessible to transportation options. The use of funds such as those provided through the HOME program to support the development of affordable housing that provides access to services and transportation facilitates persons with mental and physical health challenges in accessing needed care and resources and supports the use of in-home services.

Multiple supportive housing providers in Fresno make mental and physical health services available through supportive housing. West Care provides treatment and rehabilitation and crisis psychiatric response services; Kings View provides mental health services and drugs and alcohol treatment; and the Poverello House provides a medical clinic with free health and dental services, substance abuse and rehabilitation treatment, case management services to navigate mental health services, and classes on peer counseling, life skills, agency referrals, health education, and self-esteem. Additional supportive services available in the community are described in section MA-30.

Supportive services are also available outside of supportive housing programs. The County of Fresno Department of Behavioral Health provides employment services and preparation, job placement, education support, computer lab access, and mental health

services. Local service providers are well-networked and often make referrals to one another to provide shelter, temporary food, clothing, and other immediate services.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The City of Fresno's first year Annual Action Plan specifies the activities it plans to support over the 2025 program year to address housing and supportive service needs. These include:

- Boys & Girls Clubs of Fresno County- Educate and Inspire Fresno Youth
- Central Valley Justice Coalition Youth Advocacy and Mentorship Program
- Chinatown Fresno Chinatown Open for Business
- Highway City Community Development Corporation Continuing Paths to Good Health
- Pearl Transit Co. Oral Health Outreach for Low-Income Fresno Residents
- Poverello House- Culinary Workforce Development Program
- Helping Others Pursue Excellence (HOPE) Critical Repairs
- Self-Help Enterprises Housing Rehabilitation Program
- City Senior Exterior Repair Program
- Fair Housing Program
- Affordable Housing Development
- Community Housing Development Organization set-aside
- Tenant-Based Rental Assistance
- Neighborhood community center improvements
- Public infrastructure and facility improvements
- Homelessness and homelessness prevention
- Housing Opportunities for Persons with AIDS

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

The City of Fresno will address housing and supportive service needs of residents through the development of new affordable rental housing, which will meet HUD requirements that any new construction with five or more dwelling units have a minimum of 5 percent of units accessible to individuals with mobility impairments and an additional 2 percent be accessible to individuals with sensory impairments.

The City will also fund a housing rehabilitation program, which may be used by seniors to complete home improvements they could otherwise not afford, thereby allowing them to stay in their homes longer, and/or by people with disabilities who need accessibility modifications to remain in their homes. The City's HOPWA program will fund rent,

mortgage, and utility assistance for homelessness prevention and tenant-based rental assistance.

### MA-40 Barriers to Affordable Housing – 91.210(e)

## Negative Effects of Public Policies on Affordable Housing and Residential Investment

The City of Fresno's 2025-2029 Analysis of Impediments to Fair Housing Choice (AI) identifies challenges related to housing affordability and access as two of the city's barriers to fair housing choice. The AI also includes a review of the City's existing zoning code and identifies policies that may limit the development of affordable housing in the region.

#### Housing affordability and quality issues reduce housing choice

Data on age of housing in Fresno and the MSA points to a decline in construction of new units since 2010, indicating a need for strategies to increase development of new affordable housing units. Just 8.3% of units (15,677 units) in the city were built in 2010 or later, as of American Community Survey five-year estimates for 2019-2023. As single-family detached structures make up the majority (about 61.4%) of housing units in Fresno, there is a particular need for development of affordable multifamily and 'missing middle' housing units. Lack of diversity in housing types decreases the availability of housing affordable for low- to moderate-income households who are unable to afford single-family homes. Apartments and smaller, more affordable units are also essential for many seniors and residents with disabilities.

In addition to the need to increase the supply of affordable housing, the city's large share of older housing stock indicates a high level of need for rehabilitation and repair programs. An estimated 50.9% of units in the city are in structures built prior to 1980, and this older housing stock may pose both economic and public health challenges, particularly for individuals and families living in older housing units.

Survey respondents also indicated that Not-In-My-Backyard (NIMBY) attitudes play a role in creating barriers to housing access, with 58.8% noting that community opposition to affordable housing presents a barrier to fair housing in the city.

# Housing problems and limited access to homeownership disproportionately impact protected classes

Analysis of homeownership data shows that the homeownership rate in Fresno is highest among White and Asian/ Pacific Islander households (56.3% and 54.6%, respectively) and lowest among Black households (33.8%). 2023 Home Mortgage Disclosure Act (HMDA) data for the city of Fresno shows that Black applicants were denied mortgages at a significantly higher rate (20.8%) than the city's average rate of 13.0%, while White applicants were less likely to be denied than applicants of other races (9.8%). Overall, Black applicants were more than twice as likely to be denied as applicants of other races.

Analysis of housing needs (including cost burden, overcrowding, and lacking complete kitchen/plumbing facilities) indicates that housing problems are most common among

Native American, Black, Hispanic, and Asian/ Pacific Islander renter households (about 62% to 68% of whom have a housing problem), and among households with a member with a disability (55.9% of whom have a housing problem). White homeowners experience housing problems at the lowest rate (23.8%).

These findings, along with input from residents and stakeholders who participated in this planning process, suggest that additional resources are needed to stabilize the path to homeownership, including support for homebuyer readiness classes or other preapplication assistance, downpayment assistance programs, and wider-ranging social support for households to improve their chances of securing mortgage loans. Additional housing supports, such as emergency rental assistance, rental housing repair and rehabilitation, and development of affordable rental housing, are needed to reduce cost burdens and other housing problems for low-income renter households and households with disabilities.

#### Zoning, Affordability, and Housing Choice

Although zoning ordinances and land use codes play an important role in regulating the health and safety of the built environment, overly restrictive codes can negatively impact housing affordability and fair housing choice within a jurisdiction. While the zoning ordinance of the City of Fresno was not found to be facially exclusionary, there are opportunities for the City to modify the ordinance to further remove barriers to the development of affordable housing across all residential zones.

When Fresno drafted and adopted its current General Plan in 2014, it recommended large-scale rezones to allow for both more housing units and greater diversity of housing types, infill development, and use of vacant land for residential uses. The City adopted a new Development Code and updated Zoning Map in 2015 and 2016, respectively, to be more consistent with the policy goals of the General Plan related to housing and to codify those rezonings. In 2024, the City adopted the Fresno Multi-Jurisdictional 2023-2031 Housing Element, which provides further recommendations to increase fair access to housing, including rezoning to provide a variety of housing types in high-resource areas and encouraging missing middle and multi-unit housing types in currently single-family dominated neighborhoods.

With the General Plan's Housing Element Amendment and rezonings implemented through the new Development Code and Zoning Map, Fresno shifted from a preference for single-family detached housing to residential and mixed-use zones that allow more density and housing type diversity. The Development Code and Zoning Map, however, still maintain single family detached only zoning districts (RE, RS-1, RS-2, and RS-3)—with no duplexes, townhomes, triplexes, row homes, garden homes, zero lot line dwellings, or the like (Accessory/Secondary dwelling units are permitted, however, in all single-family districts). Survey respondents and community workshop participants noted a particular need for development of affordable rental housing.

#### Barriers to housing access in the private market

In addition to these public-sector barriers, the private market can also create barriers. Some landlords may refuse to rent units to households receiving other forms of housing assistance. This practice, known as source of income discrimination, reduces the

affordability of existing units in the private housing stock and creates barriers to obtaining affordable housing. While source of income discrimination is illegal in the state of California, many residents still struggle to find landlords willing to accept Section 8 or Housing Choice Vouchers for reasons ranging from stigma and discrimination to landlord concern about the potential for added cost. Housing Choice Vouchers make up the vast majority of publicly supported housing within Fresno and are a key element in providing affordable housing to the city's most vulnerable populations. Because of this, landlord reluctance presents a significant barrier to affordable housing, which is highlighted by APSH data showing that only 89% of the available vouchers in Fresno are currently in use despite an average wait time of 37 months for a household to receive a voucher.

In the 2019 report, "Evicted in Fresno: Facts for Housing Advocates," several researchers writing on behalf of the grassroots organization Faith in the Valley found that evictions are a significant barrier to housing stability. Eviction records also pose a major barrier for many residents seeking to obtain housing, particularly quality affordable housing.

# MA-45 Non-Housing Community Development Assets – 91.215 (f)

#### Introduction

This section outlines the employment, labor force, and educational attainment data which informed the development of priorities and goals in this Plan.

#### **Economic Development Market Analysis**

**Business Activity** 

**TABLE 44 - BUSINESS ACTIVITY** 

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	9,312	2,506	6	1	-5
Arts, Entertainment, Accommodations	21,302	23,815	14	14	0
Construction	9,845	11,747	6	7	1
Education and Health Care Services	40,885	51,996	27	30	3
Finance, Insurance, and Real Estate	7,917	11,562	5	7	2
Information	2,149	2,752	1	2	1
Manufacturing	13,529	13,586	9	8	-1
Other Services	6,378	8,179	4	5	1
Professional, Scientific, Management Services	9,224	11,550	6	7	1
Public Administration	0	0	0	0	0
Retail Trade	20,067	23,452	13	13	0
Transportation and Warehousing	5,847	5,969	4	3	-1
Wholesale Trade	7,451	8,654	5	5	0
Total	153,906	175,768			
Data Source: 2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)					

#### **Labor Force**

### **TABLE 45 - LABOR FORCE**

Total Population in the Civilian Labor Force	241,745
Civilian Employed Population 16 years and over	218,710
Unemployment Rate	9.54
Unemployment Rate for Ages 16-24	23.64
Unemployment Rate for Ages 25-65	5.87
Data Source: 2016-2020 CHAS	

### TABLE 46 – OCCUPATIONS BY SECTOR

Occupations by Sector	Number of People
Management, business and financial	43,690
Farming, fisheries and forestry occupations	9,345
Service	27,255
Sales and office	48,095
Construction, extraction, maintenance and repair	22,670
Production, transportation and material moving	14,175
Data Source: 2016-2020 ACS	

#### **Travel Time**

### **TABLE 47 - TRAVEL TIME**

Travel Time	Number	Percentage
< 30 Minutes	154,626	77%
30-59 Minutes	36,795	18%
60 or More Minutes	8,986	4%
Total	200,407	100%
Data Source: 2016-2020 ACS		

#### **Education:**

**Educational Attainment by Employment Status (Population 16 and Older)** 

**TABLE 48 - EDUCATIONAL ATTAINMENT BY EMPLOYMENT STATUS** 

	In Labo		
Educational Attainment	Civilian Employed	Unemployed	Not in Labor Force
Less than high school graduate	28,555	3,795	21,840
High school graduate (includes equivalency)	37,905	4,475	16,770
Some college or Associate's degree	62,615	5,330	20,345
Bachelor's degree or higher	48,615	1,685	8,100
Data Source: 2016-2020 ACS			

**Educational Attainment by Age** 

TABLE 49 - EDUCATIONAL ATTAINMENT BY AGE

Age					
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	685	3,560	7,260	14,425	9,265
9th to 12th grade, no diploma	6,875	8,945	8,675	11,340	4,980
High school graduate, GED, or alternative	17,425	21,825	13,890	23,515	12,410
Some college, no degree	24,345	22,660	15,275	24,250	14,135
Associate's degree	2,965	8,735	7,335	10,355	5,030
Bachelor's degree	3,960	16,220	9,415	14,400	8,530
Graduate or professional degree	270	5,145	4,705	8,580	6,555
Data Source: 2016-2020 ACS					

#### **Educational Attainment – Median Earnings in the Past 12 Months**

#### TABLE 50 - MEDIAN EARNINGS IN THE PAST 12 MONTHS

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	21,631
High school graduate (includes equivalency)	28,332
Some college or Associate's degree	34,364
Bachelor's degree	51,456
Graduate or professional degree	81,057
Data Source: 2016-2020 ACS	

# Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

As shown in the Business Activity table above, the employment sectors in Fresno with the largest number of jobs are education and health care services (51,996 jobs or 30% of all jobs); arts, entertainment, and accommodations (23,815 jobs or 14%), and retail trade (23,452 jobs or 13%).

The jobs in which most city residents are employed reflect these major employment sectors. The largest numbers of Fresno residents are employed in education and health care services (40,885 workers or 24% of all workers); arts, entertainment, and accommodations (21,302 workers or 13%); and retail trade (20,067 workers or 12%).

The largest mismatch between the share of workers (i.e., employed residents) and the share of jobs by sector is in agriculture, mining, and oil and gas extraction (-5 percentage point difference in the share of jobs and the share of workers). In this way, agriculture, mining, and oil and gas extraction workers make up a much larger proportion of the population in the city of Fresno than do agriculture, mining, and oil and gas extraction jobs of city's jobs, indicating that these workers live in Fresno but commute outside of the city for employment. Differences between the share of workers and share of jobs by sector are 3 percentage points or less in all other sectors.

#### Describe the workforce and infrastructure needs of the business community:

The City of Fresno 2024-2029 Comprehensive Economic Development Strategy (CEDS) identifies needs related to workforce and business infrastructure. Workforce development and infrastructure goals identified in the CEDS include:

- Economic Opportunities:
  - Enhance the Economic Centers' competitiveness and economic vitality to support local entrepreneurial and small business growth
  - Attract and retain targeted sector industries that meets or exceeds identified criteria (e.g. family sustaining wage, investment impact, equity, resiliency, etc.)

- Placemaking:
  - Create quality Economic Centers where businesses thrive and people want to live, work, play, and learn
- Workforce Development and Talent Attraction:
  - Create a resilient next generation workforce

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Plans for economic and workforce development in Fresno and the region are likely to impact job and business growth over the planning period. For example, the Greater Fresno Region DRIVE plan (2019) proposes a 10-year vision for major changes to economic and workforce development systems in Fresno that have the potential to shape the region's economy over the next 10 years and beyond. The plan calls for more than \$4 billion in public, private, and philanthropic investment in economic, development, workforce development, affordable housing, and neighborhood reinvestment by 2030. Additionally, some traded sector industries are likely to see a decline due to increased use of automation and technology (for example, manufacturing, warehouse and distribution).

Socioeconomic changes anticipated over the next several years are also likely to impact workforce needs and job growth opportunities in Fresno. Affordable housing, including housing near job centers, will be an increasingly important component to supporting workforce and business attraction and retention. Stakeholders interviewed as part of this planning process emphasized the need for affordable housing that is close to jobs, resources, and transportation, including a need for a variety of housing types and sizes. This housing is of particular need for seniors, people with disabilities, people transitioning from homelessness, and people living with HIV/AIDS. With increasing demand for housing in the region, affordable housing near employment opportunities, resources, and transportation is becoming more difficult to find, and low-income residents are often unable to access areas of higher opportunity or are displaced by rising housing costs.

# How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

The city's CEDS identified challenges to employment opportunities that corresponded to the region's existing workforce. These included:

- Wages: Overall, wages in Fresno have increased from 2019 to 2023 but some occupations are faring better than others. This may be due in part to low unemployment rates, job growth and a slow growing regional labor force. This, combined with rising living costs and inflation, calls for a need for increased wages
- Talent Pipeline: The source of future workers (population aged 0 to 19) has been slow. Growth in the population considered Prime Workers (aged 20 to 39) is leveling off. Experienced Workers (aged 40 to 59) and Retiring Soon (aged 60 to

- 75) are increasing at a faster pace. This imbalance in age groups may lead to a mismatch in available employment opportunities and the number of people in the workforce
- Educational Attainment: The share of the population with four-year degrees is improving, increasing from 20% to nearly 34 between 2011 and 2021, but still lags behind the state. As employers seek an educated and skilled workforce, it will be vital for the City to continue to support continuing education opportunities and job training/workforce development programs. In this context, education includes degrees from two and four year colleges as well as licenses and certificates for certain trades and occupations.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The Fresno Regional Workforce Development Board funds education and training to ensure individuals have skills necessary to find jobs with family-sustaining wages and meet the workforce needs of regional employers. Workforce training initiatives include:

- One-Stop Centers, in which adults and dislocated workers have access to education, training and employment services, as well as referrals (when deemed appropriate) to other services available through a network of partner agencies
- Basic career services, including access to computers, fax and copy machines, telephones to contact employers, veterans' services, labor market information, career exploration tools, and job listings
- Individualized career services, including one-on-one work with an Employment Readiness Specialist to assist with career guidance, skill level evaluations, educational and training opportunities, and job readiness workshops
- Access to occupational skills training and on-the-job training opportunities
- Supportive services to assist with purchasing items necessary to secure a job, provide training supplies, interview clothing and transportation needs
- Academic assistance, job readiness, mentoring, guidance, financial literacy training, and leadership development opportunities for youth, and
- Business assistance, including accommodations for business meetings, presentations, trainings, one-on-one and/or group interviews, business workshops and trainings, connection to business consultants, funding to upskill existing employees, confidential human resource hotline, and recruitment assistance.

The County of Fresno Department of Social Services (DSS) offers the following services to qualified employers for DSS clients hired:

- Employee recruitment
- Employee screening
- Specialized employee training
- Employee retention services, including support and engagement of clients,

equipment, transportation, and childcare

Wage subsidies up to a year depending on the needs of the DSS client

Local colleges and universities, including California State University, Fresno; Fresno Pacific University; State Center Community College District; West Hills Community College District; Fresno City College; Fresno school districts, and other educational institutions provide a variety of types of education and training to increase the skills of the region's workforce.

The Fresno County Department of Behavioral Health provides Workforce Education and Training as a component of the Mental Health Services Act, intended to address identified occupational shortages and education and training needs of the public mental health workforce.

Programs offered by the Fresno Regional Workforce Development Board and other workforce development stakeholders closely align with workforce development needs identified in the Consolidated Plan, including job skills training and job search assistance.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)? If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

Yes, the City of Fresno participated in the 2024-2029 City of Fresno Comprehensive Economic Development Strategy (CEDS), a plan prepared by the City of Fresno Economic Development Department. The strategy serves as the CEDS in accordance with the U.S. Economic Development Administration's requirements, and as a guide for policies, programs, and investments to support economic development in the city.

The CEDS identified economic development goals for the city that might be coordinated with consolidated plan efforts or impact economic growth including:

- Upgrade, expand and/or create resilient infrastructure to support targeted business/industry on the most promising near- term development opportunities
- Provide a network of well-maintained parks, open spaces, athletic facilities and walking and biking trails that connect the City's Economic Centers with resident and worker neighborhoods
- Establish a highly effective education, business, workforce collaborative dedicated to addressing educational and workforce training excellence
- Consider design standards that address attractive building fronts, buffering and screening from storage yards and signage that promote a "sense of place" for commercial and industrial areas and business parks
- Increase awareness of the diverse employment and career opportunities with Fresno employers to college, high and middle school students throughout the region

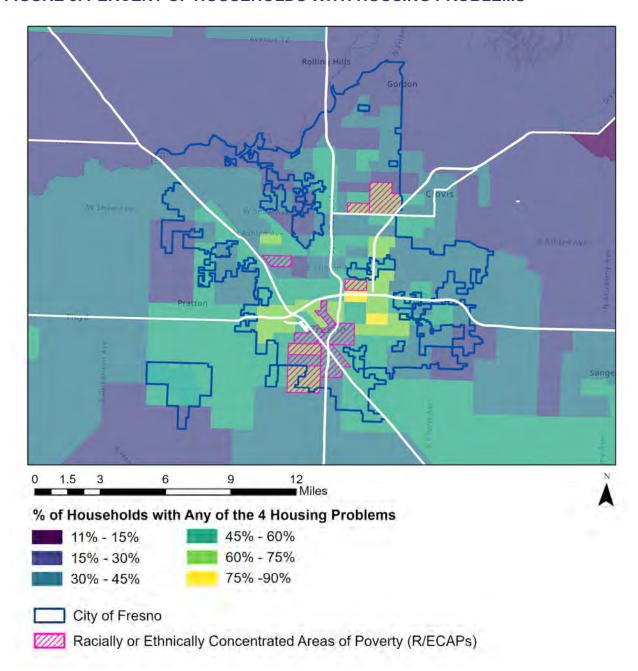
### **MA-50 Needs and Market Analysis Discussion**

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

HUD defines four types of housing problems: (1) cost burden of more than 30%, (2) more than 1 person per room, (3) lack of complete kitchen facilities, and (4) lack of complete plumbing facilities. The HUD-provided map of housing needs and race/ ethnicity in Fresno shows the share of households within each census tract that have least one of these housing problems.

A concentration of households with housing needs is defined as a census tract where more than 40% of households have at least one housing need. Using this definition, there are 74 census tracts either totally or partially within the city limits with a concentration of housing problems. Census tracts without high percentages of housing problems can be found primarily in downtown Fresno along E Huntington Ave, E Tyler Ave, and E Belmont Ave. Census tracts where more than 40% of households have a housing need are generally located in areas of the city that are predominantly populated by Hispanic residents.

FIGURE 3. PERCENT OF HOUSEHOLDS WITH HOUSING PROBLEMS



Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

In its fair housing planning guidance, HUD defines racially or ethnically concentrated areas of poverty (R/ECAPs) where more than one-half of the population are people of color and the individual poverty rate is over 40%. Based on the most recent ACS data, there are 11 RECAP census tracts in Fresno (see Figure 1), most of which are located in central and south Fresno. Two RECAP tracts are located north of Shaw Avenue, one

including Fresno State University, and RECAP tract 37.02 is located west of Fresno Junior High School.

### What are the characteristics of the market in these areas/neighborhoods?

RECAP census tracts in Fresno tend to have higher percentages of renter tenure and housing problems. Despite these challenges, the location of these RECAP tracts overlaps with many of the city's civic, cultural, and educational resources.

### Are there any community assets in these areas/neighborhoods?

RECAPS located near/within downtown Fresno contain several schools and parks, such as Edison High School, West Fresno Elementary, and Hyde Park, as well as Fresno City Hall and the Fresno Convention and Entertainment Center. Additionally, one RECAP tract (54.08) is comprised of Fresno State University.

### Are there other strategic opportunities in any of these areas?

These areas may benefit from many strategic opportunities based on location and existing resources. RECAPs located in central Fresno, particularly downtown, are near or adjacent to many restaurant, retail, and transit opportunities that could benefit from strategic investment. For example, Fresno Area Express' (FAX) future plans to expand bus rapid transit (BRT) services in these areas could increase access to job opportunities.

# MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

Broadband connectivity is a vital community resource that offers citizens access to employment, education, and other personal enrichment opportunities found through the internet. Disparities in broadband access – particularly for low-to-moderate households – can create a "digital divide" that limits users' personal and professional opportunities. In 2015, the FCC defined broadband as internet access with download speeds of 25 Megabits per second (Mbps) and upload speeds of 3 Mbps (otherwise noted as 25/3). With broadband access, internet users can partake in file downloading, video streaming, email, and other critical features necessary for online communication.

There are three considerations to be taken into account in assessing internet access: (1) need for broadband wiring and for connections to broadband service; (2) competitive pricing and service resulting from having more than one internet service provider within an area; and (3) affordability of broadband service for low- and moderate-income households. In order to meet growing broadband needs, the State of California established the California Broadband Council in 2010, finalized a Broadband For All action plan in 2020, and in 2021 enacted SB 156, which allocated \$6 billion towards bridging the digital divide in a multi-year effort. In addition, the federal Infrastructure, Investments, and Jobs Act of 2021 allocated \$65 billion towards nationwide broadband investments, which the State of California intends to pursue as a funding source for the Broadband for All Plan.

For the 6.0% of Fresno County households without broadband access<sup>9</sup> libraries throughout the area generally offer free access to computers and Wi-Fi, and some locations may offer programs that allow residents to check out mobile hotspots, laptops, or other electronic devices. Housing and service providers serving low- and moderate-income populations and people who are homeless may also provide internet access. For example, some affordable housing properties have business centers, some shelters or day centers have computers for visitor use, and local job centers may provide computers for use in job searches.

Marginalized and/or minority households are generally disproportionately represented among low-to-moderate income households and therefore may be disproportionately impacted by a lack of internet access. The website BroadbandNow, which exists to help people discover internet options in their area, conducts research into broadband availability and user demographics by state and provides data on California households without internet access. This data shows that 30% of extremely low-income households and 13% of low-to-moderate income households in California are without internet, and

<sup>&</sup>lt;sup>9</sup> https://broadbandnow.com/California

that Black, Hispanic, and Native American residents are nearly twice as likely as residents of other races to be without internet access:

TABLE 42 - DEMOGRAPHICS, CALIFORNIA HOUSEHOLDS WITH NO INTERNET

Percent of Homes without Internet Access by Age				
Under Age 18	5%			
Age 18-64	5%			
Age 65+	7%			
Percent of Homes without Internet Access by Income				
Under \$20,000	33%			
\$20,000-\$74,999	16%			
Over \$75,000	4%			
Percent of Homes without Internet Access by Race/Eth	nicity			
Hispanic	7%			
Black	7%			
White	4%			
Native American or Alaskan	8%			
Mixed Race	3%			
Asian	3%			

Source: Broadband Now California - https://broadbandnow.com/California

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

Just because a person has broadband available in their area does not mean that they have personal access – according to the 2019-2023 American Community Survey, 8.6% of Fresno residents do not have an internet subscription service of any type, including a cellular data plan<sup>10</sup>. This may indicate that internet access in the County is unaffordable for low-income residents, which may in turn indicate a need for increased competition for affordable internet access programs.

<sup>&</sup>lt;sup>10</sup> ACS 5-Year Estimates 2019-2023, Table S2801

### MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

Hazard mitigation in Fresno is conducted through Fresno County. The County's most recent Hazard Mitigation Plan was updated in 2024 and identifies eleven possible natural hazards which are relevant to this section of the Consolidated Plan. Hazards listed in bold are considered likely or highly likely to occur within the jurisdiction:

- Avalanche
- Drought
- Earthquake
- Extreme Temperatures
- Flood
- Fog
- Heavy Rain/Thunderstorm/Hail/Lightning/Wind
- Tornado
- Volcano
- Wildfire
- Winter Storm

To mitigate environmental hazards in the County, the plan identifies a variety of techniques focused primarily on prevention, emergency services, and public education and awareness. These strategies include public engagement events, identifying and updating critical facilities, upgrading and updating the County Emergency Operations Center, investing in a flooding early warning system, investigating the potential for various floodwater storage or redirection systems, and clearing wildfire fuel in high-risk areas.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

In its September 2021 report "Climate Change and Social Vulnerability in the United States," the US EPA identifies low-income earners, minorities, elderly adults, and persons with less than a high school diploma as "socially vulnerable." Socially vulnerable persons are described as having a reduced capacity to "cope with and recover from climate change impacts", and socially vulnerable groups are described as more likely to live in poorer neighborhoods with lower elevations and poorly maintained infrastructure. The 2019-2023 ACS estimated that over 111,000 people in Fresno are living below the poverty line. Additionally, mobile home residents, who are more likely to be low-income, are especially vulnerable to climate related hazards. The 2019-2023 ACS estimates that there are approximately 4,387 households living in mobile homes or other similar types of homes in Fresno.

### STRATEGIC PLAN

### **SP-05 Overview**

### **Strategic Plan Overview**

This strategic plan will guide the allocation of Fresno's CDBG, HOME, ESG, and HOPWA funding during the 2025-2029 planning period. Goals for the 2025-2029 period focus on high priority needs identified through data analysis, community input, consultation with City of Fresno staff and partner agencies, and a review of relevant recently completed plans and studies. The priority needs identified are:

- Improve quality of life by providing housing and supportive services for residents experiencing or at-risk of homelessness, including homelessness prevention, case management, wrap-around services, emergency shelter, transitional housing, and permanent supportive housing.
- Improve standards of living by increasing access to safe and affordable housing through development, acquisition, or rehabilitation of affordable for-sale or rental housing; owner-occupied housing rehabilitation, such as roof repairs, minor home repairs, and rehabilitation/reconstruction; rental housing repair or rehabilitation; and housing assistance programs for low-income households.
- Increase resident prosperity by supporting neighborhood revitalization through site
  development to facilitate access to affordable housing, improvements to or
  development of public infrastructure, or improvements to existing or development
  of new public facilities owned by the City of Fresno or partner agencies.
- Invest in the community by providing services to low- and moderate-income individuals that promote well-being and improved quality of life through projects and activities that support children and families, people experiencing or at-risk of homelessness, victims of domestic violence, or other non-homeless special needs groups.
- Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement and providing activities for residents and housing providers that promote the advancement of fair housing.

The priority and goal sections of this strategic plan describe anticipated activities within each of several broader areas to which the City of Fresno will allocate funding. The City will rely on partnerships with local agencies and internal City departments to achieve its Consolidated Plan goals and address priority needs.

### SP-10 Geographic Priorities – 91.215 (a)(1)

### **Geographic Area**

CDBG, HOME, ESG, and HOPWA funds are available for use throughout Fresno, both in areas where the majority of residents have low- or moderate-incomes, or to serve low- or moderate-income residents living in any area of the city.

### **TABLE 51 - GEOGRAPHIC PRIORITY AREAS**

Target Area:	Percentage of Funds	
Citywide	100%	

#### **General Allocation Priorities**

The City has not designated any target areas for the use of CDBG, HOME, ESG, or HOPWA funds but will locate any projects that qualify based on Area Benefit criteria (i.e., benefit all residents of an area where at least 51 percent of the residents are low- or moderate-income) in eligible LMI tracts or block groups.

## Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

Input received during development of the 2025-2029 Five-Year Consolidated Plan emphasized the need to reduce affordable housing burdens and maintain the housing stock for low- and moderate-income families. Because families with needs, including needs related to homeowner housing repair/rehab, rental assistance, and first-time homeownership, may reside anywhere within Fresno, the City makes these programs available citywide. Public service activities designed to assist low- and moderate-income families, people who are homeless, and non-homeless special needs groups are generally located in areas most accessible to the clientele being served, which often overlap with low- and moderate-income (LMI) census tracts.

### **SP-25 Priority Needs - 91.215(a)(2)**

### **Priority Needs**

During the development of the Consolidated Plan, five priority needs were identified. Each of the needs is described in the table that follows along with a basis for its priority designation and the populations to be served.

**TABLE 52 - PRIORITY NEEDS SUMMARY** 

	Priority need	Expanded Access to Affordable Housing
	Priority level	High
	Population(s) served	Extremely low income Low income Moderate income Large family Families with children Elderly/frail elderly Public housing residents People with disabilities
	Geographic area(s) affected	Citywide
	Associated goal(s)	Improve Housing Access and Quality
1	Description	Potential activities related to this priority may include:  Repair or rehabilitation of owner-occupied housing Repair or rehabilitation of affordable rental housing Construction/acquisition/rehabilitation of affordable for-sale or rental housing Assistance to first-time homebuyers Tenant-based rental assistance Program delivery Other housing activities that expand access and affordability for low- and moderate-income households
	Basis for priority	CHAS data analyzed for this Plan indicates that housing affordability is the most widespread need in the city. Through the survey, community members emphasized the need for construction of new affordable rental units, energy efficiency improvements to housing, family housing, and elderly or senior housing.

	Priority need	Housing and Services to Reduce Homelessness
	Priority level	High
	Population(s) served	Chronic homelessness Homeless individuals Homeless families with children Homeless persons with mental illness Homeless persons with chronic substance abuse Homeless veterans Homeless persons with HIV/AIDS Homeless victims of domestic violence Homeless unaccompanied youth
	Geographic area(s) affected	Citywide
	Associated goal(s)	Provide Housing and Services for People Experiencing or At-Risk of Homelessness
2	Description	<ul> <li>Potential activities related to this priority may include:</li> <li>Emergency shelter, transitional housing, or permanent supportive housing for people experiencing homelessness</li> <li>Supportive services, including case management, for people in emergency shelter, transitional housing, or otherwise experiencing homelessness</li> <li>Short-term rental assistance, rapid rehousing, or other forms of emergency financial assistance designed to prevent homelessness</li> </ul>
	Basis for priority	Homelessness prevention, permanent housing, and transitional/ supportive housing programs were the top homeless needs identified by community survey respondents. The top domestic violence and elder abuse needs identified by participants were permanent housing and transitional/ supportive housing programs. The Point in Time Count also indicates a need for direct services to interrupt patterns of homelessness.

	Priority need	Provision of Community Services
	Priority level	High
	Population(s) served	Extremely low income Low income Moderate income Families with children Elderly People with disabilities Homeless individuals and families Victims of domestic violence
3	Geographic area(s) affected	Citywide
	Associated goal(s)	Community Services
	Description	Potential activities related to this priority may include an array of public services designed to support low- and moderate-income households, children, victims of domestic violence, and other special needs populations.
	Basis for priority	Community members identified employment training, food banks/ community meals, housing counseling, and after school services as areas of highest need.
	Priority need	Infrastructure and Public Facility Improvements
	Priority level	High
4	Population(s) served	Extremely low income Low income Moderate income People with disabilities Non-housing community development
	Geographic area(s) affected	Citywide
	Associated goal(s)	Infrastructure and Public Facility Improvements
	Description	Potential activities related to this priority include site development to support access to affordable housing, improvements to public infrastructure, or improvements to public facilities.

	Basis for priority	Site development assistance may be used to help reduce the cost of developing affordable housing. Survey participants also identified the need for street, road, or sidewalk improvements; homeless or domestic violence shelters; community parks, gyms or recreational fields; and youth centers.			
	Priority need	Community Engagement, Planning, and Administration			
	Priority level	High			
5	Population(s) served	All			
	Geographic area(s) affected	Citywide			
	Associated goal(s)	Community Engagement, Planning, and Administration			
	Description	Activities related to this priority include community planning and administration of the City of Fresno's CDBG, HOME, ESG, and HOPWA programs and community engagement related to these programs. Additionally, fair housing education services to help residents and housing providers understand fair housing rights and responsibilities.			
	Basis for priority	Program administration costs associated with the coordination and delivery of services to Fresno residents. The City of Fresno's Al indicates that continued need for fair housing education and awareness of available community resources, including for those most at-risk of housing discrimination.			

### SP-30 Influence of Market Conditions – 91.215 (b)

**Influence of Market Conditions** 

### **TABLE 53 – INFLUENCE OF MARKET CONDITIONS**

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	High levels of cost burden among low-income households; waiting lists for assisted housing units; and need for short-term rental assistance for homeless individuals and families transitioning to permanent housing. Currently, TBRA is provided through HUD's Section 8 Housing Choice Voucher program administered through local housing authorities. According to HUD's 2023 A Picture of Subsidized Housing data, the Fresno Housing Authority currently provides 7,467 tenant-based housing choice vouchers (for more information, see Section NA-35). The City has also funded TBRA programs through funding to subrecipient organizations. During the 2025 program year, the City intends to use HOME funds for tenant-based rental assistance.
TBRA for Non-Homeless Special Needs	High level of cost burdens among low-income households, including non-homeless special needs populations; waiting lists for assisted housing units for seniors and people with disabilities.
New Unit Production	Age and condition of housing; waiting lists at existing assisted housing developments; high occupancy rates and rental rates; sales prices unaffordable to low/moderate income households.
Rehabilitation	Age and condition of housing; issues related to substandard housing, especially for low-income renters; need for home repairs for seniors and other homeowners, including lead-based paint remediation.
Acquisition, including preservation	Subsidized housing developments anticipated to age out of their affordability period; age, condition, and availability of multifamily properties suitable for acquisition/rehabilitation; vacant/hazardous buildings identified through code enforcement.

### SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The City of Fresno receives federal funding through four HUD CPD formula grants: the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Solutions Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) programs. Combined, the City will receive an anticipated \$11,665,080.70 in HUD grant funds for the 2025 program year (PY 2025), which runs from July 1, 2025, through June 30, 2026. The table below outlines anticipated funding levels by program and estimates additional grant funds to be received in the remaining four program years covered by the City's 2025-2029 Five-Year Consolidated Plan.

### **Anticipated Resources**

TABLE 54 - EXPECTED RESOURCES - PRIORITY TABLE

Duaguaga	Source of Funds	Hope of Funda	Expected Amount Available Year 1			Expected Amount Available	N 0 2 10	
Program		Uses of Funds	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Remainder of ConPlan \$	Narrative Description
CDBG	Public– Federal	Acquisition Admin and planning Economic development Housing Public improvements Public services Fair housing	\$7,098,936	\$245,600	\$0	\$7,344,536	\$29,378,144	The expected amount of CDBG funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.

Duantan	Source of Funds	Hann of French	Expected Amount Available Year 1			Expected Amount Available		
Program		Uses of Funds	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total:	Remainder of ConPlan \$	Narrative Description
HOME	Public– Federal	Admin and planning Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	\$2,874,896.70	\$563,900	\$0	\$3,438,796.70	\$13,755,186.80	The expected amount of HOME funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.
ESG	Public– Federal	Financial assistance Overnight shelter Rapid re-housing (rental assistance) Rental assistance Services Street outreach Transitional housing	\$616,438	\$0	\$0	\$616,438	\$2,465,752	The expected amount of ESG funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.
HOPWA	Public– Federal	Permanent housing in facilities  Permanent housing placement  STRMU  Short term or transitional housing facilities  Supportive services  TBRA	\$1,074,810	\$0	\$587,049.41	\$1,661,859.41	\$4,299,240	The expected amount of HOPWA funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.

## Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Fresno uses its federal grant funds together with additional local resources to address priority needs. During PY 2025, the City will partner with local nonprofit organizations on a number of programs, with partner agencies supplementing CDBG, HOME, ESG, and HOPWA grants with additional funding, staff time, and other organizational resources.

The City will partner with local nonprofit organizations and affordable housing developers to support affordable housing development, housing rehabilitation, public services, and homelessness programs in PY 2025. Partners leverage grant funds with private donations and other funding. Funding is also available through the City's Local Housing Trust Fund, California Department of Housing and Community Development, the National Housing Trust Fund, the Low-Income Housing Tax Credits program, and HUD funding through the Fresno-Madera Continuum of Care.

As of the most recent publication from HUD, Fresno qualifies for a 100% HOME match reduction based on its FY 2023 individual poverty rate, per capita income, and percentage of persons in poverty.<sup>11</sup>

ESG requires a 100% match of program funds. The City generally passes this matching requirement on to the service providers receiving ESG funds from the City. ESG providers meet this requirement through private donations, state and other federal grants, and/or volunteer hours.

## If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

In accordance with AB 1486, the City provides a notice of availability for surplus properties to be posted on the California Housing and Community Development (HCD) website and gives priority consideration to the development of affordable housing. Notices have been provided for two properties to date that may be consistent with the objectives in this strategic plan. The City will continue to assess its inventory of publicly owned land for opportunities to meet the strategic needs of this plan, as well as offering notices of availability in advance of any disposition of City-owned property, placing particular emphasis on potential sites of affordable housing in areas of high opportunity.

#### Discussion

During PY 2025, the City will receive \$7,098,936 in CDBG funds to be used to support housing rehabilitation; exterior repair; public facilities and infrastructure improvements to PARCS facilities, non-profit facilities, and other public facilities; and a range of public service activities. Fresno will also receive \$2,874,896.70 in HOME funding to be used for affordable housing development, tenant-based rental assistance, and housing activities by Community Housing Development Organizations (CHDOs). Fresno will receive

<sup>&</sup>lt;sup>11</sup> HUD Exchange. (2023). Current FY HOME Match Reductions. Retrieved from: https://www.hudexchange.info/resource/4422/home-match-reductions/

\$616,438 in ESG funding to be used for outreach, emergency shelter, rapid re-housing, homelessness prevention, and HMIS. Fresno will receive \$1,074,810 in HOPWA funding to provide housing and support services for residents with HIV/AIDS.

In determining PY 2025 activities, the City gave priority to projects that intend to support housing affordability and quality; reduce homelessness; and provide high-quality public services, facilities, and infrastructure across the city's neighborhoods.

### **SP-40 Institutional Delivery Structure – 91.215(k)**

EXPLAIN THE INSTITUTIONAL STRUCTURE THROUGH WHICH THE JURISDICTION WILL CARRY OUT ITS CONSOLIDATED PLAN INCLUDING PRIVATE INDUSTRY, NON-PROFIT ORGANIZATIONS, AND PUBLIC INSTITUTIONS.

Agencies through which the City of Fresno will carry out its consolidated plan are shown in Table 55. In addition to those listed in the table, the City will also rely on a variety of non-profit and private sector housing developers, including Community Housing Development Organizations (CHDOs), Low Income Housing Tax Credit developers, and others.

TABLE 55 - INSTITUTIONAL DELIVERY STRUCTURE

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Fresno	Government	Economic     Development     Homelessness     Non-Homeless     Special Needs     Ownership     Rental     Planning     Neighborhood     Improvements     Public Facilities     Public Services	Jurisdiction
Fresno Housing Authority	РНА	<ul><li>Public Housing</li><li>Ownership</li><li>Rental</li></ul>	County
Fresno-Madera CoC	Continuum of Care	Homelessness     Public Services	Region

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Fresno Interdenominational Refugee Ministries (FIRM)	Non-Profit Organization	Public Services	Jurisdiction
Fresno County Department of Public Health	Government	<ul><li> Health</li><li> Public Services</li><li> Homelessness</li><li> HIV/AIDS</li></ul>	County
CHDOs (Habitat for Humanity Greater Fresno Area, Self- Help Enterprises)	Non-Profit Organizations	Ownership    Rental	Jurisdiction
Fresno County Department of Social Services	Government	Public Services	County
Fresno Regional Workforce Development Board	Government	<ul><li>Economic</li><li>Development</li><li>Workforce</li><li>Development</li></ul>	Region
Fresno County Department of Behavioral Health	Government	<ul><li>Mental Health Services</li><li>Homelessness</li></ul>	County
Fresno Economic Opportunities Commission	Non-Profit Organization	<ul> <li>Economic Development</li> <li>Workforce Development</li> <li>Education</li> <li>Public Services</li> <li>Housing</li> <li>Health</li> </ul>	County
Fresno County Economic Development Corporation	Government	Economic     Development	County
Fresno USD	Government	• Education K-12 • Homeless Liaison	Jurisdiction

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Homeless Service Providers	Non-Profit Organizations	<ul><li> Homelessness</li><li> Public Services</li><li> Workforce</li><li> Development</li></ul>	Jurisdiction
Public Service Providers	Non-Profit Organizations	<ul><li>Homelessness</li><li>Non-Homeless</li><li>Special Need</li><li>Public Services</li></ul>	Jurisdiction

### Assess of Strengths and Gaps in the Institutional Delivery System

The collaborative nature of Fresno's service provider network forming the institutional delivery system contains both inherent strengths and weaknesses. The inclusion of such a wide variety and large number of organizations, both public and private, is a clear strength as it increases both the capacity and the perspective of the institutional delivery system. However, this same factor may pose a weakness as it requires intense organization and collaboration to ensure 1) non-redundancy of services, 2) accurate and appropriate information sharing between organizations, and 3) some form of centralized resource access hub in order to direct residents in need of assistance to the correct organization(s). As long as the City of Fresno bears this in mind and remains proactive in regard to the increased need for collaboration necessitated by widespread service provider networks, the format of the institutional delivery system will remain a strength.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

TABLE 56 - HOMELESS PREVENTION SERVICES SUMMARY

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV				
Homelessness Prevention Services							
Counseling/Advocacy	X	X	X				
Legal Assistance	X	X	X				
Mortgage Assistance	X	X	X				
Rental Assistance	X	X	X				
Utilities Assistance	X	X	X				
Street Outreach Services							
Law Enforcement	X	X					
Mobile Clinics	X	×	X				
Other Street Outreach Services	Х	X					
Supportive Services	Supportive Services						
Alcohol & Drug Abuse	X	X					
Child Care	X	X					
Education	X	X	X				
Employment and Employment Training	X	X					
Healthcare	X	X	X				
HIV/AIDS	X	X	X				
Life Skills	X	X	X				
Mental Health Counseling	X	×	X				
Transportation	Х	Х					

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The City of Fresno's Homeless Assistance Response Team (HART), formed in 2022, is a multi-departmental team made up of code enforcement, Fresno police, and non-profit organizations to provide services to and improve the quality of life for individuals who are homeless. HART works to improve the quality of life for the unhoused population through cleanup of encampments and connections to resources and shelter.

