



PUBLIC WORKS DEPARTMENT

MEMORANDUM

DATE: April 24, 2023

TO: HONORABLE MAYOR JERRY DYER
COUNCIL PRESIDENT TYLER MAXWELL
COUNCILMEMBERS

FROM: GEORGEANNE A. WHITE, City Manager
SCOTT MOZIER, Public Works Director

SUBJECT: COMPLETE STREETS POLICY - ANNUAL REPORT FY 2022 (CITYWIDE)

The purpose of this Memorandum is provide the annual Complete Streets Annual Report, consistent with the policy adopted by the Council through Resolution No. 2019-205. The report will be posted on the Public Works Department web page within the seven days of the date of this memo.

BACKGROUND

On October 10, 2019, the Council adopted the Complete Streets Policy (Resolution 2019-205) codifying the City's commitment to designing safe and convenient transportation projects that are accessible by all users. A "complete street" is a transportation facility that is planned, designed, operated, and maintained to provide safe mobility for bicyclists, pedestrians, transit vehicles, trucks, and motorists. All designs are context sensitive to meet the needs of the community while emphasizing safe and accessible travel. Various elements can be included in a complete street such as sidewalks, shared use paths, bike lanes, fewer travel lanes, streetlights, improved street crossings, pedestrian signals, etc. All projects, public and private, construction and maintenance projects, since the policy's adoption in October 2019, are approached as an opportunity to create a complete street per the Implementation section of the policy.

The policy allows for exceptions in certain project situations. The Public Works Director and/or Council may authorize exceptions to the policy as long as one or more of the listed conditions in the policy are met. In FY 2022, eight (8) Director-level exceptions were authorized. The exceptions are included as attachments.

The Complete Streets Policy outlines performance measures to evaluate the progress of the policy and to ensure a successful implementation. The data is collected and presented annually to show progression of the policy each year.

The City of Fresno was awarded the designation of a Bicycle Friendly Community – Bronze level during the fall of 2019. The City originally received this League of American Bicyclists designation in 2010 and strives to achieve the next level, Silver, in 2023. The City's efforts with bicycle education in schools, bicycle friendly laws and ordinances, the number of high speed roads with bicycle facilities, share of transportation budget spent on bicycling annually, and the meeting frequency of the Bicycle and Pedestrian Advisory Committee (BPAC) were highlighted by the League as "Very Good" or "Excellent" when compared to communities with Silver level designations. To obtain the Silver level designation in 2023, the League has suggested expanding the bicycle network to increase connectivity through the use of different types of bicycle facilities, increasing the amount of quality bicycle parking throughout the community, launching a bike share program, expansion of bicycle education opportunities, and creating a Bicycle and Pedestrian Coordinator. In FY 2022, the City's first ATP Coordinator was hired. The ATP Coordinator will be instrumental in preparing the update to the 2017 Active Transportation Plan, which is slated to commence in FY 2023.

For FY 2022, approximately \$29,291,000, or 7.6% of the amended budget amount of \$383,103,600, was spent on the active transportation projects. Table 1. As shown in Table 1, approximately six (6) miles of in-road bicycle facilities were added to the bicycle network in FY 2022; approximately 4.61 miles of Class II lanes and approximately 1.68 miles of buffered Class II lanes. Over 1,700 feet of green conflict paint markings was also added to the bicycle network in FY 2022. In addition, approximately 2.45 miles of Class I trail facilities were added to the trail network. The installation of these Class II bicycle facilities (including buffered and conflict markings) and Class I added approximately 3.27 miles and approximately 0.62 miles, respectively, to the priority network. Although zero miles of Class IV bicycle facilities were constructed in FY 2022, the Department of Public Works team worked on the design of over eight (8) miles of Class IV facilities, the majority to begin construction in FY 2023. These Class IV facilities will be located along Van Ness Boulevard, Wishon Avenue/Fulton Street, First Street, Palm Avenue, Belmont Avenue, and Blackstone Avenue. It should also be noted signage was installed designating over 29 miles of Class III bicycle route facilities throughout the City, approximately 2.41 miles being on the priority network.

In addition to the expansion of the bicycle network, additions and improvements to pedestrian facilities were constructed in FY 2022: over three (3) miles of sidewalks were constructed; repairs were made to over five (5) miles of existing sidewalks; and 18 (new) crosswalks were installed throughout the City.

Transit improvement information provided by FAX for FY 2022 included improving 180 transit stops, which included enhancing shelters, adding lighting, benches, shelters, and digital messaging signage. Consolidation of transit stops and a "clean-up" of dispatch software.

Education and outreach is an important component of the Complete Streets policy. This annual report also reports the number of community safety events conducted by the City of Fresno based on information provided by the Police Department, the PARCS Department, and the Department of Public Works. The Police Department hosted or participated in 29 community safety events during FY 2022, which included traffic safety education, child safety seat distributions, bicycle helmet and light distributions, and virtual presentations. In addition, six (6) bicycle and pedestrian operations were conducted. Over 500 residents participated in these events. The PARCS Department hosted or participated in 33 events including bike rodeos, traffic safety fairs or community events, and bike and pedestrian safety presentations. During FY 2022 the Bicycle and Pedestrian Advisory Committee (BPAC) also sponsored three (3) public service announcement videos to provide education for all road users on the use of HAWKS (High-Intensity Activated CrossWalk signal), pedestrian scrambles, and Class IV bicycle facilities. Videos were published in English and Spanish and to-date are approaching a combined 1,900 views. All videos are available for viewing on the BPAC City of Fresno and Facebook pages and on the CMAC YouTube channel <https://www.youtube.com/@cmactv>.

Table 1 summarizes and compares the performance measurements and data collected for FYs 2021 and 2022. Measures from FY 2020 are included in the table for historical reference.

Table 1: Complete Streets Performance Measures				
	FY 2020	FY 2021	FY 2022	Change FY 22 to FY 21
Number of collisions involving a pedestrian	198	177	217	+40
Number of fatal collisions involving a pedestrian	23	25	21	-4
Number of collisions involving a bicyclist	82	77	95	+18
Number of fatal collisions involving a bicyclist	2	5	5	+0
Number of approved exceptions	14	1	8	+7
Number of denied exceptions	0	0	0	0
Number of transit stops added	-4	91	-14	-77
Number of routes with improved frequencies	0	2	0	-2

