

Annual Comprehensive Debt Report

Fresno, California Fiscal Year Ended June 30, 2023



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Overview

This section of the report provides an overview of the Debt Management Program, Debt Management Policies, Rating Agency Relations and Credit Maintenance, Composition of the Debt Financing Team, and Trustee activity during the year.

The City has a variety of financing tools at its disposal, with each one having its own benefits that may work best for a particular financing. Short-term debt options include Tax and Revenue Anticipation Notes, Commercial Paper, Bond Anticipation Notes, and Lines of Credit. Long-term debt options included voter approved General Obligation Bonds, Revenue Bonds, Loans, and Capital Leases. Each tool is discussed in detail in the City's Debt Management Policies. The Annual Debt Report does not include discussions on City's obligation for pension and other post-employment benefits.

A. Debt Management Program

Debt Management, a section within the Finance Department, is responsible for managing both the debt issuance process and subsequent debt administration for all City borrowings. This section of the report provides an overview of debt issuance in fiscal year 2023, the debt program work plan for fiscal year 2024, debt administration and debt management projects that have been completed, are currently underway, or are planned for fiscal year 2024.

1. Debt Issued During Fiscal Year 2023

Fiscal year 2023 debt issuance totaled \$106.9 million, composed of the following:

- The City issued \$91.1 million in Airport Revenue Bonds for the expansion of the terminal and construction of a new federal inspection station at Fresno Yosemite Airport;
- Equipment lease purchases of \$5.8 million placed directly with Banc of America Public Capital Corp. for police and fire vehicles, and \$0.9 million for three new trolleys; and
- \$9.1 million drawn down from the Drinking Water State Revolving Loan Fund for the northeast Water Treatment facility to the Water Division from the California State Water Resources Control Board.

2. Debt Program Work Plan for Fiscal Year 2024

<u>New Bonds</u> - Debt Management staff continues to look at existing debt to find opportunities to save interest expense. In August 2023, Staff began working with the Fire Department on issuing new bonds to build two new fire stations.

<u>New Loans</u> - Debt Management staff remains available to assist departments with their financing needs during fiscal year 2024.

<u>New Leases</u> - The City has budgeted for new lease payments in fiscal year 2024 totaling \$0.9 million to fund primarily public safety vehicles. The City currently has two Master Leases: one with Dell Financial Corporation for computers and Banc of America Public Capital Corp. for all other equipment. In August 2023, Staff began working with the Police Department on the financing of a new helicopter to replace one of the two existing helicopters.

3. Debt Administration

After debt has been issued, Debt Management is responsible for administering the debt portfolio. Section I.E of this report, Debt Financing Team, provides a detailed discussion of debt administration tasks performed by Debt Management staff.

New reporting requirements were established in fiscal year 2015 by the California Debt and Investment Advisory Commission (CDIAC) of the California State Department of the Treasury requiring the filing of a Report of Proposed Debt Issuance by any agency that is increasing debt, followed up with a Report of Final Sale. These reporting requirements were codified on September 12, 2016 through California Senate Bill 1029 (SB 1029). In the past, issuers of the original debt instruments were required to file these reports, and borrowers of the debt from the issuer were not required to report. These requirements make it imperative that Debt Management staff be involved in any and all loan transactions that the City is considering.

4. Debt Management Projects

In addition to debt issuance and administration, Debt Management staff serves in a financial advisory role to other City departments and works on other projects as necessary. Various projects and administration efforts are described below and on the following pages:

<u>Master Equipment Lease Purchase Agreement (MELPA)</u> - The City uses a single lender for all of its equipment financing needs. The current MELPA with Banc of America Public Capital Corp. (BAPCC) will expire on December 31, 2024. As of June 30, 2023 the City has borrowed \$11.1 million of its \$35 million capacity under the MELPA.

<u>TEFRA Hearings for Conduit Financings</u> - A Tax Equity and Financial Reform Act (TEFRA) hearing is mandated by the IRS to provide a reasonable opportunity for interested individuals to express their views, either orally or in writing, on the issuance of bonds and the nature of the improvements and projects for which bond funds will be allocated. The TEFRA hearing is held in the jurisdiction in which the facilities constructed by bond proceeds are located, and must be held prior to approval by the agency issuing the bonds.

On December 28, 2018, the IRS released updated rules for noticing TEFRA Public Hearings that allows the City to publish TEFRA Public Hearing notices on the City Clerk's website. Previously, the City had to publish TEFRA Public Hearing notices in the daily newspaper of largest circulation in the project location. In addition to the location of the publication, the IRS reduced the minimum number of days that the notice has to be published from at least 14 days prior to the hearing date to at least 7 days prior to the hearing date. These changes substantially minimize the costs of publication and timing for preparation.

The City Council of the City of Fresno held a TEFRA hearing on November 17, 2022 for a proposed bond issuance by the Michigan Finance Authority to be loaned to Trinity Health Corporation, an Indiana nonprofit corporation and sole corporate member of Saint Agnes Medical Center to be used for financing or refinancing the costs of acquisition, construction, improvement, and equipping of health care facilities owned and operated by Saint Agnes Medical Center. Debt Administration staff assisted in the preparation and publication of documents for this TEFRA Hearing.

The City Council of the City also held a TEFRA hearing on April 27, 2023 for the proposed bond issuance by the California Enterprise Development Authority (CEDA) to be loaned to United Health Centers of the San Joaquin Valley to be used for financing the acquisition, construction, installation and equipping of a health care facility located at 4615 & 4623 North First Street.

On June 15, 2023 the City Council held a TEFRA hearing for a proposed bond issuance by the California Municipal Finance Authority (CMFA) to be loaned to Broadway Plaza Family Apartments, LP in partnership with APEC International, LLC (it's developer) for the purpose of financing the acquisition, construction, installation and equipping of the Hotel Fresno Apartments in downtown Fresno. The City does not issue debt for these projects, but assists other agencies that are formed for this specific type of financing by holding a public hearing to hear public comments regarding the project as required by the Act.

State Revolving Loan Activity

On August 19, 2015, the City entered into a 30-year agreement to borrow \$70.6 million from the California State Water Resources Control Board's Clean Water State Revolving Fund for construction of a recycled water distribution system in the southwest quadrant of the City. The interest rate is fixed at 1.0% for the term of the loan. Principal and interest is due in semiannual installments on the amount received by the City through the interest payment date. As of June 30, 2023, the City has received \$68.3 million in proceeds. Of this amount, \$13.8 million is considered a grant and is not required to be repaid. Debt service payments will be funded from revenues of the Sewer Enterprise. The Project is now complete and annual debt service payments are \$2.1 million.

On November 26, 2016, the City entered into a 30-year agreement to borrow \$14.0 million from the California State Water Resources Control Board for construction of a new surface water treatment facility in the northeast portion of the City. The interest rate is fixed at 1.6% for the term of the loan. Principal and interest is due in semiannual installments on the amount received by the City through the interest payment date. As of June 30, 2023, the City has received \$13.7 million in proceeds. Debt service payments will be funded from revenues of the Water Enterprise. The Project is now complete and annual debt service payments are \$0.6 million.

<u>Airport Bonds -</u> Staff worked with the Airport Department to issued \$91.1 million in Airport Revenue Bonds on May 25, 2023 for the expansion of the terminal and construction of a new federal inspection station at Fresno Yosemite Airport. The federal inspection station will replace a temporary facility that has been used for 20 years. The expanded terminal will accommodate increased air traffic that has increased considerabl since 2020.

B. Debt Management Policies

The City Council adopted the Taxpayer Protection Act on December 3, 2009 in order to institute formal debt financial management policies. The Act was amended on February 25, 2010 and revised again on April 6, 2017 with the latest revision updating language and bringing the policy into compliance with SB 1029. The Debt Management Policies ("Policies") establish parameters for when and how the City may

enter into debt obligations. The Policies permit sufficient flexibility to allow the City to take advantage of opportunities that may arise. Objectives of the Policy are:

- Minimize debt service and issuance costs;
- Provide a scheduling component (planning);
- Maintain access to cost-efficient borrowing;
- Achieve the highest practical credit rating;
- Full and timely repayment of debt;
- Balance use of pay-as-you-go and debt financing;
- Maintain full and complete financial disclosure and reporting; and
- Ensure compliance with applicable State and Federal laws.