The City of Fresno also partners with the FMCoC and a variety of agencies and organizations to provide services to the homeless. The City of Fresno uses ESG funds for outreach, rapid rehousing, emergency shelter, homelessness prevention, and data collection and analysis. Housing providers and street outreach workers seek to provide outreach and service navigation to persons experiencing homelessness. As described in Section MA-30, housing providers in the city work closely with the Fresno County Department of Behavioral Health and nonprofit organizations to provide mental health services and case management. The City will also continue to provide information and training to service providers on how their staff can assist clients in accessing mainstream benefits.

The FMCoC uses a coordinated entry process and the Multi-Agency Action Program (MAP) to standardize the access, assessment, prioritization, and referral procedure for all people across all participating providers. The coordinated entry process includes assessment, navigation and case conferencing, housing referral with choice, and data collection and communication. The system uses a vulnerability index to prioritize the most at-risk individuals. This approach means that individuals and families who are experiencing homelessness or at-risk of homelessness are identified early, screened, and connected with the most appropriate intervention or best match possible that addresses their immediate needs.

## Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

A significant strength in Fresno's institutional delivery system lies in its level of collaboration with a wide network of local service providers. The City works with its partners in the community to collaborate on projects which ensure that individuals and families who are chronically homeless are housed and provided necessary supportive services. The collaborating agencies coordinate funding and resources to make additional permanent housing beds available for the chronically homeless community. Efforts include increasing outreach to chronically homeless individuals and families, increasing homelessness prevention, increasing permanent supportive housing, and streamlining the assessment and referral process.

The primary gaps in the service delivery system for special needs populations are the lack of funding needed to create additional beds and services. There is also a gap in services delivery for difficult-to-place special needs clients. The lack of long-term affordable rental housing in the city and county presents another gap in the service

delivery system. Street2Home Fresno County: A Framework for Action (2018) identified the following gaps in the service delivery system:

- While chronic homelessness is down considerably, homelessness overall is trending slightly upwards.
- The rise of unsheltered homelessness is likely due to the rising cost of rent and the severe lack of affordable rental housing in Fresno County.
- Once a person becomes homeless, the housing resources to help them exit homelessness are also very scarce. Current permanent housing options available through the FMCoC, permanent supportive housing (PSH), and rapid re-housing (RRH) are at capacity.
- Chronic homelessness is projected to rise if no additional permanent supportive housing is added.
- There is a need to preserve existing affordable housing.
- There is a need to align community programs to create a comprehensive crisis response network that provides person-centered and housing-focused service. There is particularly a shortage of residential programs that offer safe temporary shelter and services; generally emergency shelter is highly specialized to a narrowly defined population or program model such that for most single adults there is effectively no access to emergency shelter.
- There is a need to create new low-barrier crisis housing options.
- There is a need to enhance housing placement options and supports.
- There is a need to scale up rapid re-housing.
- There is a need to increase permanent supportive housing.
- There is a need to aggressively expand non-traditional permanent housing options.
- There is a need to design and fund a cross-sector demonstration for people who experience street homelessness and are frequent users.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The City of Fresno will take the following steps to overcome gaps in the institutional delivery structure and service delivery system for persons experiencing homelessness and other special needs populations:

- The City is working with jurisdiction partners to develop a Homeless Housing Assistance and Prevention (HHAP) regional plan aimed at addressing Homeless service gaps.
- The City is collaborating with FMCoC partners to apply for state grants that will sustain homeless services funding.

- The City meets monthly with the homeless services providers to review project performance. Together, the City and its partners work to address any issues or concerns and discuss strategies to overcome challenges.
- The City will allocate funding for homelessness prevention, outreach/ emergency shelter, Rapid Rehousing, and Housing Opportunities for Persons with HIV/ AIDS.
- The City will continue to fund housing rehabilitation and affordable housing development.
- The City will continue to provide funding to Community Housing Development Organizations to support the production of affordable housing in Fresno.

### **SP-45 Goals Summary – 91.215(a)(4)**

**Goals Summary Information** 

### **TABLE 57 – GOALS SUMMARY**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Housing Access and Quality	2025	2029	Affordable Housing	Citywide	Expanded Access to Affordable Housing	CDBG: \$8,400,000 HOME: \$14,150,340	Homeowner Housing Rehabilitation: 200     Rental Units Constructed/ Rehabilitated: 55     Homeowner Housing Added: 55
2	Provide Housing and Services for People Experiencing or At-Risk of Homelessness	2025	2029	Homeless	Citywide	Housing and Services to Reduce Homelessness	ESG: \$2,851,030 HOPWA: \$5,799,882.36 HOME: \$1,606,200	Public service activities other than Low/Moderate Income Housing Benefit:     15,000     Tenant-Based Rental Assistance/Rapid Rehousing: 1,000
3	Community Services	2025	2029	Community Services	Citywide	Provision of Community Services	CDBG: \$4,875,690	Public services activities other than Low/Moderate Income Housing Benefit: 5,060 Micro-enterprise assistance: 180 persons assisted

4	Infrastructure and Public Facility Improvements	2025	2029	Non-Housing Community Development	Citywide	Infrastructure and Public Facility Improvements	CDBG: \$8,147,555	Public Facility or     Infrastructure Activities     other than Low/Moderate     Income Housing Benefit:     15,500 persons assisted
5	Community Engagement, Planning, and Administration	2025	2029	Community Engagement, Planning, and Administration	Citywide	Community Engagement, Planning, and Administration Fair Housing	CDBG: \$7,098,935 ESG: \$231,160 HOME: \$1,437,443.50 HOPWA: \$161,217.05	Improve administration of funds by enhancing community engagement and providing fair housing activities
6	Section 108 Loan Repayment	2025	2029	Other: Section 108 Loan Repayment	N/A	N/A	CDBG: \$8,200,500	Construction of a Senior     Activity Center

### **Goal Descriptions**

Goal Name	Goal Description			
Improve Housing Access and Quality	Improve standards of living by increasing access to safe and affordable housing through development, acquisition, or rehabilitation of affordable for-sale or rental housing; owner-occupied housing rehabilitation, such as roof repairs, minor home repairs, and rehabilitation/reconstruction; rental housing repair or rehabilitation; and housing assistance programs for low-income households.			
Provide Housing and Services for People Experiencing or At-Risk of Homelessness	Improve quality of life by providing housing and supportive services for residents experiencing or atrisk of homelessness, including homelessness prevention, case management, wrap-around services, emergency shelter, transitional housing, and permanent supportive housing.			
Community Services	Invest in the community by providing services to low- and moderate-income individuals that promote well-being and improved quality of life through projects and activities that support children and families, people experiencing or at-risk of homelessness, victims of domestic violence, or other non-homeless special needs groups.			
Infrastructure and Public Facility Improvements	Increase resident prosperity by supporting neighborhood revitalization through site development to facilitate access to affordable housing, improvements to or development of public infrastructure, or improvements to existing or development of new public facilities owned by the City of Fresno or partner agencies.			
Community Engagement, Planning, and Administration	Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement and providing activities for residents and housing providers that promote the advancement of fair housing.			

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City of Fresno anticipates assisting 1,310 extremely low-income, low-income, and moderate-income families obtain affordable housing using CDBG, HOME, and HOPWA funds through the PY 2025 to PY 2029 period. This estimate includes approximately 1,000 households assisted through tenant-based rental assistance, 110 households assisted through the development of affordable single and multifamily housing, and 200 housing units rehabilitated to preserve affordable housing for low- and moderate-income homeowners.

## SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

For affordable housing developments, the requirement is that 5% of the total development units are to be accessible units. Fresno Housing (FH) is not under a Voluntary Compliance Agreement.

### **Activities to Increase Resident Involvements**

From the 2024 Annual Plan, FH has been actively working to increase resident engagement and expand the use of its educational and Family Self-Sufficiency (FSS) programs, as well as access to services through collaboration with existing organizations across the region. This will help increase access to opportunities for its residents and the city's low-to-moderate income populations. Upcoming actions FH will take to address existing challenges include employing resident ambassadors to help with resident participation, improving internal communication, and providing additional training for professional growth. Furthermore, FH is exploring partnerships in employment, funding for childcare and transportation, Section 8 homeownership, and affordable housing to eliminate barriers for residents.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the 'troubled' designation

N/A

### SP-55 Barriers to affordable housing – 91.215(h)

#### **Barriers to Affordable Housing**

The City of Fresno's 2025-2029 Analysis of Impediments to Fair Housing Choice (AI) identifies challenges related to housing affordability and access as two of the city's barriers to fair housing choice. The AI also includes a review of the City's existing zoning code and identifies policies that may limit the development of affordable housing in the region.

### Housing affordability and quality issues reduce housing choice

Data on age of housing in Fresno and the MSA points to a decline in construction of new units since 2010, indicating a need for strategies to increase development of new affordable housing units. Just 8.3% of units (15,677 units) in the city were built in 2010 or later, as of American Community Survey five-year estimates for 2019-2023. As single-family detached structures make up the majority (about 61.4%) of housing units in Fresno, there is a particular need for development of affordable multifamily and 'missing middle' housing units. Lack of diversity in housing types decreases the availability of housing affordable for low- to moderate-income households who are unable to afford single-family

homes. Apartments and smaller, more affordable units are also essential for many seniors and residents with disabilities.

In addition to the need to increase the supply of affordable housing, the city's large share of older housing stock indicates a high level of need for rehabilitation and repair programs. An estimated 50.9% of units in the city are in structures built prior to 1980, and this older housing stock may pose both economic and public health challenges, particularly for individuals and families living in older housing units.

Survey respondents also indicated that Not-In-My-Backyard (NIMBY) attitudes play a role in creating barriers to housing access, with 58.8% noting that community opposition to affordable housing presents a barrier to fair housing in the city.

## Housing problems and limited access to homeownership disproportionately impact protected classes

Analysis of homeownership data shows that the homeownership rate in Fresno is highest among White and Asian/ Pacific Islander households (56.3% and 54.6%, respectively) and lowest among Black households (33.8%). 2023 Home Mortgage Disclosure Act (HMDA) data for the city of Fresno shows that Black applicants were denied mortgages at a significantly higher rate (20.8%) than the city's average rate of 13.0%, while White applicants were less likely to be denied than applicants of other races (9.8%). Overall, Black applicants were more than twice as likely to be denied a mortgage loan as White applicants and about 1.4 to 1.7 times as likely to be denied as applicants of other races.

Analysis of housing needs (including cost burden, overcrowding, and lacking complete kitchen/plumbing facilities) indicates that housing problems are most common among Native American, Black, Hispanic, and Asian/ Pacific Islander renter households (about 62% to 68% of whom have a housing problem), and among households with a member with a disability (55.9% of whom have a housing problem). White homeowners experience housing problems at the lowest rate (23.8%).

These findings, along with input from residents and stakeholders who participated in this planning process, suggest that additional resources are needed to stabilize the path to homeownership, including support for homebuyer readiness classes or other preapplication assistance, downpayment assistance programs, and wider-ranging social support for households to improve their chances of securing mortgage loans. Additional housing supports, such as emergency rental assistance, rental housing repair and rehabilitation, and development of affordable rental housing, are needed to reduce cost burdens and other housing problems for low-income renter households and households with disabilities.

### Zoning, Affordability, and Housing Choice

Although zoning ordinances and land use codes play an important role in regulating the health and safety of the built environment, overly restrictive codes can negatively impact housing affordability and fair housing choice within a jurisdiction. While the zoning ordinance of the City of Fresno was not found to be facially exclusionary, there are

opportunities for the City to modify the ordinance to further remove barriers to the development of affordable housing across all residential zones.

When Fresno drafted and adopted its current General Plan in 2014, it recommended large-scale rezones to allow for both more housing units and greater diversity of housing types, infill development, and use of vacant land for residential uses. The City adopted a new Development Code and updated Zoning Map in 2015 and 2016, respectively, to be more consistent with the policy goals of the General Plan related to housing and to codify those rezonings. In 2024, the City adopted the Fresno Multi-Jurisdictional 2023-2031 Housing Element, which provides further recommendations to increase fair access to housing, including rezoning to provide a variety of housing types in high-resource areas and encouraging missing middle and multi-unit housing types in currently single-family dominated neighborhoods.

With the General Plan's Housing Element Amendment and rezonings implemented through the new Development Code and Zoning Map, Fresno shifted from a preference for single-family detached housing to residential and mixed-use zones that allow more density and housing type diversity. The Development Code and Zoning Map, however, still maintain single family detached only zoning districts (RE, RS-1, RS-2, and RS-3)—with no duplexes, townhomes, triplexes, row homes, garden homes, zero lot line dwellings, or the like (Accessory/Secondary dwelling units are permitted, however, in all single-family districts).

Survey respondents and community workshop participants noted a particular need for development of affordable rental housing.

### Barriers to housing access in the private market

In addition to these public-sector barriers, the private market can also create barriers. Some landlords may refuse to rent units to households receiving other forms of housing assistance. Known as source of income discrimination, this practice reduces the affordability of existing units in the private housing stock and creates barriers to obtaining affordable housing. While source of income discrimination is illegal in the state of California, many residents still struggle to find landlords willing to accept Section 8 or Housing Choice Vouchers for reasons ranging from stigma and discrimination to landlord concern about the potential for added cost. Housing Choice Vouchers make up the vast majority of publicly supported housing within Fresno and are a key element in providing affordable housing to the city's most vulnerable populations. Because of this, landlord reluctance presents a significant barrier to affordable housing, which is highlighted by APSH data showing that only 89% of the available vouchers in Fresno are currently in use despite an average wait time of 37 months for a household to receive a voucher.

In the 2019 report, "Evicted in Fresno: Facts for Housing Advocates," several researchers writing on behalf of the grassroots organization Faith in the Valley found that evictions are an important barrier to housing stability. Eviction records also pose a major barrier for many residents seeking to obtain housing, particularly quality affordable housing.

### Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The City of Fresno will continue to work to increase affordable housing stock in Fresno by addressing the barriers to fair housing detailed in the City's 2025-2029 Analysis of Impediments to Fair Housing Choice, including supporting the development of affordable housing and increasing access to homeownership.

To address the limited development of new affordable housing, the City of Fresno should implement strategies contained in the Analysis of Impediments to Fair Housing Choice including but not limited to continuing to use the Local Housing Trust Fund, CDBG, and HOME funds to increase and maintain the availability of high-quality, affordable rental housing and housing for homeownership through new construction and rehabilitation; considering affordable housing bonds, development fees, or other options to provide increased funding for the Local Housing Trust Fund to support affordable housing development; and considering and adopting zoning code amendments that could increase possibilities for development of affordable housing, such as upzoning single-family-only zones to allow for development of 'missing middle' housing.

To improve access to homeownership among protected classes, the City of Fresno should fund educational opportunities focused on building and maintaining credit, personal finances, and the homeownership process; continue City efforts to promote credit-building and personal finance education among high school students; continue funding development of affordable housing for homeownership through CHDOs and other affordable housing providers using HOME funds; and continue requiring subrecipients to affirmatively market available homeownership opportunities to households throughout Fresno, including low-income households, people of color, immigrants, and people with limited English proficiency, among other recommendations contained in the City's Analysis of Impediments to Fair Housing Choice.

In addition to implementing recommendations from its Analysis of Impediments to Fair Housing Choice, the City will continue to increase housing affordability by funding a wide range of housing programs, including housing rehabilitation, rental assistance, and construction of affordable housing units for homeownership or rent.

The report Evicted in Fresno: Facts for Housing Advocates identified "the inadequate supply of decent quality affordable housing" as a causal factor in evictions, explaining that the smaller supply leads to greater demand for affordable units, and that the impact to evicted tenants is much more severe than the impact to landlords who can quickly fill a vacant unit. Policy solutions proposed in the report include the creation of anti-displacement ordinances and the implementation of initiatives identified in the 2015-2023 Housing Element which now continue into the 2023-2031 Housing Element. Additional anti-displacement ordinances in Fresno would fill important gaps left by the state's Tenant Protection Act, which provides a cap on rent increases to 5% plus inflation, up to twice per year, for residents in a unit longer than 12 months.

Another crucial strategy in removing barriers to affordable housing lies in encouraging more landlords to accept Housing Choice Vouchers. Efforts to this end may include education, both on the State of California's source of income protections and on the logistics of participation in the HCV program, as well as incentives such as tax breaks and/or City-backed security deposits.

### SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Fresno is an active member of the FMCoC. The goals of this strategic plan align with the goals developed as part of the Continuum of Care's planning and evaluation processes focused on homelessness in Fresno. Recommendations for outreach and engagement from *Street2Home Fresno County: A Framework for Action (2018)* include:

- Use HMIS as tool for coordinating street outreach to ensure streamlined and non-duplicative access to housing and other resources.
- Use a hotline to screen and refer individuals to MAP Point for in-person services or to the coordinated outreach team for follow up with unsheltered persons who need immediate assistance.
- Create a mechanism to coordinate street outreach. Encourage all outreach teams to participate in HMIS and the BNL (by name list) processes that are hosted by FMCoC and the Veterans Affairs Medical Center (VAMC).

These goals are reflected in the strategic plan goals of this Consolidated Plan. The City funds outreach and related service providers through the Emergency Solutions Grants program. In 2025, the City's ESG program will receive funds to support street outreach.

### Addressing the emergency and transitional housing needs of homeless persons

Recommendations for addressing emergency and transitional housing needs of persons experiencing homelessness included in *Street2Home Fresno County: A Framework for Action (2018)* include:

- Create new low-barrier crisis housing options, including bridge housing, engagement centers, navigation centers, and safe havens. Specifically, invest in small 24/7 low-barrier residential programs (30–75 people daily) in diverse locations.
- Provide adequate ongoing operating and services funding for the crisis housing option to ensure that the program is high-quality, effective, and cost-efficient.
- Choose sites that are convenient to public transportation. Don't over-concentrate crisis housing options in one neighborhood.
- Consider creative reuse of existing structures, even if only available for a transitional basis (e.g. 2–5 years).

These goals are reflected in the strategic plan goals of this Consolidated Plan. The City funds emergency and transitional housing and related service providers through the CDBG and Emergency Solutions Grants program. In 2025, the City's ESG program will receive funds to support emergency shelter and transitional housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including

shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City of Fresno and the Fresno Madera Continuum of Care support a Housing First model that prioritizes permanent housing and offers case management and other support services.

Recommendations for addressing emergency and transitional housing needs of persons experiencing homelessness included in Street2Home Fresno County: A Framework for Action (2018) include:

- Increase permanent supportive housing
  - Deploy housing vouchers with services for chronically homeless individuals and families
  - o Preserve affordable housing and set aside a portion of the units for PSH
  - Build new PSH using Low Income Housing Tax Credit (LIHTC) and other affordable rental housing development tools
- Aggressively expand non-traditional permanent housing options
  - Improve and expand independent living—privately owned homes or complexes that provide housing for adults with mental illness and other disabling health conditions
  - Develop worker dormitories/bunk houses for employed individuals.
  - Develop shared housing options, including using written agreements to formalize the co-residence of two or more families within the same housing unit where each family contributes to the household's finances using their own income or benefits.
- Scale up rapid rehousing to connect families and individuals experiencing homelessness to permanent housing through a tailored package of assistance that may include the use of time-limited financial assistance and targeted supportive services.
- Ensure sufficient investment in housing resources to avoid bottleneck in crisis housing options. These include housing relocation and landlord mitigation funds, rapid re-housing, permanent supportive housing and other housing options.
- Recruit landlords to participate in a centralized listing process by making currently vacant units available to individuals and families in search of housing.
- Create a risk mitigation fund to cover costs due to excessive damage done to a unit beyond what the security deposit will pay.

Over the next five years, the City will continue to support homeless service providers, funders, and stakeholders who recognize the need to shift focus and resources to long-term, permanent housing in order to end homelessness. The City will fund organizations

that provide rapid rehousing, case management, and housing navigation services to assist homeless individuals and families, including those staying in emergency shelter, make the transition to permanent housing and prevent returns to homelessness.

In 2025, the City will fund organizations that provide rapid rehousing, case management, and other supportive services for people transitioning from homelessness to permanent housing. The City will also work to increase the availability of affordable housing in Fresno by using CDBG funds for home rehabilitation and to support the development of new affordable rental housing.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

Housing and service providers in Fresno work together to prevent homelessness in populations who are vulnerable to or at risk of homelessness. These groups include extremely low-income individuals and families, people discharged from institutions, and those receiving assistance from agencies addressing a variety of needs, such as housing, health, social services, education or youth needs.

Recommendations for helping low-income individuals and families avoid becoming homeless included in *Street2Home Fresno County: A Framework for Action (2018)* include:

 Scale up diversion and make consistent across community. For households that are screened as currently homeless or at imminent risk, a diversion consultation should be offered.

These goals are reflected in the strategic plan goals of this Consolidated Plan. The City funds homelessness prevention through Emergency Solutions Grants and HOPWA programs. In 2025, the City's ESG program will receive funds to support homelessness prevention. The HOPWA program will fund a variety of homelessness prevention programs, including supportive services, housing information and referral services, tenant-based rental assistance, and short-term rent, mortgage, and utility assistance.

### SP-65 Lead based paint Hazards – 91.215(i)

## Actions to address LBP hazards and increase access to housing without LBP hazards

The City of Fresno follows HUD's Lead Safe Housing Rule requirements in all of its federally funded affordable housing development activities. The City will continue to conduct lead-based paint inspections as part of its exterior repair program and, if a hazard is found, complete remediation.

## How are the actions listed above related to the extent of lead poisoning and hazards?

Following the Lead Safe Housing Rule requirements in federally funded housing activities reduces risk of lead poisoning and hazards. The Lead Safe Housing Rule is designed to reduce hazards relating to lead-based paint in housing, which include irreversible health effects, brain and nervous system damage, reduced intelligence, and learning disabilities. Children, pregnant women, and workers are most at risk of experiencing negative health effects resulting from exposure to lead-based paint hazards. More than 20 million homes built before 1978 contain lead-based paint hazards. For these reasons, it is vital that the City of Fresno reduce lead-based paint hazards in all federally funded housing activities.

### How are the actions listed above integrated into housing policies and procedures?

The City of Fresno integrates Lead Safe Housing Rule requirements into housing policies and procedures by following HUD's Lead Safe Housing Rule requirements in all of the City's federally-funded affordable housing development activities.

### SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

According to the 2019-2023 American Community Survey 5-year estimates, the city of Fresno's poverty rate is estimated at 20.9% - a notable decrease since the previous Consolidated Plan's estimate of 28.4%, but still significantly higher than the state of California's overall estimated poverty rate of 12.0%.

The City of Fresno General Plan (2014), Street2Home Fresno County (2018), and other local and regional plans detail goals for reducing poverty in the city of Fresno and the county. These goals have remained consistent since the previous Consolidated Plan, a factor which may have contributed to a reduction in poverty rates:

### **Economic and Workforce Development**

- Upgrade and expand the capacity for skill training and development in Fresno in order to have a workforce that is compatible with current labor demands and commensurate with the economic growth trends of Fresno County and the industrial diversification of the economy that Fresno City and Fresno County are striving to attract to the area.
- Stabilize and enhance the business and economic environment of the overall area
  of the City of Fresno. Activities should be designed and pursued that will help the
  City attract more industrial diversification and become a greater participant in the
  regional economic sector while maintaining the viability of the existing retail,
  commercial and distribution entities.
- Provide assistance to existing local businesses, through supporting area revitalization initiatives of existing commercial retail centers, where needed, and improving the access to and availability of capital and credit for local businesses.
- Promote labor support programs which enhance the quality of the target area's labor force and assist them in obtaining new employment opportunities.

### Housing and Homelessness

- Preserve affordable housing options.
- Create new, low-barrier crisis housing options.
- Scale up rapid rehousing.
- Increase permanent supportive housing.
- Aggressively expand non-traditional permanent housing options.
- Align community programs to create a comprehensive crisis response network that provides person-centered and housing-focused service.
- Emphasize the opportunity for a diversity of districts, neighborhoods and housing types.

- Provide adequate sites for housing development to accommodate a range of housing by type, size, location, price, and tenure.
- Assist in the development of adequate housing to meet the needs of extremely low-, very low-, low-, and moderate-income households.
- Address, and where possible, remove any potential governmental constraints to housing production and affordability.
- Conserve and improve the condition of Fresno's existing housing stock.
- Continue to promote equal housing opportunity in the City's housing market regardless of age, disability/medical condition, race, sex, marital status, ethnic background, source of income, and other factors.

## How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The affordable housing, workforce development, and homelessness programs detailed in this plan aim to support the achievement of the housing and economic development goals in Fresno. To combat poverty and reduce the number of poverty-level families, the City has devoted resources to public service programs, including supporting individuals and families in poverty through workforce development, job training, and employment referral. Workforce Connection also provides support in all aspects of employment, including basic career services, career guidance, skill level evaluations, educational and training opportunities, job readiness workshops, training, and supportive services. This Plan continues to identify assisting persons living in poverty as a goal for the CDBG program. The City will continue to fund services to assist individuals in obtaining housing, employment, and other needs.

In addition to economic development programs, many homelessness programs and homeless service providers also address expanded employment opportunities as an avenue for combating poverty. The Fresno Economic Opportunities Commission, for example, offers vocational training, counseling, and job placement services. Programs aimed at educating youth, young adults, and adults also combat poverty by developing skills that will allow residents to secure better jobs at higher wages. This plan also calls for continued support for case management services that connect individuals with employment opportunities while also supporting individuals in meeting other needs, such as housing and supportive services.

Some of Fresno's most recent endeavors in this area include the following projects, which were funded in PY 23-24:

- Collaborated with WestCare, California to provide emergency rental, utility, and moving/security deposit expenses to families at risk of homelessness
- Rehabilitated 68 low- to moderate-income homes
- Constructed a total of 261 new affordable housing units through various partnerships
- Partnered with the Central Valley Justice Coalition Youth Advocacy and Mentorship program to assist at-risk youth

- Partnered with the Chinatown Fresno Foundation to conduct microenterprise classes for local businesses
- Created the One Fresno Youth Jobs Corporation to provide training and livable wages to youth aged 16-30
- Assisted the Fresno Economic Opportunities Commission (EOC) in the administration of a variety of workforce assistance, education, childcare, food bank, and other programs and resources

### **SP-80 Monitoring – 91.230**

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

### **Monitoring Plan**

The City of Fresno has established a monitoring system to ensure that federal regulations, local policies, and program guidelines are met. The monitoring plan includes pre-award risk assessments, regular desk monitoring, and on-site monitoring visits based on an assessment of risk. The goals of the City of Fresno's Monitoring Plan for the Consolidated Plan and each annual Action Plan include:

- 1. Ensure that all activities and initiatives funded, in part or in whole, with HUD funds are consistent with the approved Consolidated Plan and Annual Action Plans.
- 2. Ensure that all funded activities are implemented by a competent subrecipient to ensure the timely and financially prudent administration of the funds.
- 3. Ensure that all funded activities are regularly evaluated and monitored to verify funds expended comply with federal regulations.
- 3. Ensure that subrecipients regularly and accurately provide reports necessary to assess the performance of all funded activities.

### **Entitlement Program Monitoring**

Each entitlement program has specific monitoring requirements such as timely use of funds, commitment requirements, and uniform administrative requirements that must be met. The City of Fresno tracks these activities throughout the program year.

### **Project/Activity Monitoring and Administration**

City of Fresno Staff will determine that the national objective, activity eligibility, and appropriate regulatory requirements to monitor the activity/project are established. Monitoring activities include, but are not limited to, compliance with national objectives, labor standards, financial management, and environmental assessments. Staff conducts desk monitoring of drawdown requests as they are received, ideally on a monthly basis. Site monitoring of various documents applicable to the activities occur at least once during the program year. The specific items reviewed and the order in which activities are reviewed is based on a risk assessment completed each program year.

Rehabilitation and construction projects are monitored by Project Managers and Housing Rehabilitation Specialists throughout the construction period and the affordability terms.

### **Minority Business Outreach (MBE/WBE)**

The City of Fresno has established a Disadvantaged Business Enterprise (DBE) Program in accordance with the regulations of the U.S Department of Housing and Urban Development (HUD). The City of Fresno in the past has received federal financial

assistance from HUD and as a condition of receiving this future/ongoing assistance, the City of Fresno has signed an assurance that it will comply with 24 CFR Subtitle A, Part 85, Subpart C, §85.36.

It is the policy and commitment of the City of Fresno to ensure that DBEs as defined in part 24, and those included in 2 CFR 200.321, have an equal opportunity to receive and participate in HUD-assisted contracts. It is also our policy:

- 1. To ensure nondiscrimination in the award and administration of HUD-assisted contracts;
- 2. To create a level playing field on which DBEs can compete fairly for contracts and subcontracts relating to construction, professional services, supplies, equipment, materials and other services for HUD-assisted contracts;
- 3. To ensure that the DBE Program is narrowly tailored in accordance with applicable law;
- 4. To ensure that only firms that meet 24 CFR Subtitle A, Part 85, Subpart C, §85.36 eligibility standards are permitted to participate as DBEs;
- 5. To help remove barriers to the participation of DBEs in HUD-assisted contracts;
- 6. To assist the development of firms that can compete successfully in the marketplace outside the DBE Program; and
- 7. To outreach to local firms and encourage certification and participation in the DBE Program.

## **EXPECTED RESOURCES**

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City of Fresno receives federal funding through four HUD CPD formula grants: the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Solutions Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) programs. Combined, the City will receive \$11,665,080.70 in HUD grant funds for the 2025 program year (PY 2025), which runs from July 1, 2025, through June 30, 2026. The table below outlines anticipated funding levels by program and estimates additional grant funds to be received in the remaining four program years covered by the City's 2025-2029 Five-Year Consolidated Plan.

### **Anticipated Resources**

#### TABLE 58 - EXPECTED RESOURCES - PRIORITY TABLE

	Program	Source	LISAS OF FIINGS	Expected Amount Available Year 1				Expected Amount Available	Narrative Description
	r rogram	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Remainder of ConPlan	Narrative Description
	CDBG	Public– Federal	Acquisition Admin and planning Economic development Housing Public improvements Public services Fair housing	\$7,098,936	\$245,600	\$0	\$7,344,536	\$29,378,144	The expected amount of CDBG funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.

	Source		Expected Amount Available Year 1				Expected Amount Available	
Program	of Funds	Uses of Funds	Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Remainder of ConPlan \$	Narrative Description
HOME	Public– Federal	Admin and planning Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	\$2,874,896.70	\$563,900	\$0	\$3,438,796.70	\$13,755,186.80	The expected amount of HOME funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.
ESG	Public– Federal	Financial assistance Overnight shelter Rapid re-housing (rental assistance) Rental assistance Services Street outreach Transitional housing	\$616,438	\$0	\$0	\$616,438	\$2,465,752	The expected amount of ESG funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.
HOPWA	Public– Federal	Permanent housing in facilities  Permanent housing placement  STRMU  Short term or transitional housing facilities  Supportive services  TBRA	\$1,074,810	\$0	\$587,049.41	\$1,661,859.41	\$4,299,240	The expected amount of HOPWA funds available for the remainder of the Con Plan is estimated at four times the City's anticipated PY 2025 annual allocation plus program income.

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Fresno uses its federal grant funds together with additional local resources to address priority needs. During PY 2025, the City will partner with local nonprofit organizations on a number of programs, with partner agencies supplementing CDBG, HOME, ESG, and HOPWA grants with additional funding, staff time, and other organizational resources.

The City will partner with local nonprofit organizations and affordable housing developers to support affordable housing development, housing rehabilitation, public services, and homelessness programs in PY 2025. Partners leverage grant funds with private donations and other funding. Funding is also available through the City's Local Housing Trust Fund, California Department of Housing and Community Development, the National Housing Trust Fund, the Low-Income Housing Tax Credits program, and HUD funding through the Fresno-Madera Continuum of Care.

As of the most recent publication from HUD, Fresno qualifies for a 100% HOME match reduction based on its FY 2023 individual poverty rate, per capita income, and percentage of persons in poverty.<sup>12</sup>

ESG requires a 100% match of program funds. The City generally passes this matching requirement on to the service providers receiving ESG funds from the City. ESG providers meet this requirement through private donations, state and other federal grants, and/or volunteer hours.

## If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

In accordance with AB 1486, the City provides a notice of availability for surplus properties to be posted on the California Housing and Community Development (HCD) website and gives priority consideration to the development of affordable housing. Notices have been provided for two properties to date that may be consistent with the objectives in this strategic plan. The City will continue to assess its inventory of publicly owned land for opportunities to meet the strategic needs of this plan, as well as offering notices of availability in advance of any disposition of City-owned property, placing particular emphasis on potential sites of affordable housing in areas of high opportunity.

#### Discussion

During PY 2025, the City will receive \$7,098,936 in CDBG funds to be used to support housing rehabilitation; exterior repair; public facilities and infrastructure improvements to PARCS facilities, non-profit facilities, and other public facilities; and a range of public service activities. Fresno will also receive \$2,874,896.70 in HOME funding to be used for affordable housing development, tenant-based rental assistance, and housing activities by Community Housing Development Organizations (CHDOs). Fresno will receive

<sup>&</sup>lt;sup>12</sup> HUD Exchange. (2023). Current FY HOME Match Reductions. Retrieved from: https://www.hudexchange.info/resource/4422/home-match-reductions/

\$616,438 in ESG funding to be used for outreach, emergency shelter, rapid re-housing, homelessness prevention, and HMIS. Fresno will receive \$1,074,810 in HOPWA funding to provide housing and support services for residents with HIV/AIDS.

In determining PY 2025 activities, the City gave priority to projects that intend to support housing affordability and quality; reduce homelessness; and provide high-quality public services, facilities, and infrastructure across the city's neighborhoods.

## **ANNUAL GOALS AND OBJECTIVES**

## **AP-20 Annual Goals and Objectives**

**Goals Summary Information** 

**TABLE 59 - GOALS SUMMARY** 

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Housing Access and Quality	2025	2029	Affordable Housing	Citywide	Expanded Access to Affordable Housing	CDBG: \$1,680,000 HOME: \$2,830,068	Homeowner Housing     Rehabilitation: 37     Rental Units     Constructed/     Rehabilitated: 11     Homeowner Housing     Added: 11
2	Provide Housing and Services for People Experiencing or At-Risk of Homelessness	2025	2029	Homeless	Citywide	Housing and Services to Reduce Homelessness	ESG: \$570,206 HOPWA: \$1,629,616 HOME: \$321,240	Public service activities other than Low/Moderate Income Housing Benefit: 1,492     Tenant-Based Rental Assistance: 32     Rapid Rehousing: 138
3	Community Services	2025	2029	Community Services	Citywide	Provision of Community Services	CDBG: \$975,138	Public services activities other than Low/Moderate Income Housing Benefit: 2,300     Micro-enterprise assistance: 100 persons assisted

4	Infrastructure and Public Facility Improvements	2025	2029	Non-Housing Community Development	Citywide	Infrastructure and Public Facility Improvements	CDBG: \$3,269,611	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2,700 persons assisted
5	Community Engagement, Planning, and Administration	2025	2029	Community Engagement, Planning, and Administration	Citywide	Community Engagement, Planning, and Administration Fair Housing	CDBG: \$1,419,787 ESG: \$46,232 HOME: \$287,488.70 HOPWA: \$32,243.41	Improve     administration of funds     by enhancing     community     engagement and     providing fair housing     activities

### **Goal Descriptions**

Goal Name	Goal Description
Improve Housing Access and Quality	Improve standards of living by increasing access to safe and affordable housing through development, acquisition, or rehabilitation of affordable for-sale or rental housing; owner-occupied housing rehabilitation, such as roof repairs, minor home repairs, and rehabilitation/reconstruction; rental housing repair or rehabilitation; and housing assistance programs for low-income households.
Provide Housing and Services for People Experiencing or At-Risk of Homelessness	Improve quality of life by providing housing and supportive services for residents experiencing or at-risk of homelessness, including homelessness prevention, case management, wrap-around services, emergency shelter, transitional housing, and permanent supportive housing.
Community Services	Invest in the community by providing services to low- and moderate-income individuals that promote well-being and improved quality of life through projects and activities that support children and families, people experiencing or at-risk of homelessness, victims of domestic violence, or other non-homeless special needs groups.
Infrastructure and Public Facility Improvements	Increase resident prosperity by supporting neighborhood revitalization through site development to facilitate access to affordable housing, improvements to or development of public infrastructure, or improvements to existing or development of new public facilities owned by the City of Fresno or partner agencies.
Community Engagement, Planning, and Administration	Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement and providing activities for residents and housing providers that promote the advancement of fair housing.

## **PROJECTS**

### **AP-35 Projects – 91.220(d)**

#### Introduction

The City of Fresno expects to implement activities under 16 different projects over the 2025 program year toward addressing priority needs. These projects include rehabilitation and development of affordable housing; the delivery of services to residents, particularly to students and seniors; assistance to people experiencing homelessness; support to households in danger of becoming homeless; improvements to parks, sidewalks, and other public facilities; and funding for fair housing activities. These projects are identified in the table below, with additional detail provided in AP-38.

### **Projects**

### **TABLE 60 - PROJECT INFORMATION**

#	Project Name
1	Non-Profit Housing Rehabilitation
2	Housing Rehabilitation Program Delivery
3	Senior Exterior Repair Program
4	Affordable Housing Development or Rehabilitation
5	Community Housing Development Organization (CHDO) Set-Aside
6	Tenant -Based Rental Assistance
7	Emergency Solutions Grant (ESG)
8	Housing Opportunities for People with AIDS/HIV (HOPWA)
9	Non-Profit Public Services
10	Park Improvements
11	Non-Profit Facility Improvements
12	Public Infrastructure & Facilities Improvements
13	CDBG Program Administration and Planning
14	Fair Housing
15	HOME Program Administration
16	HOPWA Program Administration

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

During PY 2025, the City of Fresno plans to focus on the provision of affordable housing, including improving access to both affordable rental and for-sale housing. A combination of data and community input gathered during development of the 2025-2029 Five-Year Consolidated Plan emphasized the need for additional affordable housing in Fresno, where more than 70% of households with incomes under 80% AMI have a housing cost burden (i.e., spend more than 30% of their income on housing). Participants in the community survey selected construction of new affordable rental units, energy efficiency improvements to housing, and family housing as the top three affordable housing needs in Fresno.

During PY 2025, the City anticipates spending about 29% of its CDBG funds (not including program administration) on housing activities, including homeowner rehabilitation and exterior repair. PY 2025 HOME-funded activities will include a mix of rental and for-sale housing activities, including rental assistance and development/redevelopment of affordable for-sale units.

Community input also emphasized the need for investment in public facilities and infrastructure, particularly in southwest and central Fresno. Participants in the community survey selected street, road, or sidewalk improvements; homeless and domestic violence shelters; and community parks, gyms, and recreational fields as the top three public facilities and infrastructure needs in Fresno. In PY 2025, the City anticipates spending more than 50% of its CDBG funding on public facilities and infrastructure improvements, including the Maxie L. Parks Community Center in southwest Fresno; critical repairs for Helping Others Pursue Excellence (HOPE), a non-profit vocational training and entrepreneurship program; and a to-be-determined public facility improvement.

Other priorities for PY 2025 include services for families, children, and people at-risk of or experiencing homelessness. These allocation priorities align with needs expressed by the community during development of the Consolidated Plan. In the community survey, homelessness prevention and permanent housing were selected as high priorities by more than three-fourths of participants, and all other homelessness activities were selected as high priorities by more than two-thirds of participants. Additionally, food banks/ community meals, after school services, and housing counseling were among the top five public service needs selected as priorities by survey participants.

Potential obstacles to addressing underserved needs include:

 Reduction of funding at the state and federal levels, which will limit the resources available to meet the needs of low- and moderate-income residents. For example, while Fresno's CDBG and ESG awards increased from 2023 to 2024, Fresno's HOME funding for PY 2024 was significantly lower than its PY 2023 award (22.3%) less). With limited and declining resources, the City and its non-profit partners may be unable to serve all persons in need of services.

- Continued population growth in Fresno, generating continued demand for housing, including affordable housing, in the city.
- Elevated rental rates, home sales prices, and interest rates, making it harder for low- and moderate-income households to find affordable, unsubsidized rental housing or to purchase homes.

