



2021-2022 Annual Action Plan Substantial Amendment 2021-01

U.S. Department of Housing and Urban Development
Community Planning and Development Programs

Planning and Development Department
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Summary

On March 11, 2021, President Biden signed the American Rescue Plan Act (ARP) of 2021 into law allocating \$1.9 trillion in relief to address the impact of the COVID-19 pandemic on the economy, public health, State and local governments, individuals, and businesses. Congress appropriated \$5 billion in ARP funds through the HOME Investment Partnership program to perform four activities that must primarily benefit qualifying individuals and families who are homeless, at risk of homelessness, or in other vulnerable populations. The City of Fresno (City) is eligible for nearly \$12 million in HOME-ARP funds.

As a federal entitlement community that receives annual allocations of federal funds from the U.S. Department of Housing and Urban Development (HUD), the City is required to prepare an Annual Action Plan detailing the uses of entitlement funds to meet its affordable housing and community development goals as outlined in its Consolidated Plan. For program year 2021-2022, the City is proposing to make a substantial amendment to its submitted plan. The purpose of the substantial amendment is to accept and program HOME-ARP funds to mitigate the impact of COVID-19 among Fresno residents who are experiencing homelessness, at risk of experiencing homelessness, or in other vulnerable populations.

As part of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) passed by the U.S. Congress and signed into law by the President on March 27, 2020, HUD has issued guidance modifying citizen participation requirements for supplemental coronavirus relief funds (CV funds) for substantial amendments during the coronavirus (COVID-19) pandemic. The City modified its Citizen Participation Plan on February 18, 2021 through Substantial Amendment 2019-06 to reduce the minimum public comment period to 5 days for all COVID-19 Substantial Amendments or Substantial Amendments made during a declared COVID-19 State of Emergency.

On April 21, 2022, the City published Substantial Amendment 2021-01 to the 2021-2022 Annual Action Plan for 15-day public comment period to conclude on May 6, 2022

Sources of Funds

Table 1 - Source of Funds

Entitlement Grant	Program Year	Activity Name	Source Funding
HOME-ARP	2021	Activities to benefit qualifying populations impacted by COVID-19	\$11,922,873
Total Sources to Be Programmed			\$11,922,873

Eligible Activities

Development and Support of Affordable Housing

HOME-ARP funds may be used to acquire, rehabilitate, or construct affordable rental housing primarily for occupancy by households of individuals and families that meet the definition of qualifying households. Unlike the regular HOME Program, which targets HOME-assisted rental units based on tenant income, 70 percent of all HOME-ARP units will admit households based only upon their status as qualifying households.

Eligible HOME-ARP rental housing includes, but is not limited to, manufactured housing, single room occupancy (SRO) units, and permanent supportive housing. Emergency shelters, hotels, and motels (including those currently operating as non-congregate shelter), facilities such as nursing homes, residential treatment facilities, correctional facilities, halfway houses, and housing for students or dormitories do not constitute housing in the HOME-ARP program. However, HOME-ARP funds may be used to acquire and rehabilitate such structures into HOME-ARP rental housing.

Providing Supportive Services

Funds may be used to provide a broad range of supportive services to qualifying individuals or families as a separate activity or in combination with other HOME-ARP activities. Supportive services may include:

1. The costs of child care for program participants, including providing meals and snacks, and comprehensive and coordinated developmental activities.
2. The costs of improving knowledge and basic educational skills.
3. The costs of establishing and/or operating employment assistance and job training programs, including classroom, online and/or computer instruction, on-the-job instruction, services that assist individuals in securing employment, acquiring learning skills, and/or increasing earning potential. The cost of providing reasonable stipends to program participants in employment assistance and job training programs.
4. The cost of providing meals or groceries to program participants.
5. Costs of assisting eligible program participants to locate, obtain, and retain suitable housing.
6. Fees charged by licensed attorneys and by person(s) under the supervision of licensed attorneys, for advice and representation in matters that interfere with a qualifying individual or family's ability to obtain and retain housing.
7. The costs of teaching critical life management skills that may never have been learned or have been lost during the course of physical or mental illness, domestic violence, dating violence, sexual assault, stalking, human trafficking, substance abuse, and homelessness. These services must be necessary to assist the program participant to function independently in the community.
8. Direct outpatient treatment of mental health conditions that are provided by licensed professionals.
9. Direct outpatient treatment of medical conditions when provided by licensed medical professionals.
10. The costs of activities to engage qualified populations for the purpose of providing immediate support and intervention, as well as identifying potential program participants.