The primary goal of the Policies is to achieve the highest practical credit ratings and strive to elevate and maintain those ratings in order to sustain cost-effective access to capital markets. In order to fulfill this goal and these objectives, certain ratios have been identified to quantify the City's performance relative to direct debt. These measurements are as follows:

- Net Direct Debt (tax-supported General Fund debt, net of self-supporting and revenue anticipation debt) to Assessed Value shall not exceed 3%;
- Percentage of Principal on Net Direct Debt Retired in ten years shall average 35%; and
- Net Direct Debt as a percentage of General Fund ("GF") Appropriation shall be less than 10%.

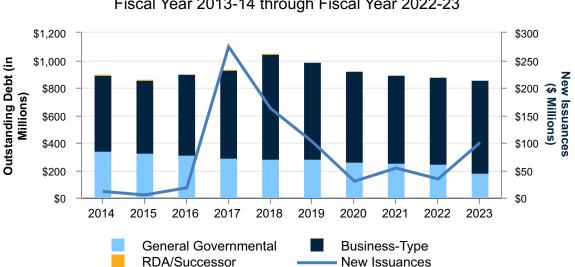
The table on the next page is an update of the table in Section 6 of the Debt Policies.

| Key Debt Ratios | Description/Trend | City of Fresno FY 2023 Debt Ratios |
|---|-------------------------|--|
| Net Direct Debt to Assessed Property Value % (Favorable Trend=Lower than 3%) | | 0.06% |
| % Of Principal Net Direct Debt Retired in Ten Years | GF Backed (2022 - 2023) | 54.8% |
| (Favorable Trend = Greater than 35%) | GF Paid (2022 - 2023) | 50.8% |
| Net Direct Debt Service as % of General Fund Approp (Favorable Trend = Less than 10%) | riations | 7.01% |

In addition to this table, an additional quantitative goal stated in the Debt Policies is that the average Percentage of Principal on Net Direct Debt Retired in 15 years should be at least 40%. During fiscal year 2023, this percentage was 64.05% on GF Backed Principal and 50.84% on GF Paid Principal.

C. Citywide Debt Service

The graph below illustrates the size of the City's debt portfolio and the dollar volume of debt issued in each of the last ten years. Increases in New Issuances between fiscal year 2015 and fiscal year 2018 were due to Water and Sewer Divisions of the Department of Public Utilities borrowing funds from the California State Water Resources Control Board to meet conservation and recycling requirements imposed by the State. The reduction in Business-Type debt in fiscal year 2019 and fiscal year 2020 was due to the defeasance of \$132.5 million in fiscal year 2019 of Sewer System Revenue Bonds, Series 2008A, and then the subsequent payoff of \$27.3 million in fiscal year 2020. The reduction in Business-Type debt in fiscal year 2021 was due to the defeasance of \$27.6 million of all Water System Revenue Bonds 2010 Series A-1. The City issued Lease Revenue Bonds in the amount of \$17.1 million in fiscal year 2021 for the purpose of constructing an Animal Services Facility. In fiscal year 2023, the Airport Department issued \$91.1 million to construct a new terminal and federal inspection station.



City Debt Portfolio and Debt Issuance History

Fiscal Year 2013-14 through Fiscal Year 2022-23

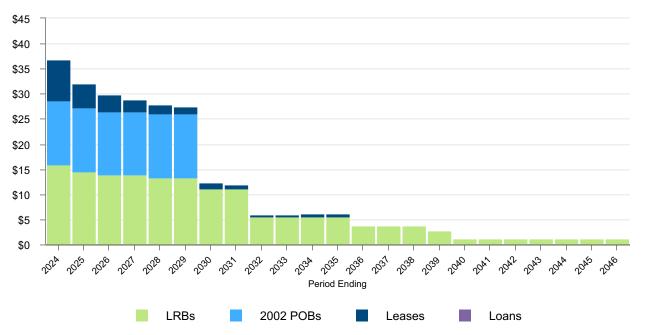
General Governmental includes debt that is not Business-Type (paid out of the Water, Sewer and Airports enterprise funds), but is paid by either the General Fund or under special circumstances, Special Revenue Funds like the Gas Tax Fund specifically designated for the payment of debt service.

The City of Fresno's general obligation debt capacity is spelled out in the City charter, Article XII, Section 1213. The capacity is 20% of the assessed valuation of all property within the boundaries of the City of Fresno. The capacity for fiscal year 2023 is calculated as follows:

| Assessed valuation as of 06/30/2023 | \$45.7 billion |
|-------------------------------------|----------------|
| Debt limit | <u>X 20%</u> |
| City's Debt Limit | \$ 9.1 billion |

The Debt Limit is specifically related to general obligation debt, which is debt that is issued as a result of an election (voter-approved debt). Debt Limit defines voter-approved debt that could legally be outstanding rather than what the City can afford to issue. The City of Fresno has no voter-approved debt. Additionally, the City has never had total debt outstanding of more than \$1.1 billion.

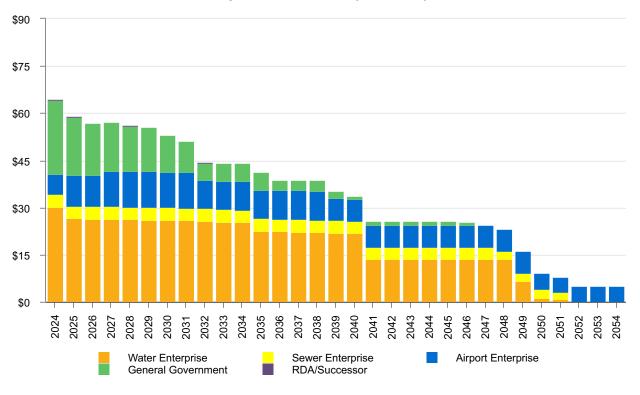
As of June 30, 2023, the City had one general obligation bond, several Lease Revenue Bonds (LRBs), capital loans and capital leases outstanding that are paid in whole or part by the General Fund. The chart below shows only General Fund debt service:



General Fund Debt Service (in Millions)

Fiscal year 2023 General Fund Debt Service was reduced through normal debt service payments.

The chart below shows all of the City's debt and the source of funding that backs it:



Citywide Debt Service (in Millions)

D. Rating Agency Overview/Actions

The City's debt is rated by the three primary rating agencies (Moody's, Standard & Poor's, and Fitch). Below is a scale of the ratings by each agency:

| MOC | DY'S | FITCH/S&P | | | | |
|------------------|--------------------|-----------------|--------------------|--|--|--|
| Rating | Rating Description | Rating | Rating Description | | | |
| Aaa | Strongest | AAA | Highest | | | |
| Aa1, Aa2, Aa3 | Very Strong | AA+, AA, AA- | Very High | | | |
| A1, A2, A3 | Above Average | A+, A, A- | High | | | |
| Baa1, Baa2, Baa3 | Average | BBB+, BBB, BBB- | Good | | | |
| Ba1, Ba2, Ba3 | Below Average | BB+, BB, BB- | Speculative | | | |
| B1, B2, B3 | Weak | B+, B, B- | Highly Speculative | | | |
| Caa1, Caa2, Caa3 | Very Weak | CCC+, CCC, CCC- | High Default Risk | | | |

The ratings for the City's General obligation, lease revenue, enterprise debt and the Agency's tax allocation bonds are summarized in the Appendix. A brief overview of the City's current general ratings (equivalent to a general obligation bond) is provided in the section below.

| YEAR | МО | ODY'S | S | &P | Fľ | тсн |
|------|--------|----------------|-------------|---------|-------------|----------|
| | Rating | Rating Outlook | | Outlook | Rating | Outlook |
| 2023 | A1 ↑ | Stable | AA- ↑ | Stable | A+ ↑ | Positive |
| 2022 | A2 | Stable | A+ | Stable | А | Positive |
| 2021 | A2 ↑ | Stable | A+ | Stable | А | Positive |
| 2020 | A3 | Stable | A+ | Stable | А | Stable |
| 2019 | A3 | Stable | A+ | Stable | А | Stable |
| 2018 | A3 | Stable | A+ | Stable | А | Stable |
| 2017 | A3 | Stable | A+ ↑ | Stable | А | Stable |
| 2016 | A3 | Stable | BBB- | Stable | A ↑ | Stable |
| 2015 | A3 ↑ | Stable | BBB- | Stable | BBB+ | Negative |
| 2014 | Baa1 ↓ | Stable | BBB- | Stable | BBB+ | Negative |

Arrows indicate an increase (\uparrow) or decrease (\downarrow) from the prior rating.