## **AP-38 Project Summary**

### **Project Summary Information**

	Project Name	Non-Profit Housing Rehabilitation		
		Citywide		
	Goals Supported	Improve Housing Access and Quality		
	Needs Addressed	Expanded Access to Affordable Housing		
	Funding	\$400,000		
1	Description	The primary focus of the program is to address critical health and safety issues, property aging, maintenance concerns, and code violations within existing units to significantly improve living conditions for Fresno's most vulnerable residents.  • Self-Help Enterprises – Housing Rehabilitation Program: \$400,000		
	Target Date	6/30/2026		
	Estimate the number and type of families that will benefit from the proposed activities	Homeowner housing rehabilitations: 12 household housing units		
	Location Description	Citywide		
	Planned Activities	14A: Single-Unit Residential Rehabilitation (24 CFR 570.202)		

	Project Name	Housing Rehabilitation Program Delivery
	Target Area	Citywide
	Goals Supported	Improve Housing Access and Quality
	Needs Addressed	Expanded Access to Affordable Housing
	Funding	\$365,000
	Description	CDBG funds will pay for the delivery costs associated with housing rehabilitation targeted to income-eligible households.
2	Target Date	6/30/2026
2	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	2600 Fresno Street, Room 3065, Fresno, CA 93721
	Planned Activities	14H: Rehabilitation Administration (24 CFR 570.202)

	Project Name	Senior Exterior Repair Program
	Target Area	Citywide
	Goals Supported	Improve Housing Access and Quality
	Needs Addressed	Expanded Access to Affordable Housing
	Funding	\$915,000
	Description	CDBG funds (including program income to be received) to provide additional funding for exterior home repair program for low-moderate-income owner-occupied senior households. The repairs may include but are not limited to: health & safety, paint, windows, screens, water heaters, roofs, doors, minor electrical, accessibility, fencing, and lead hazards.
3	Target Date	6/30/2026
•	Estimate the number and type of families that will benefit from the proposed activities	Homeowner housing rehabilitated: 25 household housing units
	Location Description	Citywide
	Planned Activities	14A - Rehab; Single-Unit Residential (24 CFR 570.202(a))

	Project Name	Affordable Housing Development or Rehabilitation
	Target Area	Citywide
	Goals Supported	Improve Housing Access and Quality
	Needs Addressed	Expanded Access to Affordable Housing
	Funding	HOME: \$2,398,833 (includes program income)
	Description	HOME funds will be loaned to local affordable housing developers to finance the development or rehabilitation of single- or multi-family housing projects affordable to low-income households.
4	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Units constructed: 22 household housing units
	Location Description	To Be Determined
	Planned Activities	Development/Rehabilitation of Affordable Housing

	Project Name	Community Housing Development Organization (CHDO) Set-Aside
	Target Area	Citywide
	Goals Supported	Improve Housing Access and Quality
	Needs Addressed	Expanded Access to Affordable Housing
	Funding	HOME (CHDO): \$431,235
	Description	HOME funds will be loaned to a qualified CHDO to finance the development of housing affordable to low-income households. Developments may be either rental or homebuyer.
	Target Date	6/30/2026
5	Estimate the number and type of families that will benefit from the proposed activities	Homeowner housing added: 2 household housing units
	Location Description	To Be Determined
	Planned Activities	Rental housing development or homebuyer housing development

	Project Name	Tenant -Based Rental Assistance
	Target Area	Citywide
	Goals Supported	Improve Housing Access and Quality
	Needs Addressed	Expanded Access to Affordable Housing
	Funding	HOME: \$321,240
6	Description	HOME funds will be used to subsidize private market units for homeless and low-income households to increase affordability.  • Housing Authority City of Fresno: \$321,240
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	20 low-income households
	Location Description	Citywide
	Planned Activities	Tenant-Based Rental Assistance

	Project Name	Emergency Solutions Grant (ESG)
	Target Area	Citywide
	Goals Supported	Homeless and Homelessness Prevention
	Needs Addressed	Homelessness
	Funding	ESG: \$616,438
7	Description	ESG funds will be used to provide homeless prevention services, shelter assistance, street outreach, and rapid rehousing services for homeless people and people at risk of homelessness; and to provide Homeless Management Information Systems and Administration support for the grant program.  • Street Outreach/Emergency Shelter – 34%  • Poverello House – The HOPE Team: \$209,589  • Rapid Rehousing – 40%  • WestCare California, Inc. – Project Unite: \$246,586  • Homeless Prevention – 15.5%  • WestCare California, Inc. – Project Unite: \$95,548  • Homeless Management Information System (HMIS) – 3%  • Fresno Housing Authority: \$18,483  • Administration – 7.5%: \$46,232
Target Date         6/30/2026		6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Street Outreach/Emergency Shelter: 750 people assisted Rapid rehousing: 30 households assisted Homelessness Prevention: 48 people assisted
	Location Description	Citywide
	Planned Activities	Street Outreach, Homeless Prevention, Rapid Rehousing, Grant Administration and Oversight

	Project Name	Housing Opportunities for People with AIDS/HIV (HOPWA)	
	Target Area	Citywide	
	Goals Supported	Homeless and Homelessness Prevention	
	Needs Addressed	Homelessness	
	Funding	HOPWA: \$1,629,616 (including prior year reprogram funds)	
8	Description	HOPWA funds will be used to provide housing assistance and housing-related supportive services for people living with AIDS/HIV and their families. HOPWA funds will be used for supportive services, housing information and referral services, tenant-based rental assistance, short-term rent, mortgage, and utility assistance.  • Community Medical Center – HOPWA: \$669,129  • WestCare California, Inc. – The Living Room: \$960,487	
	Target Date	6/30/2026	
	Estimate the number and type of families that will benefit from the proposed activities	Tenant-Based Rental Assistance: 13 people assisted Short-Term Rental, Mortgage, and Utility Assistance: 126 people assisted Transitional or Short-Term Housing: 22 people assisted Supportive Services: 330 Housing Information Services: 330 Permanent Housing Placement: 76	
	Location Description	Citywide	
	Planned Activities	Supportive services, HIV/AIDS Housing Operations, Housing Information/Referral, Tenant-Based Rental Assistance, Short-Term Rent, Mortgage, and Utility Assistance	

	Project Name	Non-Profit Public Services	
	Target Area	Citywide	
	Goals Supported	Community Services	
Needs Addressed Community Services  Funding CDBG: \$975,138		Community Services	
		CDBG: \$975,138	
9	Description	<ul> <li>CDBG funds will be provided to local non-profits to support programs that serve predominantly low- and moderate-income clientele.</li> <li>Boys and Girls Clubs of Fresno County - Boys &amp; Girls Clubs Educate and Inspire Fresno Youth – 2025: \$199,942</li> <li>Central Valley Justice Coalition - Youth Advocacy and Mentorship Program: \$162,139</li> <li>Chinatown Fresno - Chinatown Open for Business: \$40,000</li> <li>Highway City Community Development Corporation - Continuing Paths to Good Health: \$23,057</li> <li>TBD: \$200,000</li> <li>Poverello House - Culinary Workforce Development Program: \$350,000</li> </ul>	
<b>Target Date</b> 6/30/2026		6/30/2026	
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities: 2,400 people assisted	
	Location Description	Citywide	
	Planned Activities	05: Public Services (24 CFR 570.201(e))	

	Project Name	Park Improvements
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Infrastructure and Facilities
	Needs Addressed	Public Infrastructure and Facilities
	Funding	CDBG: \$1,337,000
Description  Description  Swamp cooler with a year-round and creat unhoused communities  PARCS - Investigation		The proposed project would replace the community center's existing swamp cooler with an HVAC system, providing reliable heating and cooling year-round and creating a climate-controlled space for low-income and unhoused community members to seek refuge.  • PARCS - Investing in Southwest Fresno: Maxie L. Parks Community Center HVAC System: \$1,337,000
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	1,000 persons residing in residential service area
	Location Description	1802 E California Ave, Fresno, CA 93706
	Planned Activities	03: Parks and Recreational Facilities – 24 CFR 570.201(c); LMA: Low Moderate Income Area – 24 CFR 570.208(a)(1)

	Project Name	Non-Profit Facility Improvements
	Target Area	Citywide
	Goals Supported	Public Infrastructure and Facilities
	Needs Addressed	Public Infrastructure and Facilities
	Funding	CDBG: \$350,000
11	Description	Funds will be used for urgent roof repairs and new roofing on two buildings to address immediate health and safety concerns.  • Helping Others Pursue Excellence (HOPE) - Critical Repairs to Keep Programs and Services Thriving: \$350,000
<b>Target Date</b> 6/30/2026		6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	800 people served
	Location Description	Citywide
	Planned Activities	03: Public Facilities – 24 CFR 570.201(c) LMC: Limited Clientele – 24 CFR 570.208(a)(2) or LMA: Low Moderate Income Area – 24 CFR 570.208(a)(1)

	Project Name	Public Infrastructure & Facilities Improvement
	Target Area	Citywide
	Goals Supported	Public Infrastructure and Facilities
	Needs Addressed	Public Infrastructure and City-Owned Facilities
	Funding	CDBG: \$1,582,611 (includes program income)
12	Description	Funds will be used for the development of a Senior Activity Center.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	900 persons residing in selected residential service area.
	Location Description	4343 N. Blackstone Avenue
	Planned Activities	03A: Acquisition, construction, or rehabilitation of facilities for seniors – 24 CFR 570.201(c)

	Project Name	CDBG Program Administration
	Target Area	Citywide
	Goals Supported	Community Engagement, Planning, and Administration
Needs Addressed  Community Engagement, Planning, and Administration  Funding  CDBG: \$1,369,787  Grant monitoring and administration, planning, historic preservironmental assessments.  Target Date  6/30/2026		Community Engagement, Planning, and Administration
		CDBG: \$1,369,787
		Grant monitoring and administration, planning, historic preservation, and environmental assessments.
		6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Stated goal: Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement.
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	21A: General Administration (24 CFR 570.206)

	Project Name	Fair Housing
Goals S  Needs A	Target Area	Citywide
	Goals Supported	Community Engagement, Planning, and Administration
	Needs Addressed	Community Engagement, Planning, and Administration
	Funding	CDBG: \$50,000
	Description	CDBG administration funds will be used to support fair housing outreach, education, and referral services consistent with the recommended activities of the 2025 Analysis of Impediments to Fair Housing Choice.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Stated goal: Provide activities for residents and housing providers that promote the advancement of fair housing.
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	21D: Fair Housing Activities (24 CFR 570.206(c))

	Project Name	HOME Program Administration
	Target Area	Citywide
	Goals Supported	Community Engagement, Planning, and Administration
Needs Addressed Community Engagement, Planning, and A		Community Engagement, Planning, and Administration
	Funding HOME: \$287,488.70	
Description Grant administration and oversight of projects.  Target Date 6/30/2026		Grant administration and oversight of the program and HOME-funded projects.
		6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Stated goal: Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement.
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	Grant monitoring and administration

Project Name HOPWA Program Administration		HOPWA Program Administration
	Target Area	Citywide
	Goals Supported	Community Engagement, Planning, and Administration
Needs Addressed Community Engagement, Planning, and		Community Engagement, Planning, and Administration
	Funding	HOPWA: \$32,243.41
16	Description	HOPWA funds will be used for administrative and compliance oversight activities associated with HOPWA-funded projects
<b>Target Date</b> 6/30/2026		6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	Stated goal: Improve the administration of funds for community development, housing, and homelessness activities by enhancing community engagement.
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	Grant monitoring and administration

### AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG, HOME, and ESG funds are available for use throughout Fresno, both in areas where the majority of residents have low- or moderate-incomes, or to serve low- or moderate-income residents living in any area of the city. HOPWA funds are received and administered by the City for the entirety of Fresno County, known as its "Eligible Metropolitan Statistical Area" or EMSA. With its HOPWA funds, the City is required to serve eligible persons living anywhere within the EMSA and not just within city limits.

### **Geographic Distribution**

The City has not designated any target areas for the use of CDBG, HOME, ESG, or HOPWA funds but will locate any projects that qualify based on Area Benefit criteria (i.e., benefit all residents of an area where at least 51 percent of the residents are low- or moderate-income) in eligible LMI tracts or block groups. In PY 2025, the City will fund public facility improvements that will take place in low- and moderate-income areas including the Maxie L. Parks Community Center HVAC system and critical repairs for Helping Others Pursue Excellence vocational training and entrepreneurship program facility.

Several of the City's PY 2025 activities will be available to low- and moderate-income households citywide, including Self-Help Enterprises Housing Rehabilitation Program, the City's Exterior Repair Program, and tenant-based rental assistance.

Several activities will provide services that are limited to low- and moderate-income clientele. These include public service activities by Boys and Girls Club of Fresno County, Central Valley Justice Coalition, Chinatown Fresno, Highway City Community Development Corporation, Pearl Transit Corp., and Poverello House.

Additionally, the City is making HOME funds available for affordable housing development for low- or moderate-income individuals.

#### **TABLE 61 - GEOGRAPHIC DISTRIBUTION**

Target Area	Percentage of Funds
Citywide	100%

### Rationale for the priorities for allocating investments geographically

Input received during development of the 2025-2029 Five-Year Consolidated Plan emphasized the need to reduce affordable housing burdens and maintain the housing stock for low- and moderate-income families. Because families with needs, including needs related to homeowner housing repair/rehab, rental assistance, and first-time homeownership, may reside anywhere within Fresno, the City makes these programs available citywide. Public service activities designed to assist low- and moderate-income families, people who are homeless, and non-homeless special needs groups are

generally located in areas most accessible to the clientele being served, which often overlap with low- and moderate-income (LMI) census tracts.

During the 2025 program year, the City estimates that a minimum of 100% of grant funds will be dedicated to projects assisting low- and moderate-income residents, surpassing HUD's requirement that a minimum of 70% of CDBG funds is used to benefit persons of low or moderate income.

### AFFORDABLE HOUSING

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

Access to decent affordable housing will continue to be a priority for the City of Fresno during the 2025 program year. The City maintains a strong commitment to preserving and maintaining the existing supply of affordable housing through owner-occupied rehabilitation and repair programs and funding for the development of affordable single-family and multi-family housing for rent and homeownership. Through collaboration with local CHDOs and other affordable housing developers, the City facilitates access to homeownership for low- and moderate-income households. Additionally, HOPWA funds are allocated for tenant-based rental assistance through non-profit partners.

## TABLE 62 - ONE YEAR GOALS FOR AFFORDABLE HOUSING BY SUPPORT REQUIREMENT

One Year Goals for the Number of Households to be Supported		
Homeless	12	
Non-Homeless	79	
Special-Needs	0	
Total	91	

### TABLE 63 - ONE YEAR GOALS FOR AFFORDABLE HOUSING BY SUPPORT TYPE

One Year Goals for the Number of Households Supported Through	
Rental Assistance	32
The Production of New Units	22
Rehab of Existing Units	37
Acquisition of Existing Units	0
Total	91

#### Discussion

Over the 2025 program year, the City of Fresno anticipates assisting 91 households through short-term rental assistance, construction of new units, or rehabilitation of existing units. Table 60 and Table 61 reflect one-year affordable housing goals for the following PY 2025 CDBG, HOME, and HOPWA projects:

- Self-Help Enterprises Housing Rehabilitation Program
- City Senior Exterior Repair Program

- HOME CHDO Set-Aside
- HOME Housing Development
- Tenant-Based Rental Assistance (HOME and HOPWA)

### **AP-60 Public Housing – 91.220(h)**

#### Introduction

The Housing Authority of the City of Fresno and the Housing Authority of Fresno County (combined known as "Fresno Housing"), are responsible for the administration of publicly supported housing in the city and county to house families, the elderly, and people with disabilities.

### Actions planned during the next year to address the needs to public housing

Fresno Housing (FH) is continually planning for and working toward improvements to its housing and communities in order to provide its residents with quality housing options. In it's 2020 Annual Plan, FH contemplates several mixed-finance developments that would potentially draw upon a variety of financing options, including Public Housing Capital Funds, rental subsidy, Project Based Vouchers, Project Based Rental Assistance Vouchers, and/or Public Housing Operating reserves. In some cases, FH has planned for the demolition of housing that is obsolete; where public housing units are demolished, FH will replace them with housing of better quality elsewhere within the city. FH 2024 Annual Plan states that three of the city's public housing sites are being considered for disposition and conversion to a different low-income housing type or community facility. Potential applications for disposition and potential demolition in 2024 are:

The Housing Authority of the City of Fresno

- Sequoia Courts (60 Units)
- Sequoia Courts Terrace (78 Units)
- Sierra Plaza (70 Units)
- Fairview Heights Terrace (64 Units)
- Sierra Terrace (26 Units)
- Desoto Gardens (28 Units)

The Housing Authority of the County of Fresno

- Pinedale Apartments I & II (57 Units)
- Desoto Gardens (40 Units)
- Marcelli Terrace (24 Units)
- Del Rey Complex (30 Units)
- Laton Apartments (20 Units)
- Sunset Terrace I (20 Units)

- Mendoza Terrace (50 Units)
- Mendoza Terrace II (40 Units)
- Firebaugh Elderly (30 Units)
- Cardella Courts (32 Units)
- Cazares Terrace I (24 Units)
- Taylor Terrace (28 Units)
- San Joaquin Apartments (20 Units)
- Granada Commons (8 Units)

## Actions to encourage public housing residents to become more involved in management and participate in homeownership

From the 2024 Annual Plan, FH has been actively working to increase resident engagement and expand the use of its educational and Family Self-Sufficiency (FSS) programs, as well as access to services through collaboration with existing organizations across the region. This will help increase access to opportunities for its residents and the city's low-to-moderate income populations. Upcoming actions FH will take to address existing challenges include employing resident ambassadors to help with resident participation, improving internal communication, and providing additional training for professional growth. Furthermore, FH is exploring partnerships in employment, funding for childcare and transportation, Section 8 homeownership, and affordable housing to eliminate barriers for residents.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

# AP-65 Homeless and Other Special Needs Activities – 91.220(i)

#### Introduction

The City of Fresno is covered by the Fresno Madera Continuum of Care, a network of service providers covering Fresno and Madera counties. The Fresno Madera Continuum of Care brings together housing and service providers to meet the needs of individuals and families experiencing homelessness.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

During PY25, the City of Fresno plans to dedicate approximately \$204,367 in ESG funding towards the Poverello House's Homeless Outreach Progressive Engagement (HOPE) Team in order to further homeless outreach within the jurisdiction.

## Addressing the emergency shelter and transitional housing needs of homeless persons

During FY25, the City of Fresno plans to dedicate approximately \$240,432 in ESG funding to WestCare's rapid rehousing program in order to address emergency and transitional shelter needs.

Additionally, the City will continue to use its HHAP allocations to fund beds at various shelters within the city.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

During PY25, the City of Fresno plans to dedicate approximately \$321,240 in HOME funding towards tenant based rental assistance to help homeless and those at-risk of homelessness transition into stable living. Funding will be used to provide housing for elderly, families with children, and unhoused transitional aged youth (18-24) to make the transition to stable living.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

During FY25, the City of Fresno plans to dedicate approximately \$444,799 in combined ESG funding towards the Poverello House's HOPE Team and WestCare's rapid rehousing program in order to assist in homelessness prevention. Additionally, the City plans to dedicate approximately \$321,240 in HOME-TBRA funding which includes homelessness prevention targeting at-risk youth aged 18-24.

### AP-75 Barriers to affordable housing – 91.220(j)

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Fresno will continue to work to increase affordable housing stock in Fresno by addressing the barriers to fair housing detailed in the City's 2025-2029 Analysis of Impediments to Fair Housing Choice, including supporting the development of affordable housing and increasing access to homeownership.

To address the limited development of new affordable housing, the City of Fresno should implement strategies contained in the Analysis of Impediments to Fair Housing Choice including but not limited to continuing to use the Local Housing Trust Fund, CDBG, and HOME funds to increase and maintain the availability of high-quality, affordable rental housing and housing for homeownership through new construction and rehabilitation; considering affordable housing bonds, development fees, or other options to provide increased funding for the Local Housing Trust Fund to support affordable housing development; and considering and adopting zoning code amendments that could increase possibilities for development of affordable housing, such as upzoning single-family-only zones to allow for development of 'missing middle' housing.

To improve access to homeownership among protected classes, the City of Fresno should fund educational opportunities focused on building and maintaining credit, personal finances, and the homeownership process; continue City efforts to promote credit-building and personal finance education among high school students; continue funding development of affordable housing for homeownership through CHDOs and other affordable housing providers using HOME funds; and continue requiring subrecipients to affirmatively market available homeownership opportunities to households throughout Fresno, including low-income households, people of color, immigrants, and people with limited English proficiency, among other recommendations contained in the City's Analysis of Impediments to Fair Housing Choice.

In addition to implementing recommendations from its Analysis of Impediments to Fair Housing Choice, the City will continue to increase housing affordability by funding a wide range of housing programs, including housing rehabilitation, rental assistance, and construction of affordable housing units for homeownership or rent.

The report Evicted in Fresno: Facts for Housing Advocates identified "the inadequate supply of decent quality affordable housing" as a causal factor in evictions, explaining that the smaller supply leads to greater demand for affordable units, and that the impact to evicted tenants is much more severe than the impact to landlords who can quickly fill a vacant unit. Policy solutions proposed in the report include the creation of anti-displacement ordinances and the implementation of initiatives identified in the 2015-2023 Housing Element which now continue into the 2023-2031 Housing Element. Additional anti-displacement ordinances in Fresno would fill important gaps left by the state's Tenant

Protection Act, which provides a cap on rent increases to 5% plus inflation, up to twice per year, for residents in a unit longer than 12 months.

Another crucial strategy in removing barriers to affordable housing lies in encouraging more landlords to accept Housing Choice Vouchers. Efforts to this end may include education, both on the State of California's source of income protections and on the logistics of participation in the HCV program, as well as incentives such as tax breaks and/or City-backed security deposits.

### **AP-85 Other Actions – 91.220(k)**

#### Introduction:

This section details the City of Fresno's actions planned to ensure safe and affordable housing for its residents, along with plans to meet underserved needs, reduce poverty, develop institutional structure, and enhance coordination between public and private sector housing and community development agencies.

#### Actions planned to address obstacles to meeting underserved needs

Fresno supports the continued development of the FMCoC, a comprehensive coordinated homeless housing and services delivery system that assists people experiencing homelessness in making the transition from homelessness to independent or supportive permanent housing, and in accessing education, health and mental health services, employment training, and life skills development. The City will provide funding for the following to address underserved needs:

- Homelessness prevention
- Outreach/ emergency shelter
- Rapid Rehousing
- Housing Opportunities for Persons with AIDS/HIV

The program year includes plans to allocate approximately \$600,000 in ESG funding to street outreach, emergency shelter, rapid rehousing, and homeless prevention activities.

#### Actions planned to foster and maintain affordable housing

The City of Fresno will fund multiple programs to foster housing affordability, including continuing to use HOME funds to support development of affordable housing by a local CHDO or other affordable housing developer. In addition to specific programs designed to foster and maintain affordable housing, the City will review its zoning ordinances for prospective barriers to affordable housing development and make amendments as needed. The City is also currently in the process of developing an updated Analysis of Impediments to Fair Housing Choice. As a result of this study, the City will undertake additional approaches to fostering fair and affordable housing.

#### Actions planned to reduce lead-based paint hazards

Over the next year, the City of Fresno will continue to conduct lead-based paint

inspections and, if a hazard is found, remediation. These actions will both reduce lead exposure risk and help to maintain the city's older, lower and moderately priced housing. Any housing rehabilitation activities conducted using HOME and CDBG funds will continue to monitor closely for any potential lead exposure. This program year's funding includes approximately \$900,000 in CDBG funds for senior exterior home repair, which includes lead hazard remediation.

#### Actions planned to reduce the number of poverty-level families

Over the 2025 program year, the City of Fresno will continue to collaborate with the FMCoC through the ESG program to coordinate with homeless, housing, and service providers. Homeless service providers will continue to offer job search and resume assistance and connections to workforce development opportunities, as well as emergency shelter, transitional housing, and services such as food, clothing, and childcare. A focus on the development of affordable housing and permanent housing that is located near public transit will also help low-income families access more employment opportunities, while lowering transportation and housing costs. The projects listed in this Annual Action Plan include City actions that will support increased access to housing through rental assistance, the development of additional affordable housing, and the rehabilitation of existing housing.

#### Actions planned to develop institutional structure

The City of Fresno has developed a robust administrative structure to manage its CDBG, HOME, ESG, and HOPWA funds. The City's Community Development Division offers webinars for potential subrecipients to learn more about funding opportunities through the annual Notice of Funding Availability. Additionally, all subrecipients selected or funding will be required to participate in mandatory technical assistance provided by the City's Community Development Division before the start of the program year. Furthermore, Community Development Division staff will continue to participate in applicable trainings and technical assistance provided by HUD and other appropriate providers.

In addition to training of internal staff and subrecipients, the City's citizen participation process is designed to make engaged and informed citizens another vital part of the institutional structure. City plans focused on affordable housing, homelessness, and workforce development provide overarching goals and frameworks for collaboration among agencies and the use of federal, state, local, and other funding.

### Actions planned to enhance coordination between public and private housing and social service agencies

The City will work to enhance coordination between public and private housing and social service agencies by working to implement the strategies detailed in the Analysis of

Impediments to Fair Housing Choice, including addressing the gaps in the institutional and service delivery systems discussed in section SP-40 of this plan.

Public housing in Fresno is managed by FH which will continue to partner with area agencies and organizations to offer opportunities for residents including:

- Housing counseling for first-time homebuyers
- Family Self-Sufficiency (FSS) program
- Services and housing for people experiencing homelessness, through programs such as the Fresno Housing Homeless Pilot Program and rapid rehousing programs
- Homelessness prevention

### PROGRAM SPECIFIC REQUIREMENTS

# AP-90 Program Specific Requirements – 91.220(I) (1,2,4)

#### Introduction:

Projects planned with CDBG funds expected to be available during the year are identified in the Projects Table (see AP-35). The following identifies program income that is available for use that is included in projects to be carried out.

## Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

1.	The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$245,600		
2.	The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0		
3.	The amount of surplus funds from urban renewal settlements	\$0		
4.	The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0		
5.	The amount of income from float-funded activities	\$0		
To	Total Program Income			

### **Other CDBG Requirements**

The amount of urgent need activities	\$0
<ol> <li>The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income.</li> <li>Overall Benefit – A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG fund used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.</li> </ol>	ls is

## HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City will not employ other forms of investment beyond those identified in Section 92.205

A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City will use the recapture provisions in all cases where a homebuyer subsidy exists. For HOME-funded homebuyer assistance loans, the Promissory Note, Deed of Trust, Declaration of Restrictions, and the Homebuyer Agreement are the enforcement mechanisms for the City's recapture provisions. The City will enforce minimum periods of affordability based on the amount of homebuyer subsidy provided to the buyer of not less than:

- Five years for less than \$15,000,
- Ten years for between \$15,000-\$40,000, and
- Fifteen years for more than \$40,000.

Recapture provisions are based on 24 CFR 92.254 (a) (5) (ii), which stipulates the conditions for recapture of the HOME investment used to assist low-income families in purchasing a home. Homebuyer recapture provisions are included in, or as a deed restriction rider, to the recorded deed of trust that secures a HOME loan Note, and requires recapture of funds if the home does not continue to be the borrower's principal residence or if all or any part of the property or any interest in it is sold, rented, conveyed or transferred during the duration of the period of affordability. Recapture provisions also stipulate that only the direct subsidy to the homebuyer is subject to recapture, which includes down payment assistance, closing cost, other home assistance provided directly to homebuyer, and the difference between fair market value and the sales price.

The net proceeds are the sale price minus the senior loan repayment (other than HOME funds) and any closing costs. If the net proceeds are not sufficient to recapture the full HOME investment plus enable the homeowner to recover the amount of the homeowner's down payment and any capital improvement investment made by the owner since the purchase, the City may share the net proceeds. The net proceeds may be divided proportionally between the City and the homeowner as set forth in the following mathematical formulas:

$$\frac{(HOME\ subsidy\ x\ Net\ proceeds)}{(HOME\ subsidy\ +\ Homeowner\ investment)} = HOME\ amount\ to\ be\ recaptured$$
 
$$\frac{(Homeowner\ investment\ x\ Net\ proceeds)}{(HOME\ subsidy\ +\ Homeowner\ investment\ )} = Amount\ to\ homeowner$$

A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City does not use its HOME Program funds to refinance existing debt for multifamily housing projects.

Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not refinance existing debt for multifamily housing projects.

## Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

### Include written standards for providing ESG assistance (may include as attachment)

The City will continue to work cooperatively with Fresno County and the Fresno Madera Continuum of Care (FMCoC) to update the ESG Policies and Procedures. A copy of the current document is included in the Appendix. In addition, the City, County and FMCoC are also continuing to update and document written standards.

If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Homeless Management Information System (HMIS) is used by all local homeless providers participating in the FMCoC. HMIS is a database used to track performance and outcomes for the agencies. As the HMIS Lead of the FMCoC, the Fresno Housing Authority plays a critical role in coordinating the annual Point-in-Time Count (PITC), collecting data, and distributing results from the annual count. The work of the Housing Authority in this regard meets and exceeds HUD requirements for the implementation and compliance of Homeless Management Information System Standards.

The FMCoC's Coordinated Entry System utilizes a common assessment tool – the Vulnerability Index (VI). The VI gave the community a way to identify and triage individuals most at risk. The VI was enhanced to the Vulnerability Index Service Prioritization Decision Assistance Tool (VISPDAT), which further triaged individual's priority for housing and other services.

All member agencies of the FMCoC have committed to using both the assessment tool and the Coordinated Entry System managed in partnership by FMCoC members. The assessment system is a client-centered process that streamlines access to the most appropriate housing interventions for individuals or families experiencing homelessness.

The Multi-Agency Access Program (MAP) Point at the Poverello House (Pov) was the first coordinated physical entry point collectively developed by the Community Conversations stakeholder group. The MAP Point at the Pov serves as a physical location of the Coordinated Entry System. The program has proved successful in its first two years and has begun expansion. Main components of this process include:

- 1. Assessment.
- 2. Navigation and Case Conferencing,
- 3. Housing Referral with Choice, and
- 4. Data Collection and Communication.

Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City issued a Notice of Funding Availability (NOFA) to request applications for the 2025- 2026 program year. Prior to its release, the City consulted with the FMCoC on the needs of homeless in the community and the best use of ESG funds per category. For PY 2025, the following Homeless Housing and Services objectives were prioritized in the NOFA:

- Provide eligible recipients with rental assistance
- Provide eligible recipients with assistance paying utility bills
- Provide emergency shelter for senior victims of physical, financial, and other abuse
- Provide emergency sheter for families with more than four family members
- Emergency shelters with pet-friendly polcies
- Outreach to encampments with behavioral health and medical services
- Programs that provide lockers or other storage for people experiencing homelessness
- Programs that prioritize reducing the client-to-case manager ratio
- Provide personalized, individual job training to people residing in emergency shelters
- Programs that provide credit repair services necessary to assist eligible participants with resolving personal credit problems (cannot include modification of payment of debt)

Proposals that addressed one or more of the priorities were given additional points in the scoring process. Proposals providing ESG services to activities outside of the identified priorities were considered for funding.

Qualified/eligible subrecipients were those agencies that are State certified non-profit entities, validly existing in California, with a tax-exempt IRS determination letter, as of the date the application was submitted, or public agencies that are qualified to receive ESG funds under applicable federal rules. Requests for applications were widely distributed to an electronic distribution list of over 500 e-mail addresses and advertised on social media.

If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

During the development of the Consolidated Plan, the City consulted with the FMCoC in making decisions related to ESG funds for the five year cycle. The FMCoC includes representation from the homeless community, which meet the homeless participation

requirement in 24 CFR 576.405(a).

#### Describe performance standards for evaluating ESG.

The following performance standards are outlined in the City's adopted written policies, however, updates to the standards are currently under way:

- 1. Decrease the number of homeless youth and households with children by 10% from the FMCoC Point in Time Count of January 2016.
- 2. Increase the percentage of participants in transitional housing that move into permanent housing to 80% or more.
- 3. Increase the percentage of participants that are employed at program exit to 25% or more.

# APPENDIX A: PUBLIC NOTICES AND CITIZEN PARTICIPATION

## Outreach Activities in Support of the October and November 2024 Workshops and Community Needs Survey

- Public notices posted in the Fresno Bee with a Spanish language translation
- Public notices posted in the Community Alliance with a Spanish language translation
- Public notices posted to the Public Comment Opportunities webpage (<a href="https://www.fresno.gov/planning/housing-community-development/">https://www.fresno.gov/planning/housing-community-development/</a>)
- Project website logged 3,809 visits in the 12 months preceding April 1, 2025 (https://fresnoconplan.org)
- Printed 1000 flyers, 3000 door hangers, and 30 yard signs to be distributed at 6 unique community centers and their surrounding neighborhoods
- Flyers were shared digitally through different social media outlets
- Facebook posts drove 107 engagements across 5 different posts
- Twitter posts reached 1,430 views and drove 11 other engagements across 3 different posts

#### Public Notice - Fresno Bee, English

10/18/24, 9:21 AM

Adportal Self Service Advertising Confirmation

#### THANK YOU for your legal submission!

Your legal has been submitted for publication. Below is a confirmation of your legal placement. You will also receive an email confirmation.

#### ORDER DETAILS

Order Number:

IPL0200247

Order Status:

Submitted

Classification:

Legals & Public Notices

Package:

FRS - Legal Ads

**Final Cost:** 

\$1,659.87

Referral Code:

Con Plan Meetings

Payment Type:

Account Billed

User ID:

IPL0024907

#### ACCOUNT INFORMATION

CITY OF FRESNO DARM IP 2600 FRESNO STREET, 3RD FLOOR, ROOM 3065

FRESNO, CA 93721

559-621-8011

Gabriela.Fernandez@fresno.gov

CITY OF FRESNO DARM

#### TRANSACTION REPORT

Date

October 18, 2024 12:20:27 PM EDT

Amount:

\$1,659.87

#### SCHEDULE FOR AD NUMBER IPL02002470

October 20, 2024

The Fresno Bee Print Publication

#### PREVIEW FOR AD NUMBER IPL02002470

PUBLIC NOTICE

CITY OF PRESNO
PLANNING AND DEVELOPMENT DEPARTMENT
PUBLIC NOTICE
PUBLIC METINGS FOR CONSOLIDATED PLAN
AND FAIR HOUSING STUDY

A separate study called an Analysis of impediments to Fair Housing Choice (N) will be conducted to identify and address bandes to equal access to housing choice in the city. The Af will include strategies and actions to overcome any identified impediment to promote tair housing choice for all parsons.

The opinions and perceptions of residents are an important part of these processes. To provide input, all residents are involved to observe a residence parties and involved to a superior details are before

In-Person Meeting

Monday, October 28, 2024 at 6 PM Teague Elomentary School (Cafeteria) 4 PM N Street Ave.

725 N Polit Ave. Nano, CA 93722

Mindnesday, October 30, 2024 at 6 PM Legacy Commons (Common Spece) 2005 8 Physics 8t.

Tuesday, November 12, 2024 at 6 PM Harth Phan Tilley Elementary (Calutoria Trending, October 25t, 2004 at 2 Ph Pinedate Community Center 7170 N San Public Ava. Freeno, CA 93650

Tuesday, November 12, 2024 at 10 AM Maxie L. Parks Community Center 1602 E Golfornio Ave. Freeno, CA 60706

8 PM Windresday, November 13, Asteria) Legacy Commons (Commo 2255 S Plumas St.

Virtual Meeting

Thursday, November 7, 2024 at 10 AM Virtual (via Zoore)

Tuesday, November 19, 2024 at 6 PM Virtual (via Zoom)

The survey, project updates, and additional information about the project are available ordine at www.FreenoConPlan.o

Event or the part will be demanded in the venture of tenders before contact Brandon Siak at 559-601-8512 or branston alak Otterpogn. To ensure availability, places make the request at least 46 hours prior to the meeting.

<< Click here to print a printer friendly version >>

#### Public Notice - Fresno Bee, Spanish

10/18/24, 10:11 AM

Adportal Self Service Advertising Confirmation

#### THANK YOU for your legal submission!

Your legal has been submitted for publication. Below is a confirmation of your legal placement. You will also receive an email confirmation.

#### ORDER DETAILS

Order Number:

IPL0200273

Order Status:

Submitted

Classification:

Legals & Public Notices

Package:

FRS - Legal Ads

**Final Cost:** 

\$2,019.82

Referral Code:

Community Mtgs. Spanish

Payment Type:

Account Billed

User ID:

IPL0024907

#### ACCOUNT INFORMATION

CITY OF FRESNO DARM IP 2600 FRESNO STREET, 3RD FLOOR, ROOM 3065 FRESNO, CA 93721 559-621-8011

Gabriela.Fernandez@fresno.gov CITY OF FRESNO DARM

#### TRANSACTION REPORT

October 18, 2024 1:10:45 PM EDT

Amount:

\$2,019.82

#### SCHEDULE FOR AD NUMBER IPL02002730

October 20, 2024

The Fresno Bee Print Publication

#### PREVIEW FOR AD NUMBER IPL02002730

PUBLIC NOTICE

### CIUDAD DE FRESNO DEPARTAMENTO DE PLANEAMENTO Y DESARROLLO AVISO PUBLICO REUNIONES PÚBLICAS PARA EL PLAN CONSOLIDADO Y EL ESTUDIO DE VIVIENO JUSTA

nes y percepciones de los residentes son fundamentales en estos procesos. Se: linvita a todos a asistir a un co y/o participar en una encuesta para aporter sus aportes. A continuación, se detallan las reuniones:

les 30 de octubre de 2024, 6.00 p.m.

12 de noviembre de 2024, 10,00 a.m. ... Partes Community Center 1802 E Culifornia Ave. ... Cu. scribe.

s 12 de noviembre de 2004, 6:00 p.m. Phan Tilley Elementary School (Cafelerie) N'Atlentine Ave. c, CA (0722

lia 13 de noviambre de 2004, 2.00 p.m. Cammons (Common Specie) 2255 S Plumes St.

luevos 7 de noviembre de 2024, 10.00 a.m. Artual la traves de Zoomij

Martini, 19 de noviembre de 2004, 6:00 p.m., Virtual de través de Zoomij Registrace en: https://lim.url.com/FinancGoePlan2

<< Click here to print a printer friendly version >>



#### INVOICE

Ismael smiley G. Calderón The Community Alliance Advertising Department PO Box 5077 Fresno, CA 93775

28 October 2024

Brandon Sisk City of Fresno, California Community Development Division Brandon.Sisk@Fresno.gov

RE: Invoice #S202431

Two full page (10.25"W x 16"H) <u>B&W</u> print ads; ENG/SPAN NOV 2024......<u>\$880</u>

#### PLANSING AND DEPLOYMENT SHAACHWAY PLANS NOTCH PUBLIC NOTCH PUBLIC NOTCH PLAN PUBLIC NOTCH PLAN

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The opinions and perceptions of residents are an important part of these processes. To provide input, a residents are invited to attend a public workshop and/or perfolates in a survey. The meeting details an

#### In Person Heating

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Legacy Common (Common Sp 2210 E Plumas St. France, CA-60798

#### Virtual Wester

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For survey, project spillers, and defined belonging which for pupper last popular letter

If you need incommonative such as an information or thereight, places contact literature likes as \$25-427-4574 to imprise confighteeruphs "in ensure modelable, process code for request of head 45 found pair in the finality.

#### CASAC DE PRESID CAPACIMENTO DE FLANCAMENTO Y DESARROLLO ANISO FEB. 20 MESMONIO FÉBLICAS MAS EL PLAN COMIGLEAGO

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Send payment to: The Community Alliance Invoice #S202431

Total Amount Due = \$880

#### Public Notice - City of Fresno website

#### 2025-2029 Consolidated Plan, 2025-2026 Annual Action Plan, and Analysis of Impediments to Fair Housing Choice (www.FresnoConPlan.org

The City of Fresno is developing its five-year Consolidated Plan, which includes the 2025-2026 Annual Action Plan, and the Analysis of Impediment Consolidated Plan that will assess the current housing market, discuss characteristics of the city's population, identify community improvement goal: 2025-2026 using funds from HUD under the Community Development Block Grant (CDBG), Home Investment Partnerships Act (HOME), Emergency

A separate study called an Analysis of Impediments to Fair Housing Choice (AI) will be conducted to identify and address barriers to equal access to

The opinions and perceptions of residents are an important part of these processes. To provide input, all residents are invited to attend a public wor

#### Monday, October 28, 2024 at 6 PM

Teague Elementary School (Cafeteria) 4725 N Polk Ave. Fresno, CA 93722

#### Tuesday, October 29, 2024 at 2 PM

Pinedale Community Center 7170 N San Pablo Ave. Fresno, CA 93650

#### Wednesday, October 30, 2024 at 6 PM

Legacy Commons (Common Space) 2255 S Plumas St. Fresno, CA 93706

#### Thursday, November 7, 2024 at 10 AM

Virtual (via Zoom) Register at: https://tinyurl.com/FresnoConPlan1

#### Tuesday, November 12, 2024 at 10 AM

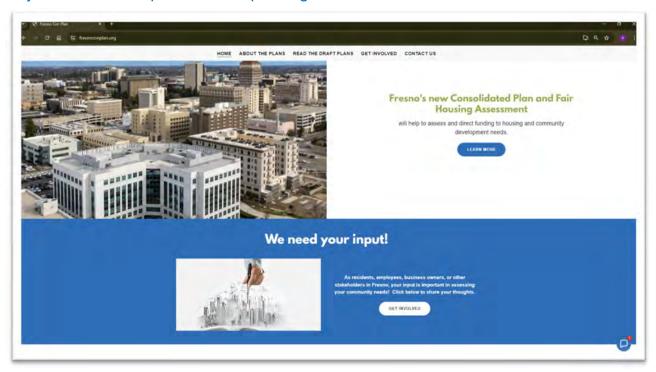
Maxie L. Parks Community Center 1802 E California Ave. Fresno, CA 93706

#### Tuesday, November 12, 2024 at 6 PM

Hanh Phan Tilley Elementary School (Cafeteria) 2280 N Valentine Ave. Fresno, CA 93722

....

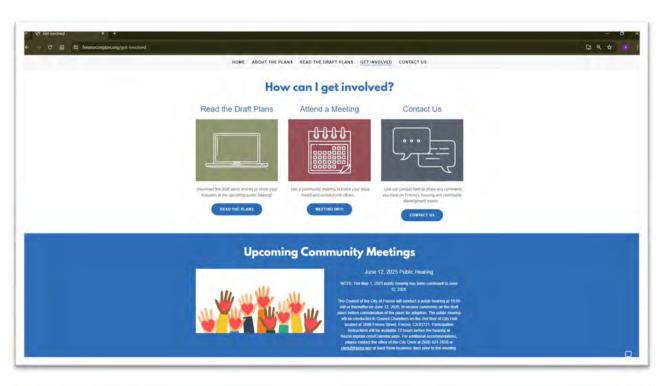
#### Project Website – https://fresnoconplan.org/



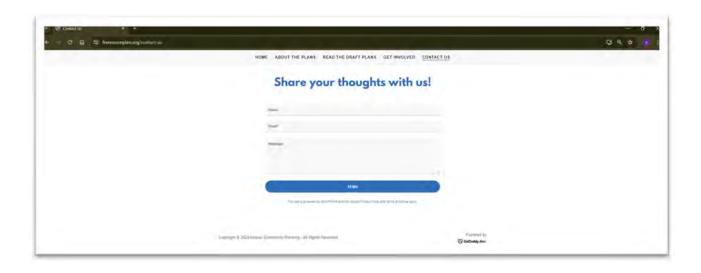












Flyers – Distributed in print and digitally





#### Door Hangers - Distributed in print



### LET'S TALK HOUSING AND COMMUNITY DEVELOPMENT

The City of Fresno is developing its newest Consolidated Plan and Analysis of Impediments to Fair Housing Choice, which will assess what housing and community development resources exist, what resources are needed, and whether people face unfair barriers when looking for housing. We need your feedback on these topics!