11. Substance abuse treatment services designed to prevent, reduce, eliminate, or deter relapse of substance abuse or addictive behaviors and are provided by licensed or certified professionals.
12. Transportation costs.
13. The costs of assessing, arranging, coordinating, and monitoring the delivery of individualized services to meet the needs of the program participant(s).
14. Mediation between the program participant and the owner or person(s) with whom the program participant is living, provided that the mediation is necessary to prevent the program participant from losing permanent housing in which the program participant currently resides.
15. Credit counseling and other services necessary to assist program participants with critical skills related to household budgeting, managing money, accessing a free personal credit report, and resolving personal credit problems.
16. Costs of liaison services between property managers/owners and program participants.
17. Services for special populations, such as victim services. The term victim services means services that assist program participants who are victims of domestic violence, dating violence, sexual assault, stalking, or human trafficking including services offered by rape crisis centers and domestic violence shelters, and other organizations with a documented history of effective work concerning domestic violence, dating violence, sexual assault, stalking, or human trafficking
18. Payment to housing owners, utility companies, and other third parties for rental application fees, security deposits, utility deposits, utility payments, moving costs, first and last month's rent, and/or payment of rental arrears.
19. Short-term (up to 3 months) or medium-term (3 to 24 months) financial assistance for rent, provided that the total financial assistance provided, including any pre-payment of first and last month's rent as described above, does not exceed 24 months of rental payments over any 3-year period.

Acquisition and Development of Non-Congregate Shelter Units

A non-congregate shelter (NCS) is one or more buildings that provide private units or rooms as temporary shelter to individuals and families and does not require occupants to sign a lease or occupancy agreement. HOME-ARP funds may be used to acquire and develop HOME-ARP NCS for individuals and families in qualifying populations. This activity may include but is not limited to the acquisition of land and construction of HOME-ARP NCS or acquisition and/or rehabilitation of existing structures such as motels, hotels, or other facilities to be used for HOME-ARP NCS. HOME-ARP funds may not be used to pay the operating costs of HOME-ARP NCS. Consequently, the City must consider the availability of ongoing operating funds for the HOME-ARP NCS so that the HOME-ARP NCS can remain viable through the restricted use period.

Administration and Planning

The City may expend, for payment of reasonable administrative and planning costs, up to 15 percent of its HOME-ARP allocation. Reasonable costs include costs related to program management, coordination, monitoring, and evaluation of the program; staff overhead costs of the City directly related to carrying out a HOME-ARP project; providing information and other resources to residents and citizen organizations participating in the planning, implementation, or assessment of projects being assisted with HOME-ARP funds; activities to affirmatively further fair housing; indirect costs under a cost allocation plan; preparation of the HOME-ARP Allocation Plan; costs of complying with the applicable Federal requirements.

Funds available under the HOME-ARP appropriation for administration and planning may not be used to pay costs attributable to the regular HOME Program.

Uses of Funds

The City is proposing to program HOME-ARP funding for the development of affordable rental housing, supportive services, the acquisition and development of non-congregate shelter, and administration and planning.

Table 2 - Uses of Funds to Be Programmed

Entitlement Grant	Program Year	Action Plan Project	IDIS Activity ID Number	Activity Name	Proposed Funding
HOME-ARP	2021	TBD	TBD	Development of Affordable Rental Housing	\$5,011,481
HOME-ARP	2021	TBD	TBD	Supportive Services	\$3,111,481
HOME-ARP	2021	TBD	TBD	Acquisition and Development of Non-Congregate Shelter	\$2,011,481
HOME-ARP	2021	TBD	TBD	Administration and Planning	\$1,788,430
Total Uses of Programmed Funds					\$11,922,873

Integrated Data and Information System (IDIS) Project Information

Table 3 - IDIS Project Information

IDIS Field	IDIS Entry
Program Year	2021
Project ID No.	19
Project Name	Development and Support of Affordable Housing
Target Area	Citywide
Goals Supported	Safe and Affordable Housing
Needs Addressed	Affordable Housing
Funding	HOME-ARP: \$5,011,481
Description	Funds will be loaned to local affordable housing developers to support the development of affordable rental housing projects for qualifying populations.
Target Date	December 31, 2025
Goal	Rental Units constructed: 60
Location Description	To Be Determined
Planned Activity	Development of Affordable Rental Housing

IDIS Field	IDIS Entry
Program Year	2021
Project ID No.	20
Project Name	Supportive Services
Target Area	Citywide
Goals Supported	Homeless and Homelessness Prevention
Needs Addressed	Homelessness
Funding	HOME-ARP: \$3,111,481
Description	Funds will be used to provide supportive services to qualifying populations.
Target Date	September 30, 2030
Goal	People assisted: TBD
Location Description	Citywide
Planned Activity	Supportive Services

IDIS Field	IDIS Entry
Program Year	2021
Project ID No.	21
Project Name	Acquisition and Development of Non-Congregate Shelter
Target Area	Citywide
Goals Supported	Homeless and Homelessness Prevention
Needs Addressed	Homelessness
Funding	HOME-ARP: \$2,011,481
Description	Funds will be used for the acquisition and/or development of non-congregate shelter units for qualifying populations.
Target Date	12/2024
Goal	700 persons assisted
Location Description	Citywide
Planned Activity	Acquisition and Development of Non-Congregate Shelter

IDIS Field	IDIS Entry
Program Year	2021
Project ID No.	22
Project Name	HOME-ARP Administration and Compliance
Target Area	Citywide
Goals Supported	Compliance
Needs Addressed	Programmatic Compliance
Funding	HOME-ARP: \$1,788,430
Description	Grant administration to plan, implement, and assess projects; monitor programs and projects; and comply with all applicable regulations.
Target Date	September 30, 2030
Goal	Not applicable.
Location Description	2600 Fresno Street, Fresno, CA 93721
Planned Activity	Program Administration and Compliance