Fiscal year 2023 was the first time in the City's history where all three major rating agencies upgraded its rating. S&P upgraded the rating to AA- from A+ on November 14, 2023. Moody's followed on December 19, 2023 with their upgrade to A1 from A2, with Fitch following on May 11, 2023 with their upgrate to A+ from A.

E. Debt Financing Team

The City of Fresno uses several individuals/organizations with expertise in their specific function to manage and administer the debt. Day-to-day administration is completed in-house by City staff, including the Controller, Assistant Controller, a Principal Accountant in charge of debt administration and an Accountant/Auditor. The Debt Administration section of the Finance Department manages day-to-day activities; including addressing monthly, semi-annual and annual state and federal reporting requirements, reconciling trustee statements, monitoring arbitrage calculations and continuing disclosure, preparing debt sections of the Annual Comprehensive Financial Report, and budgeting for debt.

The City contracts with various banks to provide trustee, paying agent, and escrow agent services. Selection of the service provider is done through a Request for Qualifications at the time new debt is being considered. Currently, the City uses Bank of New York Mellon Corporate Trust, Wells Fargo Corporate Trust Services, and Bank of America, NA. Annual reporting requirements such as arbitrage calculations and continuing disclosure requirements are completed by Willdan Financial Services in coordination with the Principal Accountant in charge of debt administration. The City has chosen to use outside entities for arbitrage calculation and continuing disclosure reporting in order to have an experienced third party ensure accuracy and integrity of the reports and calculations.

The issuance of new debt can be very complex with many different areas of expertise needed. So, the City of Fresno has chosen to use financing teams consisting of in-house City staff with expertise relating

to the projects which are to be funded, along with Finance Department and City Attorney's Office staff with expertise in their respective fields.

In addition to internal staff, the City engages KNN Public Finance as its expert financial adviser, Orrick Herrington & Sutcliff as its bond counsel, and Schiff Hardin as its disclosure counsel. Underwriters are selected by putting together an underwriting pool through a Request for Qualifications process conducted by the financial adviser. A firm or the firms from that pool which are selected are determined by City staff (with input from the financial adviser) to have the best expertise in the projects that will be financed.

F. Trustee Activity

Trustees provide banking services for debt and act as a conduit between the City of Fresno and their client, the bondholders and/or investors. Debt documentation typically requires that a trustee be selected to hold funds on behalf of the investor in order to ensure that the debt is used for its intended purpose. Although selected and paid for by the City of Fresno, the trustee works for the investors.

| Trustee | Debt Instrument | Fees Paid to Trustee in FY2023 | Interest/ Dividends Earned in FY2023 |
|---|---|--------------------------------------|---|
| Bank of New York Mellon Corporate Trust | Fresno JPFA 1998 Lease Revenue Bonds 1999 Community Facilities District #4 2001 Community Facilities District #5 2002 Pension Obligation Bonds Fresno Redevelopment Agency 2003 TARB 2003 Community Facilities District #7 Fresno JPFA 2004 Lease Revenue Bonds Fresno JPFA 2008 Lease Revenue Bonds Fresno JPFA 2017 Lease Revenue Bonds Fresno JPFA 2020 Lease Revenue Bonds All City of Fresno Airport Bonds All City of Fresno Sewer Bonds All City of Fresno Water Bonds | \$37,349 | \$674,368 |
| Wells Fargo Corporate Trust | Fresno JPFA 2001 Lease Revenue Bonds State Water Resources Control Board Loans | \$4,800 | \$74,176 |

Below is a list of each trustee and the debt instruments for which they provide services:

JPFA = Fresno Joint Powers Financing Authority; TARB = Tax Allocation Revenue Bonds

G. Investment Activity

While bond funds are held in Trust, the City is encouraged to invest them in a manner that is consistent with the Permitted Investments of the bond transaction and yields a favorable rate of return to maximize proceeds available to the City.

With the payoffs of large Sewer and Water bonds, the purchase of surety policies in lieu of funded reserve funds on new bond issuances, and historically low interest rates, funds available for investment were depleted to the point that locking into investments at current investment rates was no longer considered an option for bond proceeds held in trust. All bond proceeds held in trust are now invested in money market funds earning a very low rate of return.

During fiscal year 2023, \$0.7 million in interest and dividends was earned on bond proceeds held in trust. All earnings were used to pay a portion of the debt service on City bonds.

Debt Detail Report

(sorted by Maturity Date)

The following is a description of Long-Term Debt, Excluding Capital Lease Obligation, which had activity in 2023 (in thousands):

| | Series | Purpose | Rate Range | Issue Date | Maturity Date | Note Governmental | Annual Principal | Outstanding Principal | Issuance Disc/(Prem) Accreted Int | Net Principal Due | Payments to Maturity | Fiscal Year 2023 Debt Service Payment |
|---|---|---|-------------------|------------|------------------|--|-------------------------|--------------------------|---|----------------------|-------------------------|--|
| Revenue and Other Bonds | 5 | | | | | covernitental | | | | | | |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A&B, No Neighborhood Left Behind (NNLB) | A = \$11,010 tax-exempt; B = \$1,940 taxable | Refinance No Neighborhood Left Behind Projects | N/A | 5/10/2017 | 4/1/2023 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,964 was equal to debt service in 2023. | N/A | 0 | 0 | 0 | 0 | 2,964 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Chiller) 2017 A, City Hall Chiller | A = \$2,710 tax-exempt | Refinance City Hall Chiller | 5.000% | 5/10/2017 | 4/1/2024 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$746 was equal to debt service in 2023. | \$2,100 | 2,156 | (56) | 2,100 | 2,205 | 746 |
| Taxable Pension Obligation Bonds 2002 | \$205,335 taxable | Refund 2000 Taxable Pension Obligation Bonds | 6.55% | 2/21/2002 | 6/1/2029 | Repayment of bonds not limited to any special source of City funds. Principal due annually, interest due semiannually. City uses funds throughout the City based on full-time employees assigned to funds. For the General Fund, the City uses dedicated Property Tax Override (PTO) revenue first, and then other General Fund revenues to make its portion of the bond payment. Other citywide revenues make up the difference between total debt service and the General Fund portion. During 2023 \$14.072 of PTO revenue was used. In addition to PTO revenue, \$0 of General Fund and \$2,119 of Enterprise Fund/Internal Service Fund revenues were used to make the 2023 debt service payment of \$16,191. | \$11,065 to \$15,195 | \$ 78,255 | \$0 | \$ 78,255 | \$ 97,141 | \$ 16,191 |
| Fresno Joint Powers Financing Authority: Lease Financing Refunding 2017 A&B, City Hall, Garage #7, Bee Bldg & Granite Park | A = \$10,125 tax-exempt; B = \$21,980 taxable | Refinance City Hall, Parking Garage #7, Fresno Bee Building and Granite Park | 3.35% to 4.16% | 5/10/2017 | 4/1/2031 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,361 was equal to debt service in 2023. | \$1,750 to \$2,270 | 15,905 | 0 | 15,905 | 18,912 | 2,361 |
| Fresno Joint Powers Financing Authority: Lease Revenue Bonds 2004 A,B,C, Various Capital Projects | A = \$15,810 tax-exempt; B = \$8,100 tax- exempt; C = \$28,870 taxable | Calcot Project, Fire Department Projects, Downtown Parking Projects, Santa Fe Depot Project, Roeding Business Park Project Area, other capital projects | 5.900% | 4/28/2004 | 10/1/2034 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,533 was equal to debt service in 2023. | \$1,050 to \$1,400 | 8,706 | (6) | 8,700 | 10,599 | 1,533 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Various Capital Projects | A = \$12,435 tax-exempt | Refinance Various Capital Improvement Projects | 5.000% | 5/10/2017 | 4/1/2035 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,144 was equal to debt service in 2023. | \$40 to \$1,785 | 10,582 | (1,037) | 9,545 | 13,773 | 1,144 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Parks Projects) 2017 A, Parks Impact Fee Projects | A = \$22,965 tax-exempt | Refinance Improvements to Various Park Facilities | 5.000% | 5/10/2017 | 4/1/2038 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,822 was equal to debt service in 2023. | \$885 to \$1,755 | 21,003 | (1,878) | 19,125 | 27,309 | 1,822 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Police and Fire/Public Safety | A = \$32,065 tax-exempt | Refinance Public Safety Capital Improvement Projects (Police & Fire) | 5.000% | 5/10/2017 | 4/1/2039 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,559 was equal to debt service in 2023. | \$1,115 to \$2,300 | 28,923 | (2,448) | 26,475 | 38,191 | 2,559 |