#### HABLEMOS DE VIVIENDA Y DESARROLLO COMUNITARIO

La Ciudad de Fresno está desarrollando su nuevo Plan Consolidado y Análisis de Impedimentos para la Elección de Vivienda Justa, que evaluará qué recursos de vivienda y desarrollo comunitario existen, qué recursos se necesitan y si las personas enfrentan barreras injustas al buscar vivienda. ¡Necesitamos sus comentarios sobre estos temas!

#### CIA PEB THAM TXOG VAJ TSEV THIAB KEV LOJ HLOB HAUV ZEJ ZOG

Lub Nroog Fresno tab tom tsim kho nws qhov Sib Pab Tawm Phiaj xwm thiab Ntaus Nqi Txog ntawm Cov Kev Nqis Tes Ua rau Kom Xaiv Tau Tus Nqi Vaj Tsev Ncaj Ncees, kom muaj tej chaw muaj ntaub ntawv qhia txog kev tsim kho vaj tsev thiab zej zog, cov chaw muaj ntaub ntawv uas yuav tau siv, thiab yam cov neeg yuav ntsib cov thaiv hauv kev uas tsis ncaj ncees rau vaj tsev nyob. Peb xav tau koj Il lus qhia tswv yim hais txog cov ncauj lus no!





# LET'S TALK HOUSING AND COMMUNITY DEVELOPMENT

HABLEMOS DE VIVIENDA Y DESARROLLO COMUNITARIO

CLOS THAM TXOG KEV TSIM
KHO VAJ TSEV NYOB THIAB ZEJ ZOG

Oct. 28 - Nov. 13

fresnoconplan.org/get-involved







#### Social Media - Facebook (English, Spanish, Hmong)





#### Social Media – Twitter/X Survey



## **Outreach Activities in Support of the December 2024 Public Needs Hearing**

- Public Hearing notices posted in the Fresno Bee with a Spanish language translation
- Public Hearing notices posted in the Community Alliance with a Spanish language translation
- Project website logged 3,809 visits in the 12 months preceding April 1, 2025 (<a href="https://fresnoconplan.org">https://fresnoconplan.org</a>)

### McClatchy

The Beautort Gazette
The Belleville News-Democrat
Belleville News-Democrat
Belleville News-Democrat
Belleville News-Democrat
Sun Herald Idaho Statesman Bradentors Herald The Charlotte Observer The State Ledger Enquire

Durham | The Herald Sun Fort Worth Star Teingram The Firemo Bee The Island Packet The Kaniss City Star Louisgion For ald Louder The Telegraph - Moon Mercel Sun Star Maris Herald Miamu Hevald El Noevo Herald

The Medeano Boar The Sun News - Myvite Boach Robergh News & Observer Rock Hill | The Herald The Sociamento Bea Sun Lain Octop Tithune Tacoms | The News Tribune Tri Cuy Herald The Wrintst Eagle De Observer. The Olympian

#### AFFIDAVIT OF PUBLICATION

Account #	Order Number	Identification	Order PO	Amount	Cols	Depth
36813	614937	Print Legal Ad-IPL02058180 - IPL0205818	2024-12-01 PN	\$967.66	2	50 L

Attention: Mrs. Sophia Pagoulatos

CITY OF FRESNO DARM Finance Department 2600 Fresno Street, Room 2156 FRESNO, CA 93721-3622 christian.cors@fresno.gov

PUBLIC NOTICE

CITY OF FRESNO
PLANNING AND DEVELOPMENT DEPARTMENT
PUBLIC NOTICE
PUBLIC HEARING FOR CONSOLIDATED PLAN,
ANNUAL ACTION PLAN, ANALYSIS OF IMPEDIMENTS TO FAIR
HOUSING CHOICE, AND CITIZEN PARTICIPATION PLAN

The City of Freeno is developing its five-year Consolidated Plain, which includes the 2025-2026 Annual Action Plain, Analysis of Impodiments to Fair Housing Choice, and Citizen Petricipation Plain. As a recipient of entilliment functs from the U.S. Department of Housing and Uthan Development (HLD) the City must develop a Consolidated Plain that will assess the current housing market, discuss characteristics of the city's population, identify community improvement goals, and outhre a they-pair plain to fund and implement promites through 2028 The Annual Action Plain will defently project that the City plains to implement in 2025-2026 using funds from HUD under the Community Development Block Grant (CDBG), Home Investment Partnerships HDME), Emergency Soldisons Grant (ESG), and Housing Opportunities for Persons with AIDS (HDPWA) programs.

A separate study called an Analysis of Impediments to Fair Housing Choice (A), will be conclusted to identify and address barriers to equal access to housing choice in the city. The AI will include strategies and actions to overcome any identified impediment to promote fair housing choice for all persons.

Additionally, the City must adopt a Citizen Participation Plan (CPP) that sets forth Additionably, the City must adopt a Citizen Participation Plan (CPP) that sets form the City's policies and procedures for citizen participation in the planning, exe-cution, and evaluation of the Consolidated Plan, Annual Action Plans, Substantial Amendments, and Consolidated Annual Performance Evaluation Reports. The CPP provides guidelines for the City to provide and encourage public participation by residents, community stakeholders, and grant beneficiaries in the process of drafting, Implementing, and evaluating the Consolidated Plan and related documents. The citizen participation process includes outreach, public hearings, community forums, and opportunities for comment.

The comions and perceptions of residents are an important part of these processes. To provide input, all residents are invited to attend a public hearing on December 12, 2024 at 9:25 AM or thereafter. Participation instructions will be available 72 hours before the hearing at fresno legistar.com/Calendar.aspx.

If you need additional accommodations such as sign language interpreters or the services of a translator, please contact the office of the City Clerk at (550) 621-7650 or clerk © fresho gov at least three business days prior to the meeting.

Project updates and additional information about the project are available online at www.fresnoConPlan.org. 91.0205318. Doc 1 2024

#### **COUNTY OF DALLAS** STATE OF TEXAS

The undersigned states:

McClatchy Newspapers in and on all dates herein stated was a corporation, and the owner and publisher of The Fresno Bee.

The Fresno Bee is a daily e-Edition and printed newspaper of general circulation now published, and on all-the-dates herein stated was published in the City of Fresno, County of Fresno, and has been adjudged a newspaper of general circulation by the Superior Court of the County of Fresno, State of California, under the date of November 28, 1994, Action No. 520058-9.

The undersigned is and on all dates herein mentioned was a citizen of the United States, over the age of twenty-one years, and is the principal clerk of the printer and publisher of said newspaper; and that the notice, a copy of which is hereto annexed, marked Exhibit A, hereby made a part hereof, was published in The Fresno Bee in each issue thereof (in type not smaller than nonpareil), on the following dates.

1 insertion(s) published on:

12/01/24

I certify (or declare) under penalty of perjury that the foregoing is true and correct.

Dated: 12/03/2024

Notary Public in and for the state of Texas, residing in **Dallas County** 

Margaret K. Wilson

MARGARET KATHLEEN WILSON My Notary ID # 134916732 Expires May 24, 2028

Extra charge for lost or duplicate affidavits. Legal document please do not destroy!

### McClatchy

The Benufiert Gagette
The Belleville News Democrat
Bellingham Horald
Centre Dady Times
Saus Herald
Idaho Statemun
Boalenion Herald
The Charlotte Observey
The State
Lendon Engineer

Durham | The Herald Sun Fort Worth Star Telegram The Freeze Bee The Foldard Packet The Kamar City Sun Lexington Herald Lisader The Telegraph Alasses Merced Sun-Star Manua Herald El Nerve Herald The Modento Boo The Sun News - Myrtle Beach Ealough News & Observer Rock Hill: | The Heald The Securation for San Lais Obispo Tithune Tactoms | The News Tribune Tactoms | The News Tri

#### AFFIDAVIT OF PUBLICATION

Accou	int # Order Number	Identification	Order PO	Amount	Cols	Depth
368	13 614939	Print Legal Ad-IPL02058220 - IPL0205822	2024-12-01 PN Spanish	\$1,152.25	2	60 L

Attention: Mrs. Sophia Pagoulatos

CITY OF FRESNO DARM Finance Department 2600 Fresno Street, Room 2156 FRESNO, CA 93721-3622 christian.cors@fresno.gov

PUBLIC NOTICE

CIUDAD DE FRESNO
DEPARTAMENTO DE PLANIFICACIÓN Y DESARROLLO
AVISO PÚBLICO
AUDIENCIA PÚBLICA PARA EL PLAN CONSOLIDADO, EL PLAN
DE ACCIÓN ANUAL, EL ANÁLISIS DE LOS OBSTÁCULOS A LA
ELECCIÓN DE VIVIENDA JUSTA Y EL PLAN DE PARTICIPACIÓN
CIUDADANA

La Ciudad de Fresno està desarrollando su Plan Consolidado a cínco años, que incluye el Plan de Acción Arual 2025-2028, el Anátisis de Obstaculos a la Elección de Virlenda Justa y el Plan de Participación Cuudadara. Como beneficieria de fondos del Departamento de Vivlenda y Desarrollo Unbano de EEUU, (#UD, por sus siglias en inglas), la ciudad debe desarrollar un Plan Consolidado que evaluará el actual mercado de la vivlenda, analizará las caracteristicas de la población de la ciudad, illuentificará las metas de mejorarmento de la comunidad y esbozará un plan de cinco años para financiar e implementar las prioridades. Instal el 2029. El Plan de Acción Arual alterificará las proparemento de la comunidad planas implementar en 2025-2026 utilizárdo fondos del HUD en el misco de los programas de Subvenciones en Bioque para el Desarrollo Comunidad. POME, por sus siglias en inglás), Asociaciones para la inversión en Viviendas 4-OME, por sus siglias en inglás) y Oportunidades de Vivienda para Personia con SIDA (HOPWA, por sus siglias en inglás).

Se ilevará a cabo um estudio independiente denominado Análisis de los Obstitucios a la Elección de Vivienda Justa (XC) para identificar y abordar los obstitucios a la sjunktiad de acoreso a la elección de uma vivinda en la ciudad. El XO inclurá estrategias y acciones para superar cualquier obstáculo identificado con el fin de promover la elección de umo vivienda justa para todas las personas.

Además, la Ciudad debe adoptar un Plan de Participación Ciudadana «PPC) que estableaca las políticas y procedimientos de la Ciudad para la participación ciudadana en la planticiosión, ejecución y evaluación del Plan Consolidado, los Planes de Acción Anuales. las Emmiendas Sustanciales y los Informes Anuales. Consolidados de Evaluación del Desempeno. El PPC ofrece directrices para que la Ciudad facilita y fomente la participación pública de los residentes, las partes intersegadas de la comunidad y los beneficians de subvenciones en el proceso de redisción, implementación y evaluación del Plan Consolidado y los documentos relaciones. El proceso de opericipación ciudadana vincitya actividades de d'Avalgación, audiencias públicas, foros comunitarios y oportunidades para formular opóriones.

Las opiniones y apreciaciones de los residentes son una parte importante de estos procesos. Para aportar su opinión, se invita a todos los residentes a asistir a una aude nota pública el 12 de diciembre de 2024 a las 9.25 a.m. o después. Las instrucciones de participación estaran deponibles 72 horas antes de la audiencia en freeno logistar.com/Calendar.aspx.

Si necestita adaptaciones adxionates, como interpretes de lenguajo de señas o los servicios de un traductor, póngase en contacto con la oficina del Secretario Nuncipial en el (559) 621-7650 o clerk/difereno gov al monos tres dias hibbles antes de la reunión.

Las actualizaciones del proyecto y la información adicional sobre el mismo están disponibles en linee en www.FreshoConPlan.org. IPJ.0206822

#### COUNTY OF DALLAS STATE OF TEXAS

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1 insertion(s) published on: 12/01/24

I certify (or declare) under penalty of perjury that the foregoing is true and correct.

Dated: 12/03/2024

Notary Public in and for the state of Texas, residing in Dallas County

Margaret K. Wilson

MARGARET KATHLEEN WILSON
My Notary ID # 134916732
Expires May 24, 2028

Extra charge for lost or duplicate affidavits. Legal document please do not destroy!



#### INVOICE

Ismael smiley G. Calderón The Community Alliance Advertising Department PO Box 5077 Fresno, CA 93775

2 December 2024

Brandon Sisk City of Fresno, California Community Development Division Brandon.Sisk@Fresno.gov

RE: Invoice #S202433

Two full page (10.25"W x 16"H) <u>B&W</u> print ads; ENG/SPAN DEC 2024.......<u>\$880</u>

#### PLANNING AND DIVILOPMENT DEPARTMENT PURILS NOTICE PUBLIC HEARING FOR CORDULGATED PLAN, ANNUAL ACTION FLAN ANALYSIS OF REPOSMENTS TO FAIR HOLISING ENGICE, AND OTHER PUBLICATION PLAN.

The City of Finers is newspaper, by Samylan Commission (Fine, 1944) in course to PLOS-2005. Arran de Transport (All Indian Fine) in Company (All Indian Fine) (All Indian Fine

A separate study called an Analysis of Impediments to Fair Housing Choice (AI) will be canducted to identify and address barriers to equal access to housing choice in the cit. The AI will include strategies and actions to evercome any identified impediment to consists tax housing address for all contents.

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The apmorts and perceptions of residents are an important part of these processes. 3 provide riput, all residents are instead to attend a public hearing on December 12, 200 at 2.25.4M or thereafter. Participation instructions will be available 73 hours before the hearing at freeno.legister.com/Celender.aspx.

Figur need additional accommodations such as sign language interpreters of the services of a translator, please contact the effice of the City Clerk at (555) 621-7650 or other@freship.gov at least three business days prior to the meeting.

www.freserConflux.org.

#### CRUMO DE PRESINO DEFINITIMIENTO DE PLANFICACIÓN Y DESARROLLO AVISO FUGLICO ALCERNICIA PUBLICA PUBLICA PARA CONSECUENDO. EL FLAN DE ACCION ANUNIL, EL ANALISMO DE LOS OBSTÂCIULOS A LA ELECCIÓN DE VINTRODA JUSTA Y EL FLAN DE PROFESSOR DE LOS CONTRATAS.

(a) Cubal de France audit desarrolleres se Plan Consentitate o ricco offer, des refugir et (). (b) Cubal de France Arceire finant 2012-2012, et () entitates a Consentiure a ce l'arceire de revenue à l'arceire de l'arceire d

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Las opiniones y apreciaciones de los residentes son una parte importante de estos procesos. Para aporter su opinido, se invita a túcela se residentes a saleir a una audiencia pública el 12 de diciente de 2024 el ser 92 25 a.m. o después. Las instrucciones de portrolpocios estarán deponibles 72 horas antes de la audiencia en fresno legistacionní

an reconsta adaptaciones accionames, coma retriente ce emplues en entres a un servicios de un traductor, pórquese en contrado con las afolias del Secretaria Municipal en el (55) (527-753) o clientigificacio, gan al mence tres del participa article a la resursión.

Send payment to: The Community Alliance Invoice #S202433

Total Amount Due = \$880

### **Outreach Activities in Support of the 30-Day Public Comment Period**

- Public notices posted in the Fresno Bee with a Spanish language translation
- Project website logged 3,809 visits in the 12 months preceding April 1, 2025 (<a href="https://fresnoconplan.org">https://fresnoconplan.org</a>)
- Email blast sent out to 49,084 recipients
- Facebook posts drove 107 engagements across 5 different posts
- Twitter posts reached 1,430 views and drove 11 other engagements across 3 different posts

### McClatchy

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#### AFFIDAVIT OF PUBLICATION

Account #	Order Number	Identification	Order PO	Amount	Cols	Depth
36813	641067	Print Legal Ad-IPL02201580 - IPL0220158		\$2,075.20	3	73 L

Attention: Mrs. Sophia Pagoulatos

CITY OF FRESNO DARM Finance Department 2600 Fresno Street, Room 2156 FRESNO, CA 93721-3622 christian.cors@fresno.gov

PUBLIC NOTICE

#### CITY OF FRESNO PLANNING AND DEVELOPMENT DEPARTMENT PUBLIC NOTICE PUBLIC COMMENT PERIOD AND HEARING FOR CONSOLIDATED PLAN AND FAIR HOUSING STUDY

The City of Fresno is developing its 8ve-year Consolidated Plan, which includes the 2025-2026 Annual Action Plan and Citizen Participation Plan, and the Analysis of impediments to Fair throating Choice. As a recipient of entitlement Audit will be U.S. Department of Housing and Life an Overlopment Hout the City and develop a Consolidation Plan tall will assess the current housing market discuss characteristics of the city's population, identity community improvement goals, acuting a five-year plan to fair and oil registered provides through 2029. The Annual Action Plan will startly projects that the City plans to implement in 2025-2026 using funds from HutD under the Community Development (lick Caref, ECDIG). Home Investment Participation Act (HCME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons with ADS (HCPVM) programs.

A separate study called an Analysis of impediments to Fair Housing Choice (4h is being conducted to identify and address barriers to equal access to housing choice in the city. The Ai will include strategies and actions to overcome any identified impediment to promote that housing choice for all persons.

The opinions and perceptions of residents are an important part of these processes. To provide input, all residents are invited to read the draft plans and provide comments by sisting the project wischis, www.frescoopsian.org.

Residents may also view the plans and such comments by percent time 1900 AM to 500 PM. Monday through Enday at the Planning and Devidents Objects comment of Person Street, Prans. CA 9027. The City will accept comments on the cast plans after such residence and provide the Plans of the Person Street, Prans. CA 9027. The City will accept comments on the cast plans during a 30-day public comment portice than March 3 to April 2, 2025.

The Council of the City of Fresno will conduct a public hearing at 10.05 AM or thereafter on May 1, 2025, to receive comments on the draft plans before consideration of the plans for adoption. The public hearing will be conducted in Council Chaindeas on the 2nd filtor of City Heal Eccaled at 2600 Fresnot Street, Preside, CA 83721 Full-folipation instructions will be assistable 72 hours before the hearing at hearino legistancom/Calendarapsi. For additional accommodations, please and state the decimans duagrapsis of the meeting.

The chaft pkins, project updates, and additional information about the project are available online www.FreenoConPlan.org.

### CIUDAD DE FRESNO DEPARTAMENTO DE PLANEACIÓN Y DESARROLLO AVISO PÚBLICO PERÍODO DE COMENTARIOS PÚBLICOS Y AUDIENCIA PARA EL PLAN CONSOLIDADO Y EL ESTUDIO DE VIVIENDA DA JUSTA

La Cuidad de Fresno se encuentra en proceso de elaboración de su Plan Consolidado de cinco años, que incluye el Plan de Acción Anual 2025-2026, el Plan de Participación Cuidadem y el Arbeitas de impedimentos para la Elección el Vinterio La Jasa Al ser receptora de fondes por asignación del Departamento de Visterio de Cesardo de Carden de Secuentra de Carden de Carden de Secuentra de Carden de Secuentra de Carden de Secuentra de Carden de Ca

Asimismo, se viene resilizando un estudio independiente denominado Anstiasi de Impodimentos para la Elección de Visiendi Austi (Al), cuyo objetivo se identificar y abordar las tamines que limitan el acceso equitativo a la vivienda en la ciudad. Ese antilisio incluire delitratigos y occiones concretas para superar los obsticulos identificados, promoviendo wei la elección de vivienda justa para todos los residentes.

Las opimiones y percepciones de los ciudadanos son fundamentales para estos procesos. Por ello, se invita a todos lo residentes a revisar los borradores de los planos y aportar sus comentanos statendo el sitlo seto dal proyecto, veve freenocceptan noy. Tambrien de posible consultar los documentos y presentan observaciones en persona, de lunes a viernes, en horavio de 9 00 e.m. a 5 00 p.m., en las ofisinas del Departamento de Planificación y Desarrollo, ubloadas en 2000 Freeno Street, Freeno, CA 90378. El persolos de recotección de comentatios sobre los borradores de los planes estars abiento durante 30 dies, desde el 3 de marzo hasta el 2 de abril de 2025.

Adicionalmente, el Consejo de la Cludad de Freeno tevant a cabo una audiencia publica el 1 de mayo de 2025, a partir de tas 10.05 a, m., con effin de recibir comentarios potre los horsadores de los panes artes de se aportucion final La audiencia tendrá lugar en la Sala del Correso), obicade en el esgundo piso del Apustamiento (2020 Freeno Sirver, Freeno, OA 30721). Las instrucciones para participar estrato disponibles 72 horsa artes de la audiencia entre no comicalmente como calcularizadore. Para obtenen más a referenación, los interescados puedan comunicarias con la dictiona del Secondario de la Custad al telefone (559) 621-7650 e al correo electriorico clerk fifmeno gov, al menos tres dias hábites antes del austrio.

Los borradores de los planes, les actualizaciones del proyecto y demisi, información relevante están disponibles en linea en www.fresnoConPlan.org.

#### COUNTY OF DALLAS STATE OF TEXAS

The undersigned states:

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1 insertion(s) published on: 03/02/25

Mary Castro

I certify (or declare) under penalty of perjury that the foregoing is true and correct.

Dated: 03/04/2025

amy Rabbins

Notary Public in and for the state of South Carolina, residing in Beaufort County



AMY L. ROBBINS **NOTARY PUBLIC** SOUTH CAROLINA MY COMMISSION EXPIRES 11-03-32

Extra charge for lost or duplicate affidavits. Legal document please do not destroy!





#### Public Notice 2025-2029 Consolidated Plan and Fair Housing Study

The City of Fresno is developing its five-year Consolidated Plan, which includes the 2025-2026 Annual Action Plan and Citizen Participation Plan, and the Analysis of Impediments to Fair Housing Choice. As a recipient of entitlement funds from the U.S. Department of Housing and Urban Development (HUD) the City must develop a Consolidated Plan that will assess the current housing market, discuss characteristics of the city's population, identify community improvement goals, and outline a five-year plan to fund and implement priorities through 2029. The Annual Action Plan will identify projects that the City plans to implement in 2025-2026 using funds from HUD under the Community Development Block Grant (CDBG), Home Investment Partnerships Act (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) programs.

A separate study called an Analysis of Impediments to Fair Housing Choice (AI) is being conducted to identify and address barriers to equal access to housing choice in the city. The AI will include strategies and actions to overcome any identified impediment to promote fair housing choice for all persons.

The Consolidated Plan and AI are available for a 30-day public review and comment period beginning March 3, 2025, and concluding on April 2, 2025. The plan can be viewed at <a href="https://www.FresnoConPlan.org">www.FresnoConPlan.org</a>. Comments are encouraged and may be submitted in writing to the City of Fresno, Community Development Division, 2600 Fresno Street, Room 3065, Fresno, California 93721; by emailing HCDD@fresno.gov; by calling 559-621-8300; by TTY at 559-621-8721; by fax to 559-457-1579; or online at <a href="https://www.surveymonkey.com/r/JTDCPLF">https://www.surveymonkey.com/r/JTDCPLF</a>.

Si necesita información en español sobre este aviso, llame al 559-621-8300 o por correo electrónico a HCDD@fresno.gov.

Yog xav paub ntxiv txog tsab ntawv ceeb toom no, hu rau 559-621-8300 lossis email rau HCDD@fresno.gov.

FresnoConPlan.org



# APPENDIX B: PUBLIC COMMENTS AND CITY RESPONSES

# Public Review Period Written Comments Received – March 3, 2025 – April 3, 2025

#### **Comments Received Through City's Survey:**

1. Look to provide additional grants for shared housing, stabilization programs and woman and children housing

[City Response: This comment has been considered and accepted.]

2. made a job for someone to do...

[City Response: This comment has been considered and accepted.]

3. I'd like to have help for families who have debt that they are paying off and are above income average to be able to be eligible for low cost housing even if it's a few years at a time so that we don't have to pay higher rent simply because our outstanding loans aren't taken into consideration for apartment eligibility and are left struggling to make ends meet.

**[City Response:** The entitlement funds received from HUD through CDBG and HOME are meant to benefit persons who are low- and moderate-income, those with incomes at or below 80% of the area median income.

This comment has been considered and accepted.]

4. I would like to start off by saying. That we as residence of Fresno County needs improvement on sidewalks throughout our City polk and w Ashcroft Can use sidewalks instead of walking on the roadways as children cross the street daily from into school in cars through here speed in our neighborhoods that can cause injuries and bodily so would be nice to see that in our neighborhood. Thank you.

[City Response: This comment has been considered and accepted.]

#### **Comments Received Through City's E-mail:**

5. Información del aviso en español por favor

**[City Response:** The public notice of the 30-day Public Comment Period was published in the Fresno Bee in English and Spanish.

The draft documents were translated to Spanish, Hmong, and Punjabi prior to the final Public Hearing before City Council.

This comment has been considered and accepted.]

6. Hi! I'm [name redacted] and wanted to request hat within the Consolidated Plan put forward by the City of Fresno that affordable housing would be a high priority.

So often either apartments (which aren't bad, just aren't the best) or high-end housing is the priority. I believe this is a mistake. Allowing more people to thrive will allow more money to be poured into the community. Consolidation of wealth, which is what happens when affordable housing is not prioritized, creates a stagnant and ineffective economy. Affordable housing allows for people to amass generational wealth and benefits all of Fresno by improving the general community of Fresno. Just as a person is known by how they treat those around them, so a city is known by how it treats its people, even those who are of lower income and influence. I believe Fresno has a bright path forward if it builds affordable housing. Not only would it help families to get a strong foothold in this community, but it would also allow students graduating from Fresno State and Fresno City to be able to begin their lives and careers in this great city. Again, lack of affordable housing creates stagnation and a degradation of the city. Affordable housing benefits everyone by improving the city they depend on. Thank you.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates providing \$22 million in HUD entitlement funds through CDBG and HOME to improve the access and quality of affordable housing through rehabilitation of existing units and new construction of both single-family and multi-family housing.

This comment has been considered and accepted.]

7. I greatly appreciate the work and the data and documentation/research findings integrated into this document. The findings regarding housing challenges and other needs in the community, demographic information, as well as community priorities are important. The priorities outlined capture what needs to drive policy and planning are also important.

Without minimizing any of the important actions outlined, which I cannot fully reference, to this document want to add some suggestions.

Regarding the priority of improved administration of funds and plan for monitoring, it is important that we work on having greater oversight and accountability for all programs, especially among vulnerable populations who have not historically had as much of a voice in how the services and program affects them, what importance could be made, and so forth.

We need to have third party review of programs to allow for those who are affected by programs and services to securely express their experiences and

thoughts to an entity without a conflict of interest or potentially compromised, whose finding would be addressed for the proposed of improving services or identifying areas that need to be changed, this includes such things as shelters, HART, outreach, and other services. The beneficial nature of services depends on how well they are operated.

It is important that the City of Fresno creates a lived experience board to allow those who have experienced being unsheltered to speak on proposed and current programs and services as they relate to the unhoused and to seek ways to overcome barriers for those who are unhoused to be heard, such as going to those with lived experience to assess programs that affect them, rather than simply through online or in person means due to lack of access to information and mobility.

The city staff have taken efforts to do so, such as having community needs meetings in areas such as nearby Roeding. The challenge is that as people are spread across the city and have limited access to information, planning direct contact through such things as doing direct surveys on paper would be helpful. On Homeless Prevention:

The assessment on page 127 on gaps in homeless housing needs should drive the city's policy regarding those at risk or experiencing lack of housing, including that "The rise of unsheltered homelessness is likely due to the rising cost of rent and the severe lack of affordable rental housing in Fresno County. Once a person becomes homeless, the housing resources to help them exit homelessness are also very scarce."

As well, it is notable that "The top domestic violence and elder abuse needs identified by participants were permanent housing and transitional/ supportive housing programs." as many of those unhoused we have encountered were survivors of abuse.

Strengthening the programs that prevent homelessness, such as eviction protection programs, rental assistance, rapid rehousing, housing rehabilitation, and such are important to prevention.

There are other displacement actions that the city needs to implement that were outlines in the Here to Stay report and it would be helpful to also utilize this document, including the rent stabilization program as outlined in the report, as rising rent was outlined as a factor affecting the number of affordable housing units available. It is crucial to pursue the goal to preserve affordable housing and set aside a portion of the units for permanent supportive housing.

Aggressively seeking to provide the conditions of a Housing First approach are also key, as noted on the Housing element, as this approach has been most successful. Itis crucial that the city prioritize and implement the strategies contained in the Analysis of Impediments to Fair Housing Choice as detailed on

page 180. The goals on page 140 to increase affordable housing are crucial, such as Project 4 on page 160.

As shelters established with Project Homekey funding are being transitioned to permanent housing, the plan should ensure that those who are unhoused can access this housing, among other plans in the Housing Element to increase affordable housing.

I wish to correct the section on page 127 that includes the HART team and description. Beyond the outreach and community organizations, HART is not improving the quality of life of those who are unhoused. They are not only decreasing the quality of life, by throwing away all of the belongings of those who are unhoused, including living essentials like blankets, clothing, food, water, medications, work items, in addition to items of personal value like photograph, family mementos and generally refuse to store belongings, but the practice of HART are impeding the process of getting into housing, as IDs, phones, documentation, and other needed materials are thrown away, and for some documents, there is a limitation on how often these can be replaced. As well, the practice often makes it difficult for those who are unhoused to stay connected to case workers.

As well, current city policies, which are outside this consolidated plan, such at the ordinance to prohibit being on public property with the penalty of arrest, is creating greater barriers to overcoming homelessness.

I oppose the listing of law enforcement in prevention/ outreach services. The community has called for a community based, non-law enforcement based response. Provision and aid should not require law enforcement. As well, other communities have implement non-law enforcement approaches to conflict resolution and de-escalation, such as Mental Health First in Oakland, Heart in Hayward, and Kahoots in Oregon. Having trained mediators, mental health professionals, those versed in conflict resolution and de-escalation who know how to work with the population, and other community based response options that the city can explore, s would not only address safety concerns, but serve in relationship building that lead into aiding in getting services and more long term solutions for the individuals, and save the community resources.

While Housing First should be the focus, on page 128 it is noted the lack of temporary shelter. It would be useful to note that there is also a lack of drop in overnight shelters. I noted as well that domestic violence shelters are not listed in the funding (I note that the city plans to use state HHAP funding for shelters) and recommend that funding be allocated as I have experienced this as a high need among those escaping crisis.

This is among the reasons why another service that needs to be provided is seasonal warming centers through the winter months, as the health and safety

needs are even greater when temperatures are low and when it rains. Having warming centers open continuously, rather than based on weather forecasts, also will make the resource more accessible, as the predictability increases the likelihood of people knowing about the shelter and not having to rely so heavily on the chance of being notified in time. The warming centers also provide increased contact and coordination with service providers.

Regarding the shelters, the coordinated plan would be more successful with a policy change to the maximum days of occupancy to allow occupants to have adequate time to become housing ready and find permanent housing, considering the gaps identified to housing such as the severe lack of affordable housing.

There also is a need to ensure that shelters have sufficient oversight and policies to ensure practices regarding occupants protect them from unjust treatment and exits, that they have a means of having concerns and grievances adequately addressed, and that practices are trauma informed.

Regarding Workforce Development, many of those who are unhoused have requested help with employment and I note that among the projects on the plan is a culinary workforce development program. In addition to this, I recommend working on development of a program also tailored to the needs of those without housing, including connecting with other employers who may not need to be funded but will work with and train those with housing challenges and have services to make maintaining employment viable. Possible services as well, could include job assistance brought to the shelters.

I appreciate the use of information and direction by the Street To Home Report. I see that there are elements that have been implemented, such as low barrier shelters and HMIS. As we seek more shelters and housing, the recommendation to not have crisis housing concentrated in one area, but throughout the city is important, as is being by public transportation and other resources.

**[City Response:** The City provides oversight of all HUD-funded programs. Each year the Community Development Division assesses each activity funded to assign a risk score to establish a monitoring schedule. Over the course of the Program Year, each activity funded will be monitored by the Community Development Division. The City and each of its subrecipients are also subject to monitoring performed by HUD.

Each of the City-funded shelters has its own procedure for filing grievances and/or complaints. Additionally, all agencies operating shelters are required to be members of the Fresno-Madera Continuum of Care (FMCoC) which has written standards that participants, participating providers, and other parties may use to submit written grievances to the FMCoC. Lastly, in accordance with state law AB-362, a flyer with steps to report potential code violations is placed in a common

area of each shelter. On an annual basis, the City must report to the state information about the AB-362 complaints received and the outcomes of each.

To gain input from individuals who have experienced being unsheltered, the City held a pop-up event at a City-owned emergency shelter. Additionally, the Fresno-Madera Continuum of Care has a Lived Experience Advisory Board that they City could use to receive input from individuals with lived experience.

As noted, the plan indicates that rising rental costs and a lack of affordable housing is likely a cause of unsheltered homelessness. As a result, the Draft 2025-2026 Annual Action Plan includes \$321,240 in HOME funds for Tenant Based Rental Assistance and \$333,601 in ESG funds for Rapid Rehousing and Homeless Prevention to aid in preventing homelessness.

In addition to Poverello House's Culinary Workforce Development Program that is recommended for funding under CDBG Public Services, Poverello House's HOPE Team is recommended for funding under ESG for street outreach. One of the many services to be provided by Poverello House's HOPE Team is job training and/or job search.

This comment has been considered and accepted.

### **Comments Received Through Project Website (FresnoConPlan.org)**

8. What is your plans for building affordable housing? And what does that look like ? Price, square footage etc?

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds to develop 55 affordable rental units and 44 single family units. Project specific details will be determined following the appropriate Request for Proposals process that includes underwriting and technical assessment of each proposed project. Funding recommendations will then be taken to Council for consideration.

This comment has been considered and accepted.]

9. Fresno desperately needs more rental housing options. The current market is dominated by older, often outdated apartments, leaving many residents with limited choices. As rental rates continue to climb, it becomes increasingly difficult for individuals, particularly those with lower credit scores, to secure affordable housing. The lack of new, modern rental units exacerbates this problem, making it nearly impossible for many to find suitable homes. Among the various challenges facing Fresno, the urgent need for increased housing supply stands out as the most critical issue demanding immediate attention.

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units.

This comment has been considered and accepted.]

10. Fresno's housing crisis is reaching a breaking point. The lack of quality, affordable rental housing is forcing people to choose between terrible living conditions and homelessness. We need to prioritize building more housing to address this urgent issue.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates providing \$22 million in HUD entitlement funds through CDBG and HOME to improve the access and quality of affordable housing through rehabilitation of existing units and new construction of both single-family and multi-family housing.

This comment has been considered and accepted.]

11. Fresno's housing market is in dire need of an overhaul. The current rental landscape is dominated by aging, often substandard apartments, leaving residents with limited choices. As rental rates steadily climb, it becomes increasingly difficult for individuals, especially those with lower incomes or credit scores, to secure affordable housing. The scarcity of new, modern rental units exacerbates this issue, making it nearly impossible for many to find suitable homes. Among the various challenges facing Fresno, the urgent need for increased housing supply stands out as the most critical issue demanding immediate attention.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates providing \$22 million in HUD entitlement funds through CDBG and HOME to improve the access and quality of affordable housing through rehabilitation of existing units and new construction of both single-family and multi-family housing.

This comment has been considered and accepted.

12. As a property manager in Fresno, I witness firsthand the pressing need for more housing options in our city. The current rental market is incredibly tight, with high demand and limited supply, especially for larger units suitable for families. Many of our residents are struggling to find affordable, quality housing that meets their needs. The lack of new construction and the aging housing stock contribute to this shortage. Additionally, rising rental rates and income inequality make it

increasingly difficult for many to secure stable housing. To address this issue, we need increased investment in affordable housing initiatives, as well as streamlined zoning regulations to encourage new development. By expanding our housing stock, we can improve the quality of life for our residents and strengthen our community.

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units.

This comment has been considered and accepted.]

13. As a long-time resident of Fresno, I've noticed a significant need for more and better rental housing options. Many of the older apartment complexes are outdated and in need of significant repairs. This limits the choices for residents, especially those seeking modern, comfortable, and affordable housing. Additionally, the lack of new construction has contributed to a shortage of rental units, driving up prices and making it increasingly difficult for families and individuals to find suitable homes. We need more diverse housing options, including affordable housing, senior housing, and student housing, to meet the growing needs of our community.

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units. Student housing is not eligible under the HOME program, but affordable housing for families and seniors are both eligible activities.

This comment has been considered and accepted.]

14. It's nearly impossible to find a decent, affordable place to live in Fresno. All the cheap rentals are old and often have problems. We need more affordable housing options, especially for people with low incomes.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates providing \$22 million in HUD entitlement funds through CDBG and HOME to improve the access and quality of affordable housing through rehabilitation of existing units and new construction of both single-family and multi-family housing.

This comment has been considered and accepted.

15. With rising rents and limited housing options, it's becoming increasingly difficult for large families to find a safe, affordable place to live in Fresno. We need more family-friendly housing options to accommodate our growing community.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units.

This comment has been considered and accepted.]

16. Fresno's housing market is seriously lacking. There's a huge need for more housing options, especially affordable ones. It's getting harder and harder for people to find decent places to live, and many are getting priced out of the market. We need more new construction and better rental options to keep up with the growing demand.

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds to develop 55 affordable rental units and 44 single family units.

This comment has been considered and accepted.]

17. As a professional working in Fresno, I see a critical need for more multi-family affordable housing developments. Currently, the city's housing market is dominated by single-family tract homes, limiting options for lower-income families. We need to diversify our housing stock to provide more affordable and flexible living arrangements. Multi-family developments, such as apartments and condos, can offer lower upfront costs, reduced maintenance expenses, and diverse lease terms, making housing more accessible to a wider range of residents.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units.

This comment has been considered and accepted.

18. Fresno needs more housing options. The current market is limited, especially for lower-income families. We need more affordable housing to address homelessness and boost the local economy.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates providing \$22 million in HUD entitlement funds through CDBG and HOME to improve the access and

quality of affordable housing through rehabilitation of existing units and new construction of both single-family and multi-family housing.

This comment has been considered and accepted.]

19. As we transition from college to the workforce, we need affordable, spacious housing to establish ourselves as young professionals. However, the rental market is dominated by small, overpriced units. As a first-time renter, I'm overwhelmed by the lack of affordable housing options in Fresno. The high cost of rent and the limited availability of units are making it very difficult.

**[City Response:** The first goal identified through the Consolidated Plan process is to improve housing access and quality. Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, \$14.5 million in HOME funds, a portion of which it anticipates will fund to develop 55 affordable rental units.

This comment has been considered and accepted.]

20. Is there a location on vacant lot property where homeless can be serviced and gather in a communal environment until housing can be found? Rather than moving them out of a residential area from block to block, only to return hours later to the original location. Individuals could be assisted with various needs in a large group area rather than pushing them throughout residential areas. The homeless roam the residential streets all night.

**[City Response:** Through its ESG allocation, the City is proposing to fund Poverello House's HOPE Team to provide daily street outreach services to engage unhoused individuals "where they are at" to link them to navigation services to get them into shelters, temporary housing, or family and connect them to supportive services.

This comment has been considered and accepted.]

21. I live and work in Northwest Fresno. In the last 2 years this area has goes downhill. We have the homeless all over and also turning it into a section 8 neighborhood which brings in it's own problems. You also brought a troubled teen home right in the middle of a housing community where children walk to school. How does this make sense.

[City Response: This comment has been considered and accepted.]

22. This 179 page thesis is damned difficult to digest or even read. I'm sure you have good support for every comment, figure, etc! BUT WHAT IS THE CONCLUSION??THE FINDINGS! Is there a short recap that tells us what in hell you are telling us??? 179 pages of facts, figures, garbedly goop without a recap is just plain bull! Im your audience, have no idea of what in hell your conclusions

are! What is good, bad, etc! I personally am not equipped to read this and understand what it really says. Nor do I have the time or energy to do so!

[City Response: This comment has been considered and accepted.]

23. What is this mean? Is Fresno going to demolish the properties?

**[City Response:** The City has in the past funded demolition of buildings in support of affordable housing. For instance, the through Substantial Amendment 202-04 the City used CDBG funds to acquire land at 4323-4333 N Blackstone and through Substantial Amendment 2024-01 proposed to use additional CDBG funds to demolition the existing buildings in order to develop senior affordable housing at the site. However, the Draft 2025-2026 Annual Action Plan does not include any planned activities related to demolition.

This comment has been considered and accepted.]

24. Lets beautify Fresno! To make sure our city is not filled with rental properties. how are you making sure there are more planned developments for owner occupied units? What plans do we have for new owner occupied homes? What is the planned percentage of rental units to owner occupied units?

**[City Response:** Over the five-year Consolidated Plan period of July 1, 2025, to June 30, 2030, the City estimates that it will provide \$14.5 million in HOME funds to develop 55 affordable rental units and 44 single family units.

This comment has been considered and accepted.]

25. I got denied help for my daughter and I since my wife died. I'm a man I was told, I won't get the help I'm looking for so give up.

**[City Response:** The City's Housing and Community Development webpage at <a href="https://www.fresno.gov/planning/housing-community-devleopment">www.fresno.gov/planning/housing-community-devleopment</a> lists available resources and programs. The division can also be reached via e-mail at <a href="https://www.fresno.gov">HCDD@fresno.gov</a> or by telephone at 559-621-8300 to provide further information or assistance.

This comment has been considered and accepted.]

26. March 14, 2025

Concerns Regarding the 2025-2029 Analysis of Impediments to Fair Housing Choice Dear Honorable Members of the Fresno City Council, I am writing to express significant concerns about the "2025-2029 Analysis of Impediments to Fair Housing Choice" (AI) currently under review during the public comment period ending April 3, 2025.

While I commend the City's efforts to address housing challenges and comply with federal and state fair housing obligations, I believe the AI contains legal and

practical flaws that warrant reconsideration before adoption. Below, I outline these issues and propose an alternative path forward to ensure a legally sound and feasible plan that serves all Fresno residents.