Number of improved transit stops (i.e. shelters or amenities added)	98	229	180	-49
Total lane miles of Class II bicycle facilities constructed	5.95 miles	1.5 miles	4.61 miles	+0.63 miles
Total lane miles of Class IV bicycle facilities constructed	0 miles	1.5 miles	0	+0 miles
Total lane miles of buffered Class II bicycle facilities constructed	0 miles	6 miles	1.68 miles	-4.32 miles
Total miles of Class I Trails constructed	0.83 miles	1.11 miles	2.45 miles	+1.34 miles
Linear feet of new sidewalks	3,900 Linear feet	27,471 linear feet	18,018 linear feet	-9,453 linear feet
Linear feet of repaired sidewalks	40,030 linear feet	64,680 linear feet	29,959 linear feet	-35,085 linear feet
Number of crosswalk and intersection improvements installed	10 crosswalks	14 crosswalks 3 HAWKS	18 crosswalks	+4 crosswalks
Number of ADA compliant new curb ramps installed along city streets	138 ramps	461 ramps	288 ramps	-173 ramps
Number of new street trees added	300 trees planted by the City (grant)	450 trees planted by the City	1,060 trees)	+610 trees
Number of new streetlights added	331 streetlights	312 new streetlights	400 streetlights	+88 streetlights
Share of transportation budget spent on active transportation	\$5,167,790	\$8,036,770	\$29,291,097	+\$21,254,327
Number of community safety events	55	83	68	-15
Bicycle Friendly Community Designation	Bronze	Bronze	Bronze	2019- 2023 designation

The City will continue to implement the Complete Streets Policy for all projects within the

April 24, 2023

Page **5**

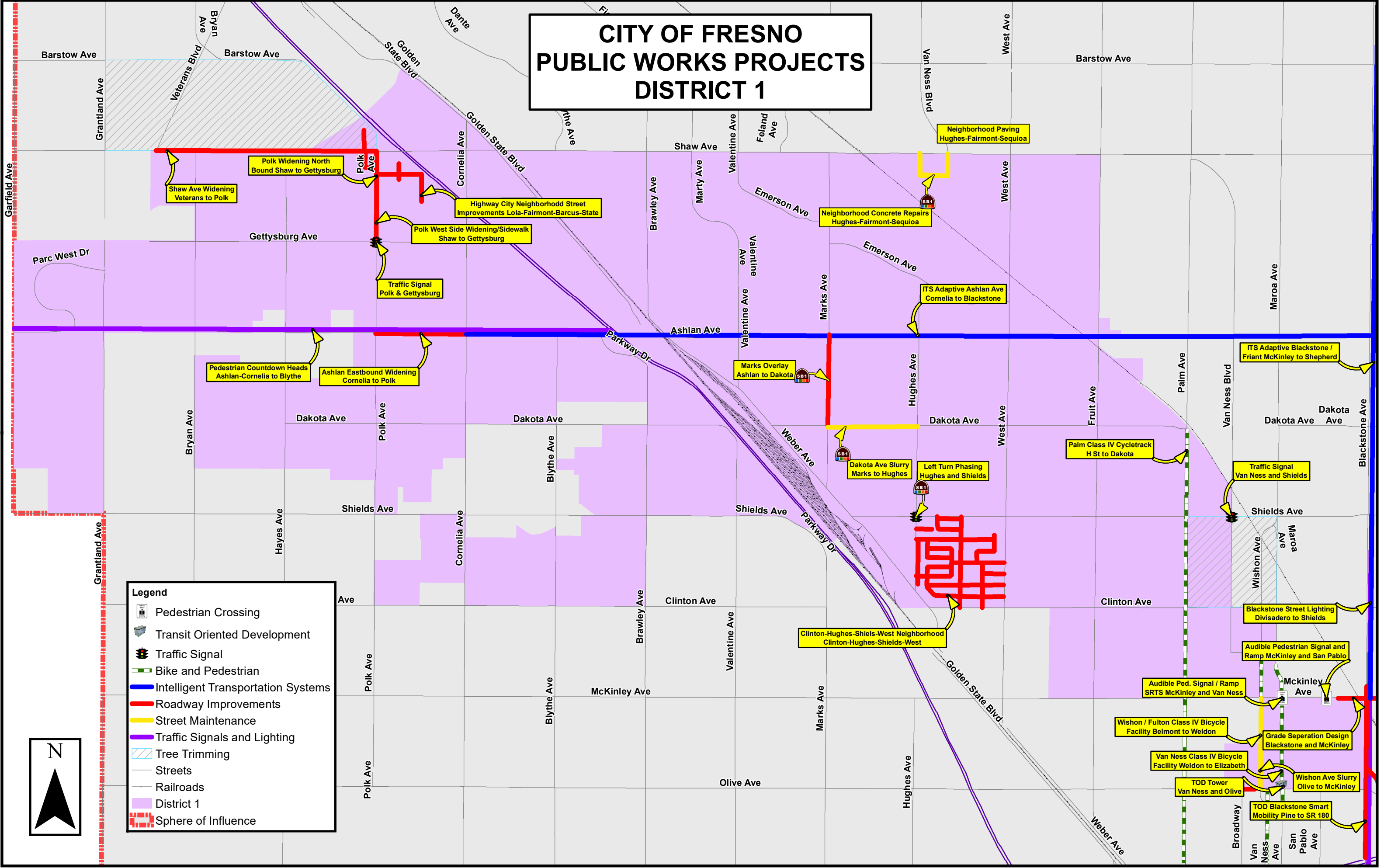
public right-of-way to ensure that all transportation projects are planned, designed, operated and maintained to be safe, convenient and accessible for all users. Projects with Complete Streets components, by Council district, implemented during FY 2022 are shown in the attached maps.

Attachments:

District Project Maps

Exception Forms

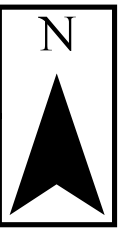
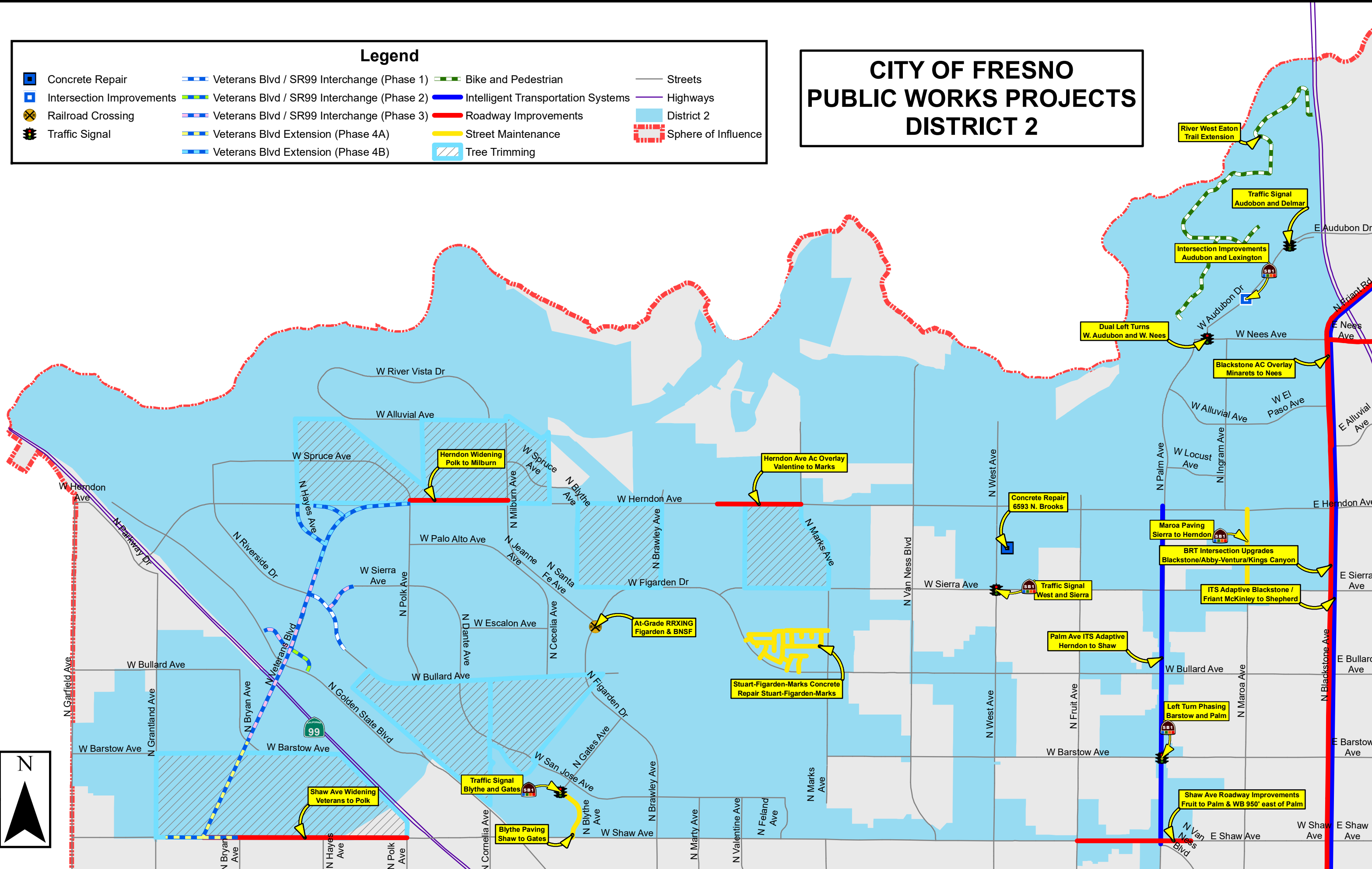
CITY OF FRESNO PUBLIC WORKS PROJECTS DISTRICT 1

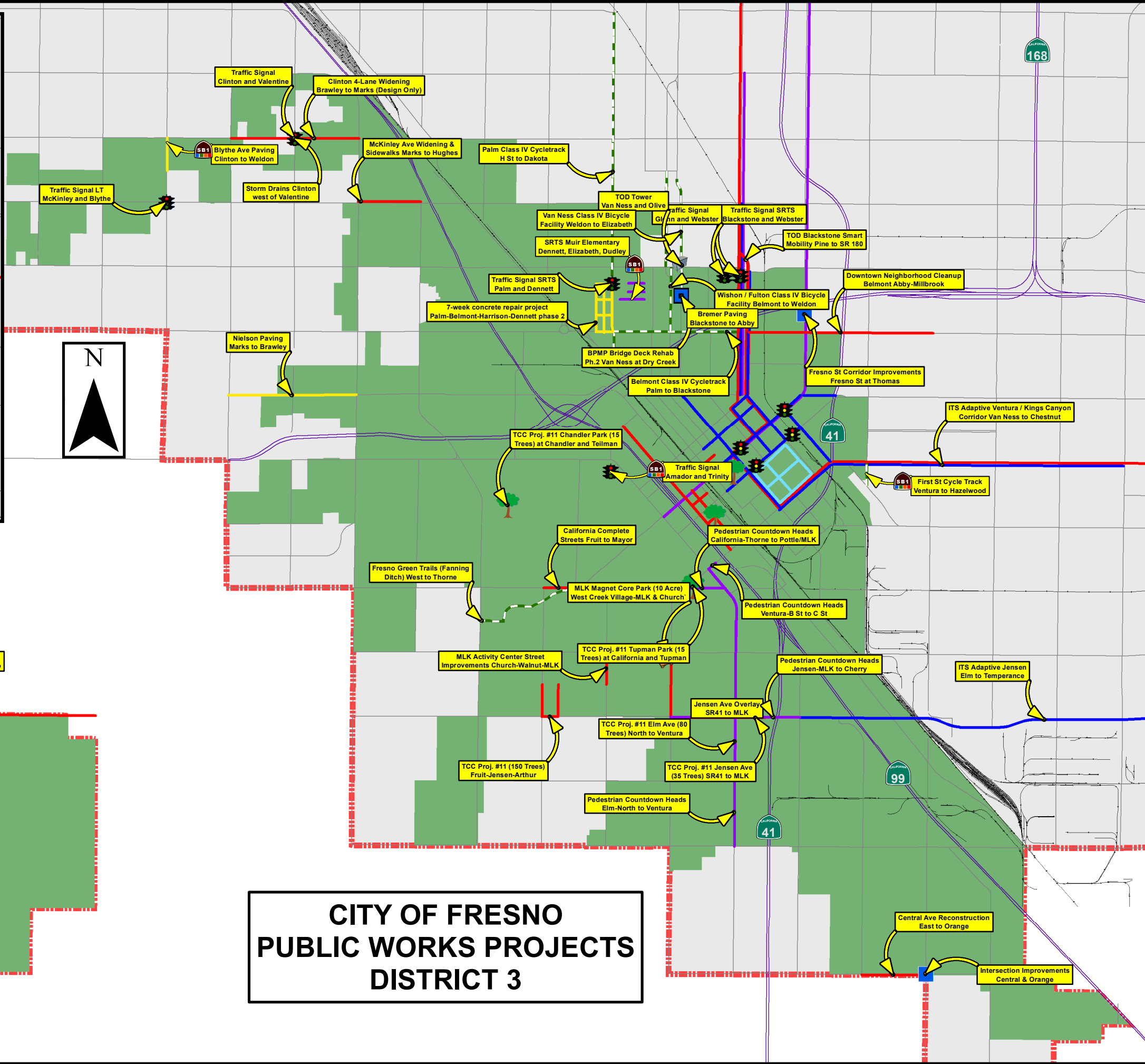
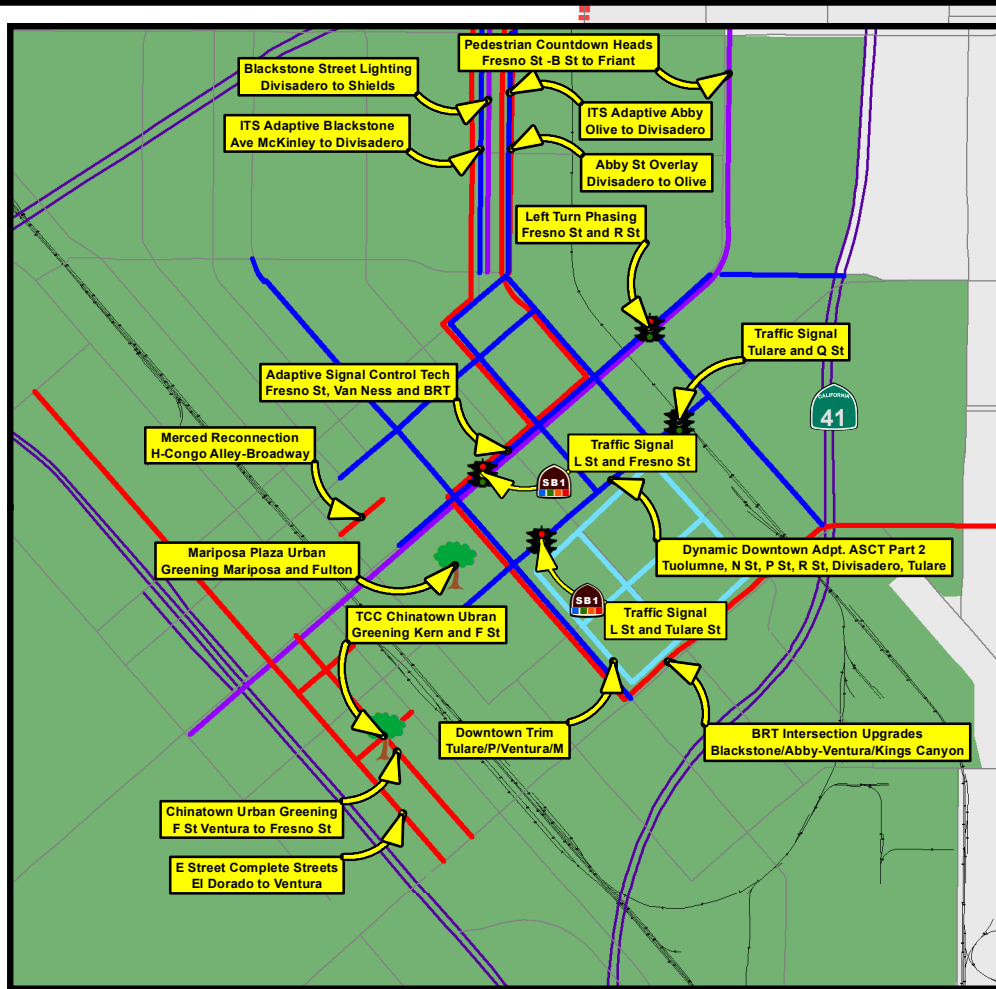