| | Series | Purpose | Rate Range | Issue Date | Maturity Date | Note | Annual Principal | standing incipal | Issuance Disc/(Prem) Accreted Int | Net Principal Due | Payments to Maturity | Fiscal Year 2023 Debt Service Payment |
|-------------------------|-------------------------------|-----------------------------|-------------------|------------|------------------|---|---------------------|---------------------|---|----------------------|-------------------------|--|
| Financing Authority: | | Animal Services Facility | 4.00% to 5.00% | 11/3/2020 | | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,122 was equal to debt service in 2023. | \$415 to \$1,075 | \$ 18,706 | \$ (2,331) | \$ 16,375 | \$ 25,752 | \$ 1,122 |
| Revenue and Other Bonds | Revenue and Other Bonds Total | | | | | \$ 184,236 | \$ (7,756) | \$ 176,480 | \$ 233,882 | \$ 30,442 | | |

Notes Payable

| HUD: Neighborhood Streets/Parks | \$1,500 Loaned | Section 108 Note to be used for improvements to various neighborhood streets & parks | N/A | 8/8/2002 | 8/1/2022 | Annual principal payments, semiannual interest payments. | N/A | \$ | 0 \$ | \$0 | \$0 | \$0 | \$ 134 |
|------------------------------------|-------------------|--|-----|-----------|----------|--|-----|-------|-------|------------|------------|------------|-----------|
| Roeding Business Park | | Loaned from the California Infrastructure and Economic Development Bank to be used to complete the Roeding Business Park | N/A | 3/18/2004 | | Secured by Facility Lease on City Hall Annex. Annual principal payments, semiannual interest payments. Paid off in January 2023. | N/A | | 0 | 0 | 0 | 0 | 1,354 |
| Notes Payable Total | | | | | | | | \$ | 0 8 | \$0 | \$0 | \$0 | \$ 1,488 |
| Governmental Total | | | | | | | | \$ 18 | 4,236 | \$ (7,756) | \$ 176,480 | \$ 233,882 | \$ 31,930 |

Business-Type

Revenue and Other Bonds

| Fresno Joint Powers Financing Authority: Lease Revenue Bonds (Conv. Ctr.) 2008 F, Convention Center | F = \$21,410 taxable | Refund a portion of 2006 Convention Center Bonds & finance various Convention Center improvements | N/A | 8/14/2008 | 4/1/2023 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the annunt of \$1,462, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment. | N/A | 0 | 0 | 0 | 0 | 1,462 |
|---|-----------------------------|--|-------|-----------|----------|---|----------------|-------|---------|-------|-------|-------|
| Sewer System Revenue Bonds 1993 A | A = \$196,280 tax-exempt | Rehabilitation and expansion of the City's Wastewater Treatment Facility | N/A | 10/6/1993 | 9/1/2023 | Repayment of bonds solely from revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Principal payable annually, interest semiannually. | N/A | 0 | 0 | 0 | 0 | 905 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Convention Center | A = \$4,260 tax-exempt | Refinance Convention Center Improvement Projects (Phase I) | 5.00% | 5/10/2017 | 4/1/2027 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023 the City chose to make these lease payments from the General Fund in the amount of \$568, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment. | \$465 to \$540 | 2,141 | (131) | 2,010 | 2,268 | 568 |
| Fresno Joint Powers Financing Authority: Lease Revenue Bonds 1998, Exhibit Hall Expansion Project | \$32,610 tax- exempt | Construction of an Exhibit Hall | N/A | 9/1/1998 | 9/1/2028 | Current Interest Serial Bonds (\$25,395) and Capital Appreciation Serial Bonds (\$7,215). Repayment payable solely by revenues pledged in trust agreement, primarily Base Rental Payments pursuant to a Facilities Lease. Principal due annually, Interest due semiannually. During 2023, the Citly chose to make these lease payments from the General Fund in the amount of \$750, which was equal to the debt service payment. All remaining bonds are Capital Appreciation Bonds, so interest is accreted. While the Citly has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment. | \$162 to \$211 | 3,841 | (2,728) | 1,113 | 4,500 | 750 |

| | Series | Purpose | Rate Range | Issue Date | Maturity Date | Note | Annual Principal | Outstanding Principal | Issuance Disc/(Prem) Accreted Int | Net Principal Due | Payments to Maturity | Fiscal Year 2023 Debt Service Payment |
|--|--|---|-------------------|------------|------------------|---|-----------------------|--------------------------|---|----------------------|-------------------------|--|
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Exhibit Hall Expansion Project Refunding | A = \$11,665 tax-exempt | Refinance Exhibit Hall Expansion Project | 5.00% | 5/10/2017 | 4/1/2029 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,406, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment. | \$1,050 to \$1,330 | \$ 7,688 | \$ (578) | \$ 7,110 | \$ 8,404 | \$ 1,406 |
| Airport Revenue Refunding Bonds 2013, Concourse Expansion | A = \$10,810 Non-AMT; B = \$22,820 AMT (Subject to Alternative Minimum Tax) | Refund 2000 Airport Revenue Bonds | N/A | 8/6/2013 | 7/1/2030 | Repayment of bonds solely from operation of the City Airport System. Bond Indenture requires a minimum \$1,600 of PFC Contribution toward annual debt service from Passenger Facility Charges (PFC). During Fiscal Year 2023 \$1,600 of PFC and \$21,256 of eligible Airports operation revenues were used to make the debt service payment. These bonds were current-refunded with the 2023 Airport Revenue Bonds. | N/A | 0 | 0 | 0 | 0 | 22,856 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Stadium Project | A = \$13,510 tax-exempt | Refinance MultiPurpose Stadium Project | 5.00% | 5/10/2017 | 4/1/2031 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$1,370, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment. | \$925 to \$1,300 | 9,635 | (815) | 8,820 | 10,917 | 1,370 |
| Fresno Joint Powers Financing Authority: Lease Revenue Bonds 2001 A & B, Stadium Project | A = \$23,615 tax-exempt; B = \$22,235 taxable | Acquire and construct a MultiPurpose Outdoor Stadium | 6.93% to 7.03% | 6/12/2001 | 6/1/2031 | Repayment payable solely by revenues pledged in trust agreement, primarily Base Rental Payments pursuant to a Facilities Lease. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$1,815, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment. | \$1,055 to \$1,700 | 10,849 | (9) | 10,840 | 14,540 | 1,815 |
| Airport Revenue Bonds 2007, Consolidated Rental Car Facility | \$22,000 taxable | Construction of a Consolidated Rental Car Facility and related improvements | 5.83% | 6/14/2007 | 7/1/2037 | Repayment of bonds solely from operation of the City Airport System. While not required under the Bond Indenture, Airports uses Customer Facility Charge (CFC) revenues first to meet the debt payment, and then uses other permitted revenues to cover any difference between CFC's and the debt payment. Principal due annually, interest due semiannually. During Fiscal Year 2023 \$1,649 of CFC revenues was used to fully cover the debt service payment. | \$570 to \$2,265 | \$ 19,450 | \$0 | \$ 19,450 | \$ 29,917 | \$ 1,649 |
| Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Riverside Golf Course) 2017 A, Riverside Golf Course | A = \$1,615 tax-exempt | Refinance Improvements to Riverside Golf Course | 5.00% | 5/10/2017 | 4/1/2038 | Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$128, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment. | \$65 to \$125 | 1,472 | (132) | 1,340 | 1,911 | 128 |
| Water System Revenue Bonds (Taxable Build America Bonds) 2010 A-2, Water | A-2 = \$91,340 taxable | Improvements to the Water System | 6.50% to 6.75% | 2/3/2010 | 6/1/2040 | Repayment of bonds solely from revenues derived from the operation of the City Water System, except connection fees and charges, refundable deposits and capital contributions. Principal payable annually, interest semiannually. During Fiscal Year 2023, a federal Build America Bonds subsidy of \$2,012 was received. | \$4,090 to \$7,715 | \$ 90,418 | \$ 922 | \$ 91,340 | \$ 155,116 | \$ 6,097 |
| Airport Revenue Bonds 2019, Airport Parking | \$35,000 taxable | Construction of a Parking Garage | 3.450% | 5/3/2019 | 7/1/2048 | Bonds privately placed with the California Infrastructure and Development Bank (I-Bank). Interest rate includes 3.15% charged by the I-Bank for interest plus 0.30% charged by the I-Bank as a fee. Repayment of bonds solely from operation of the City Airport System. Principal due annually, interest due semiannually. | \$830 to \$1,802 | 32,660 | 0 | 32,660 | 49,252 | 1,945 |