### Legal and Practical Concerns

- 1. \*\*Lack of Clear Nexus to Fair Housing Violations\*\* The AI identifies broad issues like housing affordability (Impediment #1) as impediments to fair housing choice. However, under the Fair Housing Act (42 U.S.C. § 3601 et seq.), impediments must be tied to discriminatory practices or policies affecting protected classes. Without robust evidence of intent or disparate impact, as required by \*Texas Dept. of Housing v. Inclusive Communities\* (2015), these findings risk diluting the AI's legal foundation. I urge the Council to revise the document to focus narrowly on barriers directly linked to unlawful discrimination.
- 2. \*\*Vague Recommendations Undermine Accountability\*\* Many proposed activities, such as "considering affordable housing bonds" or "partnering with developers," lack specificity in funding, timelines, or metrics for success. HUD's Affirmatively Furthering Fair Housing (AFFH) obligations require meaningful, actionable steps. The current vagueness could expose the City to legal challenges for failing to meet its certification requirements. I recommend that each impediment be paired with concrete, funded strategies to ensure compliance and effectiveness.
- 3. \*\*Threats to Property Rights and Local Control\*\* Proposals to upzone single-family neighborhoods and mandate universal design requirements raise serious concerns about property rights and municipal authority. Such changes could infringe on due process or constitute regulatory takings under the U.S. Constitution, while conflicting with Fresno's zoning autonomy under the California Constitution. I request that the Council assess these measures' legal risks and prioritize voluntary incentives over mandatory regulations.
- 4. \*\*Economic Feasibility Overlooked\*\* The Al's ambitious goals—expanding shelters, funding wraparound services, and increasing affordable housing—do not account for Fresno's fiscal constraints, particularly under Proposition 13's limits on revenue. Without a clear funding plan, these recommendations are impractical and could strain City resources. I suggest a fiscal impact analysis be conducted to align the Al with budgetary realities.
- 5. \*\*Weak Enforcement Mechanisms\*\* Despite noting high rates of disability-based discrimination complaints, the AI relies heavily on education rather than enforcement. The Fair Housing Act and California's FEHA empower the city to penalize violators, yet no strategies for enhanced code enforcement or litigation support are proposed. I urge the Council to strengthen the AI with proactive enforcement measures to address documented discrimination.

- 6. \*\*Overreliance on Subjective Community Input\*\* The AI's dependence on surveys and workshops, while valuable, risks prioritizing anecdotal concerns (e.g., NIMBYism) over objective data. HUD expects a data-driven analysis, and this imbalance could weaken the AI's defensibility. I recommend supplementing community feedback with statistical evidence to validate each impediment. Proposed Alternative Plan To address these concerns, I propose the following revisions to the AI:
- 1. \*\*Refine Impediments\*\*: Limit impediments to those with a clear legal basis under the FHA or FEHA, supported by data showing discriminatory impact on protected classes.
- 2. \*\*Specify Actions\*\*: Replace vague recommendations with detailed, funded plans, including timelines and responsible parties, to meet HUD's AFFH standards.
- 3. \*\*Protect Property Rights\*\*: Favor incentives (e.g., tax credits for affordable housing) over mandates like upzoning, ensuring compliance with constitutional protections.
- 4. \*\*Conduct a Fiscal Analysis\*\*: Assess the Al's cost and identify sustainable funding sources, such as leveraging existing HUD grants or public-private partnerships, before adoption.
- 5. \*\*Enhance Enforcement\*\*: Add provisions for investigating and penalizing fair housing violations, such as a dedicated task force or increased legal aid funding.
- 6. \*\*Balance Input with Data\*\*: Integrate comprehensive statistical analysis (e.g., mortgage denial rates by census tract) alongside community feedback to strengthen the Al's foundation.

Conclusion: The 2025-2029 AI is a critical opportunity to advance fair housing in Fresno, but its current form risks legal vulnerability and practical failure. I respectfully request that the Council delay adoption pending these revisions and hold an additional public hearing to discuss the amended plan. I am available to provide further input and would appreciate the opportunity to present these concerns at the May 1, 2025, public hearing.

### [City Response:

- The Al identifies eight impediments to fair housing choice, the first of which is
  the lack of quality and affordable housing which was identified as the top
  barrier to fair housing in the city by survey respondents. This is a significant
  impediment to fair housing choice when it disproportionately affects protected
  classes.
  - As stated in the AI, the disproportionate representation of several protected class groups in low- and middle-income levels can lead to unequal access to housing options and neighborhood opportunities in high-cost housing markets

as found in the city of Fresno. Black and Hispanic residents, immigrants, people with disabilities, and seniors often experience additional fair housing barriers when affordable housing is scarce. For instance, individuals with disabilities are disproportionately impacted by substandard housing conditions as indicated in Table 10. Housing problems by race and ethnicity also indicate that Native American and Black households experience housing problems at the highest rates with Native Americans disproportionality experiencing severe housing problems.

Identifying ways to increase the production of affordable housing and improve existing affordable housing stock, as the Al does in Table 26, will aid in addressing the lack of quality and affordable housing that disproportionately impacts protected classes.

- 2. HUD has terminated the Affirmatively Furthering Fair Housing (AFFH) rule, replacing it with an Interim Final Rule which requires a general commitment that grantees will take active steps to promote fair housing. The City remains committed to ensuring fair housing for all residents and will work to achieve the recommendations outlined in the 2025-2029 Analysis of Impediments. The recommendations included balance specificity and flexibility to ensure the realistic implementation of the activities.
- 3. Upzoning would provide opportunities to increase housing supply by allowing new capacity for development of multifamily housing like duplexes and triplexes, particularly in areas of opportunity, which would address the "missing middle" and increase affordability. The recommended activity includes consideration of amendments to upzone, which would include an assessment of legal considerations. The FMC requires all proposed rezones to follow Article 58 which includes district review committee review, ALUC review, a PC hearing, and City Council hearing.

  Universal design requirements ensure that accessibility is incorporated from the initial design phase, rather than as an afterthought thereby ensuring that developments are focused on inclusion rather than merely meeting requirements.
- 4. The recommended activities included in the Analysis of Impediments account for the realities of limited resources. Specifically, rather than expanding shelter operations the recommendation is to continue funding emergency and transitional shelters considering the City's limited resources for shelter operations. Similarly, the recommendations related to wraparound services specifically acknowledges and addresses the need for additional funding by including the application to future grants to obtain the funding necessary to provide the needed wraparound services. Finally, the recommendation for increasing affordable housing specifically identifies existing funding sources

- available to the City such as the Local Housing Trust Fund, CDBG, and HOME funds; provides considerations for ways to increase the funding of the Local Housing Trust Fund through mechanisms like housing bonds and development fees; and includes actions that do not require additional funding such as zone code amendments or prioritizing affordable housing when disposing of City-owned land.
- 5. The City's Code Enforcement divisions currently provide for the enforcement of housing laws and issue violations as appropriate. Furthermore, the City's Eviction Protection Program provides legal aid to individuals facing illegal evictions.
  - Increasing fair housing education for both tenants and landlords help individuals understand their rights and provide a means for reporting instances of discrimination.
- 6. While data analysis is required and included throughout the Analysis of Impediments, public participation is also an expectation of HUD. Since the Analysis of Impediments is a component of the Consolidated Plan, the citizen participation requirements for the Consolidated Plan apply. Affected people in the community, especially those historically underrepresented, must be included in and participate in the development of the plans. The City's Analysis of Impediments evaluates input received from the community as a means to support the thorough data analysis conducted.

This comment has been considered and accepted.]

27. March 14, 2025 Concerns Regarding the 2025-2029 Analysis of Impediments to Fair Housing Choice

Dear Honorable Members of the Fresno City Council,

I am writing to express significant concerns about the "2025-2029 Analysis of Impediments to Fair Housing Choice" (AI) currently under review during the public comment period ending April 3, 2025. While I commend the City's efforts to address housing challenges and comply with federal and state fair housing obligations, I believe the AI contains legal and practical flaws that warrant reconsideration before adoption. Below, I outline these issues and propose an alternative path forward to ensure a legally sound and feasible plan that serves all Fresno residents.

Legal and Practical Concerns

1. Lack of Clear Nexus to Fair Housing Violations

The AI identifies broad issues like housing affordability (Impediment #1) as impediments to fair housing choice. However, under the Fair Housing Act (42 U.S.C. § 3601 et seq.), impediments must be tied to discriminatory practices or policies affecting protected classes. Without robust evidence of intent or disparate impact, as required by \*Texas Dept. of Housing v. Inclusive Communities\* (2015), these findings risk diluting the AI's legal foundation. I urge the Council to revise the document to focus narrowly on barriers directly linked to unlawful discrimination.

### 2. Vague Recommendations Undermine Accountability

Many proposed activities, such as "considering affordable housing bonds" or "partnering with developers," lack specificity in funding, timelines, or metrics for success. HUD's Affirmatively Furthering Fair Housing (AFFH) obligations require meaningful, actionable steps. The current vagueness could expose the City to legal challenges for failing to meet its certification requirements. I recommend that each impediment be paired with concrete, funded strategies to ensure compliance and effectiveness.

#### 3. Threats to Property Rights and Local Control

Proposals to upzone single-family neighborhoods and mandate universal design requirements raise serious concerns about property rights and municipal authority. Such changes could infringe on due process or constitute regulatory takings under the U.S. Constitution, while conflicting with Fresno's zoning autonomy under the California Constitution. I request that the Council assess these measures' legal risks and prioritize voluntary incentives over mandatory regulations.

### 4. Economic Feasibility Overlooked

The Al's ambitious goals—expanding shelters, funding wraparound services, and increasing affordable housing—do not account for Fresno's fiscal constraints, particularly under Proposition 13's limits on revenue. Without a clear funding plan, these recommendations are impractical and could strain City resources. I suggest a fiscal impact analysis be conducted to align the Al with budgetary realities.

#### 5. Weak Enforcement Mechanisms

Despite noting high rates of disability-based discrimination complaints, the AI relies heavily on education rather than enforcement. The Fair Housing Act and California's FEHA empower the city to penalize violators, yet no strategies for enhanced code enforcement or litigation support are proposed. I urge the Council

to strengthen the AI with proactive enforcement measures to address documented discrimination.

6. Overreliance on Subjective Community

Input The Al's dependence on surveys and workshops, while valuable, risks prioritizing anecdotal concerns (e.g., NIMBYism) over objective data. HUD expects a data-driven analysis, and this imbalance could weaken the Al's defensibility. I recommend supplementing community feedback with statistical evidence to validate each impediment.

Proposed Alternative Plan To address these concerns, I propose the following revisions to the AI:

- 1. Refine Impediments: Limit impediments to those with a clear legal basis under the FHA or FEHA, supported by data showing discriminatory impact on protected classes.
- 2. Specify Actions: Replace vague recommendations with detailed, funded plans, including timelines and responsible parties, to meet HUD's AFFH standards.
- 3. Protect Property Rights: Favor incentives (e.g., tax credits for affordable housing) over mandates like upzoning, ensuring compliance with constitutional protections.
- 4. Conduct a Fiscal Analysis: Assess the Al's cost and identify sustainable funding sources, such as leveraging existing HUD grants or public-private partnerships, before adoption.
- 5. Enhance Enforcement: Add provisions for investigating and penalizing fair housing violations, such as a dedicated task force or increased legal aid funding.
- 6. Balance Input with Data: Integrate comprehensive statistical analysis (e.g., mortgage denial rates by census tract) alongside community feedback to strengthen the Al's foundation.

Conclusion: The 2025-2029 AI is a critical opportunity to advance fair housing in Fresno, but its current form risks legal vulnerability and practical failure. I respectfully request that the Council delay adoption pending these revisions and hold an additional public hearing to discuss the amended plan. I am available to provide further input and would appreciate the opportunity to present these concerns at the May 1, 2025, public hearing.

Thank you for your attention to this matter and your commitment to serving Fresno's residents equitably and responsibly.

### [City Response:

 The AI identifies eight impediments to fair housing choice, the first of which is the lack of quality and affordable housing which was identified as the top barrier to fair housing in the city by survey respondents. This is a significant impediment to fair housing choice when it disproportionately affects protected classes

As stated in the AI, the disproportionate representation of several protected class groups in low- and middle-income levels can lead to unequal access to housing options and neighborhood opportunities in high-cost housing markets as found in the city of Fresno. Black and Hispanic residents, immigrants, people with disabilities, and seniors often experience additional fair housing barriers when affordable housing is scarce. For instance, individuals with disabilities are disproportionately impacted by substandard housing conditions as indicated in Table 10. Housing problems by race and ethnicity also indicate that Native American and Black households experience housing problems at the highest rates with Native Americans disproportionality experiencing severe housing problems.

Identifying ways to increase the production of affordable housing and improve existing affordable housing stock, as the Al does in Table 26, will aid in addressing the lack of quality and affordable housing that disproportionately impacts protected classes.

- 2. HUD has terminated the Affirmatively Furthering Fair Housing (AFFH) rule, replacing it with an Interim Final Rule which requires a general commitment that grantees will take active steps to promote fair housing. The City remains committed to ensuring fair housing for all residents and will work to achieve the recommendations outlined in the 2025-2029 Analysis of Impediments. The recommendations included balance specificity and flexibility to ensure the realistic implementation of the activities.
- 3. Upzoning would provide opportunities to increase housing supply by allowing new capacity for development of multifamily housing like duplexes and triplexes, particularly in areas of opportunity, which would address the "missing middle" and increase affordability. The recommended activity includes consideration of amendments to upzone, which would include an assessment of legal considerations. The FMC requires all proposed rezones to follow Article 58 which includes district review committee review, ALUC review, a PC hearing, and City Council hearing.

Universal design requirements ensure that accessibility is incorporated from the initial design phase, rather than as an afterthought thereby ensuring that

- developments are focused on inclusion rather than merely meeting requirements.
- 4. The recommended activities included in the Analysis of Impediments account for the realities of limited resources. Specifically, rather than expanding shelter operations the recommendation is to continue funding emergency and transitional shelters considering the City's limited resources for shelter operations. Similarly, the recommendations related to wraparound services specifically acknowledges and addresses the need for additional funding by including the application to future grants to obtain the funding necessary to provide the needed wraparound services. Finally, the recommendation for increasing affordable housing specifically identifies existing funding sources available to the City such as the Local Housing Trust Fund, CDBG, and HOME funds; provides considerations for ways to increase the funding of the Local Housing Trust Fund through mechanisms like housing bonds and development fees; and includes actions that do not require additional funding such as zone code amendments or prioritizing affordable housing when disposing of City-owned land.
- 5. The City's Code Enforcement divisions currently provide for the enforcement of housing laws and issue violations as appropriate. Furthermore, the City's Eviction Protection Program provides legal aid to individuals facing illegal evictions.
  - Increasing fair housing education for both tenants and landlords help individuals understand their rights and provide a means for reporting instances of discrimination.
- 6. While data analysis is required and included throughout the Analysis of Impediments, public participation is also an expectation of HUD. Since the Analysis of Impediments is a component of the Consolidated Plan, the citizen participation requirements for the Consolidated Plan apply. Affected people in the community, especially those historically underrepresented, must be included in and participate in the development of the plans. The City's Analysis of Impediments evaluates input received from the community as a means to support the thorough data analysis conducted.

This comment has been considered and accepted.]

# **Public Comments Received at Planning Commission Meetings**

**Comments Received March 19, 2025:** 

1. Brunette Harris with H.E.A.T. – Once again we are here, your Annual Action Plan and your other plans that they have, they didn't have a community meeting, so we want to know what did they come up with these plans from. They had one meeting at Maxie Park, we went, only four people were there. We asked a question, "what happened to the community?" They said, "we did door..." No you didn't. A lot of people in the community didn't receive anything. They're still doing the same thing they've been doing. They make an Annual Action Plan, substantial plans, and we have given you what HUD federal guidelines are. So now you putting us in the position where we have to write D.C. because we're getting sick and tired of it. Now the City needs to be audited because this doesn't make any sense. We're tired of it. They're in our area constantly. You're building on land that has been...I say it's right there next to Hyde Park. Nobody seems to go out there and see what's going on. All that area used to be a dump, they're digging up crap in the dump. Mr. Criner, if you are aware of southwest Fresno, you know that was a dump in that area. They are building houses over there, they dug it up. We're tired of it. So now I guess we're forced to do something we do not want to do, because this doesn't make any sense. They are not having community meetings, they're doing basically what they want to do. Now when we came in here that project that you had out there off of North Avenue when those gentlemen came in, Jennifer sent that straight to, we seen it on television, to City Council. There was supposed to have been another meeting and how it went there we don't know. This is what we get in southwest Fresno. Then they want to get up and stand up and say "oh no, that's what we did" and when we sit down it's like we're not telling the truth. There's things that we have better to do than to keep running up here to these meetings and telling you guys you're coming up with things to do in our community and we do not have a say. HUD tells you you have to so now we have to write HUD in both places, San Francisco and Washington D.C. If they take all the fundings from District 1 to District 7, we don't care, we're tired. It doesn't make any sense.

**[City Response:** An important component of the development of the Draft 2025-2029 Consolidated Plan involved gathering input from residents regarding housing and community development conditions, needs, and opportunities in Fresno. The City used a variety of approaches to engage the community and receive input including community workshops, focus groups, pop-up events, a community-wide survey, and community needs hearings.

The City hosted six in-person community workshops throughout Fresno on various days and times, and two virtual community workshops to accommodate the varying schedules of the community. A total of 66 participants joined a community workshop.

The City also engaged residents through focus groups facilitated through CASA of Fresno and Madera Counties, County of Fresno Department of Behavioral Health, and Fresno Interdenominational Refugee Ministries. 31 residents participated in a focus group. Additionally, two pop-up engagement activities were held at River Park Farmers Market and Victory Village where over 100 residents were engaged about the Consolidated Plan and Annual Action Plan.

The City also received community input through a 29-question survey focused on housing and community development needs and opportunities, fair housing, and access to opportunity. A total of 237 survey responses were received.

Finally, the Fresno City Council held a public needs hearing on December 12, 2024, to obtain input from the community.

Advertisement of the community workshops and survey included public notice through announcements on the City's website and social media, the project website, newspaper articles, e-mails to community stakeholders, and door hangers placed at households within one mile of each community location.

This comment has been considered and accepted.]

2. Bobbie with [H.E.A.T.] – I'm just going to spin off with what Brunnett has already stated, is that our main concern is the community. Have the courtesy and the decency is to set up these community meetings so that the community can and should have input. That's our plight. Include the community. Things are happening and people are saying, "what's going on?" because they don't know. They don't know what's going on. We know, but it's not fair for the community is to come up with all these surprises and then they talk about notifications of 1,000 feet or whatever. You know, by the time all that happen, then people's homes and things already affected. They have a right according to HUD's, the federal rules. Let the community have input to say what they. Because it's not that we don't want developing but not a surprising thing that you are taking away from the people. That's our complaint and I just oppose to all of what's going on and the people are not aware. You can't keep using the same old behind the door well they really don't really understand all of what's going on. That's a bunch of bull. People do know, people are educated. And so if you want to insist on making, it seem like that the community is not aware, a lot of it they're not, but it's not because they're not concerned. So, our plight is, we are against what's going on without the community having input.

**[City Response:** An important component of the development of the Draft 2025-2029 Consolidated Plan involved gathering input from residents regarding housing and community development conditions, needs, and opportunities in

Fresno. The City used a variety of approaches to engage the community and receive input including community workshops, focus groups, pop-up events, a community-wide survey, and community needs hearings.

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This comment has been considered and accepted.]

#### Comments Received April 16, 2025:

1. Brunette Harris with H.E.A.T. – You guys put in that Consolidated Plan that H.E.A.T. had an input through the community. That is a lie, that never happened. We want it out because there was no community participation in that. And whoever put down there was four people there, their hands should be shaken for even putting four people that attended that meeting at Maxie Park. We are not getting notified. I could care less what people say. They're not notifying our community. So, there was not any input in the Consolidated Plan. None whatsoever. So, we have a problem with that and you need to get our name out of that.

**[City Response:** On November 4, 2024, staff held a stakeholder meeting with H.E.A.T. to receive input on the Consolidated Plan and Annual Action Plan. Table 4 in the Consolidated Plan includes a summary of the comments received during the meeting.

Additionally, the City hosted six in-person community workshops throughout Fresno on various days and times, and two virtual community workshops to accommodate the varying schedules of the community. A total of 66 participants joined a community workshop.

The City also engaged residents through focus groups facilitated through CASA of Fresno and Madera Counties, County of Fresno Department of Behavioral Health, and Fresno Interdenominational Refugee Ministries. 31 residents participated in a focus group. Additionally, two pop-up engagement activities were held at River Park Farmers Market and Victory Village where over 100 residents were engaged about the Consolidated Plan and Annual Action Plan.

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Advertisement of the community workshops and survey included public notice through announcements on the City's website and social media, the project website, newspaper articles, e-mails to community stakeholders, and door hangers placed at households within one mile of each community location

This comment has been considered and accepted.]

2. Bobbie with H.E.A.T. – Im just gunna confirm and support what Brunnette had just said is that it is not a good thing is to indicate anyone to say that a person agrees or was a part of a meeting or anything that you was trying to get as far as your saying that there was a community input. It's wrong when you print things like that and then you're gunna indicate people in it. We were at that particular meeting less than fifteen minutes or twenty minutes or so because there were no community there, period. And so, like Brunnette said, you print this we know that a lot of people will probably never see it or read it, but when you present it to whatever you know committee or trying to get fundings its false and then you saying we agree with what you printed in that book, in that consolidated annual

book. That is not right and it's not truth. So, if you gunna vote on or if you're gunna agree on things, people need to be conscious of what they do because not everybody is gunna say well "I didn't know it or I didn't see it." We will always check and see what's going on in our community. We can voice our voices and say that we are speaking for but we will continue to accumulate the information and we are gunna read to make sure that our community is gunna be taken care of. Thank you.

**[City Response:** On November 4, 2024, staff held a stakeholder meeting with H.E.A.T. to receive input on the Consolidated Plan and Annual Action Plan. Table 4 in the Consolidated Plan includes a summary of the comments received during the meeting.

This comment has been considered and accepted.]

# **Public Comments Received at City Council Public Hearing**

Comments Received June 12, 2025:

1. Zach Dara, Poverello House – Good morning Council, Zach Dara chief executive officer of Poverello House. Good morning Council. Thank you guys so much for your continued partnership and support with Poverello House to serve so many who are experiencing homelessness and addiction in our community. I'm here to speak in support of the funding recommendations of staff both for the ESG grant for Street Outreach in our city, as well as the Community Development Block Grant in support of our workforce development program at Papa Mike's Cafe. I'll speak mostly on CDBG and my colleague Sara Mirhadi will speak on the ESG item. But I just want to thank you so much for the recommendation. Papa Mike's Café is, of course, a free restaurant right here in Fresno for anyone who is hungry or is in need. You can consider this also my standing invite to any of you to come down and enjoy a meal with us. I highly recommend the Papa Mike's burger; it is our most ordered item by our guests. But as much as Papa Mike's Café is designed to feed those who are hungry and in need in our community of a meal, we also have turned Papa Mike's Café into a thriving workforce development program in our city for so many who need that opportunity that may not have that opportunity elsewhere. This also includes our proposal this time around connecting with youth jobs corps program and providing more opportunities for youth jobs corps fellows to have opportunities for employment in the culinary field as well as continuing to work with our rehab program. One also new part of our work with you, with the CDBG dollars, would be teaching people

to operate a food truck and utilizing the Papa Mike's culinary, our mobile unit, for folks to learn how to run a food truck, and we'll run that food truck several days per week. So, people will not only get to work in a commercial kitchen, work in a restaurant kitchen, but also work on an actual food truck and be able to utilize those skills for future opportunities. So, thank you so much for your continued partnership and for your recommendation. We are in support of staff recommendations. Thank you.

[City Response: The public comment has been considered and accepted.]

2. Kiel Lopez-Schmidt, South Tower Community Land Trust – Hello again, Kiel Lopez-Schmidt, South Tower Community Land Trust. I'm here to speak in support of our application for HOPWA dollars for the South Tower Community Land Trust and a coalition of organizations including the Mighty and BlaQueer. Staff did not recommend for us to be funded for our, just under \$300,000 request. Last year, I came and spoke about this issue and kind of highlighted that there is not enough competition in the space for HOPWA dollars. And there is not enough diversity in how those services are being offered in our community. The recommendation at that time was to get TA service from the housing department and you know, continue doing our work of building our organization. Proud to say today that we own three properties, we just hired a fourth staff member, we are in line to host our third annual queer housing summit which is drawing a national audience. Thanks to Nelson Esparza, I just got a call from your assistant, offering up a sponsorship for this year, and Arias and Perea have sponsored in the past. Really want to highlight that we are doing innovative work here in the Tower District and we need a shot to do this work. I have a very personal connection to this issue. At eight years old, I lost my father to HIV AIDS and dramatically impacted my family. My mom and my three brothers were able to get support services and I want to continue that service for our community. We are a grassroots organization, we are not an institution, we offer a different level and different level of service than WestCare or community hospital can. We are doing it not only at the neighborhood level, but supporting other organizations across the city with design and development services. So really highlight that our proposal is going to impact Black residents, queer residents, and pregnant mothers who are not often very well served by these services. So we really want to uplift that even if there's a chance the community services, community health services, is over awarded from what their proposed was, if we can get the balance.

[City Response: The public comment has been considered and accepted.]

3. Nashaya Trinidad, Mighty Community Advocacy – Good morning Council. My name is Nashaya Trinidad, I am the executive director of Might Community

Advocacy, District 3 resident, as well as Mighty is Housed in District 3. Mighty supports youth and pregnant youth along with young families and we are here to give comment on HOPWA dollars as we are a part of the application with South Tower Community Land Trust and I wanted to give some information about what Mighty does. A lot of our community members, clients, and family members are multiple system impacted. We provide public health services, reimbursed by Medi-Cal, like doula support for birth, abortion, and miscarriage loss. We also provide sexual health education, reproductive education, and childbirth education, along with helping our community members with systems navigating support. We offer all of our services centered around client consent, along with providing trauma-informed care that is anti-racist, evidence-based, survivor centered, accessible, and gender inclusive lenses. We are prepared to extend our services to people living with HIV and AIDS and their families who are at risk of experiencing homelessness. Those services eligible for HOPWA with Mighty would include case management, personal assistance, transportation, mental health services, meal nutrition services, outreach, and housing information. We will focus our services on populations we already serve including pregnant or formally pregnant individuals and college students. In 2024, Mighty Community Advocacy provided services to 337 youth, most of which who live in underserved and low-income areas. 80 percent of our community members are BIPOC or Latiné and 40% of our community members.

[City Response: The public comment has been considered and accepted.]

4. Christa Wiens, Central Valley Justice Coalition – Good morning Council, Christa Wiens, executive director of the Central Valley Justice Coalition here to speak in favor of the CDBG funding and to thank you, specifically, for your support of the work of the Justice Coalition and our youth advocacy, and mentorship program over these last three years. We have been able to work just this year alone with over 400 individuals who are at risk of human trafficking in our Central Valley right here in the City of Fresno. And we have been really proud to be supported by you, to be able to partner with organizations, and very often our youth advocates are the only people who are present with these youth as they transfer from Foster placement, to juvenile justice campuses, back into schools, and they walk alongside them all throughout that process, helping to reduce their vulnerabilities and keep them connected to services. So thank you for your continued support.

[City Response: The public comment has been considered and accepted.]

5. Lynisha Senegal, HOPE at Vision View – Good morning Council, my name is Lynisha Senegal, I'm the executive director for HOPE at Vision View, 4974 East

Clinton Way, District 4. I just wanted to add support for the CDBG plan. Really, I was really thankful to see the intentional and thoughtful investment and really lifting up the voices of the people. This plan really captured a number of the needs that the community sought, as concerns and ways in which we can lift, you know, more people in our districts up and specifically for our small business incubator. We support over 25 small businesses that are based at Vision View as well as a number of CBOs who call Vision View home. And then, specifically for our funding request, it will be to repair some of our roof which has been compromised, which is also currently at risk of displacing over a hundred youth and three to four CBOs that specifically need those dollars to make sure that they can sustain their programs. They are not charged any rents but this is the place in which they're able to provide the sustainability to grow their missions. Thank you for your time.

[City Response: The public comment has been considered and accepted.]

6. Jose Moran, Radio Bilingüe – Good morning council members, City of Fresno staff. My name is Jose Moran. I'm the director of broadcasting at Radio Bilingüe and I'm also here to speak in support of item 25-656. In Radio Bilingüe, I'm the one responsible for making sure that all our Fresno PSAs, community announcements, musical, and news programs get on air. Radio Bilingüe offers musical programs in Spanish, English, and Mixteco. Most of our musical programs are conducted by volunteers from the community. I joined Radio Bilingüe as a volunteer in 1995, doing a Latino alternative program that I continue to host today. I grew up in the South Tower neighborhood. I played basketball and ping pong at Dickey Park, family gatherings at Roeding Park, and soccer games at Romain Park. I attended and graduated from Fresno High class of '95. I took bus 26 to get there. I went on to Fresno City College and graduated from Fresno State a few years later. Radio Bilingüe has a long history of training youth in the city, and I am a product of those trainings. Radio Bilingüe will continue to train new generations of young people and community volunteers in the city. We'll create space for public forums, town hall meetings so community members can voice their concerns and collaborate on solutions with Fresno local leaders. This new center at 450 East Belmont will be state-of-the-art for Radio Bilingüe to produce, broadcast, our local, state, and national programs that foster local talent and storytelling, and reflect the rich tapestry of our audience. Our goal is clear: to connect, inform, and inspire. We believe that broadcasting can be a force for good, bringing people together and sparking meaningful conversations. Until next time, thank you for listening.

[City Response: The public comment has been considered and accepted.]

7. Jan Minami, Chinatown Fresno Foundation – Good morning Council members and staff. I am Jan Minami, the director of the Chinatown Fresno Foundation. I am here in support of this item. We have received funding through this in previous years and we are recommended for this year for micro enterprise services. It's not a big part of the budget, but it is crucial to our neighborhood. We have, I do want to share that we now have a bookstore in Chinatown because of this funding last year. So we have a Pop-Up Place business, we underwrote their rent and utilities for six months and they now have taken on all the responsibilities and we're expanding the business community in Chinatown. The specific programs that we're asking for is a renewal of the Pop-Up Place to bring more businesses. We also have some business support items, something called Business Blocks so our staff will be working with block by block and adding businesses. And the Edge, which is a newsletter for businesses. Thank you.

[City Response: The public comment has been considered and accepted.]

8. Hugo Morales, Radio Bilingüe – Good morning. I'm Hugo Morales, I'm the cofounder and executive director of Radio Bilingüe. As my colleague just talked about, we're thinking about – not thinking, we're planning to build a Cultural Center at 450 East Belmont. Palm and Belmont. And we are asking for your support. We want to be able to build a state-of-the-art facility there to better serve Fresnans, to lift the voices of that neighborhood, South Tower, and we need your support. The kind of work that Radio Bilingüe does is to provide information that is critical to the hard-to-reach populations of this city. And that includes, for example, indigenous folks, essential workers and families, and we do it in their own language. We, for example, were the first radio for the Hmong. That's just an example of what happened. We launched our first Hmong program way back in 1988 so thank you for your support...and among the things we have done for example is, I was the chair, co-chair, of the Fresno Complete Camp Committee. And we, Radio Bilingüe, joined with other folks in the city and county of Fresno so that the highest participation of the hardest to reach in the city of Fresno were participating higher than 10 years ago so that this city and county could receive the funding that we need to support the services of this community. So, that's the kind of work Radio Bilingüe does. During the pandemic, we provided vital information, how people can protect themselves, where they could get testing, and the importance of how they could get the vaccine. So, this is kind of the work we are doing and right now we are running PSAs on measles for example. So, thank you very much.

[City Response: The public comment has been considered and accepted.]

9. B.T. Lewis – Good morning council president and council members. Thank you for this opportunity to speak before you. Thank you for your leadership in our city. I want to stand in support of the funding recommendation from staff but also want to emphasize my excitement about the HVAC funding for Maxie Parks. I remember when Maxie Parks was built, I remember the difficulties that EOC ran into. The swamp cooler, I've been in there for many meetings over the years, played basketball in there when I could still play basketball. But, it is the only center that I know of that has no HVAC system and it's running on swamp coolers. And it's ironic that we also use it as a cooling center. So please make sure that we keep that promise to our community and that we provide this funding. I say it's long overdue and I'm just excited it's going to happen. Thank you.

[City Response: The public comment has been considered and accepted.]

10. Sarah Mirhadi, Poverello House – Good morning everybody. My name is Sarah Mirhadi I'm the Chief Programs Officer for Poverello House. I want to say thank you for the recommendation for the HUD ESG. I'm gonna speak specifically on the street outreach portion. We are so grateful that we've been able to partner with the City of Fresno since 2001 and providing outreach services. On average we have over 1800 unduplicated contacts with people who are experiencing homelessness. The goal of street outreach is to link people back into services, either to shelter services or navigation services, or link them directly to housing, which we've been able to do on numerus occasions from the street. We also provide outreach services to families who are also experiencing homelessness. We also like to point out that this funding provides for 3 outreach workers which Poverello House provides for 3 additional for 100% match. And as you know, homelessness has been increasing in our city despite our great efforts, and we are very grateful that we have the opportunity to continue to provide those services and provide hope for individuals and families, families are experiencing homelessness. So we would like to on behalf of Poverello House, wanna say thank you for the recommendation.

[City Response: The public comment has been considered and accepted.]

11. Brandy Woodard, Fresno Housing – Good morning Council. I'm Brandy Woodard. I'm the Chief of Housing Voucher Programs at Fresno Housing. Um, I'm in support of this, I um, have been, we've been working with the city for several years on the HOME, tenant-based rental assistance program. We

provide assistance to um, up to two years in rental assistance. This program would serve um children with families, um, transitional age youth and elderly and disabled. So this program is, we've been working with the city for several years on this. It's been a pretty productive program for us, and I want to thank you for taking it into consideration and thank the city for recommending it as well. Thank you.

[City Response: The public comment has been considered and accepted.]

12. April Henry, Highway City – Good morning Council my name is April Henry. I'm the Executive Director for Highway City Community Development. We are an area that serves the entire west of 99 corridor in Central Unified School District. We run the Teague Community Resource Center and so we thank you very much for your support last year of CDBG funds and support again your um support for that. This ran a health program in a very underserved area. We are an entire SB 535 area. We have one doctor for 55,000 residents, so this provided free healthcare for everyone from uninsured to fully insured, but it was accessibility and it mostly our children of our school district with making sure they had their vaccines in time so they weren't missing two and three weeks of school. Assimilation was important. Learning time was important. We worked with Central Unified School District on this to make sure we're reaching children and families in need, but it also can work on diabetes, blood pressure, um, asthma and provide prescriptions for these services. So this is a program we've done with UCSF. With Valley Children's. We're working with our local healthcare and in the meantime, we're doing a lot of advocacy, using these numbers that we've got to provide, to be able to advocate for permanent healthcare solutions for the West area. So, thank you. We hope for continued support for 2025, 26. Thank you.

[City Response: The public comment has been considered and accepted.]

13. Corey Bellist, Community Medical Centers – Good morning Council members. My name is Cory Bellist and I'm the Chief Operation Officer of Post-Acute Services with Community Health System representing Community Medical Centers, HIV services. So we are grateful and appreciate the support from staff's recommendation for funding for HOPWA dollars. We represent the largest clinical providers for HIV services in the Central Valley, specifically for those Medi-Cal patients and also those that are unfunded. Grateful for this opportunity. We recognize the, the impact that housing security has on patents living with AIDS

and appreciate our ability to then connect those patients with these services and again are here in support of staffing's recommendation for, for us receiving the HOPWA funding.

[City Response: The public comment has been considered and accepted.]

14. Lupe Vargas, Community Medical Centers – Good morning my name is Lupe Vargas. I am the manager over Special Services Clinic. Um, as Corey mentioned we are the largest Ryan White funded clinic, um, in the Central Valley. For those who are here and don't know, um, the epidemic of HIV is not ending, um, or AIDS as it then increases in the Central Valley. We are the largest um, county, with HIV in the state of California, we have a larger incidence rate than San Francisco does and than Los Angeles does. So we need help, um, and being able to provide housing for these patients that are walking in our doors and being part of Community Health Systems of the hospital system itself and having the link to the direct linkage to our clinic um will truly improve adherence for our patients, so we ask that um, we thank the staff for recommending our clinic. Um, we work really hard. We already have 8 established case managers within our clinic to be able to help these patients and direct them into um the housing services that they need. Thank you.

[City Response: The public comment has been considered and accepted.]

15. Diane Carbray, Boys & Girls Club – Hi council members, I'm Diane Carbary, I'm the president and CEO of the Boys & Girls Club. I just want to thank you for the recommendation. We serve 14 clubs all throughout the county. This is specifically for our 4 clubs in the city. It's for mentoring services, career, healthy habits. Just teaching kids how to stay safe. And we are open every day after school, for kids 6 to 18. And we just appreciate the recommendation. We've been able to work with the city for the last several years on CDBG funds, so this is another step for our chapter of serving kids. So we really appreciate it and that's my brief statement.

[City Response: The public comment has been considered and accepted.]

16. Dez Martinez – I want to speak up on this, regarding anybody that receives grants on this, that we don't just need programs or to tell people how to have safe sex; we need housing. I work with a lot of unhoused individuals out here on

the streets, regardless if they're elderly, military. They have the same thing that they have here. So why is there no housing implemented in these programs? Like make sure that when they go to a clinic, you know, somebody's unhoused, why not reach out, have a connection, a direct path into a housing navigator or an outreach worker or some type of case management, right? Why not direct them into mental health and all those other places? But follow up, don't just direct me. Follow up, have a responsibility and accountability on the individuals that are receiving the funding by having them follow up. That yes, we directed them over here to this caseworker. We followed up with the caseworker and this is who their caseworker is and they said that they're going to get them housing. So then you follow up. Did they get them housing? No. Why not? What do we need to adjust, what do we need to fix. If we are just going to be giving money to people that have programs that tell us how to have safe sex, then I mean...People are still homeless with AIDS, and they deserve to have housing and be off the street also with dignity and respect. But have a safe place that they can go to so they can receive the full amount of resources that are available to them. Even, especially that Medi-Cal is helping. So I think we should utilize all the resources together in a hub, but have accountability. Make sure that that person is getting housed with a lease agreement, not with data, with a lease agreement. That's all I am asking, thanks.

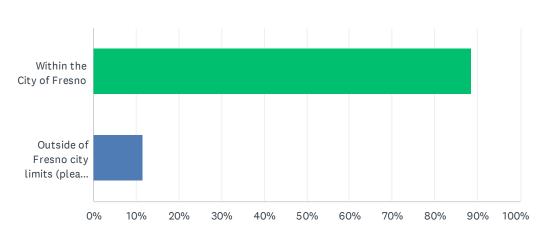
[City Response: The public comment has been considered and accepted.]

## **APPENDIX C: COMMUNITY SURVEY**

The following pages include the responses to the City of Fresno's Housing and Community Needs survey. The 29-question survey was available to the general public, including people living or working in the city and other stakeholders. Survey questions focus on housing and community development needs and opportunities, fair housing, and access to opportunity. The survey was available online on the project website and in hard copy in English, Spanish, and Hmong from September 2024 through January 2025. Hard copies were distributed in the three languages at in-person community meetings, pop-up events, and focus groups. A total of 237 survey responses were received.