Legend

- | | | | | | | | |
|--|---------------------------|--|--|--|------------------------------------|--|---------------------|
| | Concrete Repair | | Veterans Blvd / SR99 Interchange (Phase 1) | | Bike and Pedestrian | | Streets |
| | Intersection Improvements | | Veterans Blvd / SR99 Interchange (Phase 2) | | Intelligent Transportation Systems | | Highways |
| | Railroad Crossing | | Veterans Blvd / SR99 Interchange (Phase 3) | | Roadway Improvements | | District 2 |
| | Traffic Signal | | Veterans Blvd Extension (Phase 4A) | | Street Maintenance | | Sphere of Influence |
| | | | Veterans Blvd Extension (Phase 4B) | | Tree Trimming | | |

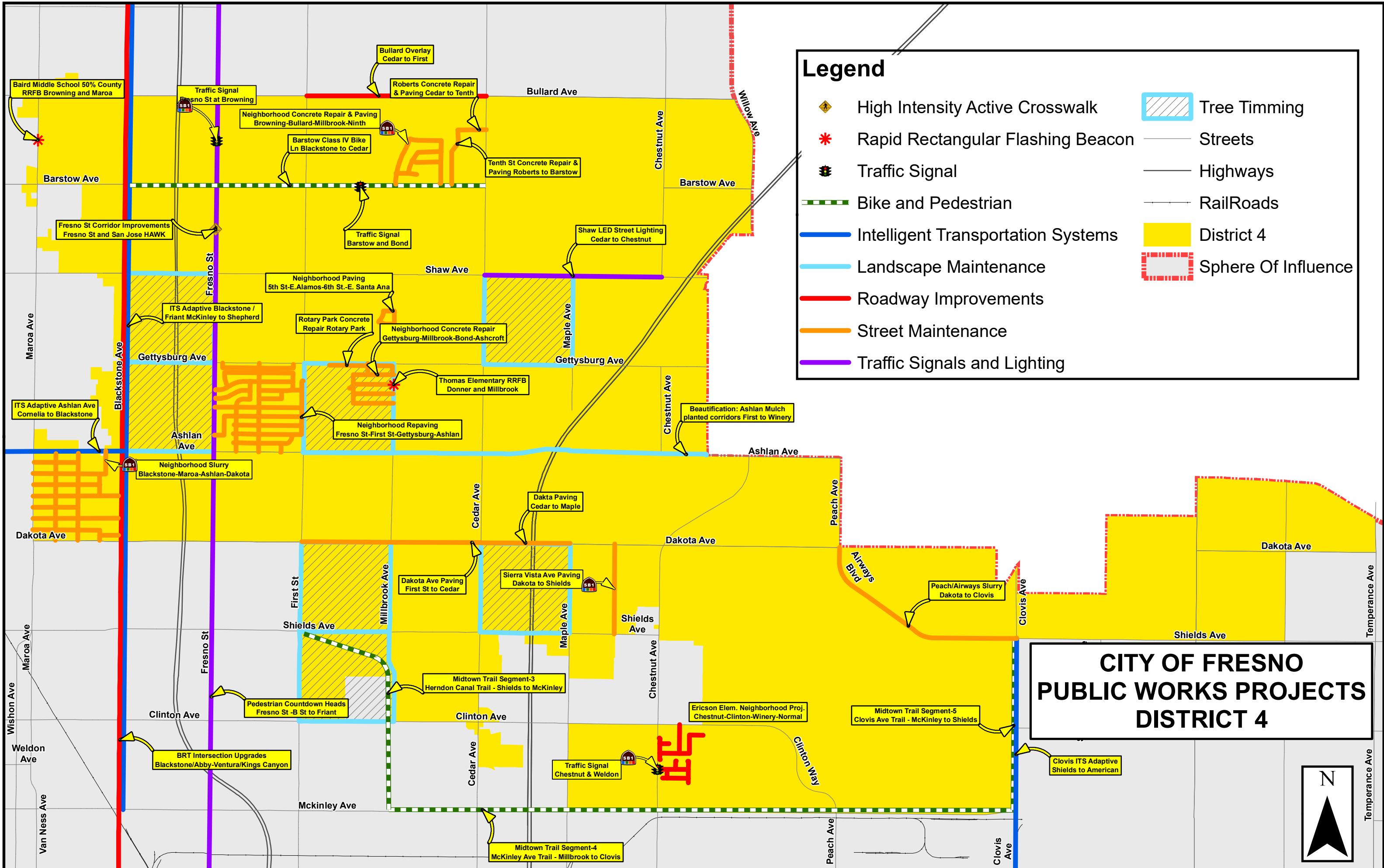
CITY OF FRESNO PUBLIC WORKS PROJECTS DISTRICT 2