| | Series | Purpose | Rate Range | Issue Date | Maturity Date | Note | Annual Principal | Outstanding Principal | Issuance Disc/(Prem) Accreted Int | Net Principal Due | Payments to Maturity | Fiscal Year 2023 Debt Service Payment |
|-------------------------|---|--|---------------|------------|------------------|---|-----------------------|--------------------------|---|----------------------|-------------------------|--|
| 2023, Airport Concourse | A = \$94,485 AMT B = \$5,690 Non-AMT | Construction of Concourse and Federal Inpection Station | 5.00% | 5/25/2023 | 7/1/2053 | Repayment of bonds solely from operation of the City Airport System. Bond Indenture requires a minimum \$1,600 of PFC Contribution toward annual debt service from Passenger Facility Charges (PFC). | \$1,620 to \$4,830 | 91,085 | 0 | 91,085 | 167,649 | 0 |
| Revenue and Other Bonds | ue and Other Bonds Total | | | | | | | | | \$ 265,768 | \$ 444,474 | \$ 40,951 |

Notes Payable

| Notes Payable | | | | | | | | | | | | |
|---|--------------------|---|-------|------------|-----------|--|-----------------------|-----------|-----|-----------|-----------|----------|
| Water: Safe-Drinking Water Program | \$51,405 Loaned | Contract between the State Water Resources Control Board and the City for installation of water meters throughout the City of Fresno | 0.00% | 4/10/2012 | 10/1/2022 | No interest loan. Repayment of the loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal due in semiannual installments of \$1,285. | | \$ 28,273 | \$0 | \$ 28,273 | \$ 28,273 | \$ 2,570 |
| Water: Safe Drinking Water Program | \$1,947 Loaned | Contract between the State Water Resources Control Board and the City to protect the City's drinking water supplies from Possible Contaminating Activities (PCA's) | 2.29% | 7/1/2009 | 7/1/2031 | Repayment of loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$61. | \$61 to \$119 | 939 | 0 | 939 | 1,038 | 122 |
| Water: Safe Drinking Water Program | \$1,245 Loaned | Contract between the State Water Resources Control Board and the City for improvements on the Enterprise and Jefferson Canals | 2.29% | 7/1/2009 | 1/1/2032 | Repayment of loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$39. | | 599 | 0 | 599 | 663 | 78 |
| Sewer: Clean Water State Revolving Fund Project | \$33,213 Loaned | Contract between the State Water Resources Control Board and the City for construction of a tertiary treatment facility | 1.00% | 10/17/2015 | 7/12/2046 | Repayment of loan solely from all revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Pledged subordinate to the pledge securing the 1993 Bonds and in parity with State loans for Sewer. Principal and interest due in annual installments of \$1,286. | \$1 282 | 26,320 | 0 | 26,320 | 29,595 | 1,286 |
| Sewer: Clean Water State Revolving Fund Project No. 8061-110 | \$70,600 Loaned | Contract between the State Water Resources Control Board and the City for construction of a recycled water distribution system in the southwest quadrant of the City | 1.00% | 8/19/2015 | 5/30/2047 | Repayment of loan solely from all revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Pledged subordinate to the pledge securing the 1993 Bonds, and in parity with State loans for Sewer. In fiscal year 2023 the Project completed and \$15 million was determined to be a non-repaid grant. Principal and interest due in semiannual installments of \$1,055. | \$2,090 | 52,914 | 0 | 52,914 | 26,941 | 2,111 |
| Water: Drinking Water State Revolving Fund Project 1010007-029C | \$26,520 Loaned | Contract between the State Water Resources Control Board and the City for construction of the Friant-Kern Canal Raw Water Pipeline | 1.60% | 4/5/2016 | 7/1/2048 | Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$451. | | 18,507 | 0 | 18,507 | 22,946 | 901 |
| Water: Drinking Water State Revolving Fund Project 1010007-031C | \$65,876 Loaned | Contract between the State Water Resources Control Board and the City for construction of a Kings River Pipeline | 1.60% | 4/5/2016 | 7/1/2048 | Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$1,217. | \$1,615 to \$2,405 | 49,992 | 0 | 49,992 | 56,014 | 2,434 |

| | Series | Purpose | Rate Range | Issue Date | Maturity Date | Note | Annual Principal | tanding ncipal | Issuance Disc/(Pren Accreted In | 1) N | Net Principal Due | Payments to Maturity | 2023 Ser | al Year 3 Debt rvice /ment |
|---|------------------------|---|---------------|------------|------------------|--|-----------------------|-------------------|---------------------------------------|--------|----------------------|-------------------------|-------------|-------------------------------------|
| Water: Drinking Water State Revolving Fund Project 1010007-028C | \$195,489 Loaned | Contract between the State Water Resources Control Board and the City for construction of a Southeast Surface Water Treatment Facility | 1.66% | 7/15/2015 | 1/1/2049 | Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$3,631. \$3 million of the loan was forgiven by the State Water Resources Control Board. | \$3,691 to \$7,292 | 154,193 | | 0 | 154,193 | 184,361 | | 7,444 |
| Water: Drinking Water State Revolving Fund Project 1010007-030C | \$75,900 Loaned | Contract between the State Water Resources Control Board and the City for construction of a raw water pipeline to replace the Enterprise Canal for the Northeast Surface Water Treatment Facility | 1.60% | 8/23/2016 | 1/1/2049 | Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments \$1,413. | \$1,409 to \$2,784 | \$ 61,137 | \$ | 0\$ | 61,137 | \$ 60,887 | \$ | 2,840 |
| Water: Drinking Water State Revolving Fund Project 1010007-032C | \$14,000 Loaned | Contract between the State Water Resources Control Board and the City for construction of a Northeast Surface Water Treatment Facility | 1.80% | 11/26/2016 | 1/1/2051 | Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$608. | \$369 to \$635 | 13,348 | | 0 | 13,348 | 17,056 | | 407 |
| Notes Payable Total | | | | | | | | \$ 406,222 | \$ | 0 \$ | 406,222 | \$ 427,774 | \$ | 20,193 |
| Business-Type Total | | | | | | | | \$ 675,461 | \$ (3,4 | 71) \$ | 671,990 | \$ 872,248 | \$ | 61,144 |
| | | | | | | Fiduciary | | | | | | | | |
| Tax Allocation Bonds | | | | | | | N/A | | | | | | | |
| Tax Allocation Refunding Bonds 2003, Mariposa Project Area | \$5,005 tax- exempt | Refund the Agency's 1993 Tax Allocation Bonds (Mariposa Project Area) | N/A | 2/1/2012 | 2/1/2023 | 2/1/2023 Principal is due in annual installments, interest is due semiannually. Repayment of bonds is payable solely from tax increment revenues allocated by the Successor Agency to the City of Freson Redevelopment Agency's Mariposa Project area. All such revenues are pledged. Tax increment in Mariposa Project Area of \$442 was equal to debt service in 2023. | | \$ 0 | \$ | 0\$ | 0 | \$ 0 | \$ | 442 |
| Tax Allocation Bonds Tota | | | | | | | | \$ 0 | \$ | 0 \$ | 0 | \$ 0 | \$ | 442 |