## Q1 Please select the area where you live.

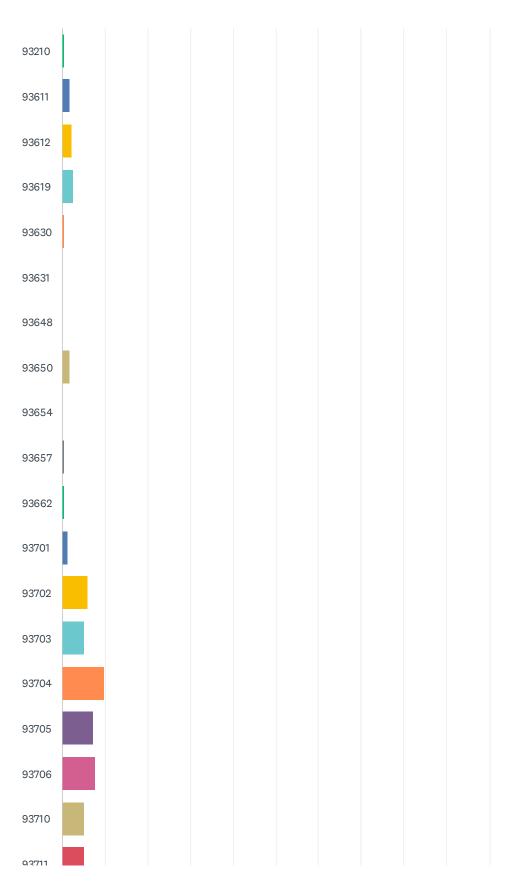




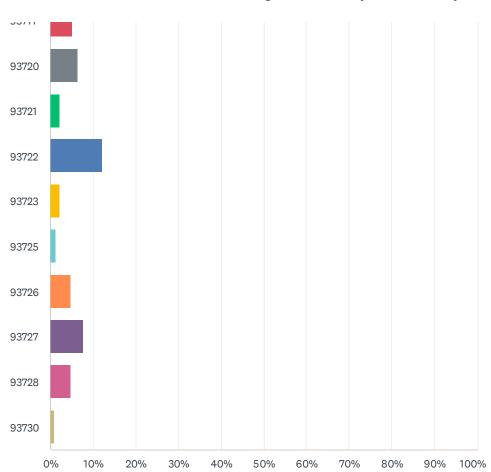
ANSWER CHOICES	RESPONSES	
Within the City of Fresno	88.41%	206
Outside of Fresno city limits (please list your community below)	11.59%	27
TOTAL		233

## Q2 Please select the ZIP code of your residence.





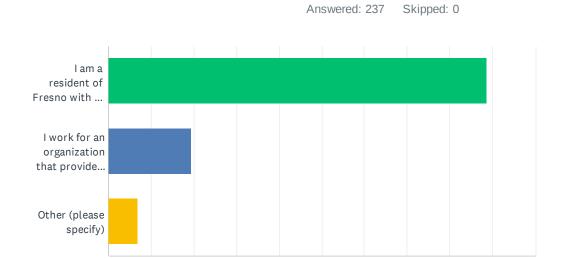
### Fresno Housing & Community Needs Survey



### Fresno Housing & Community Needs Survey

93210         0.43%         1           93611         1.72%         4           93612         2.10%         5           93619         2.59%         6           93630         0.43%         1           93631         0.00%         0           93652         1.72%         4           93654         0.00%         0           93657         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93706         7.76%         18           93710         5.17%         12           93710         5.17%         12           93710         5.17%         12           93710         5.17%         12           93720         6.47%         15           93721         5.17%         15           93722         12.07%         28           93723         2.16%         5           93724         4.74%         11	ANSWER CHOICES	RESPONSES	
33612         2.16%         5           33639         2.59%         6           33630         0.43%         1           33631         0.00%         0           33649         0.00%         0           93650         1.72%         4           93654         0.00%         0           93657         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93710         5.17%         18           93711         5.17%         12           93720         6.47%         15           93721         2.16%         5           93722         12.07%         28           93723         2.16%         5           93724         1.29%         3           93725         1.29%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11	93210	0.43%	1
33619         2.59%         6           93630         0.43%         1           93631         0.00%         0           93648         0.00%         0           93650         1.72%         4           93654         0.00%         0           93657         0.43%         1           93662         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93710         5.17%         18           93711         5.17%         12           93720         6.47%         15           93721         2.16%         5           93722         12.07%         28           93723         2.16%         5           93725         1.29%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11           93729         7.76%         18	93611	1.72%	4
33630         0.43%         1           33631         0.00%         0           33648         0.00%         0           33650         1.72%         4           33654         0.00%         0           93657         0.43%         1           93662         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93710         5.17%         12           93711         5.17%         12           93720         6.47%         15           93721         2.16%         5           93722         12.07%         28           93723         2.16%         5           93725         12.9%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11           93729         9.36%         4.74%         11           93720         9.36%         4.74% <td>93612</td> <td>2.16%</td> <td>5</td>	93612	2.16%	5
93631         0.00%         0           93648         0.00%         0           93650         1.72%         4           93654         0.00%         0           93667         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93706         7.76%         18           93710         5.17%         12           93721         5.17%         12           93722         2.16%         5           93723         2.16%         5           93724         1.20%         3           93725         1.20%         3           93721         2.16%         5           93722         1.20%         3           93725         1.29%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11           93729         7.76%         18	93619	2.59%	6
93648         0.00%         0           93650         1.72%         4           93654         0.00%         0           93657         0.43%         1           93662         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93706         7.76%         18           93710         5.17%         12           93721         5.17%         12           93721         5.17%         12           93722         2.16%         5           93723         2.16%         5           93724         2.16%         5           93725         1.29%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11           93729         6.6%         2	93630	0.43%	1
93650       1.72%       4         93654       0.00%       0         93657       0.43%       1         93662       0.43%       1         93701       1.29%       3         93702       6.03%       14         93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93729       4.74%       11         93720       4.74%       11         93721       6.47%       1         93722       1.20%       3         93723       4.74%       11         93724       7.76%       8	93631	0.00%	0
93654         0.00%         0           93657         0.43%         1           93662         0.43%         1           93701         1.29%         3           93702         6.03%         14           93703         5.17%         12           93704         9.91%         23           93705         7.33%         17           93706         7.76%         18           93710         5.17%         12           93711         5.17%         12           93720         6.47%         15           93721         2.16%         5           93722         12.07%         28           93723         2.16%         5           93725         1.29%         3           93726         4.74%         11           93727         7.76%         18           93728         4.74%         11           93730         0.86%         2	93648	0.00%	0
93657       0.43%       1         93662       0.43%       1         93701       1.29%       3         93702       6.03%       14         93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93721       5.17%       12         93722       6.47%       15         93723       2.16%       5         93724       12.07%       28         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93729       7.76%       18         93720       7.76%       18	93650	1.72%	4
93662       0.43%       1         93701       1.29%       3         93702       6.03%       14         93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93721       5.17%       12         93722       6.47%       15         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93729       6.6%       2	93654	0.00%	0
93701       1.29%       3         93702       6.03%       14         93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93721       5.17%       12         93722       2.16%       5         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93657	0.43%	1
93702       6.03%       14         93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93662	0.43%	1
93703       5.17%       12         93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93701	1.29%	3
93704       9.91%       23         93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93702	6.03%	14
93705       7.33%       17         93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93703	5.17%	12
93706       7.76%       18         93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93704	9.91%	23
93710       5.17%       12         93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93705	7.33%	17
93711       5.17%       12         93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93706	7.76%	18
93720       6.47%       15         93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93710	5.17%	12
93721       2.16%       5         93722       12.07%       28         93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93711	5.17%	12
93722     12.07%     28       93723     2.16%     5       93725     1.29%     3       93726     4.74%     11       93727     7.76%     18       93728     4.74%     11       93730     0.86%     2	93720	6.47%	15
93723       2.16%       5         93725       1.29%       3         93726       4.74%       11         93727       7.76%       18         93728       4.74%       11         93730       0.86%       2	93721	2.16%	5
93725     1.29%     3       93726     4.74%     11       93727     7.76%     18       93728     4.74%     11       93730     0.86%     2	93722	12.07%	28
93726     4.74%     11       93727     7.76%     18       93728     4.74%     11       93730     0.86%     2	93723	2.16%	5
93727     7.76%     18       93728     4.74%     11       93730     0.86%     2	93725	1.29%	3
93728 4.74% 11 93730 0.86% 2	93726	4.74%	11
93730 0.86% 2	93727	7.76%	18
33.33	93728	4.74%	11
TOTAL	93730	0.86%	2
TOTAL 232	TOTAL		232

## Q3 Which role best describes you? (Check all that apply).



40%

50%

30%

20%

0%

10%

ANSWER CHOICES	RESPONSES
I am a resident of Fresno with a general interest in these issues	88.61% 210
I work for an organization that provides services to Fresno residents	19.41% 46
Other (please specify)	6.75% 16
Total Respondents: 237	

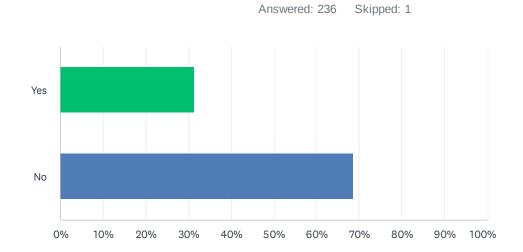
60%

70%

80%

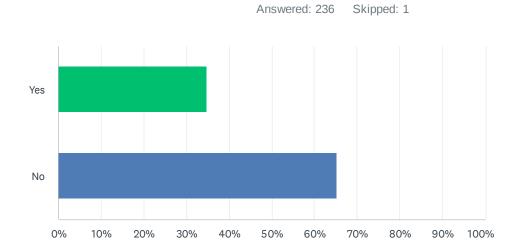
90% 100%

## Q4 Does anyone in your home regularly speak a language other than English?



ANSWER CHOICES	RESPONSES	
Yes	31.36%	74
No	68.64%	162
TOTAL		236

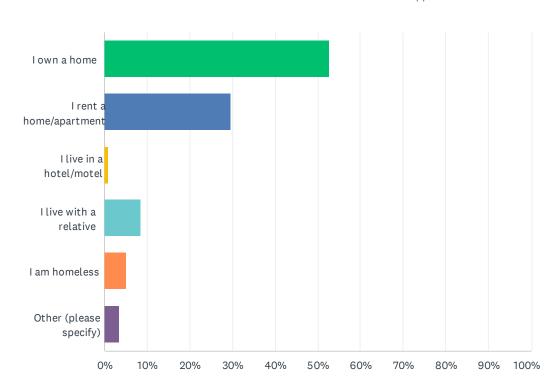
## Q5 Does anyone in your home have a disability?



ANSWER CHOICES	RESPONSES
Yes	34.75% 82
No	65.25% 154
Total Respondents: 236	

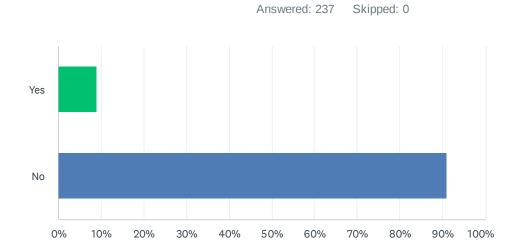
## Q6 What is your current housing status?





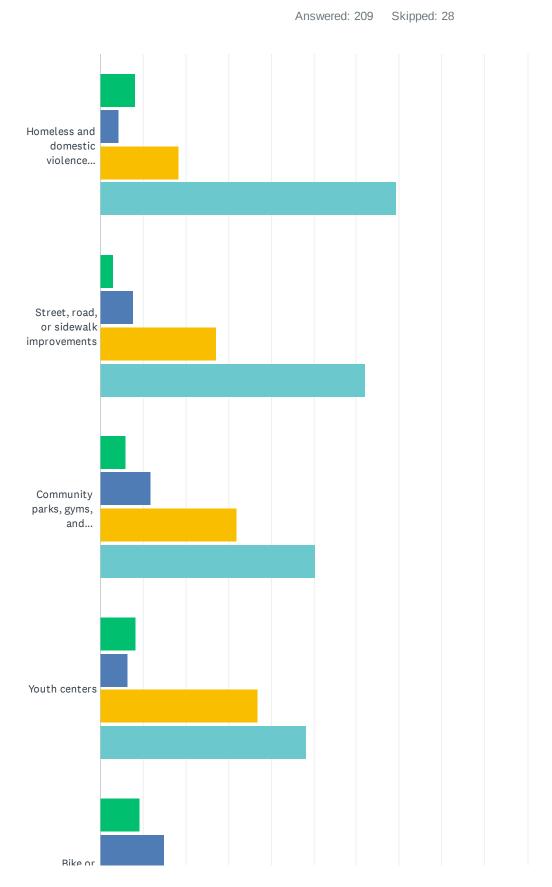
ANSWER CHOICES	RESPONSES	
I own a home	52.74% 12	5
I rent a home/apartment	29.54%	0
I live in a hotel/motel	0.84%	2
I live with a relative	8.44%	0
I am homeless	5.06%	2
Other (please specify)	3.38%	8
TOTAL	23	7

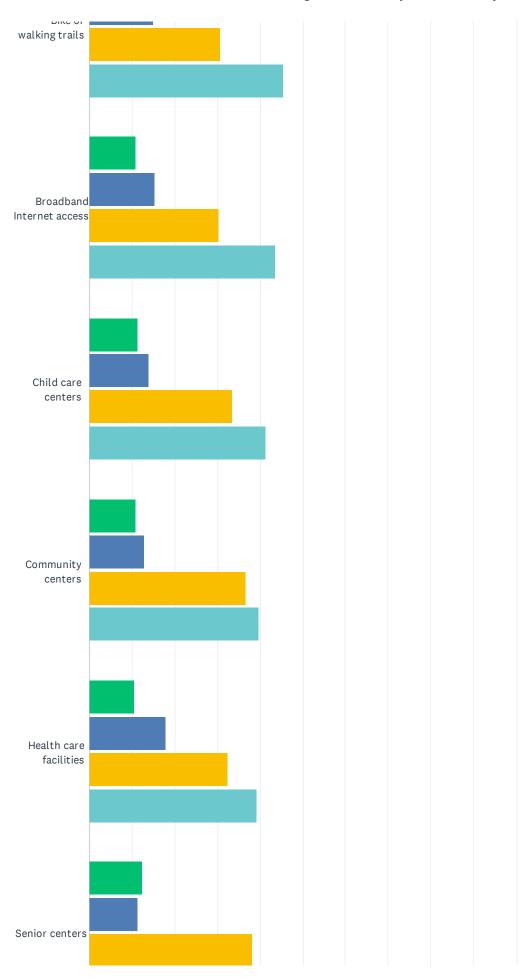
## Q7 Do you currently live in public housing or receive rental assistance?

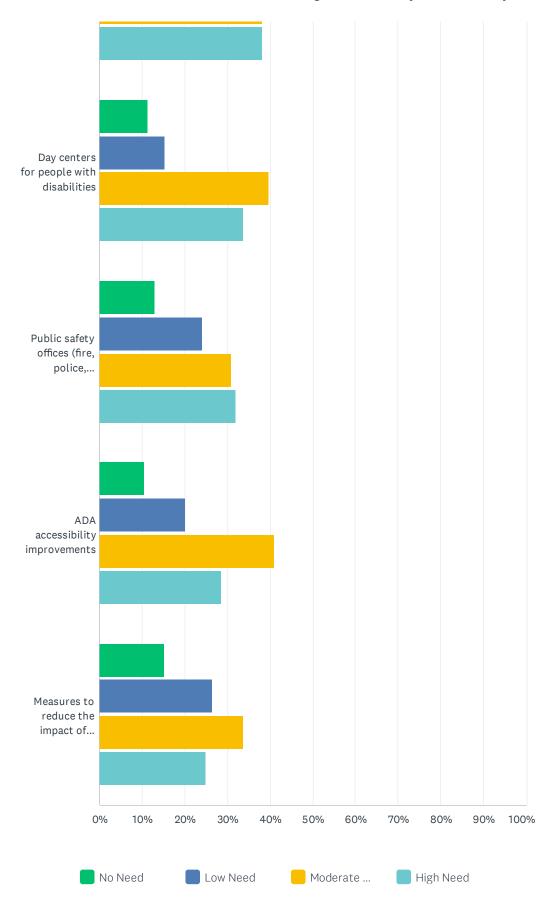


ANSWER CHOICES	RESPONSES	
Yes	8.86%	21
No	91.14%	216
TOTAL		237

# Q8 Please rate the following public facility/infrastructure needs in Fresno on a scale ranging from a low need to a high need.

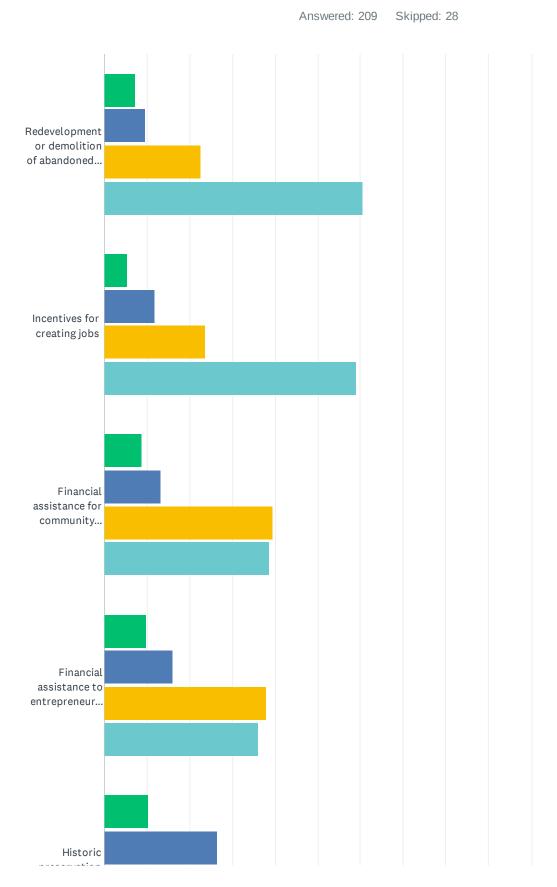


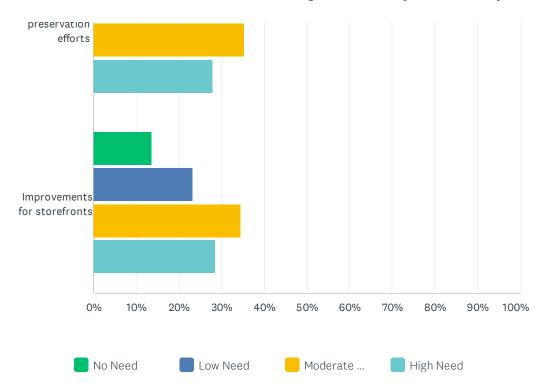




	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE
Homeless and domestic violence shelters	8.17% 17	4.33% 9	18.27% 38	69.23% 144	208	2.49
Street, road, or sidewalk improvements	2.91%	7.77% 16	27.18% 56	62.14% 128	206	2.49
Community parks, gyms, and recreational fields	5.91% 12	11.82% 24	32.02% 65	50.25% 102	203	2.27
Youth centers	8.37% 17	6.40% 13	36.95% 75	48.28% 98	203	2.25
Bike or walking trails	9.09% 19	14.83% 31	30.62% 64	45.45% 95	209	2.12
Broadband Internet access	10.89% 22	15.35% 31	30.20% 61	43.56% 88	202	2.06
Child care centers	11.33% 23	13.79% 28	33.50% 68	41.38% 84	203	2.05
Community centers	10.89% 22	12.87% 26	36.63% 74	39.60% 80	202	2.05
Health care facilities	10.45% 21	17.91% 36	32.34% 65	39.30% 79	201	2.00
Senior centers	12.38% 25	11.39% 23	38.12% 77	38.12% 77	202	2.02
Day centers for people with disabilities	11.39% 23	15.35% 31	39.60% 80	33.66% 68	202	1.96
Public safety offices (fire, police, emergency management)	13.00% 26	24.00% 48	31.00% 62	32.00% 64	200	1.82
ADA accessibility improvements	10.50% 21	20.00%	41.00% 82	28.50% 57	200	1.88
Measures to reduce the impact of natural disasters	15.12% 31	26.34% 54	33.66%	24.88% 51	205	1.68

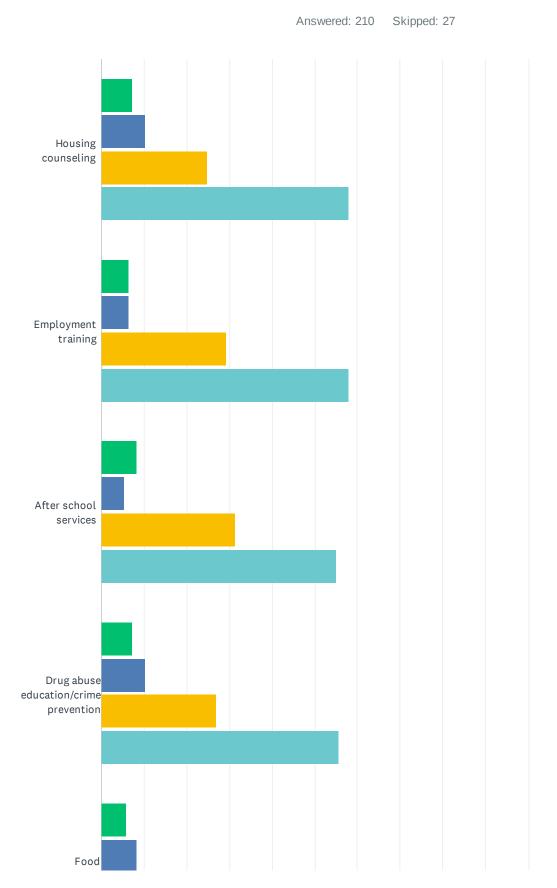
# Q9 Please rate the following economic/community development needs in Fresno on a scale ranging from a low need to a high need.

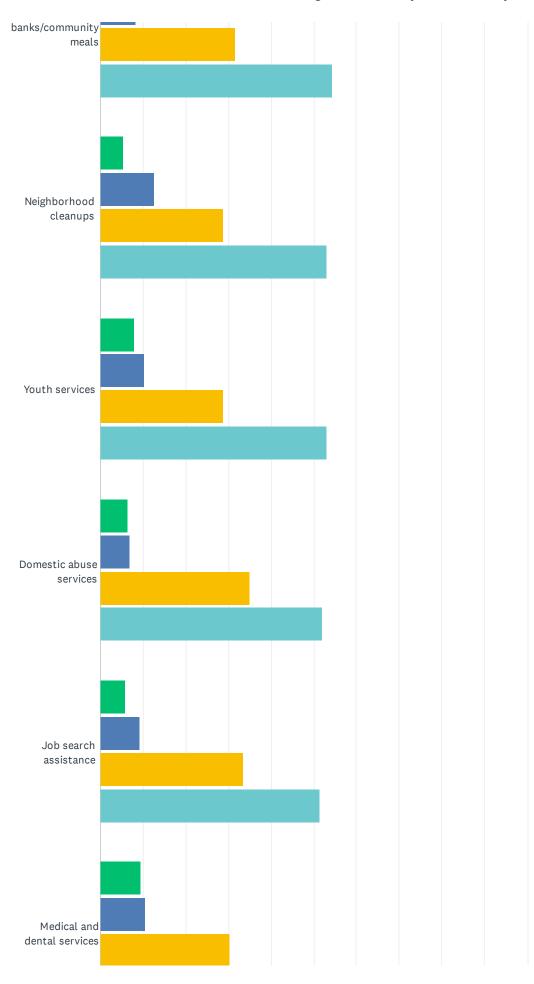


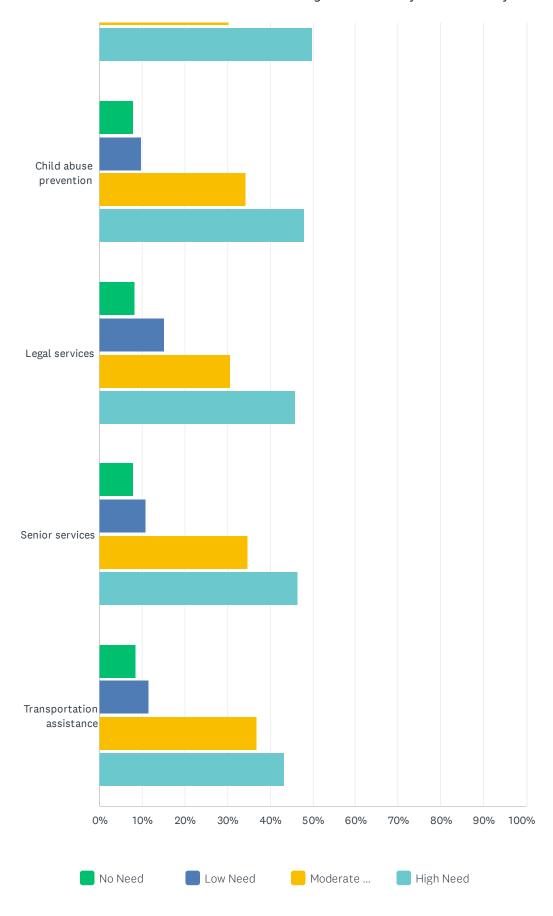


	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE
Redevelopment or demolition of abandoned properties	7.21% 15	9.62% 20	22.60% 47	60.58% 126	208	2.37
Incentives for creating jobs	5.42% 11	11.82% 24	23.65% 48	59.11% 120	203	2.36
Financial assistance for community organizations	8.78% 18	13.17% 27	39.51% 81	38.54% 79	205	2.08
Financial assistance to entrepreneurs and small businesses	9.76% 20	16.10% 33	38.05% 78	36.10% 74	205	2.00
Historic preservation efforts	10.29% 21	26.47% 54	35.29% 72	27.94% 57	204	1.81
Improvements for storefronts	13.59% 28	23.30% 48	34.47% 71	28.64% 59	206	1.78

# Q10 Please rate the following public service needs in Fresno on a scale ranging from a low need to a high need.

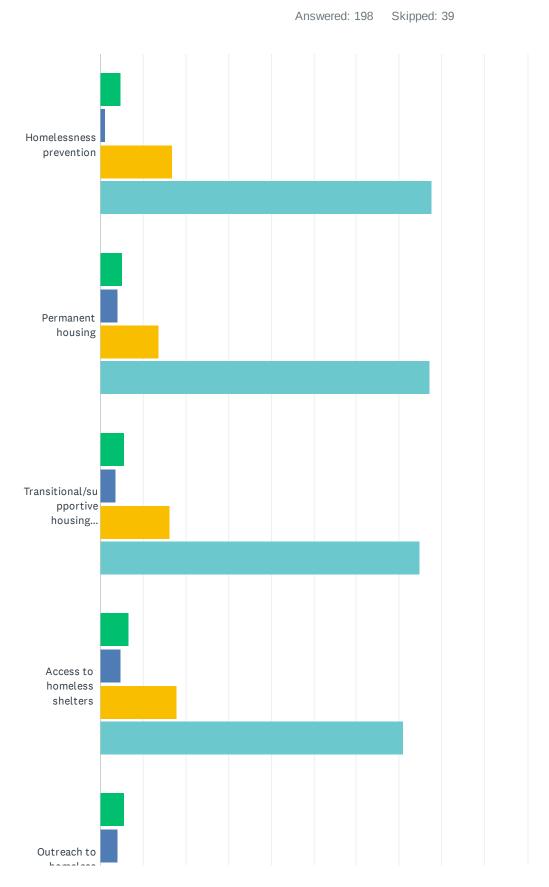


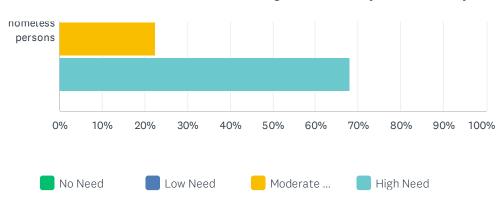




	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE
Housing counseling	7.25% 15	10.14% 21	24.64% 51	57.97% 120	207	2.33
Employment training	6.34% 13	6.34% 13	29.27% 60	58.05% 119	205	2.39
After school services	8.21% 17	5.31% 11	31.40% 65	55.07% 114	207	2.33
Drug abuse education/crime prevention	7.32% 15	10.24% 21	26.83% 55	55.61% 114	205	2.31
Food banks/community meals	5.83% 12	8.25% 17	31.55% 65	54.37% 112	206	2.34
Neighborhood cleanups	5.37% 11	12.68% 26	28.78% 59	53.17% 109	205	2.30
Youth services	7.80% 16	10.24% 21	28.78% 59	53.17% 109	205	2.27
Domestic abuse services	6.31% 13	6.80% 14	34.95% 72	51.94% 107	206	2.33
Job search assistance	5.83% 12	9.22% 19	33.50% 69	51.46% 106	206	2.31
Medical and dental services	9.41% 19	10.40% 21	30.20% 61	50.00% 101	202	2.21
Child abuse prevention	7.84% 16	9.80% 20	34.31% 70	48.04% 98	204	2.23
Legal services	8.29% 17	15.12% 31	30.73% 63	45.85% 94	205	2.14
Senior services	7.92% 16	10.89%	34.65% 70	46.53% 94	202	2.20
Transportation assistance	8.46% 17	11.44%	36.82% 74	43.28% 87	201	2.15

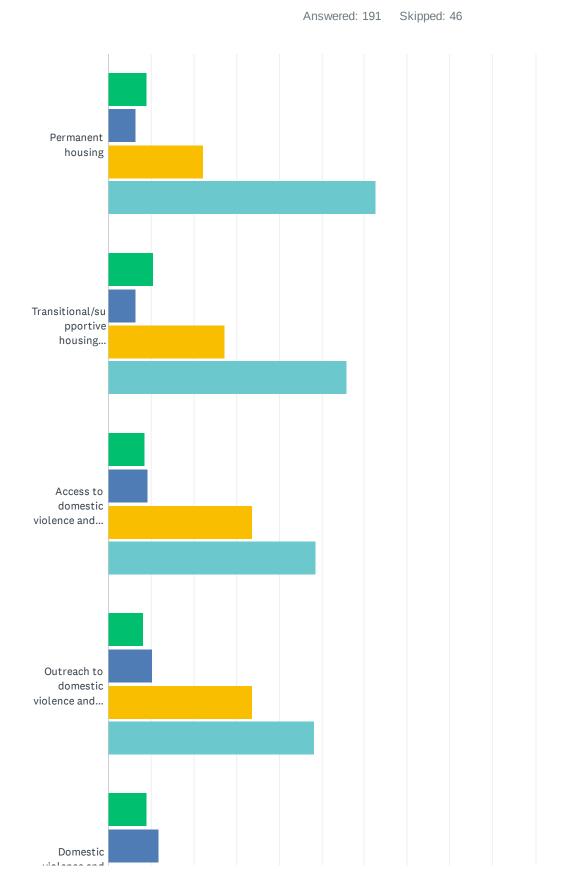
# Q11 Please rate the following homeless needs in Fresno on a scale ranging from a low need to a high need.

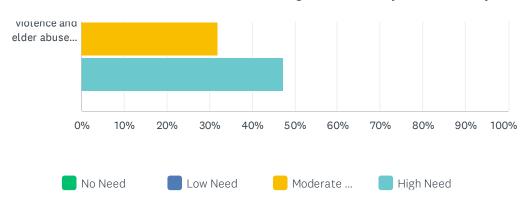




	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE	
Homelessness prevention	4.59% 9	1.02% 2	16.84% 33	77.55% 152	196		2.67
Permanent housing	5.08% 10	4.06%	13.71% 27	77.16% 152	197		2.63
Transitional/supportive housing programs	5.56% 11	3.54% 7	16.16% 32	74.75% 148	198		2.60
Access to homeless shelters	6.63% 13	4.59% 9	17.86% 35	70.92% 139	196		2.53
Outreach to homeless persons	5.58% 11	4.06% 8	22.34% 44	68.02% 134	197		2.53

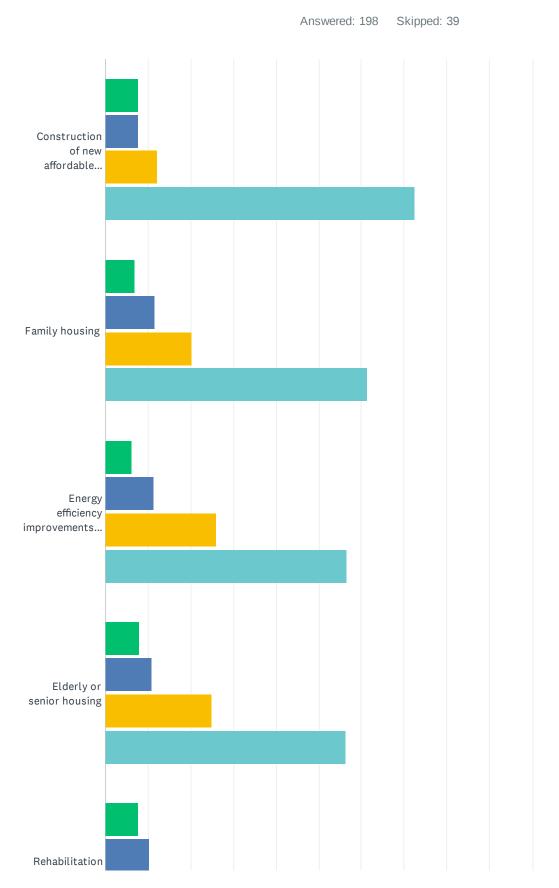
# Q12 Please rate the following domestic violence and elder abuse needs in Fresno on a scale ranging from a low need to a high need.

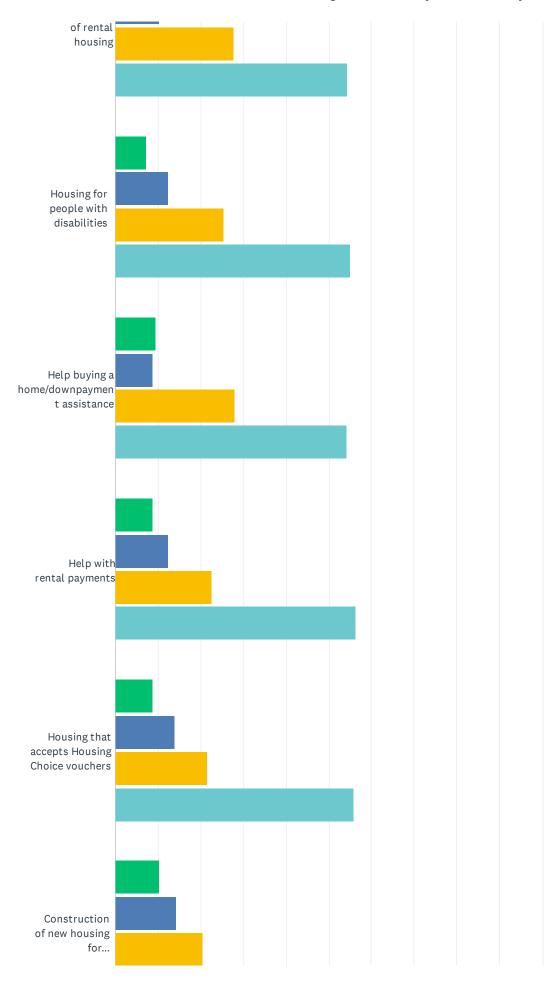


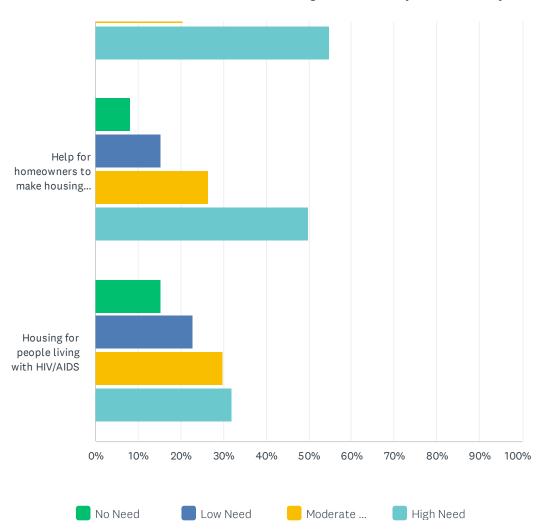


	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE
Permanent housing	8.95%	6.32%	22.11%	62.63%		
	17	12	42	119	190	2.38
Transitional/supportive housing programs	10.53%	6.32%	27.37%	55.79%		
	20	12	52	106	190	2.28
Access to domestic violence and elder abuse	8.56%	9.09%	33.69%	48.66%		
shelters	16	17	63	91	187	2.22
Outreach to domestic violence and elder	8.02%	10.16%	33.69%	48.13%		
abuse victims	15	19	63	90	187	2.22
Domestic violence and elder abuse prevention	9.04%	11.70%	31.91%	47.34%		
	17	22	60	89	188	2.18

# Q13 Please rate the following housing needs in Fresno on a scale ranging from a low need to a high need.

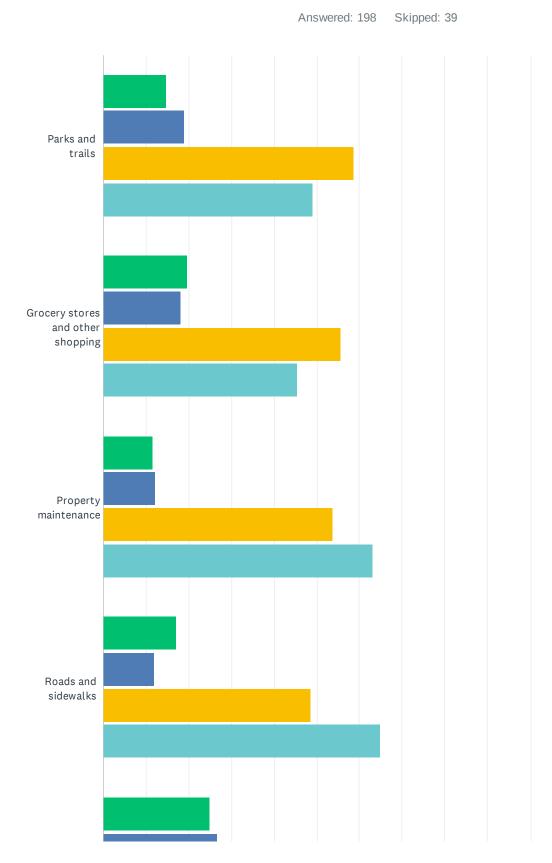


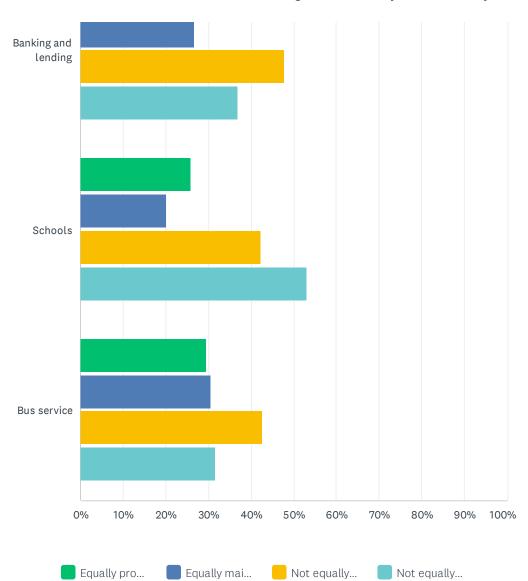




	NO NEED	LOW NEED	MODERATE NEED	HIGH NEED	TOTAL	WEIGHTED AVERAGE
Construction of new affordable rental units	7.61% 15	7.61% 15	12.18% 24	72.59% 143	197	2.50
Family housing	6.77% 13	11.46% 22	20.31% 39	61.46% 118	192	2.36
Energy efficiency improvements to housing	6.22% 12	11.40% 22	25.91% 50	56.48% 109	193	2.33
Elderly or senior housing	7.81% 15	10.94% 21	25.00% 48	56.25% 108	192	2.30
Rehabilitation of rental housing	7.69% 15	10.26% 20	27.69% 54	54.36% 106	195	2.29
Housing for people with disabilities	7.25% 14	12.44% 24	25.39% 49	54.92% 106	193	2.28
Help buying a home/downpayment assistance	9.28% 18	8.76% 17	27.84% 54	54.12% 105	194	2.27
Help with rental payments	8.76% 17	12.37% 24	22.68% 44	56.19% 109	194	2.26
Housing that accepts Housing Choice vouchers	8.72% 17	13.85% 27	21.54% 42	55.90% 109	195	2.25
Construction of new housing for homeownership	10.26% 20	14.36% 28	20.51% 40	54.87% 107	195	2.20
Help for homeowners to make housing improvements	8.16% 16	15.31% 30	26.53% 52	50.00% 98	196	2.18
Housing for people living with HIV/AIDS	15.43% 29	22.87% 43	29.79% 56	31.91% 60	188	1.78

# Q14 Thinking about community resources in Fresno, please check whether you think each of the following are equally available and maintained in all neighborhoods.

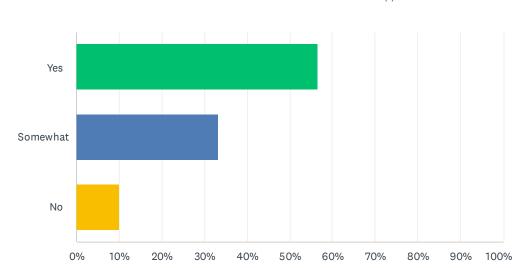




	EQUALLY PROVIDED	EQUALLY MAINTAINED	NOT EQUALLY PROVIDED	NOT EQUALLY MAINTAINED	TOTAL RESPONDENTS
Parks and trails	14.80% 29	18.88% 37	58.67% 115	48.98% 96	196
Grocery stores and other shopping	19.59% 38	18.04% 35	55.67% 108	45.36% 88	194
Property maintenance	11.58% 22	12.11% 23	53.68% 102	63.16% 120	190
Roads and sidewalks	17.10% 33	11.92% 23	48.70% 94	64.77% 125	193
Banking and lending	25.00% 46	26.63% 49	47.83% 88	36.96% 68	184
Schools	25.77% 50	20.10%	42.27% 82	53.09% 103	194
Bus service	29.47% 56	30.53% 58	42.63% 81	31.58% 60	190

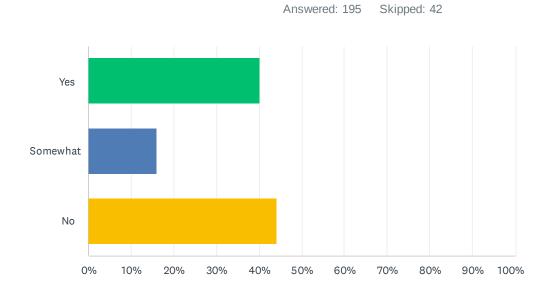
## Q15 Do you understand your fair housing rights?





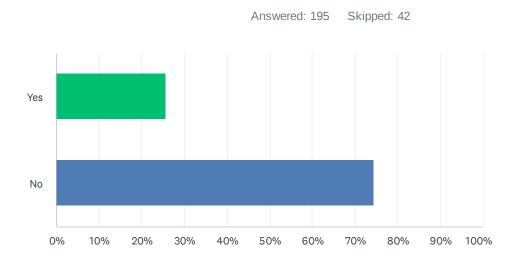
ANSWER CHOICES	RESPONSES
Yes	56.57% 112
Somewhat	33.33% 66
No	10.10%
TOTAL	198

## Q16 Do you know where to file a housing discrimination complaint?



ANSWER CHOICES	RESPONSES	
Yes	40.00% 78	3
Somewhat	15.90% 31	L
No	44.10% 86	3
TOTAL	195	5

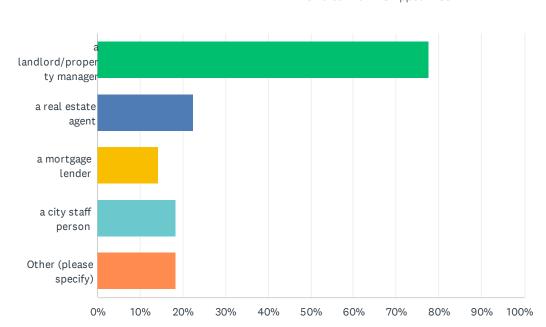
Q17 Since living in the City of Fresno have you experienced housing discrimination? (For example, the following actions would represent housing discrimination if based on your race, color, national origin, religion, sex, familial status, or disability: refusal to rent or sell or negotiate the rental/sale ofhousing; falsely denying that housing is available for inspection, sale, or rental; setting different terms, conditions, or privileges for sale or rental of a dwelling; or providing different housing services or facilities.)