- Legend**
- Bridge Rehab
 - Intersection Improvements
 - Park
 - Transit Oriented Development
 - Traffic Signal
 - Urban Greening
 - Bike and Pedestrian
 - Intelligent Transportation Systems
 - Landscape Maintenance
 - Roadway Improvements
 - Street Maintenance
 - Traffic Signals and Lighting
 - Streets
 - Highways
 - Railroads
 - District 3
 - Sphere of Influence

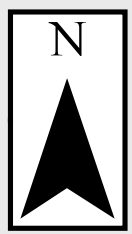
**CITY OF FRESNO
PUBLIC WORKS PROJECTS
DISTRICT 3**

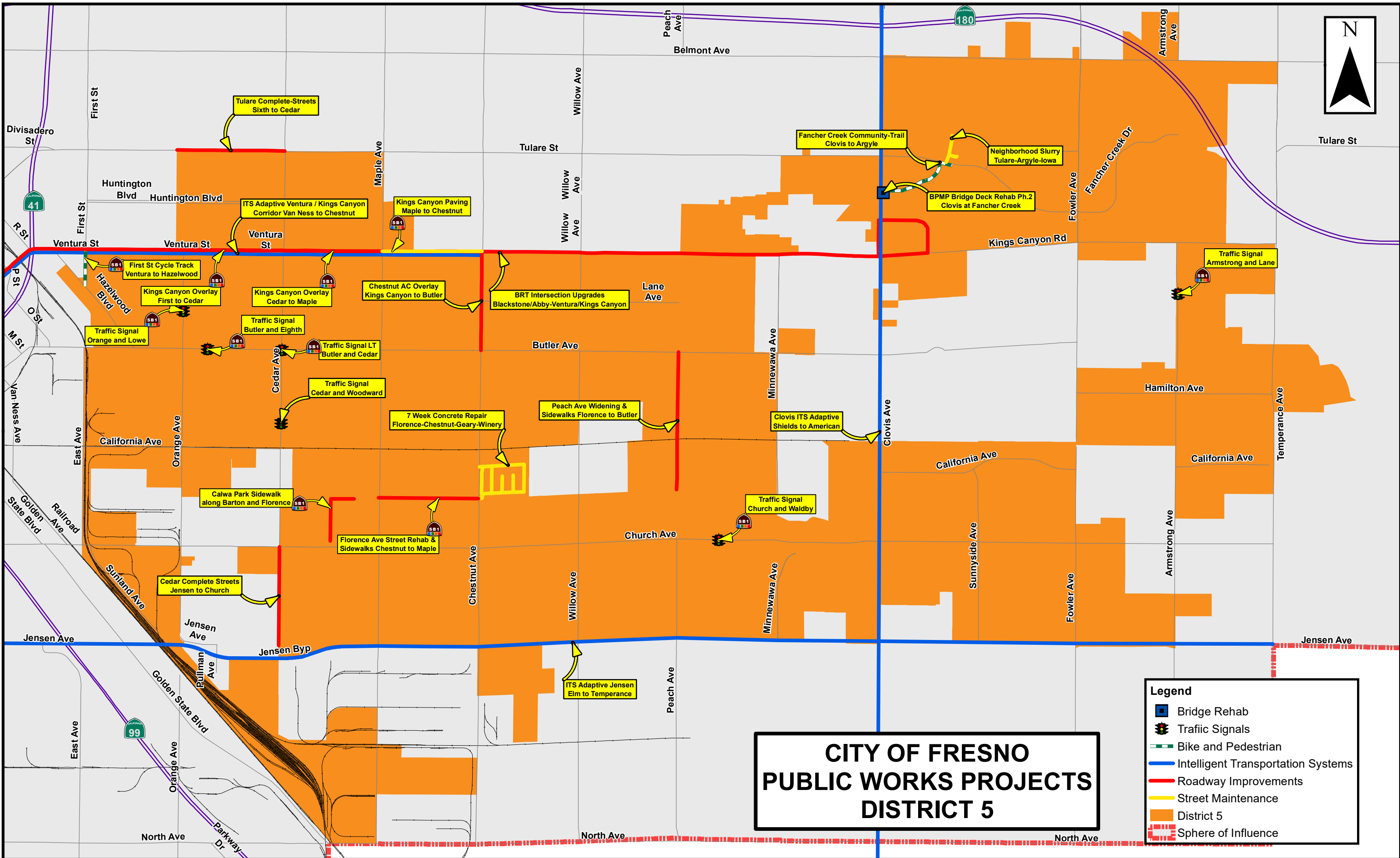


Legend

- High Intensity Active Crosswalk
- Rapid Rectangular Flashing Beacon
- Traffic Signal
- Bike and Pedestrian
- Intelligent Transportation Systems
- Landscape Maintenance
- Roadway Improvements
- Street Maintenance
- Traffic Signals and Lighting
- Tree Timming
- Streets
- Highways
- RailRoads
- District 4
- Sphere Of Influence