| Notes Payable | | | | | | | | | | | | | |
|-------------------------------|-------------------|--|--------|-----------|--|---|---------------|----|-------|------|------------|--------------|--------------|
| RDA: Roeding Business Park | \$2,118 Loaned | Loaned from the California Infrastructure and Economic Development Bank to be used to complete the Roeding Business Park | 3.530% | 3/18/2004 | | Principal and interest due in annual installments. Secured by Tax Increment revenue received into the Roeding Business Park Project area. | \$78 to \$114 | \$ | 1,059 | \$0 | \$ 1,059 | \$ 1,278 | \$ 116 |
| Notes Payable Total | | | | | | | | \$ | 1,059 | \$ 0 | \$ 1,059 | \$ 1,278 | \$ 116 |
| Fiduciary Total | ciary Total | | | | | | | | | | \$ 1,059 | \$ 1,278 | \$ 558 |
| Grand Total | Total | | | | | | | | | | \$ 849,529 | \$ 1,107,408 | \$ 93,632 |

Comparative Statistics

Data in the tables below are from fiscal year 2022 Annual Comprehensive Financial Reports. Fiscal year 2023 Annual Comprehensive Financial Reports for all comparative cities were not available as of the date of this publication.

Municipal Financial Ratio Analysis: Fresno vs. California Top 10 by Population

| | Group Medians (Mo s Moody's | , |
|--|---------------------------------------|--------------|
| Selected Medians | Aa – CA 10 | A3–Fresno |
| General Fund Net Position as % of Revenues | 52.79% | 29.87% |
| Direct Net Debt as % of Assessed Value | 1.02% | 1.29% |
| Total Assessed Value (in thousands) | \$238,661,565 | \$95,417,044 |
| Assessed Value Per Capita | \$199,394 | \$109,393 |
| Population Estimates | 1,196,932 | 436,120 |
| Per Capital Income (Estimated) | \$87,055 | \$59,053 |

All California Top 10 in Population cities except for the City and County of San Francisco are in the Aa range.

Peer Analysis to Largest 10 Cities

| Metric | Median | City of Fresno | Ranking |
|--|-----------|----------------|---------|
| General Fund Net Position % of Revenues | 35.1% | 25.7% | 8th |
| Unassigned General Fund Net Position % of Revenues | 9.4% | 9.1% | 5th |
| Direct Net Debt (in thousands) | \$1,835 | \$536 | 7th |
| Direct Net Debt Per Capita | \$1,902 | \$985 | 8th |
| Debt Burden | 95.3% | 131.5% | 4th |
| Per Capital Income | \$75,323 | \$59,053 | 8th |
| Assessed Value Per Capita | \$186,443 | \$77,954 | 10th |

Ranking: 1st is the highest and 10th is the lowest of the largest 10 cities in California (Good, Average, Not Good).

Glossary of Terms

Direct Net Debt: Total Debt less any Pension Bonds Outstanding.

Assessed Value: Total Assessed Valuation within the boundaries of the City.

Debt Burden: Direct Net Debt as a percentage of Revenues.

Debt Coverage Airport Enterprise

(in thousands)

| | | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> | <u>2023</u> |
|--|----|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------------|-------------|
| Operating Revenues ⁽¹⁾ | \$ | 21,216 \$ | 21,802 \$ | 22,976 \$ | 24,500 \$ | 25,891 \$ | 27,308 \$ | 26,789 \$ | 33,470 \$ | 41,093 \$ | 44,994 |
| Less Operating Expenses ⁽²⁾ | | 14,262 | 14,428 | 14,934 | 16,117 | 17,355 | 18,701 | 19,962 | 20,626 | 21,290 | 24,165 |
| Other Available Funds ⁽³⁾ | | 95 | 350 | 359 | 368 | 377 | 386 | 395 | _ | 416 | 412 |
| Net Revenues | \$ | 7,049 \$ | 7,724 \$ | 8,401 \$ | 8,751 \$ | 8,913 \$ | 8,993 \$ | 7,222 \$ | 12,844 \$ | 20,219 \$ | 21,241 |
| | | | | | | | | | | | |
| Series 2000 Bonds | \$ | 0 \$ | 0\$ | 0\$ | 0\$ | — \$ | — \$ | — \$ | — \$ | — \$ | _ |
| Series 2013 Bonds | | 3,288 | 2,805 | 2,808 | 2,803 | 2,801 | 2,802 | 2,801 | _ | 2,804 | 2,700 |
| Less | | | | | | | | | | | |
| Minimum PFC Contribution ⁽⁴⁾ | | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) | (1,600) |
| Bond proceeds | | _ | _ | _ | _ | _ | _ | _ | _ | _ | _ |
| Additional PFC Contribution | | (231) | 0 | (200) | 0 | _ | _ | _ | _ | _ | _ |
| Net Series 2000/2013 Debt Service | \$ | 1,457 \$ | 1,205 \$ | 1,008 \$ | 1,203 \$ | 1,201 \$ | 1,202 \$ | 1,201 \$ | -1,600 \$ | 1,204 \$ | 1,100 |
| Series 2007 Bonds | | 1,369 | 1,399 | 1,437 | 1,472 | 1,509 | 1,544 | 1,581 | _ | 1,664 | 1,649 |
| Series 2019 Bonds | | | | | | | | | | 1,959 | 1,945 |
| Annual Adjusted Debt Service | \$ | 2,826 \$ | 2,604 \$ | 2,445 \$ | 2,675 \$ | 2,710 \$ | 2,746 \$ | 2,782 \$ | -1,600 \$ | — \$ | 4,694 |
| Annual Adjusted Debt Service Coverage ^{(5) (6)} | _ | 2.49 | 2.97 | 3.44 | 3.27 | 3.29 | 3.27 | 2.60 | -8.03 µ | Not Applicable | 4.53 |

Notes:

⁽¹⁾State of California law requires the exclusion of Customer Facility Charge (CFC) Revenues from the calculation of Debt Service coverage in excess of annual Debt Service on the Series 2007 bonds

⁽²⁾Fiscal year 2023 Revenues include \$5.2 million of CARES Act monies. The Indenture of Trust defines federal operation grants as Revenues.

⁽³⁾For all fiscal years, reflects Operating Expenses in operating funds only and does not include costs expensed out of Airports capital funds.

⁽⁴⁾Per the indenture, unencumbered CFC funds equal to 25% of Adjusted Debt Service may be designated by the City as Other Available Funds prior to the beginning of any fiscal year, and be transferred to the Revenue Fund at the beginning of such fiscal year. Since fiscal year 2015, the City's policy has been to annually designate available CFC funds equal to 25% of debt service associated with 2007 Bonds as Other Available Funds.

⁽⁵⁾Fiscal year 2022 Debt Service associated with Series 2013 Bonds, Series 2007 Bonds and 2019 Bonds.

⁽⁶⁾Under the Supplemental Indenture, the Minimum Passenger Facility Charge (PFC) Contribution is increased from \$1.1 million to \$1.6 million.