ANSWER CHOICES	RESPONSES	
Yes	25.64%	50
No	74.36%	145
TOTAL		195

## Q18 Who discriminated against you? (Check all that apply.)

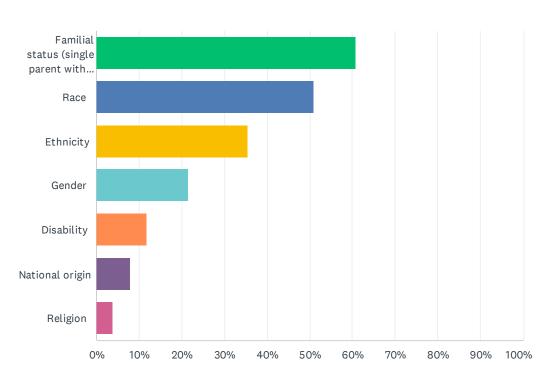




ANSWER CHOICES	RESPONSES	
a landlord/property manager	77.55%	38
a real estate agent	22.45%	11
a mortgage lender	14.29%	7
a city staff person	18.37%	9
Other (please specify)	18.37%	9
Total Respondents: 49		

# Q19 On what basis do you believe you were discriminated against? (Check all that apply.)

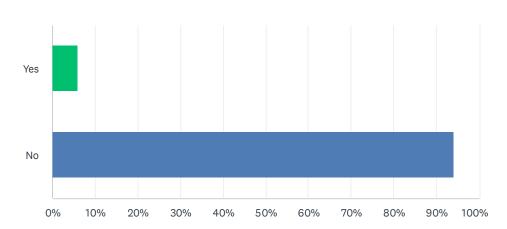




ANSWER CHOICES	RESPONSES	
Familial status (single parent with children, family with children, expecting a child)	60.78%	31
Race	50.98%	26
Ethnicity	35.29%	18
Gender	21.57%	11
Disability	11.76%	6
National origin	7.84%	4
Religion	3.92%	2
Total Respondents: 51		

# Q20 Did you file a report of that discrimination?

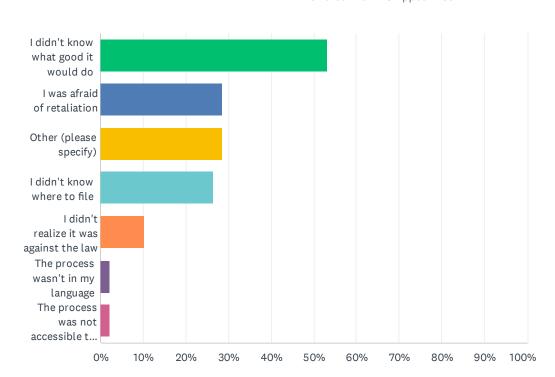




ANSWER CHOICES	RESPONSES	
Yes	6.00%	3
No	94.00%	47
TOTAL		50

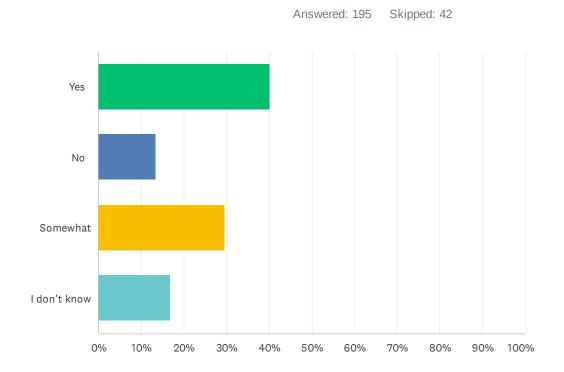
## Q21 If you did not file a report, why didn't you file? (Check all that apply.)





ANSWER CHOICES	RESPONSES	
I didn't know what good it would do	53.06%	26
I was afraid of retaliation	28.57%	14
Other (please specify)	28.57%	14
I didn't know where to file	26.53%	13
I didn't realize it was against the law	10.20%	5
The process wasn't in my language	2.04%	1
The process was not accessible to me because of a disability	2.04%	1
Total Respondents: 49		

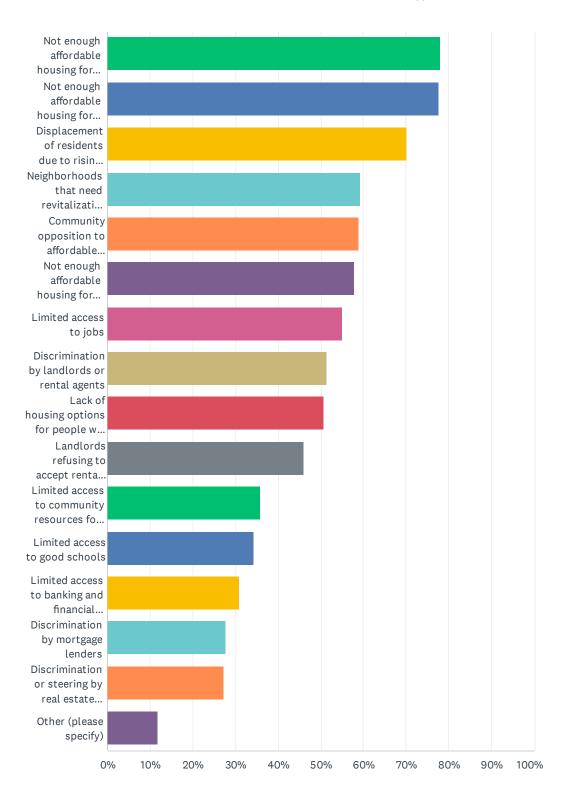
## Q22 Do you believe housing discrimination is an issue in Fresno?



ANSWER CHOICES	RESPONSES	
Yes	40.00%	78
No	13.33%	26
Somewhat	29.74%	58
I don't know	16.92%	33
TOTAL		195

# Q23 Do you think any of the following are barriers to fair housing in Fresno? (Check all that apply.)





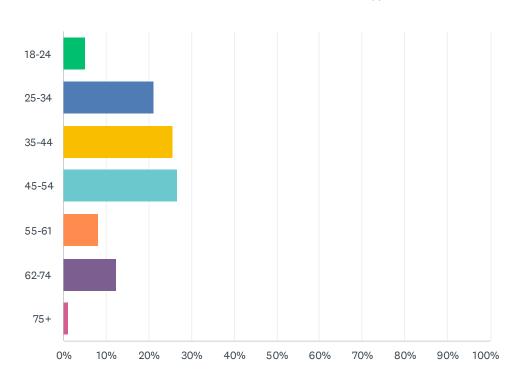
ANSWER CHOICES	RESPONSES	
Not enough affordable housing for families	78.07%	146
Not enough affordable housing for individuals	77.54%	145
Displacement of residents due to rising housing costs	70.05%	131
Neighborhoods that need revitalization and new investment	59.36%	111
Community opposition to affordable housing	58.82%	110
Not enough affordable housing for seniors	57.75%	108
Limited access to jobs	55.08%	103
Discrimination by landlords or rental agents	51.34%	96
Lack of housing options for people with disabilities	50.80%	95
Landlords refusing to accept rental assistance	45.99%	86
Limited access to community resources for people with disabilities	35.83%	67
Limited access to good schools	34.22%	64
Limited access to banking and financial services	31.02%	58
Discrimination by mortgage lenders	27.81%	52
Discrimination or steering by real estate agents	27.27%	51
Other (please specify)	11.76%	22
Total Respondents: 187		

# Q24 Please use the box below to provide any additional information regarding housing and community development needs in Fresno.

Answered: 36 Skipped: 201

## Q25 Which is your age group?

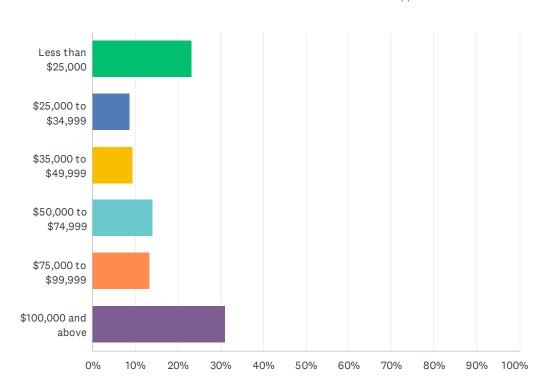
Answered: 195 Skipped: 42



ANSWER CHOICES	RESPONSES	
18-24	5.13%	10
25-34	21.03%	41
35-44	25.64%	50
45-54	26.67%	52
55-61	8.21%	16
62-74	12.31%	24
75+	1.03%	2
TOTAL	1	195

## Q26 What is your total annual household income?

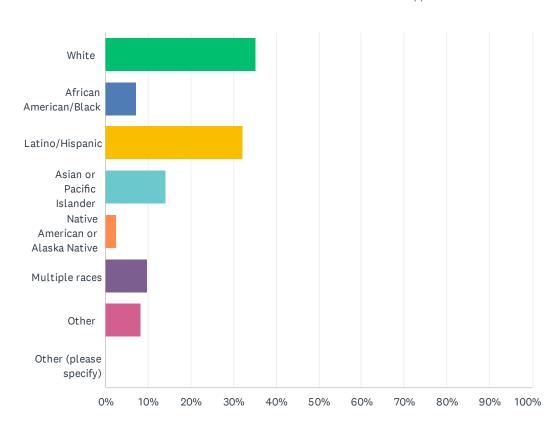




ANSWER CHOICES	RESPONSES	
Less than \$25,000	23.32%	45
\$25,000 to \$34,999	8.81%	17
\$35,000 to \$49,999	9.33%	18
\$50,000 to \$74,999	13.99%	27
\$75,000 to \$99,999	13.47%	26
\$100,000 and above	31.09%	60
TOTAL		193

## Q27 What is your race/ethnicity?

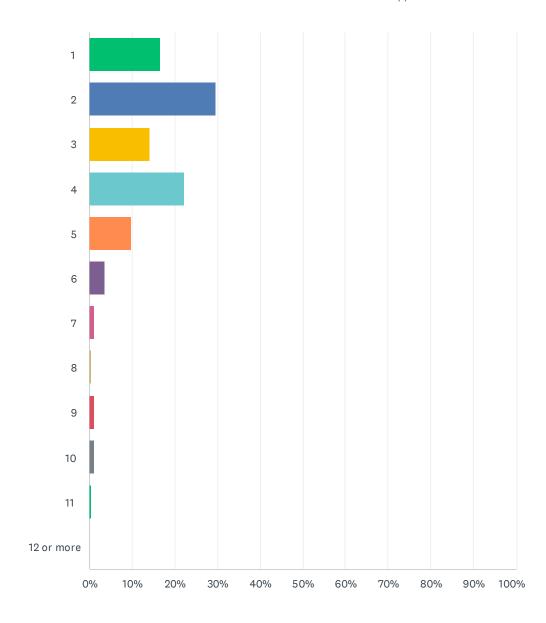




ANSWER CHOICES	RESPONSES	
White	35.23%	68
African American/Black	7.25%	14
Latino/Hispanic	32.12%	62
Asian or Pacific Islander	13.99%	27
Native American or Alaska Native	2.59%	5
Multiple races	9.84%	19
Other	8.29%	16
Other (please specify)	0.00%	0
Total Respondents: 193		

# Q28 What is your household size?





## Fresno Housing & Community Needs Survey

ANSWER CHOICES	RESPONSES	
1	16.58%	32
2	29.53%	57
3	13.99%	27
4	22.28%	43
5	9.84%	19
6	3.63%	7
7	1.04%	2
8	0.52%	1
9	1.04%	2
10	1.04%	2
11	0.52%	1
12 or more	0.00%	0
TOTAL		193

# **APPENDIX D: CITIZEN PARTICIPATION PLAN**



# 2025 CITIZEN PARTICIPATION PLAN



## Introduction

The City of Fresno (City) is a federal entitlement jurisdiction that receives federal grant funding from the U.S. Department of Housing and Urban Development (HUD).

The City of Fresno receives federal entitlement grant funding for the following programs:

- Community Development Block Grants (CDBG)
- HOME Investment Partnership Program (HOME)
- Housing Opportunities for People with AIDS (HOPWA)
- Emergency Solutions Grants (ESG)

As an entitlement jurisdiction, the City is required to prepare a:

- Five Year Consolidated Plan (Consolidated Plan)
- Annual Action Plan
- Annual Consolidated Annual Performance Evaluation Report (CAPER)

Under HUD's Code of Final Regulations for the Consolidated Plan (24 CFR Part 91 Sec. 91.105), the City must adopt a Citizen Participation Plan (CPP) that sets forth the City's policies and procedures for citizen participation in the planning, execution, and evaluation of the Consolidated Plan, Annual Action Plans, Substantial Amendments to the Annual Action Plans, and CAPERs. This CPP provides guidelines for the City to provide and encourage public participation by residents, community stakeholders, and grant beneficiaries in the process of drafting, implementing, and evaluating the Consolidated Plan and related documents. The citizen participation process includes outreach, public hearings, community forums, and opportunities for comment.

# **Definitions**

- Annual Action Plan: The Annual Action Plan summarizes the activities that will be undertaken in the upcoming Program Year (PY) to meet the goals outlined in the Consolidated Plan. The Annual Action Plan also identifies the federal and nonfederal resources that will be used to meet the goals of the approved Consolidated Plan
- Citizen Participation Plan (CPP): The CPP provides guidelines by which the City will promote engagement in the planning, implementation, and evaluation of the distribution of federal funds, as outlined in the Consolidated Plan, Annual Action Plans, Substantial Amendments to the Annual Action Plans, and CAPERs.
- Community Development Block Grant (CDBG): HUD's CDBG program provides communities with resources to address a wide range of housing and community development needs that benefit low- and moderate-income persons and areas.

- Consolidated Annual Performance Evaluation Report (CAPER): The CAPER
  assesses the City's annual achievements relative to the goals in the
  Consolidated Plan and proposed activities in the Annual Action Plan. HUD
  requires the City to prepare a CAPER at the end of each program year.
- Department Of Housing and Urban Development (HUD): HUD is the federal government agency that creates and manages programs pertaining to federal home ownership, affordable housing, fair housing, homelessness, and community and housing development.
- Displacement: Displacement refers to the involuntary relocation of individuals from their homes, businesses, or farms due to the acquisition, rehabilitation, or demolition of real property for federal or federally funded projects.
- Eligible Activity: Activities that are allowable uses of the CDBG funds covered by the CPP as defined in 24 CFR Part 570 Subpart C.
- Emergency Solutions Grant (ESG): HUD's ESG program provides communities with resources to serve homeless individuals and families via Street Outreach, Emergency Shelter, Homelessness Prevention, Rapid Re-Housing Assistance, Homeless Management Information System (HMIS), and Administrative Activities.
- Entitlement Jurisdiction: A city with a population of at least 50,000, a central city of a metropolitan area, or a qualified urban county with a population of at least 200,000 that receives grant funding from HUD.
- Fair Housing Study: The report required by HUD currently known as an Analysis
  of Impediments to Fair Housing Choice (AI) or any other successor study or
  report for the purpose of evaluating the City's affirmative commitment to fair
  housing.
- Five Year Consolidated Plan: HUD requires entitlement jurisdictions to prepare a Consolidated Plan every five years. The Consolidated Plan is a strategic plan that identifies housing, economic, and community development needs and prioritizes funding to address those needs over a five-year period.
- HOME Investment Partnerships Program (HOME): The HUD HOME program
  provides resources to fund a wide range of activities that build, buy, and/or
  rehabilitate affordable rental or homeownership housing or provide direct rental
  assistance to low-income people.
- Housing Opportunities for Persons with AIDS (HOPWA): The HUD HOPWA program provides resources, including housing and social services, chemical dependency treatment, nutritional services, case management, and assistance

with daily living, that benefit low-income persons medically diagnosed with HIV/AIDS and their families.

- Low- and Moderate-Income (LMI): As defined annually by HUD, Low- and Moderate-Income is 0-80 percent of area median family income (AMI) for a jurisdiction, with adjustments for smaller or larger families. This includes those individuals presumed by HUD to be principally LMI (abused children, battered spouses, elderly persons, severely disabled adults, homeless persons, illiterate adults, persons living with AIDS, and migrant farm workers). HUD utilizes three income levels to define LMI households:
  - Extremely low-income: Households earning 30 percent or less than the AMI (subject to specified adjustments for areas with unusually high or low-incomes).
  - Very low-income: Households earning 50 percent or less than the AMI (subject to specified adjustments for areas with unusually high or low-incomes).
  - Low- and moderate-income: Households earning 80 percent or less than the AMI (subject to adjustments for areas with unusually high or lowincomes or housing costs).
- Public Hearing: Public hearings are designed to provide the public the
  opportunity to make public testimony and comment. Public hearings related to
  the Consolidated Plan, Annual Action Plans, Substantial Amendments to the
  Annual Action Plans, CAPERs, and Fair Housing Study are to be advertised in
  local newspapers and made accessible to non-English speakers and individuals
  with disabilities.
- Substantial Amendments: Amendments are considered "Substantial" whenever one of the following is proposed:
  - A change in the allocation priorities or a change in the method of fund distribution.
  - A change which increases or decreases by 25 percent the amount allocated to a category of funding within the City's entitlement grant programs (as listed on the following page).

CDBG	ESG	HOME	HOPWA
Administration	Administration	Administration	Administration
Public Services	Street Outreach/Shelters	Homeowner rehabilitation	Tenant-Based Rental Assistance
Affordable Housing	Rapid Re-housing	Affordable Housing Development (Rental and/or homebuyer)	Short-term rent, mortgage, security deposit and utility assistance
Public Facilities/ Infrastructure	Homeless Management Information Systems	Tenant-Based Rental Assistance	Information/ Support Services

- To implement a new activity using funds from any program covered by the Consolidated Plan that was not described in the Consolidated Plan or the current year Annual Action Plan.
- To change the purpose, scope, location, or intended beneficiaries of an activity approved for program funds covered by the Consolidated Plan, e.g., instead of primarily benefitting low-income households the activity instead proposes to benefit mostly moderate-income households.

# Roles, Responsibilities, and Contact Information

The City of Fresno is a federal entitlement jurisdiction and is a recipient of grant funding from the federal government.

The City of Fresno's Charter established a council and manager form of government. Fresno's City Council is the elected legislative body of the City and is responsible for approving its Consolidated Plan, Annual Action Plans, Substantial Amendments to Annual Action Plans, and CAPERs prior to their submission to HUD.

It is the intent of the City to provide for and encourage citizen participation, with particular emphasis on participation by people who are beneficiaries of or live in the immediate area impacted by entitlement- funded activities. The City encourages participation in all stages of the Consolidated Plan and Annual Action Planning processes by all residents, including minorities and non-English speaking people; as well as people with mobility, visual, or hearing impairments; and residents of assisted housing developments and recipients of tenant-based rental assistance.

In general, hearings will be held at City Hall due to its central location, convenient access, and disability accessibility. Translation services will be provided when there is an indication that non- English-speaking people will be attending. Other reasonable accommodations will be provided on a case-by-case basis.

# The General Contact Information for the City's HUD Entitlement Programs is:

Karen Jenks
City of Fresno
Planning and Development Department
Community Development Division
2600 Fresno Street Room 3065
Fresno, CA 93721
559.621.8507
Karen.Jenks@fresno.gov

# **Citizen Participation Policies**

#### **Public Hearings**

The City will hold at least two public hearings per year, conducted at a minimum of two different points in time during the program year, to obtain residents' views, comments, and questions. Together, the hearings must address housing and community development needs, non-housing community development needs, development of proposed activities, proposed strategies and actions for affirmatively furthering fair housing consistent with the Fair Housing Study, and a review of program performance. At least one of these hearings is held before the proposed Consolidated Plan is published for comment. At least one public hearing per year will be held before City Council.

The City Council public hearings will be held at Fresno City Hall, Council Chambers located at 2600 Fresno Street, Room 2097, Fresno, CA 93721. Listening devices, interpretation services, and other assistance to persons with disabilities or those with limited English proficiency will be provided upon request made to the City Clerk up to five business days prior to the hearing. Requests for disability-related modifications or accommodations required to facilitate meeting participation, including requests for auxiliary aids, services or interpreters, require different lead times, ranging up to five business days. For this reason, it is important to provide as much advance notice as possible to ensure availability. Assistive Listening Devices (ALDs) are available upon request.

In the event that the City is unable to allow in-person public participation at a public hearing due to a local, state, or federal order, a public hearing may be conducted with remote public participation. Remote public participation options will include, at a minimum, a method for the public to listen to the public hearing, submit comments verbally by phone, and submit comments in writing or verbally using an Internet application on an Internet-enabled device.

In the development of the Consolidated Plan, Annual Action Plan, and Fair Housing Study, the City will encourage the participation of:

- Fresno-Madera Continuum of Care;
- Public and private agencies that provide assisted housing, health services, and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons);
- Community-based and regionally-based organizations that represent protected class members:
- Broadband internet service providers;
- Organizations engaged in narrowing the digital divide;
- Agencies whose primary responsibilities include the management of flood prone areas, public land, or water resources;
- Emergency management agencies;

- Organizations that enforce fair housing laws; and
- Other organizations including businesses, developers, nonprofit organizations, philanthropic organizations, and community-based and faith-based organizations.

#### **Notice of Hearings and Review Periods**

To allow the public time to provide comments prior to the City Council adopting and/or approving an item, the City will hold the following minimum public review and comment periods:

- A minimum 30-day public review and comment period for the Consolidated Plan, Annual Action Plans, Substantial Amendments, or Fair Housing Study.
- A minimum 15-day public review and comment period for each CAPER and amendments to the CPP.
- A minimum 5-day public review period for Substantial Amendments during a declared State of Emergency.

Copies of the draft plans or reports will be available to the public at City of Fresno Planning and Development Department, Room 3065, 2600 Fresno Street, Fresno, CA 93721 and on the City's website at https://www.fresno.gov/housing.

The City will place public notices online through the City's website and through advertisement in the Fresno Bee in advance of the public review and comment period.

To ensure that the public, including minorities, persons with limited English proficiency, persons with disabilities, residents of public and assisted housing, and LMI residents are able to participate in the public review process, the City will provide residents, public agencies, and other stakeholders with notices on applicable public review periods and public hearings that adhere to the following:

- Notices for the Consolidated Plan, Annual Action Plans, Fair Housing Study, Substantial Amendments to Annual Action Plans, CPP, and CAPERs will be published prior to the start of the public comment period and at least 15 days before the final public hearing.
- Notices for Substantial Amendments during a declared State of Emergency will be published prior to the start of the public comment period and at least 3 days before the final public hearing.
- All notices will include information regarding how to request accommodation and services available for persons with disabilities who wish to attend the public hearings.
- All notices will include information on how to obtain a copy of the draft documents and the scheduled hearing dates, times, and locations.

The notices will be published in the newspaper and distributed via e-mail to persons and agencies on the contact list maintained by the City for those parties expressing interest in receiving information and updates related to the City's Consolidated Plan, Annual Action Plans, CAPERs, Substantial Amendments to Annual Action Plans, CPP, and Fair Housing Study. Interested parties may request to be added to this contact list by

sending an email to HCDD@fresno.gov, by calling (559) 621-8300, or by writing to the Community Development Division, Room 3065, 2600 Fresno Street, Fresno, CA 93721. The notices will also be distributed through Internet-based communication platforms maintained by City of Fresno Public Affairs, such as Facebook or X. The notices will include information on how to obtain a copy of the draft documents and scheduled hearing dates, times, and locations.

The public may submit comments on draft documents in writing to the Community Development Division, Room 3065, 2600 Fresno Street, Fresno, CA 93721; via email to HCDD@fresno.gov; or by phone at (559) 621-8300. Comments may also be submitted in person to the Community Development Division, Room 3065, 2600 Fresno Street, Fresno, CA 93721, during regularly scheduled business hours and during public hearings.

When necessary or applicable, the City may combine notices complying with several individual requirements into one comprehensive notice for dissemination and publication.

In the event that a public hearing will be conducted remotely, the public notice will include information instructing the public how to acquire specific technical instructions for participation.

#### **Comments on Adopted Plans**

The City shall consider any comments or views of residents received in writing, or orally at public hearings, in preparing the Consolidated Plan, Annual Action Plans, Substantial Amendments to Annual Action Plans, CPP, CAPERs, and Fair Housing Study. A summary of comments or views, and the City's response to each, will be attached to the final documents submitted to HUD.

The public may submit comments in writing to the Community Development Division, Room 3065, 2600 Fresno Street, Fresno, CA 93721; via email to HCDD@fresno.gov; or by phone at (559) 621-8300. Comments may also be submitted in person to the Community Development Division, Room 3065, 2600 Fresno Street, Fresno, CA 93721, during regularly scheduled business hours.

HUD officials will consider public concerns regarding the City's plans and programs described in this Citizen Participation Plan. Written concerns may be submitted to: Rebecca Blanco, Director Community Planning and Development Division U.S. Department of Housing & Urban Development San Francisco Regional Office, Region IX, One Sansome Street, Suite 1200, San Francisco, CA 94104-4430.

#### **Availability and Accessibility of Draft and Approved Documents**

The public comment draft and final versions of the Consolidated Plan, Annual Action Plans, Substantial Amendments to Annual Action Plans, CPP, CAPERs, and Fair Housing Study will be available online at the City's website: https://www.fresno.gov/housing. Hard copies of all draft documents will be available at

Fresno Planning and Development, Room 3065, 2600 Fresno Street, Fresno, CA 93721 and upon written request. If the City is unable to provide immediate access to the documents requested, it will make every effort to provide the documents and reports within 15 business days from the receipt of the request.

Once the draft Consolidated Plan, Annual Action Plans, Substantial Amendments to Annual Action Plans, CPP, CAPERS, and Fair Housing Study are approved by Council, the drafts become final versions. The final versions will replace previous draft versions on the City's website: https://www.fresno.gov/housing. Physical copies of all final documents will be available upon written request. If the City is unable to provide immediate access to the documents requested, it will make every effort to provide the documents and reports within 15 business days from the receipt of the request.

The City will take reasonable steps to provide language assistance to ensure meaningful access to participation by non-English-speaking residents of the community. Public notices will include the following notes to contact the Community Development Division should the information be needed in Spanish or Hmong:

- Si necesita información en español sobre este aviso, llame al 559-621-8300 o por correo electrónico a <u>HCDD@fresno.gov</u>.
- Yog xav paub ntxiv txog tsab ntawv ceeb toom no, hu rau 559-621-8300 lossis email rau HCDD@fresno.gov.

#### **Displacement Policy**

As part of the CPP, the City must maintain a displacement policy. It is the intent of the City to minimize direct and/or indirect displacement of individuals from their property to the greatest extent possible. Displacement refers to the involuntary relocation of individuals from their from their homes, business, or farms due to the acquisition, rehabilitation, or demolition of real property for federal or federally funded projects. The City will continue to use existing federal and state relocation guidelines, as applicable, to minimize displacement and to alleviate the problems caused by displacement. Both the federal government and the State of California have specific requirements dictating the amount of benefits and assistance that must be provided people and households with low-incomes or businesses that are relocated from their homes or business as a result of displacement. Depending on the funding source, displaced persons may be offered one or more of the following:

- A rent subsidy for another unit
- Funds to be used for rent or a down payment on the purchase of a dwelling unit
- Moving and related expenses

Displaced businesses may be offered reimbursement for one or more of the following:

- Searching for a new location
- Moving
- Reestablishing the business

The City's rehabilitation programs may also trigger relocation requirements when providing minor updates to existing dwellings in order to address overcrowding. Any temporary relocation costs are included in the rehabilitation package offered to clients.

#### **Technical Assistance**

The City will, to the extent feasible, respond to requests for technical assistance from entities representing LMI groups who are seeking federal entitlement funding in accordance with grant procedures. This may include, but is not limited to, providing information regarding how to fill out applications, other potential funding sources, and referrals to appropriate agencies within and outside the City. "Technical assistance," as used here, does not include the provision of funds to the entities requesting such assistance. Assistance will also be provided by Community Development Division staff to interested individuals and resident groups who need further explanation on the background and intent of the Housing and Community Development Act, interpretation of specific HUD regulations, and project eligibility criteria for federal grants.

#### **Development of the Consolidated Plan**

At or as soon as feasible after the start of the public participation process the City will make the HUD-provided data and any other supplemental information the City plans to incorporate into its Consolidated Plan available to its residents, public agencies, and other interested parties. The City may make the HUD-provided data available to the public by cross-referencing to the data on HUD's website.

Before the City adopts a Consolidated Plan, it will publish on its website for residents, public agencies, and other interested parties, information that includes the amount of assistance the City expects to receive (including grant funds and program income) and the range of activities that may be undertaken, including the estimated amount that will benefit persons of low- and moderate-income.

In developing the Consolidated Plan, the City will consult with local and regional institutions, Continuums of Care, and other organizations (including businesses, developers, nonprofit organizations, philanthropic organizations, and community-based and faith-based organizations). The City will encourage participation by low- and moderate-income persons, particularly those persons living in areas where CDBG funds are proposed to be used, and by residents of predominantly low- and moderate-income neighborhoods.

 Public Hearings: The City will hold at least two public hearings per year, conducted at a minimum of two different points in time during the program year, to obtain residents' views, comments, and questions. Together, the hearings will address housing and community development needs, development of proposed activities, proposed strategies and actions for affirmatively furthering fair housing, and a review of program performance. No later than the date of the first public hearing on the Consolidated Plan, the HUD-provided data and other supplemental data will be made available to the general public. This may include a link to HUD's website where the data can be readily accessed.

- Publication of the Proposed Consolidated Plan: When complete, the City will make available the draft Consolidated Plan for a period of no less than 30 days in a manner that affords residents, public agencies, and other interested parties a reasonable opportunity to examine its contents and submit comments. Notice of the public comment period on the draft Consolidated Plan will be published in the Fresno Bee. The public notice will include a brief summary of the content and purpose of the draft Consolidated Plan, the dates of the public display and comment period, the locations where copies of the draft document can be examined, how comments will be accepted, and when the document will be considered for action by the City Council.
- Revisions to the Consolidated Plan/Annual Action Plan: The City may substantially amend its Consolidated Plan or Annual Action Plan under the following circumstances (see above sections for processes for substantial amendments):
  - A change in the allocation priorities or a change in the method of fund distribution.
  - A change which increases or decreases by 25 percent the amount allocated to a category of funding within the City's entitlement grant programs (as listed below).
  - To implement a new activity using funds from any program covered by the Consolidated Plan that was not described in the Consolidated Plan or the current year Annual Action Plan.
  - To change the purpose, scope, location, or intended beneficiaries of an activity approved for program funds covered by the Consolidated Plan, e.g., instead of primarily benefitting low-income households the activity instead proposes to benefit mostly moderate-income households.

### **Development of the Fair Housing Study (Al or successor study)**

In developing the Fair Housing Study, the City will consult with community-based and regionally-based organizations that represent protected class members, and organizations that enforce fair housing laws, including the Fair Housing Council of Central California and other nonprofit organizations that may receive funding under HUD's Fair Housing Initiative Program (FHIP) or that may have other specialized knowledge of fair housing within the city.

• Introductory Public Hearing: During the preparation of the Fair Housing Study, at least two hearings will be held to obtain the views of the general public on fair

housing-related data and affirmatively furthering fair housing in the City's housing and community development programs. The first public hearing will solicit input on fair housing issues in the city and shall be held during development of the Fair Housing Study, before the draft is published for comment.

No later than the date of the first public hearing on the Fair Housing Study, the HUD-provided data and other supplemental data will be made available to the general public. This may include a link to HUD's website where the data can be readily accessed.

• Publication of the Proposed AI: When complete, the City will make available the draft Fair Housing Study for a period of no less than 30 days in a manner that affords residents, public agencies, and other interested parties a reasonable opportunity to examine its contents and submit comments. Notice of the public comment period on the draft Fair Housing Study will be published in the Fresno Bee. The public notice will include a brief summary of the content and purpose of the draft Fair Housing Study, the dates of the public display and comment period, the locations where copies of the draft document can be examined, how comments will be accepted, and when the document will be considered for action by the City Council.

A second public hearing will be conducted during or after the 30-day public comment period on the Fair Housing Study during which the City will address identified factors contributing to fair housing issues, and proposed fair housing goals and priorities for affirmatively furthering fair housing. Any comments or views of residents of the community received in writing, or verbally at the public hearing, will be considered by the City in preparing the final Fair Housing Study and a summary of these comments or views shall be attached to the final Fair Housing Study.

- Revisions to the Fair Housing Study: The City may revise its Fair Housing Study under the following circumstances:
  - A material change occurs. A material change is a change in circumstances in the City that affects the information on which the Fair Housing Study is based to the extent that the analysis, the fair housing contributing factors, or the priorities and goals of the Study no longer reflect actual circumstances. Examples include, but are not limited to:
    - Presidentially declared disasters, under Title IV of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.), affecting the jurisdiction that are of such a nature as to significantly impact the steps the City may need to take to affirmatively further fair housing
    - Significant demographic changes
    - New significant contributing factors in the city, and

- Civil rights findings, determinations, settlements (including voluntary compliance agreements), or court orders.
- Upon HUD's written notification specifying a material change that requires the revision.

#### Complaints

The City will respond to complaints from residents related to the Consolidated Plan, Annual Action Plans, Substantial Amendments to Annual Action Plans, CPP, CAPERs, and Fair Housing Study. Complaints shall be submitted in writing to the Community Development Division via mail at 2600 Fresno Street, Room 3065, Fresno, CA 93721; or via email to HCDD@fresno.gov. The City will provide a written response within 15 business days of receipt of the complaint.

# APPENDIX E: ESG POLICIES AND PROCEDURES

## City of Fresno and County of Fresno

Emergency Solutions Grant Policies and Procedures

#### **Program Description**

The Emergency Solutions Grant (ESG) is designed to identify sheltered and unsheltered homeless persons, as well as those at risk of homelessness, and provide the services necessary to help those persons quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness.

The City and County of Fresno, separately, are receipients of an annual allocation of ESG funding. Both will work together to prepare a joint notice of funding availability/request for proposals for awarding ESG funds to eligible sub-recipients ("agencies").

All funded agencies are required to follow federal guidelines in the implementation of the ESG. The City of Fresno and the County of Fresno have written the following policies and procedures to facilitate the agencies in implementing the ESG guidelines as set by the U.S. Department of Housing and Urban Development.

Agencies will provide assistance related to housing of persons at risk of becoming homeless and housing persons that are currently homeless, as well as provide housing relocation and stabilization services.

## **Target Population**

The funds under this program are intended to target two populations of persons facing housing instability: 1) individuals and families who are experiencing homelessness (residing in emergency or transitional shelters or on the street) and need temporary assistance in order to obtain housing and retain it, and 2) individuals and families who are currently in housing but are at risk of becoming homeless and need temporary rent or utility assistance to prevent them from becoming homeless or assistance to move to another unit.

# **Emergency Solutions Grant Policies and Procedures**

Each sub-grantee will first be directed to read and follow ESG guidelines as set forth issued by the U.S. Department of Housing and Urban Development, and as may be amended from time to time. The procedures contained herein serve to simplify the implementation of the regulations and identify the activities selected for funding by the City and the County of Fresno.

Sub-grantees will serve the population and provide the financial assistance and stabilization services as identified in the budget and scope of work as found in each of their contracts. Preliminary steps to be taken in implementing their ESG activities are as follows:

- 1. Execute all HMIS required documents, as requested by the Housing Authority of the City and County of Fresno (Housing Authority), as applicable.
- 2. Ensure all insurance documents, as required by the ESG contract with the City and County, have been submitted and approved by the City/County.
- 3. Provide the City and/or County with an outreach plan for identifying potential clients and/or marketing your agency's program.

## **Eligible Activities**

Funding will only be provided as tenant based rental assistance for the following eligible activities:

#### 1. Rapid Re-Housing - Rental Assistance

Eligibile rental assistance includes:

- a. short-term rental assistance (up to 3 months)
- b. medium-term rental assistance (up to 24 months)
- c. one-time payment for up to 6 months of rent in arrears, to include late fees

Eligible <u>costs</u> includes: rental application fees, security deposits, last month's rent, utility deposits, utility payments (with a limit of 6 months in utility payment arrears), moving costs (including storage costs up to 3 months)

#### 2. Rapid Re-Housing – Housing Relocation and Stabilization Services

Eligible <u>services</u> include: housing search and placement, housing stability case management mediation, legal services, and credit repair. Eligible services under case management include: including centralized coordinated assessments, initial

evaluation, counseling, and coordinating services (for a complete list of eligible case management activities please reference 24 CFR 576.105(b)(2)).

#### 3. Homelessness Prevention - Rental Assistance

Eligibile rental assistance includes

- a. short-term rental assistance (up to 3 months)
- b. medium-term rental assistance (up to 24 months)
- c. one-time payment for up to 6 months of rent in arrears, to include late fees

Eligible <u>costs</u> includes: rental application fees, security deposits, last month's rent, utility deposits, utility payments (with a limit of 6 months in utility payment arrears), moving costs (including storage costs up to 3 months)

#### 4. Homelessness Prevention - Housing Relocation and Stabilization Services

Eligible <u>services</u> include: housing search and placement, housing stability case management, mediation, legal services, and credit repair. Eligible services under case management include: including centralized coordinated assessments, initial evaluation, counseling, and coordinating services (for a complete list of eligible case management activities please reference 24 CFR 576.105(b)(2)).

#### 5. Emergency Shelter and Street Outreach Component

Eligible emergency shelter costs include: costs of providing essential services to homeless families and individuals in emergency shelters, renovating buildings to be used as emergency shelter for homeless families and individuals, and operating emergency shelters as identified in 24 CFR 576.102. Shelter services shall be restricted to the following populations: 1) domestic violence victims (provided by a domestic violence victim service provider), 2) homeless youth, and 3) families with children.

Eligible street outreach costs include: costs of providing essential services necessary to reach out to unsheltered homeless people; connnect them with emergency shelter, housing, or critical services; and provide urgent, n onfacility-based care to unsheltered homeless people who are unwilling or unable to access emergency shelter, hosuing, or an appropriate health facility, as further idenfitied in 24 CFR 576.101. For the purposes of this section, the term "unsheltered homeless people" means individuals and families who qualify as homeless under paragraphs (1)(i) of the "homeless" definition under 24 CFR 576.2.

**6. HMIS** - All agencies receiving ESG asistance will be required to participate in the local HMIS.

#### **Client Eligibility Verification**

There is a <u>three-step</u> process for determining a client's eligibility, as noted below. Additionally, all sub-grantees must evaluate and certify the eligibility of ESG program participants (per the three steps below) at least once every three months for all households receiving homelessness prevention assistance, and once annually for households receiving rapid re-housing assistance.

A. FIRST STEP: Initial Consultation

Subrecipient's must conduct an initial evaluation to determine the eligibility of each individual or family's eligibility for ESG assistance and the amount and types of assistance the individual or family needs to regain stability in permanent housing. These evaluations must be conducted in accordance with the centralized or coordinated assessment requirements set forth under 24 CFR 576.400(d) and the written standards established under 24 CFR 576.400(e).

Documentation to verify the requirements of this section have been met include completing a client in-take form. Sub-recipients may use their own form, if preapproved by the City/County. All sub-grantees must keep verification of this requirement in each client file.

- B. SECOND STEP: Verification of Income below 30% of the Area Median Income (see verification of income section below)
- C. THIRD STEP: Verification of Homelessness or Risk of Homelessness

To receive assistance under <u>RAPID RE-HOUSING</u>, or <u>EMERGENCY</u> <u>SHELTER/STREET OUTREACH</u>, client(s) must be Homeless at the time assistance is requested. HUD has defined Homeless to mean:

# <u>To be considered Homeless, per HUD definition, an individual or family must be:</u>

- (1) An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:
  - (i) An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
  - (ii) An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters,

- transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals); or
- (iii) An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution;
- (2) Any individual or family who:
  - (i) Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
  - (ii) Has no other residence; and
  - (iii) Lacks the resources or support networks, *e.g.*, family, friends, faithbased or other social networks, to obtain other permanent housing; and
  - (iv) lives in an emergency shelter or other place described in paragraph (1) above.

# <u>ADDITIONALLY: The individual or family must have insufficient</u> resources immediately available to attain housing stability.

 The sub-grantee must confirm that the individual or family does not have sufficient resources or support networks, e.g., family, friends, faithbased or other social networks, immediately available to prevent them from moving to an emergency shelter or another place described in paragraph (1) of the homeless definition [in 24 CFR § 576.2]."

Note, HUD has provided additional guidance for determining eligibility of client(s) under the "homeless" definition, and this can be found at: <a href="http://hudhre.info/index.cfm?do=viewResource&ResourceID=4636">http://hudhre.info/index.cfm?do=viewResource&ResourceID=4636</a>. Subgrantees are also required to abide by the guidelines found at this web page.

To receive assistance under <u>HOMELESSNESS PREVENTION</u>, client(s) must be <u>at risk of becoming homeless</u> and rental assistance is only necessary to prevent

the individual or family from moving into an emergency shelter or other place not meant for human habitation as identified in the ESG regulations.

# The individual or family must have insufficient resources immediately available to attain housing stability.

• The sub-grantee must confirm that the individual or family does not have sufficient resources or support networks, e.g., family, friends, faithbased or other social networks, immediately available to prevent them from moving to an emergency shelter or another place described in paragraph (1) of the homeless definition [in § 24 CFR 576.2]."

# <u>ADDITIONALLY: The individual or family must meet one of the following definitions of "homeless":</u>

- (1) An individual or family who will imminently lose their primary nighttime residence provided that:
  - (i) The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance;
  - (ii) No subsequent residence has been identified; and
  - (iii) The individual or family lacks the resources or support networks, *e.g.*, family, friends, faith-based or other social networks, needed to obtain other permanent housing;
- (2) Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
  - (i) Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e–2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 786(b)) or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
  - (ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance:

- (iii) Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
- (iv) Can be expected to continue in such status for an extended period of time because of chronic disabilities, chronic physical health or mental health conditions, substance addiction, histories of domestic violence or childhood abuse (including neglect), the presence of a child or youth with a disability, or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment; or
- (3) Any individual or family who:
  - (i) Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
  - (ii) Has no other residence; and
  - (iii) Lacks the resources or support networks, *e.g.*, family, friends, faithbased or other social networks, to obtain other permanent housing.

# <u>ADDITIONALLY: The individual or family must also meet one of the following conditions:</u>

- (A) Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for homelessness prevention assistance;
- (B) Is living in the home of another because of economic hardship;
- (C) Has been notified in writing that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance;

- (D) Lives in a hotel or motel and the cost of the hotel or motel stay is not paid by charitable organizations or by Federal, State, or local government programs for low-income individuals;
- (E) Lives in a single-room occupancy or efficiency apartment unit in which there reside more than two persons or lives in a larger housing unit in which there reside more than 1.5 persons reside per room, as defined by the U.S. Census Bureau;
- (F) Is exiting a publicly funded institution, or system of care (such as a health-care facility, a mental health facility, foster care or other youth facility, or correction program or institution); or

Note, HUD has provided additional guidance and criteria for each of the categories above, to be used for determining a client's eligibility as "at risk of becoming homeless", and this can be found at:

http://www.hudhre.info/documents/AtRiskofHomelessnessDefinition Criteria.pdf. Subgrantees are also required to abide by the guidelines found at this web page.

#### **Documenting Client Eligibility**

All sub-grantees must keep verification of client's eligibility in each client file at minimum as described below.