CITY OF FRESNO PUBLIC WORKS PROJECTS DISTRICT 4





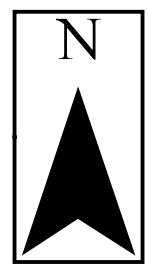
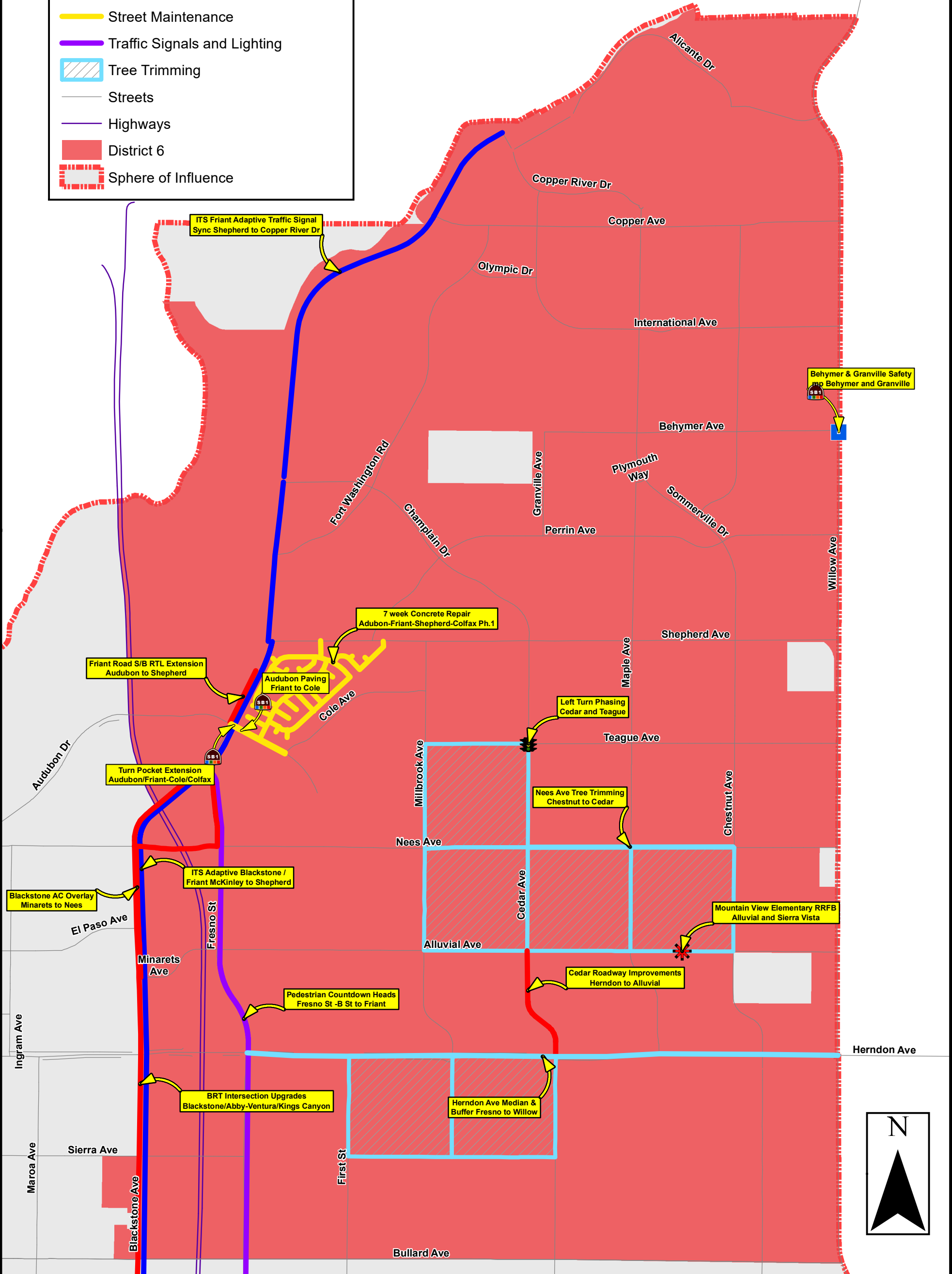
**CITY OF FRESNO
PUBLIC WORKS PROJECTS
DISTRICT 5**

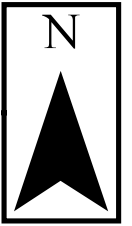
- Legend**
- Bridge Rehab
 - Traffic Signals
 - Bike and Pedestrian
 - Intelligent Transportation Systems
 - Roadway Improvements
 - Street Maintenance
 - District 5
 - Sphere of Influence

CITY OF FRESNO PUBLIC WORKS PROJECTS DISTRICT 6

Legend

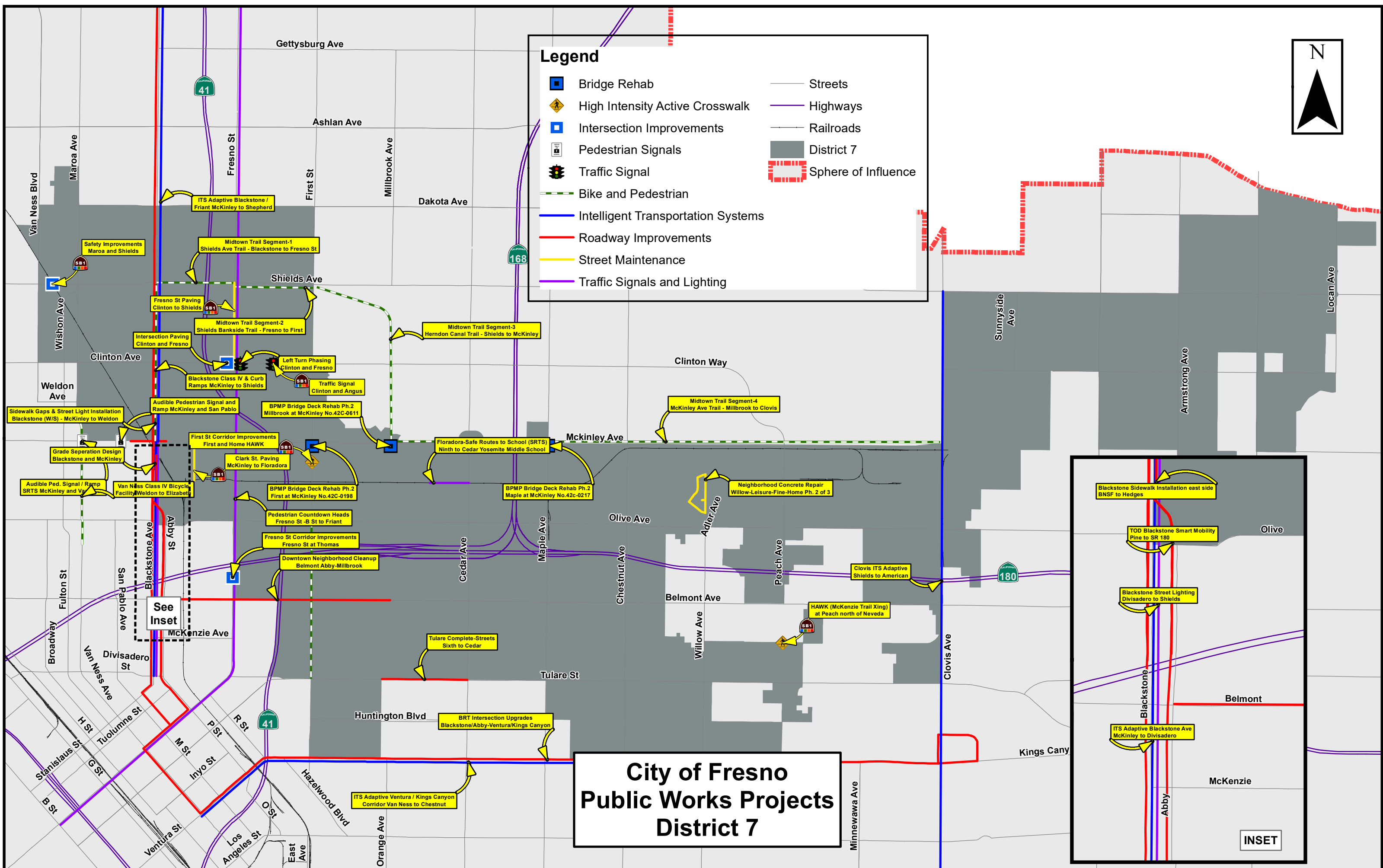
- Intersection Improvements
- ✱ Rapid Rectangular Flashing Beacon
- 🚦 Traffic Signal
- Intelligent Transportation Systems
- Landscape Maintenance
- Roadway Improvements
- Street Maintenance
- Traffic Signals and Lighting
- Tree Trimming
- Streets
- Highways
- District 6
- Sphere of Influence