Water Enterprise

| (in thousands) | Fiscal Year | | | | | | | | | | | | | | | | | |
|--|-------------|-------------|-------------|----|-------------|------------|------------|----|-------------|----|-------------|------------------|-----|---------|----|----------------|----------|------------|
| | | <u>2014</u> | <u>2015</u> | | <u>2016</u> | <u>2</u> (| <u>017</u> | | <u>2018</u> | | <u>2019</u> | <u>2020</u> | 2 | 2021 | | <u>2022</u> | <u>2</u> | <u>023</u> |
| Revenues | | | | | | | | | | | | | | | | | | |
| Charges for Services | \$ | 90,096 \$ | 74,285 | \$ | 77,959 \$ | \$1 | 101,895 | \$ | 107,377 | \$ | 119,029 | \$ 120,252 \$ | ; | 127,651 | \$ | 136,479 \$ | | 122,837 |
| Less: Connection Fee Charges for Services | | (1,667) | (1,496) | | (1,563) | | (1,917) | | (2,531) |) | (2,138) | (2,596) | | (1,835) | | (1,643) | | (1,206) |
| Net Charges for Services (1) | | 88,429 | 72,789 | | 76,396 | | 99,978 | | 104,846 | | 116,891 | 117,656 | | 125,816 | | 134,836 | | 121,631 |
| Other Operating Revenues and Interest Income | | 329 | 573 | | 1,147 | | 17 | | _ | | 4,974 | 6,906 | | (627) | | (9,267) | | (343) |
| Total Revenues | \$ | 88,758 \$ | 73,362 | \$ | 77,543 \$ | \$ | 99,995 | \$ | 104,846 | \$ | 121,865 | \$ 124,562 \$ | ; | 125,189 | \$ | 125,569 \$ | | 121,288 |
| Expenses | | | | | | | | | | | | | | | | | | |
| Labor and Benefits | \$ | 13,525 \$ | 11,378 | \$ | 12,436 \$ | \$ | 12,401 | \$ | 12,176 | \$ | 14,581 | \$ 13,075 \$ | ; | 15,428 | \$ | 15,232 \$ | | 16,957 |
| Pumping Power | | 9,292 | 8,501 | | 8,150 | | 9,064 | | 9,549 | | 8,358 | 9,419 | | 10,252 | | 11,516 | | 11,508 |
| Source of Supply | | 1,780 | 5,613 | | 6,630 | | 4,188 | | 9,751 | | 6,535 | 9,027 | | 6,531 | | 8,739 | | 9,177 |
| All Other Operating and Maintenance ⁽²⁾ | | 18,151 | 17,473 | | 17,166 | | 21,547 | | 17,692 | | 35,143 | 26,148 | | 24,728 | | 30,600 | | 50,862 |
| Total Operating Expenses (3) | \$ | 42,748 \$ | 42,965 | \$ | 44,382 \$ | \$ | 47,200 | \$ | 49,168 | \$ | 64,617 | \$ 57,669 \$ | ; | 56,939 | \$ | 66,087 \$ | | 88,504 |
| Net Current Revenues | \$ | 46,010 \$ | 30,397 | \$ | 33,161 \$ | \$ | 52,795 | \$ | 55,678 | \$ | 57,248 | \$ 66,893 \$ | ; | 68,250 | \$ | 59,482 \$ | | 32,784 |
| 2003A Senior Bond Debt Service (4) | \$ | 1,378 \$ | 1,374 | \$ | 1,381 \$ | \$ | 1,380 | \$ | 1,376 | \$ | 1,379 | \$ 1,379 \$ | ; | 0 | \$ | 0\$ | | 0 |
| State Loans Debt Service | | 120 | 120 | | 120 | | _ | | _ | | _ | _ | | _ | | _ | | _ |
| Total Senior Debt | \$ | 1,498 \$ | 1,494 | \$ | 1,501 \$ | \$ | 1,380 | \$ | 1,376 | \$ | 1,379 | \$ 1,379 \$ | ; | 0 | \$ | 0\$ | | _ |
| Senior Coverage Ratio | | 30.71 | 20.35 | | 22.09 | | 38.26 | | 40.46 | | 41.51 | 48.51 | | #DIV/0! | No | t Applicable N | lot A | pplicable |
| Net Revenue Available for Parity Debt Service | \$ | 44,512 \$ | 28,903 | \$ | 31,660 \$ | \$ | 51,415 | \$ | 54,302 | \$ | 55,869 | \$ 65,514 \$ | ; | 68,250 | \$ | 59,482 \$ | | 32,784 |
| 2010 Series A Bond Debt Service ⁽⁵⁾ | \$ | 12,509 \$ | 12,509 | | \$12,531 | | 2,508 | | \$12,509 | | \$12,504 | \$12,510 | \$ | 7,020 | | \$4,085 | | \$4,084 |
| State Loans Debt Service | \$ | 338 \$ | 2,770 | | 2,786 \$ | | 3,533 | \$ | 6,021 | \$ | 10,937 | \$ 18,562 \$ | ; | 16,190 | \$ | 16,489 \$ | | 16,489 |
| Total Parity Debt Service | \$ | 12,847 \$ | 15,279 | \$ | 15,317 | \$10 | 6,041 | - | \$18,530 | | \$23,441 | \$31,072 | \$2 | 23,210 | | \$20,574 \$ | | 20,573 |
| Parity Coverage Ratio | | 3.46 | 1.89 | | 2.07 | | 3.21 | | 2.93 | | 2.38 | 2.11 | | 2.94 | | 2.89 | | 1.59 |

Notes:

⁽¹⁾1993 Indenture defines "Current Revenues" as all revenue from the operation of the Water System except for connection fees and charges. Beginning in fiscal year 2022, the BAB Subsidy is no longer included in Net Revenues and is now netted against interest expense on the 2010 Series A-2 Bonds.

⁽²⁾All Other Operating and Maintenance includes Fleet Depreciation Charge (vehicle replacement fees paid to Fleet Department).

⁽³⁾1993 Indenture defines "Maintenance and Operation Costs" as all expenses incurred for maintaining and operating the Water System except for Debt Service, Depreciation, and Amortization.

⁽⁴⁾2003 Water Bonds were the only remaining Senior Bond Debt Service after fiscal year 2016, and were paid off in fiscal year 2020.

⁽⁵⁾Paid off Remaining 2010 Series A-1 Bonds in fiscal year 2021 with surplus cash. Beginning in fiscal year 2022, the BAB Subsidy is netted against interest expense.