- A. Sub-grantees are required to ensure that the client does not have sufficient resources or support networks, *e.g.*, family, friends, faithbased or other social networks, immediately available, as follows:
  - For Rapid Re-Housing and Emergency Shelter/Street Outreach clients: as needed to obtain other permanent housing
  - For Homelessness Prevention clients: immediately available to attain housing stability and meets one or more of the conditions under paragraph (1)(iii) of the definition of "at risk of homelessness" in 24 CFR § 576.2;
- B. All subgrantees will ensure that all documentation is obtained and placed in the file in accordance with 24 CFR § 576.500 "Recordkeeping and reporting requirements", as required in the regulation for Rapid Re-Housing and/or Homelessness Prevention clients.
- C. The most reliable evidence that should be used in addressing the documentation required in A and B above includes, in order of priority:
  - 1. Source documents including check stubs, verification of employment, general relief documentation from the County of

- Fresno, award letters from Social Security Administration, retirement income verification from source, leases, contracts, etc.
- 2. If source documents are unavailable: a written statement by the relevant third party, or a written statement by intake staff of the oral verification by the relevant third party of the required information and written verification by intake staff as to why source documentation could not be obtained.
- If source documents AND written third party verification is unobtainable, a written statement by the client or client's intake staff describing the efforts taken to obtain the required evidence AND self-certification by client, identifying the required information needed.

#### **Income Determination**

All sub-grantees are required to determine a client's annual income, to verify that the client is income-eligible (annual income is at or below 30% of the area median income). To qualify for ESG assistance persons and/or households must earn 30 percent or below of the Area Median Income, as these are set annually by HUD, by household size. Annual income limits will be provided to each sub-recipient as they are made available by HUD. In determining the annual income of an individual or family, the subrecipient must use the standard for calculating anticipated annual income under 24 CFR 5.609.

- a) Annual income means all amounts, monetary or not, that go to, or are on behalf of, the family head or spouse (even if temporarily absent) or to any other family member 18 years old or older, or all amounts anticipated to be received from a source outside the family, during the 12-month period following admission or annual reexamination effective date. In determining income, sub-grantees must also determine the household size as directed in the section below "Determining Household Size".
- b) All sub-grantees must keep income verification documents in a client file, for each client (or household).
- c) All sub-grantees must have each client fill out a Household Composition form, as included in Exhibit A, to verify the size of the client household and to assist in determining income eligibility.
- d) Additionally, the income calculation worksheet, as included in Exhibit B, is required to be utilized by sub-grantee case managers to verify income. The worksheet can also be provided in excel format from the City/County upon request.

#### Treatment of Assets

Clients will be required to spend down their assets to an amount of \$500.00 before they become eligible to receive financial assistance. The assets to be considered for the draw down will be limited only to balances in a personal checking or savings account held by any household member. Assets held in a retirement or education account, or personal property are not included as part of this requirement.

# **Determining Household Size**

Income limits are published based on the number of persons in the household (for example, 1 person, 2 persons, 3 persons) with increasingly higher income limits for families with more members.

When determining family size for establishing income eligibility, the sub-grantee must include all persons living in the unit except the following:

- a. Live-in aide
  - (1) A person who resides with one or more elderly persons, nearelderly persons, or persons with disabilities, and who:
    - (a) Is determined to be essential to the care and wellbeing of the person(s);
    - (b) Is not obligated for the support of the person(s); and
    - (c) Would not be living in the unit except to provide the necessary supportive services.
  - (2) To qualify as a live-in aide:
    - (a) The sub-grantee must verify the need for the live-in aide. Verification that the live-in aide is needed to provide the necessary supportive services essential to the care and well-being of the person must be obtained from the person's physician, psychiatrist or other medical practitioner or health care provider. The sub-grantee must approve a live-in aide if needed as a reasonable accommodation in accordance with 24 CFR Part 8 to make the program accessible to and usable by the family member with a disability. The sub-grantee may verify whether the live-in aide is necessary only to the extent necessary to document that applicants or tenants who have requested a live-in aide have a disability-related need for the requested accommodation. This may

include verification from the person's physician, psychiatrist or other medical practitioner or health care provider. The sub-grantee may not require applicants or tenants to provide access to confidential medical records or to submit to a physical examination.

- (b) Expenses for services provided by the live-in aide, such as nursing services (dispensing of medications or providing other medical needs) and personal care (such as bathing or dressing), that are out-of-pocket expenses for the tenant and where the tenant is not reimbursed for the expenses from other sources, are considered as eligible medical expenses. Homemaker services such as housekeeping and meal preparation are not eligible medical expenses (see below for more information on medical expenses.)
- (c) Qualifies for occupancy only as long as the individual needing supportive services requires the aide's services and remains a tenant. The live-in aide may not qualify for continued occupancy as a remaining family member.
- (d) Income of a live-in aide is excluded from annual income.
- (3) A relative may be considered to be a live-in aide if they meet the requirements in 1(a) through (c), above.
- (4) An adult child is eligible to move into an assisted property after initial occupancy only if they are essential to the care or well-being of the elderly parent(s). The adult child may be considered a live-in aide if all of the requirements in 1, above, apply and there is a verified need for a live-in aide in accordance with 2(a), above.
- (5) An adult child is not eligible to move into an assisted property after initial occupancy unless they are performing the functions of a livein aide and are eligible to be classified as a live-in aide for eligibility purposes.
- b. Foster children or foster adults.
- c. Guests.

When determining family size for income limits, the sub-grantee must include the following individuals who are not living in the unit:

a. Children temporarily absent due to placement in a foster home;

- b. Children in joint custody arrangements who are present in the household 50% or more of the time:
- Children who are away at school but who live with the family during school recesses;
- d. Unborn children of pregnant women.
- e. Children who are in the process of being adopted.
- f. Temporarily absent family members who are still considered family members. For example, the sub-grantee may consider a family member who is working in another state on assignment to be temporarily absent;
- g. Family members in the hospital or rehabilitation facility for periods of limited or fixed duration. These persons are temporarily absent as defined in subparagraph f above; and
- h. Persons permanently confined to a hospital or nursing home. The family decides if such persons are included when determining family size for income limits. If such persons are included, they must not be listed as the head, co-head, or spouse on the lease or but may be listed as other adult family member. This is true even when the confined person is the spouse of the person who is or will become the head. If the family chooses to include the permanently confined person as a member of the household, the sub-grantee must include income received by these persons in calculating family income.

#### **Client's Share of Rent Costs**

The City/County will enforce a graduated subsidy format for determining the ESG client's share of rental costs. A graduated subsidy declines in steps based upon a fixed timeline, until the household assumes full responsibility for monthly housing costs. A graduated subsidy will help reduce the destabilizing cliff effect of a deep subsidy suddently ending. Declining subsidies allow the household to gradually take over the responsibility of paying rent, and builds both a cushion and confidence along the way.

Initial assistance can be as much as 100% of rental assistance, then decreasing monthly, or every other month, in accordance with client needs and case plan objectives that are developed by the client and the sub-grantee's case manager. Timelines are based on maximum term of assistance; however, clients should be transitioned off of assistance in as short of a timeframe as is appropriate for them to successfully obtain housing stability.

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	Housing	Homeless Prevention	Rapid Re-Housing	

Month	\(\frac{1}{2}\)	36	
1	Case management, counseling		Case management,
	assessment, initiate wrap-around		counseling assessment,
	services, linkages to service	120	initiate wrap-around services
	providers, facilitate life skills		linkages to service providers
	development, issue security and		facilitate life skills
	utility deposits, 100% housing	1110	development, issue security
	subsidy + utility payment	B) 3	and utility deposits, 100%
	assisstance	1. W	housing subsidy + utility
	doolootarioc		payment assisstance
2	100% housing subsidy + utility		100% housing subsidy +
_	payment assistance	( 1	utility payment assistance
3	100% housing subsidy + utility	6	100% housing subsidy +
3			utility payment assistance; 3
	payment assistance; 3 month	41,3	
	evaluation		month evaluation
4	100% housing subsidy + utility		100% housing subsidy +
	payment assistance		utility payment assistance
5	90% housing subsidy + utility	100	90% housing subsidy + utility
	payment assistance		payment assistance
6	90% housing subsidy + utility	1119	90% housing subsidy + utility
	payment assistance; 3 month		payment assistance; 3 month
	evaluation		evaluation
7	90% housing subsidy + utility		90% housing subsidy + utility
	payment assistance		payment assistance
8	80% housing subsidy + utility		80% housing subsidy + utility
	payment assistance	4	payment assistance
9	80% housing subsidy + utility	Sili	80% housing subsidy + utility
	payment assistance	WITH	payment assistance
10	80% housing subsidy + utility		80% housing subsidy + utility
	payment assistance		payment assistance
11	70% housing subsidy + utility		70% housing subsidy + utility
	payment assistance		payment assistance
12	70% housing subsidy + utility		70% housing subsidy + utility
	payment assistance		payment assistance
13	70% housing subsidy + utility		70% housing subsidy + utility
	payment assistance		payment assistance
14	60% housing subsidy + utility		60% housing subsidy + utility
	payment assistance		payment assistance
15	60% housing subsidy + utility		60% housing subsidy + utility
10	payment assistance		payment assistance
16	60% housing subsidy + utility		60% housing subsidy + utility
10	payment assistance	1	payment assistance
17	50% housing subsidy + utility		50% housing subsidy +
17			
10	payment assistance		utility payment assistance
18	50% housing subsidy + utility		50% housing subsidy +
	payment assistance		utility payment assistance

19	40% housing subsidy + utility	40% housing subsidy +
	payment assistance	utility payment assistance
20	40% housing subsidy + utility	40% housing subsidy +
	payment assistance	utility payment assistance
21	30% housing subsidy + utility	30% housing subsidy +
	payment assistance	utility payment assistance
22	30% housing subsidy + utility	30% housing subsidy +
	payment assistance	utility payment assistance
23	20% housing subsidy + utility	20% housing subsidy +
	payment assistance	utility payment assistance
24	20% housing subsidy + utility	20% housing subsidy +
	payment assistance	utility payment assistance
25	30-day Follow-up	30-day Follow-up
26	60-day Follow-up	60-day Follow-up
27	90-day Follow-up	90-day Follow-up

On a case by case basis, sub-grantees may be authorized to increase rental assistance (and not follow the decreasing subsidy scale above), only when extenuating circumstances arise for a client. Some of these extenuating circumstances may include, but is not limited to, reunification with a child, loss of employment (income), drop in income, medical emergency/illness, loss of other resources. In these cases, the sub-grantee will verify and document in each file the reasons for increasing financial assistance, and advise the City and/or County in regards to the specific circumstances of the client, to ensure the City/County will approve the change before it is enacted.

## **Determination of Unit Size Requirements**

The City and County will require each sub-grantee to determine the appropriate number of bedrooms needed by an individual or family when it determines family eligibility for financial assistance, based on the information below.

The following requirements apply when determining the family unit size:

- The unit size determination must provide for the smallest number of bedrooms needed to house a family without overcrowding, regardless of the amount of the payment standard.
- The unit size determinations must be applied consistently for all families of like size and composition.
- A child who is temporarily away from the home because of placement in foster care is considered a member of the family in determining the family's unit size.

- A family that consists of a pregnant woman only (with no other household members), must be treated as a two-person family.
- Two elderly or disabled household members may be given separate bedrooms.
- Any live-in aide (approved by the sub-grantee to reside in the unit to care for a family member who is disabled or is at least 50 years of age) must be counted in determining the family unit size.
- Unless a live-in aide resides with the family, the family unit size for any family consisting of a single person must be either a zero or one-bedroom unit. The City and County of Fresno will allow sub-grantees to provide for case-by-case exceptions to this rule, only after the following has been met:
  - The client has searched for available zero or one-bedroom units, and at least 4 apartment complexes have been searched with no availability at that bedroom size as evidenced in writing. The sub-grantee may allow the client to rent up to a 2 bedroom unit as long as the payment is equal to the 0-1 bedroom payment.
  - 2. Client agrees in writing that they will not add additional person(s) to the lease nor move in any additional persons into the assisted unit without first seeking the approval of both the sub-grantee and the landlord. The client will have to be re-evaluated for eligibility on a monthly basis.

UNIT SIZE REQUIREMENTS		
Unit Size	Maximum Household	
Range	Size	
0 – 1 BR	2	
2 BR	4	
3-BR	6	
4-BR	8	
5-BR	10+	

## Rent Reasonableness

Rental assistance paid cannot exceed the actual rental cost, which must be in compliance with HUD's standard of "rent reasonableness." "Rent reasonableness" means that the total rent charged for a unit must be reasonable in relation to the rents being charged during the same time period for comparable units in the private unassisted market and must not be in excess of rents being charged by the owner during the same time period for comparable non-luxury unassisted units. To make this determination, sub-grantees should consider (a) the location, quality, size, type, and

age of the unit; and (b) any amenities, housing services, maintenance and utilities to be provided by the owner. Comparable rents can be checked by using a market study, by reviewing comparable units advertised for rent, or with a note from the property owner verifying the comparability of charged rents to other units owned (for example, the landlord would document the rents paid in other units).

All sub-grantees will be required to fill out the attached Exhibit C: Rent Reasonableness Checklist and Certification in its entirety, for each client assisted with rent, and keep the record in the client file. The form includes several columns where the sub-grantee is expected to find comparables units and comparable rates. In filling out the form, sub-grantees cannot <u>exclusively</u> utilize units within the same apartment complex that the client will be renting, nor can the sub-grantee utilize units that are more than 1 mile away from the unit to be rented.

#### Rental, Security and Utility Payments

Sub-grantees must not make payments directly to program participants, but only to third parties, such as landlords or utility companies. In addition, an assisted property may not be owned by the grantee, sub-grantee or the parent, subsidiary or affiliated organization of the sub-grantee.

Sub-grantees can only make rental payments and/or security deposits for clients that have a signed lease for their eligible unit. Additionally, the program participant must be named on the lease.

Therefore, assistance could not be provided to an individual renting from a friend or relative if a legal lease is not in place. In cases where an individual is renting a unit from a friend or relative and a legal lease is in place, sub-grantees providing assistance must ensure that the arrangement is not in violation of conflict of interest laws and the rent charged and the terms of the lease must be the same for the participant as they are for other tenants renting comparable units.

If two unrelated individuals are joint parties to a lease, a sub-grantee must consider total household income to determine eligibility (i.e., either the whole household is eligible for assistance, or the whole household is not).

A sub-grantee can provide rental assistance to a client residing at a board and care facility only as long as each resident of the group home, assisted living facility, or boarding house has an individual lease, and has been assessed and certified to be eligible to receive ESG assistance.

Please note that financial assistance for persons in a group home-type setting is limited to: rent, security deposits, utility deposits, and utility payments. Service fee charges that might be applied at assisted living facilities are not eligible. In addition, if there is another rental subsidy being provided, ESG cannot be used for rent, and if there is a utility subsidy being provided, ESG cannot be used for utilities.

City and County of Fresno ESG Policies and Procedures

If sub-grantee incurrs late fees due to a late submittal of a rental payment, these cannot be reimbursed by, or paid out of, ESG funds.

In addition, the ESG Program also requires a rental assistance agreement between the sub-grantee and the housing owner.

#### **Maximum Rent**

Rental assistance cannot be provided unless the rent does not exceed the Fair Market Rent established by HUD, as provided under 24 CFR part 888.

#### **Habitability Standards**

Sub-grantees providing rental assistance with ESG funds will be required to conduct initial and any appropriate follow-up inspections of housing units into which a program participant will be moving. Units should be inspected on an annual basis and upon a change of tenancy. Inspection of each unit must include the filling out and filing of the attached Exhibit D: ESG Housing Habitability Standards Inspection Checklist. Subgrantees are to ensure that experienced staff performs all habitability inspections

## Rental Payments in Arrears

Rental assistance may be used to pay up to 6 months of rental arrears for eligible program participants. Rental arrears may be paid if the payment enables the program participant to remain in the housing unit for which the arrears are being paid or move to another unit. If HPRP funds are used to pay rental arrears, arrears must be included in determining the total period of the program participant's rental assistance.

## Lead Based Paint Visual Assessment Requirements

Sub-grantees are required to provide a visual assessment of each selected property for client habitability to ensure that there are no hazards related Lead Based Paint. Visual assessments can be conducted by a HUD-Certified Visual Assessor under ESG, and must meet the requirements as outlined in the Lead-Based Paint Poisoning Prevention Act, as noted in Section VII.F of the Notice. A 20-minute online training course on conducting visual assessments can be found on HUD's website at <a href="http://www.hud.gov/offices/lead/training/visualassessment/h00101.htm">http://www.hud.gov/offices/lead/training/visualassessment/h00101.htm</a>. After successful completion of the online course, sub-grantees will receive a certificate of completion which qualifies them for conducting the assessments. All sub-grantees are required to have at least one staff member conduct the test and pass.

Sub-grantees are also required to fill out and sign the ESG Lead Screening Worksheet, as enclosed in Exhibit E, and the ESG Lead-Based Paint Document Checklist, as enclosed also in Exhibit F, for each client receiving assistance.

Please note, that the form has a last page that requires staff signature and date. Subgrantees will ensure that the form is signed and dated properly.

#### Reporting Requirements

#### **HMIS**

Sub-grantees are required to input HMIS client data as soon as feasibly possible, and at least on a bi-weekly basis. City and County staff will be working with the Housing Authority to pull data on a monthly basis and will contact sub-grantees who have not utilized HMIS as required. This reporting requirement is set forth to facilitate sub-grantee's quarter-end reporting process and to assist the City/County in its quarterly reporting to the federal government and HUD.

Sub-grantees who fail to meet this requirement will be in default of their agreement, which will trigger a performance review by the City and/or County.

#### Monthly/Quarterly Reporting

Sub-grantees are required to provide a monthly activity report to the City and/or County in addition to a quarterly performance report to the City and/or County, in the form attached as Exhibit G: Performance Reports.

## Request for Disbursements

Sub-grantees will be allowed to request disbursements in arrears, for services provided during the preceding month, and only as identified in their appropriate ESG Agreements/Contracts. Reimbursements shall be made in compliance with the terms of the agreement(s). All requests for disbursements must be accompanied by sufficient supportive documentation verifying actual costs incurred.

City/County staff will review funding disbursement requests to ensure that funds requested are for allowable costs and are within the budget as established in the Agreements/Contracts.

All requests for disbursements will be only in the form(s) as provided in the attached Exhibit H: ESG Funds Disbursement Request.

### **Policy on Security and Utility Deposits**

HUD is giving grantees the discretion to determine how to handle returned security deposits.

The City/County of Fresno will not require it's sub-grantees to recover a <u>utility security deposit</u> (i.e. PG&E) as these are credited as payment toward a final bill if service is turned off within the first 12 months of service. Beyond 12 months, the deposit is credited toward the 13 month of service (or close to it) if there are 12 consecutive ontime payments made. If there are not 12 consecutive on time payments, the deposit will be used for the final month of service.

Each sub-grantee who provides a utility deposit on behalf of an eligible client using ESG services shall make payment of such deposit directly to the vendor (utility provider, landlord or property manager) on behalf of the client. Clients are not eligible to receive a reimbursement for utility deposits which have been previously paid by them or paid on their behalf.

Each sub-grantee who provides a utility deposit shall count the deposit payment as one additional month of support for that eligible client.

In case of <u>security deposits on housing units</u> each sub-grantee who provides a security deposit on behalf of an eligible client using ESG services shall make payment of such deposit directly to the landlord or property manager on behalf of the client. Clients are not eligible to receive a reimbursement for deposits which have been previously paid by them or paid on their behalf.

Each sub-grantee who provides a rental deposit shall count the deposit payment as one additional month of support for that eligible client.

The security deposit minus any portion kept from the deposit, that may be needed to pay for costs incurred by the tenant such as damages to the unit, shall be returned to the sub-grantee and treated as program income. This program income can be utilized by the sub-grantee to pay for other eligible client deposits following the same method. Program income must be accounted for separately by each sub-grantee, and reported to the City/County.

## **Immigration Status**

All sub-grantees are required to verify if a proposed client is a qualified alien. The City and County of Fresno have provided alternate requirements for victims of domestic violence due to the imminent danger these clients are facing.

Additionally:

- As long as there is one adult with legal status in the household and he/she is the primary lessee on the lease, the sub-grantee can serve that household.
- The sub-grantee will count ALL adults and children in the household, and enter them in HMIS
- The sub-grantee will only count income from/for those individuals who have legal status.
- The sub-grantee will NOT count income from those who do not have legal status because their income is not legal.

## Confidentiality

Each sub-grantee must develop and implement procedures to ensure:

- 1. The confidentiality of records pertaining to any individual provided with assistance; and
- 2. That the address or location of any assisted housing will not be made public, except to the extent that this prohibition contradicts a preexisting privacy policy of the grantee.

Such procedures must be provided to the City/County before implementation of the program commences.

## Termination of Housing Assistance

A sub-grantee may terminate assistance to a program participant who violates program requirements. Sub-grantees may resume assistance to a program participant whose assistance was previously terminated. In terminating assistance to a program participant, the sub-grantee must provide a formal process that recognizes the rights of individuals receiving assistance to due process of law.

This process, at a minimum, must consist of:

- 1. Written notice to the program participant containing a clear statement of the reasons for termination;
- 2. A review of the decision, in which the program participant is given the opportunity to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the termination decision; and
- 3. Prompt written notice of the final decision to the program participant.

Such procedures must be provided to the City/County before implementation of the program commences.

### Non-Discrimination

No person in the United States shall, on the ground of race, color, religion, national origin or sex, be excluded from participation in, be denied the benefits of, or be subject to discrimination under any program or activity funded in whole or in part with funds made available through the City's ESG Program, or any program or activity receiving Federal financial assistance.

### **Appeals**

If an application is turned down by a sub-grantee, the applicant may appeal, in writing, within ten (10) days after the occurrence. The appeal must clearly state the reasons for the appeal. The appeal will be filed with the sub-grantee, who will review the appeal and respond.

For City of Fresno Applicants: If the appellant is not satisfied with the response of the sub-grantee, the appeal may be presented to the City of Fresno Homeless Policy and Prevention Manager within thirty (30) days of the sub-grantee's response. The City will attempt to resolve the grievance within fifteen (15) days. The ruling of the City will be final.

For County of Fresno Applicants: If the appellant is not satisfied with the response of the sub-grantee, the appeal may be presented to the County of Fresno ESG County Coordinator within thirty (30) days of the sub-grantee's response. The County will attempt to resolve the grievance within fifteen (15) days. The ruling of the County will be final.

## <u>City/County Administration of the Program</u>

The City and County of Fresno propose to jointly administer their respective ESG Programs, including updates as needed to this policies and procedures manual. Both agencies will jointly issue a request for funding availability, and work together to select the agencies (sub-grantees) who will receive ESG funding, based on the allocation levels identified in the Action Plans. Each entity will contract individually with each selected vendor. The City/County propose to administer ESG sub-grantee agreements over a two term period.

## **Monitoring**

City/County of Fresno staff will meet with all service providers on a monthly basis to discuss performance, rules, and processess, coordinate services, collaboratively exhange best practices and discuss concerns in administering the program. City/County staff will conduct on-site monitoring and audits of all selected service providers to ensure proper administration of the program. All sub-grantees will be

required to submit monthly, quarterly and yearly reports to the City/County to ensure performance measures are being met. Additionally, the City/County will audit all requests for reimbursement of ESG funds before these are paid to the selected City service providers.

## Amendments To Program Rules

The Fresno City Manager's office, or his/her designee(s), may change City program requirements from time to time to meet program objectives. The County Administrative Officer, or his/her designee(s), may change County program requirements from time to time to meet program objectives. All changes will be required to meet ESG guidelines.

Updated June 5, 2012

# EXHIBIT A

# HOUSEHOLD COMPOSITION

		HC	DUSEHOLD COM	POSITION		
HH Mbr#	Last Name	First Name & Middle Initial	Relationship to Head of Household	Date of Birth (MM/DD/YYYY)	F/T Student (Y or N)	Social Security or Alien Reg. No.
		1				

I certify that the information presented in this	document is true and accurate to the best of my knowledge.
Signature of Applicant	Date
Printed Name of Applicant	

## **EXHIBIT B**

# **ESG Income Eligibility Calculation Worksheet**

To be eligible for ESG households must be at or below 30% of the Area Median Income (and meet other ESG eligibility requirements, as identified in federal regulation). Grantees may use this worksheet to determine whether an applicant household meets the ESG income eligibility threshold. A copy of this worksheet should be kept in the ESG participant case file.

Household Member Number	Household Member N		SHOULD D			usehold Member		
1								
2								
3								
4								
5								
6								
7								
8								
9								
10								
11								
	Total Household Members (Household size							
	30% of Area Median Income (AMI) for Ho	usehold Size		\$				
Household Member Number/ Name	Sources of Household Income	Gross Documented Current Income Amount	Freque of Inco	10000	Number of Payments per Year	Annual Gross Income (gross income amount X # of payments per year)		
	Earned Income (for ADULT household members only)	\$		1		\$		
	Earned Income (for ADULT household members only)	\$				\$		
	Earned Income (for ADULT household members only)	\$				\$		
	Self-employment/business income	\$		-7		\$		
	Self-employment/business income	\$				\$		
	nterest & Dividend Income	\$				\$		
	Interest & Dividend Income	\$				\$		
	Pension/Retirement Income	\$				\$		
	Pension/Retirement Income	\$				\$		
	Unemployment & Disability Income	\$				\$		
	Unemployment & Disability Income	\$				\$		
	TANF/Public Assistance	\$				\$		
	TANF/Public Assistance	\$				\$		
	Alimony, Child Support and Foster Care Income	\$				\$		
	Alimony, Child Support and Foster Care Income	\$				\$		
	Armed Forces Income	\$				\$		
	Armed Forces Income	\$				\$		
	Other (specify):	\$				\$		
	Other (specify):	\$				\$		
-	Total Annual Gross Income from all Sources			\$				
	30% of Area Median Income for Household Si	ze		\$				
	Variance (If less than AMI, then household is Is the household at or below 30% Area Media	Variance (If less than AMI, then household is income eligible)				\$ - YES-Income Eligible		

# Exhibit C: RENT REASONABLENESS CHECKLIST AND CERTIFICATION

	Proposed Unit	Unit #1	Unit #2	Unit #3
Address			I	
Number of Bedrooms				
Square Feet				1
Type of Unit/Construction				
Housing Condition				
Location/Accessibility				
Amenities				
Unit:				
Site:			1	
Neighborhood:				
Age in Years				
Utilities (type)				
Unit Rent				
Utility Allowance Gross Rent				
Handicap Accessible?				
CERTIFICATION:	ment Standard			
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent +  The Proposed Contract Rent ent by bedroom count, as est  Development for the use of th	Utility Allowance does does ablished by the U.S. D	not exceed the n	using and Urban	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent +  The Proposed Contract Rent ent by bedroom count, as est  Development for the use of th	Utility Allowance does does ablished by the U.S. D	not exceed the n	naximum allowed ousing and Urban	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent  The Proposed Contract Rent tent by bedroom count, as est  Development for the use of th  Voucher Program as follows:  Bedroom	Utility Allowance does does in	not exceed the niepartment of Ho authority in admi	naximum allowed ousing and Urban inistering the Hous	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent  The Proposed Contract Rent ent by bedroom count, as est  Development for the use of th  /oucher Program as follows:	Utility Allowance does does in	not exceed the not exceed the not exceed the notes authority in admits a payment Standar \$638.00	naximum allowed ousing and Urban inistering the Hous	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent +  The Proposed Contract Rent ent by bedroom count, as est  Development for the use of th  /oucher Program as follows:	Utility Allowance does does in	not exceed the niepartment of Ho authority in admi	naximum allowed ousing and Urban inistering the Hous	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent +  The Proposed Contract Rent ent by bedroom count, as est Development for the use of th  /oucher Program as follows:  Bedroom 0 1 2 3	Utility Allowance does does in	Payment Standar \$638.00 \$702.00 \$829.00 \$1,206.00	naximum allowed ousing and Urban inistering the Hous	monthly
CERTIFICATION: A. Compliance with Payor Proposed Contract Rent + The Proposed Contract Rent ent by bedroom count, as est Development for the use of th Joucher Program as follows:    Bedroom	Utility Allowance  does does of does of ablished by the U.S. De local public housing a count	Payment Standar \$638.00 \$702.00 \$829.00 \$1,206.00 \$1,299.00	naximum allowed pusing and Urban inistering the Hous	monthly
CERTIFICATION:  A. Compliance with Payor  Proposed Contract Rent +  The Proposed Contract Rent  rent by bedroom count, as est  Development for the use of th  Voucher Program as follows:     Bedroom	Utility Allowance  does does it ablished by the U.S. De local public housing a count	Payment Standar \$638.00 \$702.00 \$829.00 \$1,206.00 \$1,299.00	naximum allowed pusing and Urban inistering the Hous	monthly
CERTIFICATION:  A. Compliance with Payr  Proposed Contract Rent  The Proposed Contract Rent rent by bedroom count, as est Development for the use of th  Voucher Program as follows:  Bedroom 0 1 2 3 4 Pay  B. Rent Reasonableness  Based upon a comparison wit	Utility Allowance  does does it ablished by the U.S. De local public housing a count  ment standards Effective Da	Payment Standar \$638.00 \$702.00 \$829.00 \$1,206.00 \$1,299.00	naximum allowed busing and Urban inistering the House	monthly sing Choice

## Exhibit D: ESG Housing Habitability Standards Inspection Checklist

#### About this Tool

These standards apply only when a program participant is receiving financial assistance and moving into a new (different) unit. Inspections must be conducted upon initial occupancy and then on an annual basis for the term of ESG assistance.

The habitability standards are different from the Housing Quality Standards (HQS) used for other HUD programs. Because the HQS criteria are more stringent than the habitability standards, a grantee could use either standard. In contrast to HQS inspections, the habitability standards do not require a certified inspector. As such, ESG program staff could conduct the inspections, using a form such as this one to document compliance.

**Instructions:** Mark each statement as 'A' for approved or 'D' for deficient. The property must meet all standards in order to be approved. A copy of this checklist should be placed in the client file.

Approved or Deficient	Element
	<ol> <li>Structure and materials: The structures must be structurally sound so as not to pose any threat to the health and safety of the occupants and so as to protect the residents from hazards.</li> </ol>
	<ol> <li>Access: The housing must be accessible and capable of being utilized without unauthorized use of other private properties. Structures must provide alternate means of egress in case of fire.</li> </ol>
	<ol> <li>Space and security. Each resident must be afforded adequate space and security for themselves and their belongings. Each resident must be provided with an acceptable place to sleep.</li> </ol>
	<ol> <li>Interior air quality: Every room or space must be provided with natural or mechanical ventilation. Structures must be free of pollutants in the air at levels that threaten the health of residents.</li> </ol>
	5. Water Supply: The water supply must be free from contamination.
	<ol> <li>Sanitary Facilities: Residents must have access to sufficient sanitary facilities that are in proper operating condition, may be used in privacy, and are adequate for personal cleanliness and the disposal of human waste.</li> </ol>
	<ol> <li>Thermal environment. The housing must have adequate heating and/or cooling facilities in proper operating condition.</li> </ol>
	<ol> <li>Illumination and electricity: The housing must have adequate natural or artificial illumination to permit normal indoor activities and to support the health and safety of residents. Sufficient electrical sources must be provided to permit use of essential electrical appliances while assuring safety from fire.</li> </ol>

<ol> <li>Food preparation and refuse disposal: All food preparation areas must contain suitable space and equipment to store, prepare, and serve food in a sanitary manner.</li> </ol>
<ol> <li>Sanitary condition: The housing and any equipment must be maintained in sanitary condition.</li> </ol>
11. Fire safety: Both conditions below must be met to meet this standard.
a. Each unit must include at least one battery-operated or hard-wired smoke detector, in proper working condition, on each occupied level of the unit. Smoke detectors must be located, to the extent practicable, in a hallway adjacent to a bedroom. If the unit is occupied by hearing-impaired persons, smoke detectors must have an alarm system designed for hearing-impaired persons in each bedroom occupied by a hearing-impaired person.
b. The public areas of all housing must be equipped with a sufficient number, but not less than one for each area, of battery-operated or hard-wired smoke detectors. Public areas include, but are not limited to, laundry rooms, day care centers, hallways, stairwells, and other common areas.

(Source: U.S. Department of Housing and Urban Development, Docket No. FR-5307-N-01, Notice of Allocations, Application Procedures, and Requirements for Homelessness Prevention and Rapid Re-Housing Grantees under the Recovery Act)

# CERTIFICATION STATEMENT

I certify that I am <u>not</u> a HUD address below to the best of Property meets <u>all</u> of the Property does not meet a Therefore, I make the followi Property is approved.  Property is not approved	my ability and above standard all of the above ng determination	find the follov ds. standards.		cated at the
Case Name: Street Address: Apartment: Evaluator's Signature: Please Print. Name: CBO Exec. Dir. Initial:	State:	Zip:	Date:	

#### Exhibit E

## **ESG Lead Screening Worksheet**

#### About this Tool

The ESG Lead Screening Worksheet is intended to guide grantees through the lead-based paint inspection process to ensure compliance with the rule. ESG staff can use this worksheet to document any exemptions that may apply, whether any potential hazards have been identified, and if safe work practices and clearance are required and used. A copy of the completed worksheet along with any additional documentation should be kept in each program participant's case file.

#### Instructions

To prevent lead-poisoning in young children, ESG grantees must comply with the Lead-Based Paint Poisoning Prevention Act of 1973 and its applicable regulations found at 24 CFR 35, Parts A. B. M. and R. Under certain circumstances, a visual assessment of the unit is not required. This screening worksheet will help program staff determine whether a unit is subject to a visual assessment, and if so, how to proceed. A copy of the completed worksheet along with any related documentation should be kept in each program participant's file.

Note: ALL pre-1978 properties are subject to the disclosure requirements outlined in 24 CFR 35, Part A, regardless of whether they are exempt from the visual assessment requirements.

			Basic Information
Name of	Participant		
Address	Unit	Number	
City	State	Zip	
ESG Prog	gram Staff		

## Part 1: Determine Whether the Unit is Subject to a Visual Assessment

If the answer to one or both of the following questions is 'no,' a visual assessment is not triggered for this unit and no further action is required at this time. Place this screening worksheet and related documentation in the program participant's file.

If th and

	ogram staff should continue to Part 2.
î.	Was the leased property constructed before 1978?
	☐ Yes ☐ No
2.	Will a child under the age of six be living in the unit occupied by the household receiving ESG assistance?
	☐ Yes ☐ No

## Part 2: Document Additional Exemptions

If the answer to any of the following questions is 'yes,' the property is exempt from the visual assessment requirement and no further action is needed at this point. Place this screening sheet and supporting documentation for each exemption in the program participant's file. If the answer to all of these questions is 'no,' then continue to Part 3 to determine whether deteriorated paint is present.

1.	is it a zero-bedroom or SRO-sized unit?
2.	☐ Yes ☐ No Has X-ray or laboratory testing of all painted surfaces by certified personnel been conducted in accordance with HUD regulations and the unit is officially certified to not contain lead-based paint?
3.	☐ Yes ☐ No Has this property had all lead-based paint identified and removed in accordance with HUD regulations?
4.	Yes No Is the client receiving Federal assistance from another program, where the unit has already undergone (and passed) a visual assessment within the past 12 months (e.g., if the client has a Section 8 voucher and is receiving ESG assistance for a security deposit or arrears)?
5	Yes (Obtain documentation for the case file.)  No Does the property meet any of the other exemptions described in 24 CFR Part 35.115(a).
Part	☐ Yes ☐ No Please describe the exemption and provide appropriate documentation of the exemption.  3: Determine the Presence of Deteriorated Paint
the fol http:// If no p action in the If any Part 4	ermine whether there are any identified problems with paint surfaces, program staff should a visual assessment prior to providing ESG financial assistance to the unit as outlined in lowing training on HUD's website at:  www.hud.gov/offices/lead/training/visualassessment/h00101.htm.  problems with paint surfaces are identified during the visual assessment, then no further is required at this time. Place this screening sheet and certification form (Attachment A) program participant's file.  problems with paint surfaces are identified during the visual assessment, then continue to to determine whether safe work practices and clearance are required.
1.	Has a visual assessment of the unit been conducted?  Yes

□ No
2. Were any problems with paint surfaces identified in the unit during the visual assessment?
Yes No (Complete Attachment A – Lead-Based Paint Visual Assessment Certification Form)
Part 4: document the level of identified problems
All deteriorated paint identified during the visual assessment must be repaired prior to clearing the unit for assistance. However, if the area of paint to be stabilized exceeds the de minimus levels (defined below), the use of lead safe work practices and clearance is required. If deteriorating paint exists but the area of paint to be stabilized does not exceed these levels, then the paint must be repaired prior to clearing the unit for assistance, but safe work practices and clearance are not required.  1. Does the area of paint to be stabilized exceed any of the de minimus levels below?
• 20 square feet on exterior surfaces  Yes  No
2 square feet in any one interior room or space  Yes  No
<ul> <li>10 percent of the total surface area on an interior or exterior component with a small surface area, like window sills, baseboards, and trim  Yes  No</li> </ul>
If any of the above are 'yes,' then safe work practices and clearance are required prior to clearing the unit for assistance.
Part 5: Confirm all identified deteriorated paint has been stabilized
Program staff should work with property owners/managers to ensure that all deteriorated paint identified during the visual assessment has been stabilized. If the area of paint to be stabilized does not exceed the de minimus level, safe work practices and a clearance exam are not required (though safe work practices are always recommended). In these cases, the ESG program staff should confirm that the identified deteriorated paint has been repaired by conducting a follow-up assessment.
If the area of paint to be stabilized exceeds the de minimus level, program staff should ensure that the clearance inspection is conducted by an independent certified lead professional. A certified lead professional may go by various titles, including a certified paint inspector, risk assessor, or sampling/clearance technician. Note, the clearance inspection cannot be conducted by the same firm that is repairing the deteriorated paint.  1. Has a follow-up visual assessment of the unit been conducted?
☐ Yes ☐ No
<ul> <li>Have all identified problems with the paint surfaces been repaired?</li> <li>Yes</li> <li>No</li> </ul>
3. Were all identified problems with paint surfaces repaired using safe work practices?

Yes	
☐ No	
☐ Not Applicable – The area of paint to be stabil	ized did not exceed the de minimus
levels.	
4. Was a clearance exam conducted by an independe	ent, certified lead professional?
☐ Yes	
□ No	
☐ Not Applicable – The area of paint to be stabil	ized did not exceed the de minimus
levels.	ized did not exceed the de infilmitus
5. Did the unit pass the clearance exam?	
5. Did the unit pass the clearance exam?	
Yes	
☐ No	
☐ Not Applicable – The area of paint to be stabil	ized did not exceed the de minimus
levels.	
Note: A copy of the clearance report should be pla	aced in the program participant's file

# Exhibit F ESG Lead-Based Paint Document Checklist

#### About this Tool

The following checklist provides ESG grantees with an overview of common documents that can be used to verify compliance with the Lead-Based Paint Poisoning Prevention Act. Note that this checklist does not cover all of the documentation that providers would want to include in all instances. For example, additional documentation may be required if the property is found to meet exemptions listed under Part 2 of the Lead Screening Worksheet.

Document Name	Purpose  Documents age of children			
Application				
Screenshot of property record from online tax database	Documents age of property			
Lead Screening Worksheet	Documents exemptions (additional documentation will vary based on exemption)			
Lead-Based Paint Visual Assessment Certification	Documents that a visual assessment was conducted and problems with paint surfaces were not identified			
Owner Certification (if applicable)	Documents owner certification that any identified problems with paint surfaces have been repaired and that safe work practices were followed, as applicable			
Clearance Report (if applicable)	Documents that unit passed clearance			
Visual Assessment Certification Forms     Clearance report from each maintenance job involving painted surfaces above the de minimis threshold     Notice of lead hazard reduction for each maintenance job involving painted surfaces	Documents that a visual assessment is performed at least annually during the assistance period and that any deteriorated paint was appropriately addressed (including clearance and notice of lead hazard reduction)			
Copies of risk assessment     Abatement or clearance report     Relocation documents     Correspondence with health department	Documents that if an EIBLL child was identified in the unit, the situation was addressed in accordance with the Lead Safe Housing Rule.			

## Exhibit G

## MONTHLY PERFORMANCE REPORT HOMLESS PREVENTION AND RAPID REHOUSING

luring this report	ting period				
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oved implement	tation sch	edule?			
tor involvement	? If so, pl	ease provide in	formatio	on hei	re.
AND DATA IN	PUT				
2,732,734					
t	tor involvement			tor involvement? If so, please provide information	tor involvement? If so, please provide information her

PROVIDED DURING REPORTING PE	IFIC HOUSING RELOCATION & STAB	ILIZATION SERV
IV. NARRATIVE DESCRIBING SPEC OR CONTRACTED OUT DURING RE	FIFIC HABITABILITY INSPECTION SER	VICES PERFORM
V. PENDING ISSUES:		
T. T. E. P.		
VI. CONCLUSIONS:		
VI. CONCLUSIONS:		
	Title	Dat
AGENCY	Title	Dat
AGENCY	Title	Dat
<b>AGENCY</b> Name	Title	Dat

# Exhibit H ESG Funds Disbursement Request

	Report I	Period:						
ORGANIZATION NAME:				ATTENTION:	Cla	audia Cazai	res	
PROJECT NAME:	3/(3/1/W/: 7/2/2/2/W/: 1/2/2/2/		HUD CONTRACT TIME LAPSED					
CONTRACT NUMBER:				CONTRACT TIME LAPSED		0%	6	
				CONTRACT FUNDS EXPENDED:		0%		
SEND THE MONTHLY I EXPENDITURES TO THE	FOLLOWIN	G ADDRESS:	City of Fr	ALONG WITH COPIES OF esno, Planning and Developme oom 3070, Fresno, CA 93721				
Homeless Prevention				Homeless Prevention -	Relocation	& Stabilizat	ion	
	Budget	Month Expense	Year to Date		Budget	Month Expense	Year to Date	
Rental Assistance				Case Management Services				
Security & Utility Deposits				Outreach and Engagement				
Utility Payments				Housing Search				
Moving Cost Assistance				Legal Service				
				Credit Repair				
Total	the delegation of	\$0.00	la al	Total		\$0.00		
	22 31210101							
Rapid Re-Housing - Financial Assistance			Rapid Re-Housing - Relocation & Stabilization					
	Budget	Month Expense	Year to Date		Budget	Month Expense	Year to Date	
Rental Assistance				Case Management Services				
Security & Utility Deposits				Outreach and Engagement				
Utility Payments				Housing Search				
Moving Cost Assistance				Legal Service				
				Credit Repair				
Total		\$0.00	L	Total		\$0.00		
A J 1-1		_		F				
Admini	Administrative Cost			Emergency She	ter/Street (	COLUMN TO		
	Budget	Month Expense	Year to Date		Budget	Month Expense	Year to Date	
Total				Total			1000	
FOR CONTRACTOR USE Submitted by: Name:				Title:				
Date:				Phone:				
Four /City/County Use Only: Approved By:				Phone:				