Legend

Bridge Rehab	Streets
High Intensity Active Crosswalk	Highways
Intersection Improvements	Railroads
Pedestrian Signals	District 7
Traffic Signal	Sphere of Influence
Bike and Pedestrian	
Intelligent Transportation Systems	
Roadway Improvements	
Street Maintenance	
Traffic Signals and Lighting	



City of Fresno Public Works Projects District 7

INSET

- Blackstone Sidewalk Installation east side BNSF to Hedges
- TOD Blackstone Smart Mobility Pine to SR 180
- Blackstone Street Lighting Divisadero to Shields
- ITS Adaptive Blackstone Ave McKinley to Divisadero

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

The City of Fresno has made a commitment to plan, design, and construct complete streets where feasible. If one or more of the following conditions are met, exceptions to providing for all modes in each completed project may be authorized by the Public Works Director.

Please check all that apply:

- An effected roadway prohibits, by law or adopted City plan, the use by specified users. In this instance, a greater effort may be necessary to accommodate all users (pedestrians, bicyclists, transit, motor vehicles, and trucks) elsewhere within the right-of-way, within the same transportation corridor or on adjacent roadways that provide similar access to a route or destination. Provide documentation related to the law or City Plan with
- The activities are ordinary maintenance or emergency repair activities designed to keep assets in serviceable condition (i.e. mowing, cleaning, sweeping, spot repair, and surface treatments such as chip seal or interim measures).
- The facility or amenity is proposed along a developable parcel.
- Project funds are restricted or constrained to specific purposes. Attach documentation related to grant funding purposes
- Funding sources have been identified and/or allocated for construction within five years. Provide documentation related to allocated funding as an attachment.
- Postponement of a project will not be contrary to the public health and safety and is not detrimental to the orderly development of property, as defined in Chapter 12 of the Fresno Municipal Code.

Project Information:

PW File #	SM 50 22506/181501
Project Manager	Bret Conner
Project Location	Barstow - Grantland to Veteran's
Project Title	Barstow - Grantland to Veteran's Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. Developable Parcel(s) on South side and larger residential properties on north side between Veterans and La Ventana.

Brian Russell

1/23/23

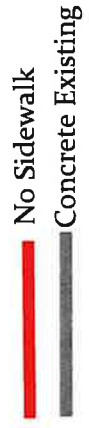
Public Works Assistant Director or Manager

Date


Scott Mozier, PE, TE, Public Works Director

1-17-2023
Date

Barstow-Grantland to Veterans



CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

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Project Information:

PW File #	SB 108 20104/181503
Project Manager	Bret Conner
Project Location	Clovis - Kings Canyon to Tulare
Project Title	Clovis - Kings Canyon to Tulare Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. Paved southbound from Tulare to Kings Canyon. Paved northbound from Fancher Creek to Tulare. Sidewalk will be constructed with development on the east side of Clovis Avenue from Fancher Creek to Belmont.