Wastewater Enterprise

| (in thousands) | | | | | Fiscal Y | 'ear | | | | |
|--|-----------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> | <u>2023</u> |
| Charges for Services ⁽¹⁾ | \$ 76,201 \$ | 81,955 \$ | 78,186 \$ | 83,635 \$ | 81,651 \$ | 81,085 \$ | 77,249 \$ | 77,940 \$ | 87,795 \$ | 84,086 |
| Interest Income | 1,546 | 1,787 | 2,779 | 492 | 2,046 | 5,548 | 4,702 | (720) | (7,943) | (1,548) |
| Less: Wastewater Facility Connection Fee | (1,981) | (1,709) | (1,844) | (1,968) | (1,996) | (3,290) | (2,600) | (3,426) | (3,393) | (2,028) |
| Total Senior Lien Revenues | \$ 75,766 \$ | 82,033 \$ | 79,121 \$ | 82,159 \$ | 81,701 \$ | 83,343 \$ | 79,351 \$ | 73,794 \$ | 76,459 \$ | 80,510 |
| Operating Expenses ⁽²⁾ | 36,339 | 37,391 | 35,935 | 38,058 | 37,237 | 45,835 | 43,522 | 44,630 | 51,088 \$ | 32,873 |
| Net Income Before Debt Service | \$ 39,427 \$ | 44,642 \$ | 43,186 \$ | 44,101 \$ | 44,464 \$ | 37,508 \$ | 35,829 \$ | 29,164 \$ | 25,371 \$ | 47,637 |
| Senior Lien Debt Service ⁽³⁾ | \$ 10,714 \$ | 10,695 \$ | 10,723 \$ | 10,712 \$ | 10,701 \$ | 10,684 \$ | 373 \$ | 6,234 \$ | 40 \$ | 905 |
| Coverage Ratio ⁽⁴⁾ | 3.68 | 4.17 | 4.03 | 4.12 | 4.16 | 3.51 | 95.96 | 4.68 | 637.08 | 52.64 |
| 100% Coverage-Subordinate Lien: Net Current Revenue after Senior Lien Debt (before | | | | | | | | | | |
| Connection Fees) | \$ 28,713 \$ | 33,947 \$ | 32,463 \$ | 33,389 \$ | 33,763 \$ | 26,824 \$ | 35,456 \$ | 22,930 \$ | 25,331 \$ | 46,732 |
| Available from Senior Lien Revenues | \$ 28,713 \$ | 33,947 \$ | 32,463 \$ | 33,389 \$ | 33,763 \$ | 26,824 \$ | 35,456 \$ | 22,930 \$ | 25,331 \$ | 46,732 |
| Subordinate Lien Debt Service ⁽⁵⁾ | \$ 7,949 \$ | 7,949 \$ | 7,949 \$ | 7,949 \$ | 9,229 \$ | 5,928 \$ | 4,853 \$ | 1,286 \$ | 1,286 \$ | 3,397 |
| Coverage Ratio | 3.61 | 4.27 | 4.08 | 4.20 | 3.66 | 4.52 | 7.31 | 17.83 | 19.69 | 13.76 |
| 120% & 125% Coverage Subordinate Lien: Net Current Revenue (Excluding Connection Fees) | \$ 28,713 \$ | 33,947 \$ | 32,463 \$ | | 33,763 \$ | 26,824 \$ | , . | 22,930 \$ | 25,331 \$ | 46,732 |
| Wastewater Facility Connection Fee | 1,981 | 1,709 | 1,844 | 1,968 | 1,996 | 3,290 | 2,600 | 3,426 | 3,393 \$ | 2,028 |
| Transfers From/To Rate Stabilization Fund | | | _ | _ | | _ | _ | _ | — \$ | |
| Net Current Revenue (Including Connection Fees) | \$ 30,694 \$ | 35,656 \$ | 34,307 \$ | 35,357 \$ | 35,759 \$ | 30,114 \$ | 38,056 \$ | 26,356 \$ | 28,724 \$ | 48,760 |
| Portion Pledged to Senior Lien Coverage Available From Senior Lien Revenues | \$ 30,694 \$ | 35,656 \$ | 34,307 \$ | 35,357 \$ | 35,759 \$ | 30,114 \$ | 38,056 \$ | 26,356 \$ | 28,724 \$ | 48,760 |
| Subordinate Lien Debt Service ⁽⁵⁾ | \$ 7,949 \$ | 7,949 \$ | 7,949 \$ | 7,949 \$ | 9,229 \$ | 5,928 \$ | 4,853 \$ | 1,286 \$ | 1,286 \$ | 3,397 |
| Coverage Ratio | 3.86 | 4.49 | 4.32 | 4.45 | 3.87 | 5.08 | 7.84 | 20.49 | 22.33 | 14.35 |
| Net Income After Debt Service ⁽⁶⁾ | \$ 22,745 \$ | 27,707 \$ | 26,358 \$ | 27,408 \$ | 26,530 \$ | 24,186 \$ | 33,203 \$ | 25,070 \$ | 27,438 \$ | 45,363 |

Notes:

⁽¹⁾Includes revenue paid by the City of Clovis for Operations and Maintenance pursuant to the 1977 Fresno-Clovis Sewerage System Joint Powers Agreement through Fiscal Year 2023. ⁽²⁾The 1993 Indenture specifically excludes from Operating Expenses Debt Service, Amortization and Depreciation.

⁽³⁾1993 Sewer System Revenue Bonds, Series A.

⁽⁴⁾Coverage Ratio is calculated by dividing Net Income before Debt Service by Senior Lien Debt Service.

⁽⁵⁾2008 Sewer System Revenue Refunding Bonds, Series A & Clean Water Loan for Tertiary Treatment Facility. The City redeemed \$132.54 million of the 2008 Sewer System Revenue Refunding bonds on 09/01/2018, and redeemed the remaining 2008 Sewer System Revenue Refunding bonds on 09/01/2019.

⁽⁶⁾Net Income after Debt Service and before cash financed capital expenses and any other expenses for lawful purposes.

Appendix - Ratings History

Lease Revenue Bonds

| Year | Moody's | | | S&P | | Fitch | | |
|------|-----------|--------------|----------|--------|---------|--------|---|----------|
| | Rating | | Outlook | Rating | Outlook | Rating | | Outlook |
| 2023 | A2 | ↑ | Stable | A+ ↑ | Stable | А | 1 | Positive |
| 2022 | A3 | | Stable | A- | Stable | A- | | Positive |
| 2021 | A3 | ↑ | Stable | A- | Stable | A- | | Positive |
| 2020 | Baa1 | | Positive | А | Stable | A- | | Stable |
| 2019 | Baa1 | | Positive | А | Stable | A- | | Stable |
| 2018 | Baa1 | | Positive | А | Stable | A- | | Stable |
| 2017 | Baa1 | ↑ | Positive | A ↑ | Stable | A- | | Stable |
| 2016 | Baa2/Baa3 | ↑ | Positive | BB+ | Stable | A- | 1 | Stable |
| 2015 | Ba1/Ba2 | \uparrow | Stable | BB+ | Stable | BBB- | | Stable |
| 2014 | Ba2/Ba3 | \downarrow | Positive | BB+ | Stable | BBB- | | Stable |

Airport Revenue Bonds

| Year | Mood | y's | S&P | | Fitch | | KBRA | |
|------|--------|----------|--------|----------|--------|----------|--------|---------|
| | Rating | Outlook | Rating | Outlook | Rating | Outlook | Rating | Outlook |
| 2023 | Baa1 | Stable | A ↓ | Stable | BBB+ | Stable | A+ | Stable |
| 2022 | Baa1 | Stable | AA | Stable | BBB+ | Stable | | |
| 2021 | Baa1 | Stable | AA ↑ | Stable | BBB+ | Stable | | |
| 2020 | Baa1 | Stable | А | Negative | BBB+ | Stable | | |
| 2019 | Baa1 | Stable | А | Stable | BBB+ | Stable | | |
| 2018 | Baa1 | Positive | A ↑ | Stable | BBB+ ↑ | Stable | | |
| 2017 | Baa1 | Positive | BBB+ ↑ | Stable | BBB | Positive | | |
| 2016 | Baa1 | Positive | BBB | Positive | BBB | Positive | | |
| 2015 | Baa1 | Stable | BBB | Positive | BBB | Stable | | |
| 2014 | Baa1 | Stable | BBB | Stable | BBB | Stable | | |

Arrows indicate an increase (\uparrow) or decrease (\downarrow) from the prior rating.

Note: Ratings for S&P in 2021 and 2022 reflect insured ratings. The underlying rating has been stable at "A". With the issuance of the 2023 Airport Revenue Bonds, the City solicited a rating for the first time from Kroll Bond Rating Agency ("KBRA").

Water Revenue Bonds

| Year | Moody's | | S&P | | Fitch | |
|------|---------|----------|--------|---------|--------|---------|
| | Rating | Outlook | Rating | Outlook | Rating | Outlook |
| 2023 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2022 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2021 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2020 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2019 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2018 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2017 | A3 | Positive | AA- | Stable | AA/A+ | Stable |
| 2016 | A3 | Positive | AA- ↑ | Stable | AA/A+ | Stable |
| 2015 | A3 | Positive | A+/A | Stable | AA/A+ | Stable |
| 2014 | A3 | Stable | A+/A | Stable | AA/A+ | Stable |

Wastewater (Sewer) Revenue Bonds

| Year | Моо | ody's | S& | P | Fitch | |
|------|--------|----------|----------|---------|--------|----------|
| | Rating | Outlook | Rating | Outlook | Rating | Outlook |
| 2023 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2022 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2021 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2020 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2019 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2018 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2017 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2016 | A1 | Positive | AA+/AA | Stable | AA/AA- | Stable |
| 2015 | A1 | Positive | AA+/AA | Stable | AA/AA- | Negative |
| 2014 | A1 | Stable | AA+/AA ↑ | Stable | AA/AA- | Negative |

Arrows indicate an increase (\uparrow) or decrease (\checkmark) from the prior rating.



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