Brian Russell

1/23/23

Public Works Assistant Director or Manager

Date

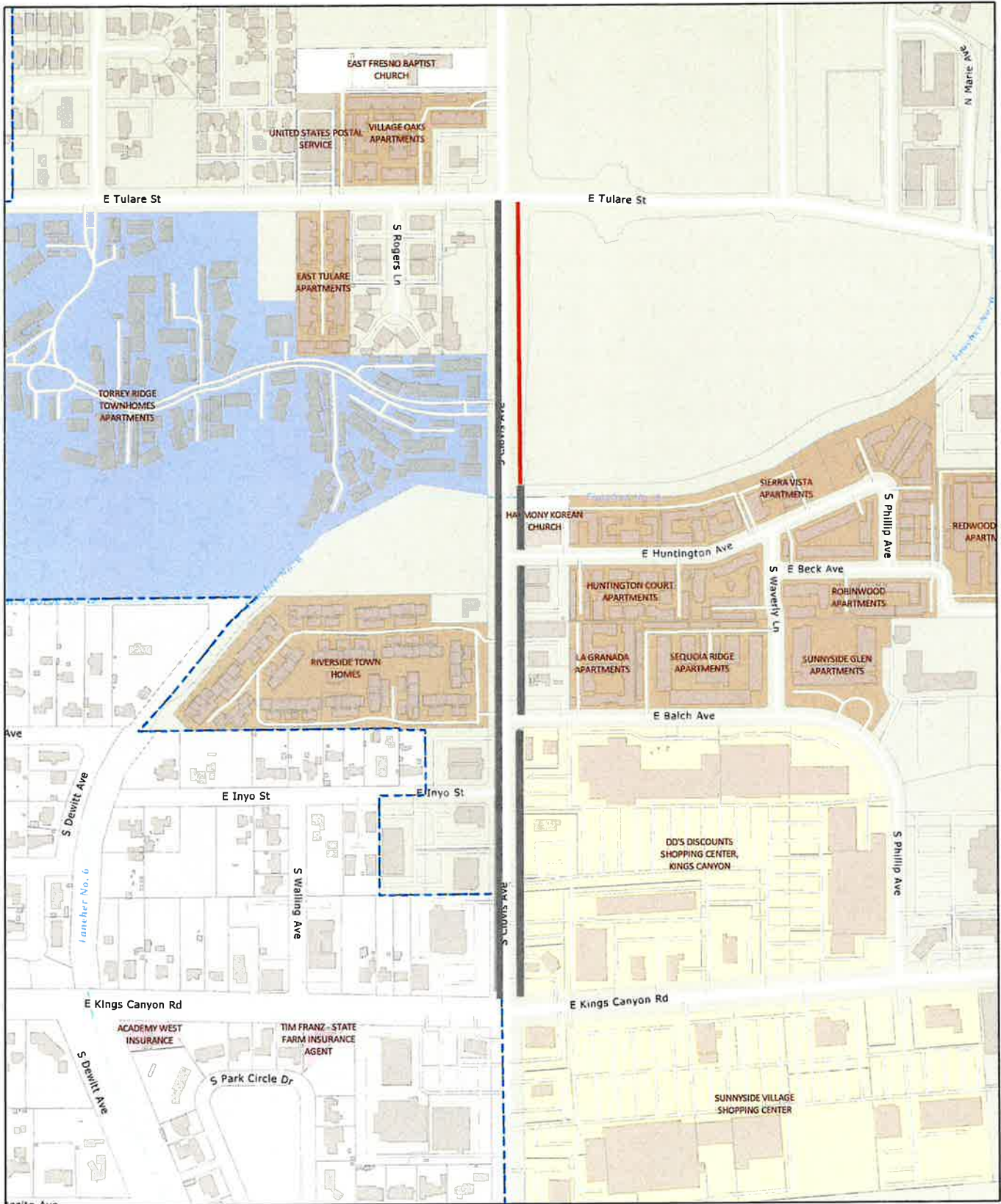
Scott Mozier

1-17-2023

Scott Mozier, PE, TE, Public Works Director

Date

Clovis-Kings Canyon to Tulare



— No Sidewalk

— Concrete Existing

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

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Project Information:

PW File #	SM 50 22506/181501
Project Manager	Bret Conner
Project Location	Harrison - Spruce to Minarets
Project Title	Harrison - Spruce to Minarets Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. Developed Parcels on east side of Harrison from Spruce to Minarets, no sidewalk. West side of Harrison from Spruce to Minarets is residential and has existing sidewalk.

Brian Russell

1/23/23

Public Works Assistant Director or Manager

Date

Scott Mozier

1-17-2023

Scott Mozier, PE, TE, Public Works Director

Date

Harrison - Spruce to Minarets



-  No Sidewalk
-  Concrete Existing

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

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Project Information:

PW File #	SM 50 22506/181501
Project Manager	Bret Conner
Project Location	Manilla - McKenzie South to CDS
Project Title	Manilla - McKenzie South to CDS Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. No planned sidewalks within this section of Manila, curb & gutter exists. West side is a developed parcel with a sound wall and landscaping recently planted.

Brian Russell

1/23/23

Public Works Assistant Director or Manager

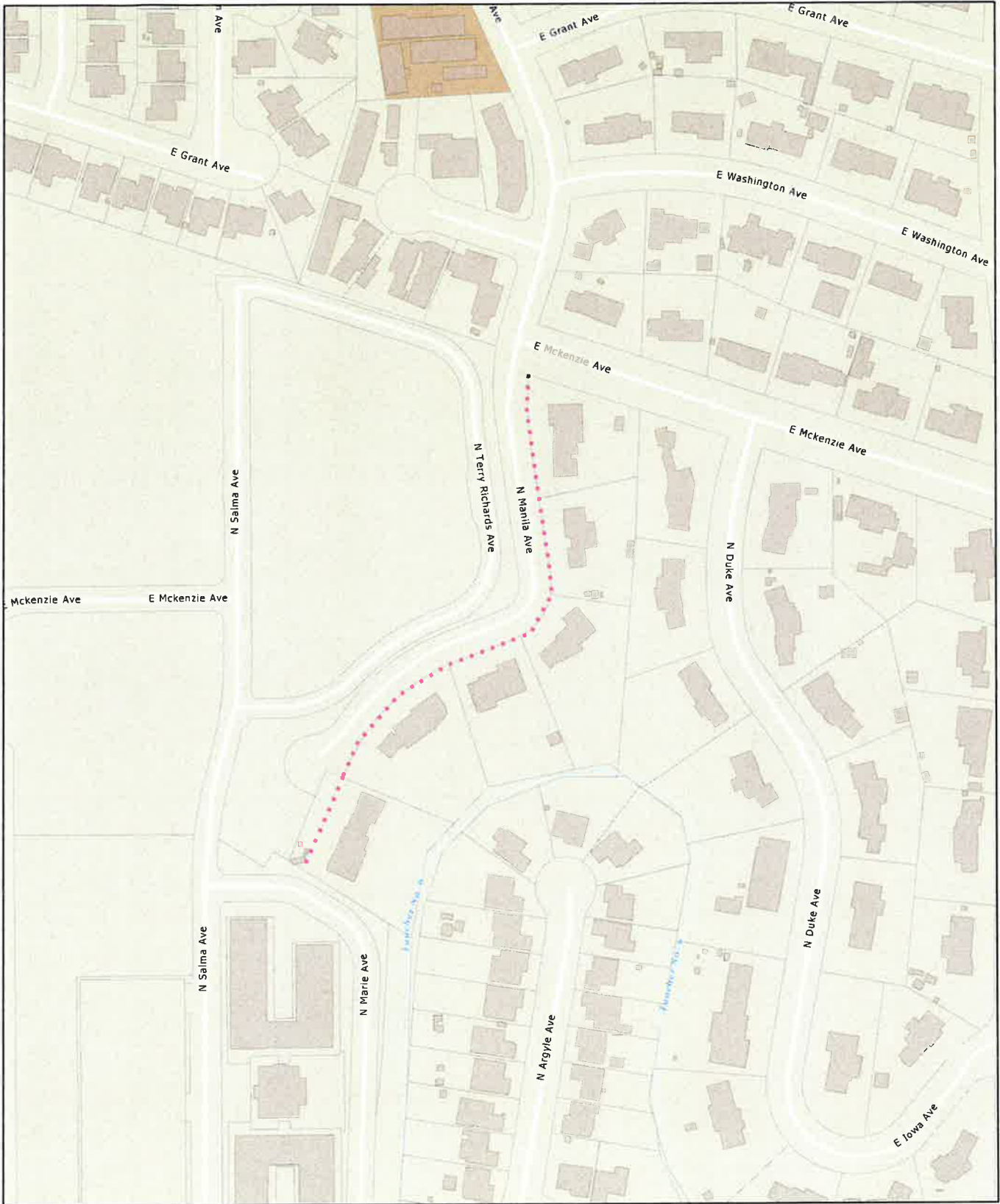
Date

Scott Mozier
Scott Mozier, PE, TE, Public Works Director

1-17-2023

Date

Manilla - McKenzie South to CDS



■ ■ ■ No Sidewalk Planned

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Project Information:

PW File #	SB 108 20104/181501
Project Manager	Bret Conner
Project Location	Clovis - 700' south of Olive to McKinley
Project Title	Clovis - Belmont to McKinley Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. West side of Clovis Avenue, west side has existing sidewalk within project limits. East side of Clovis Avenue within project limits is missing sidewalk, but is within a railroad spur right-of-way.

Brian Russell

1/23/23

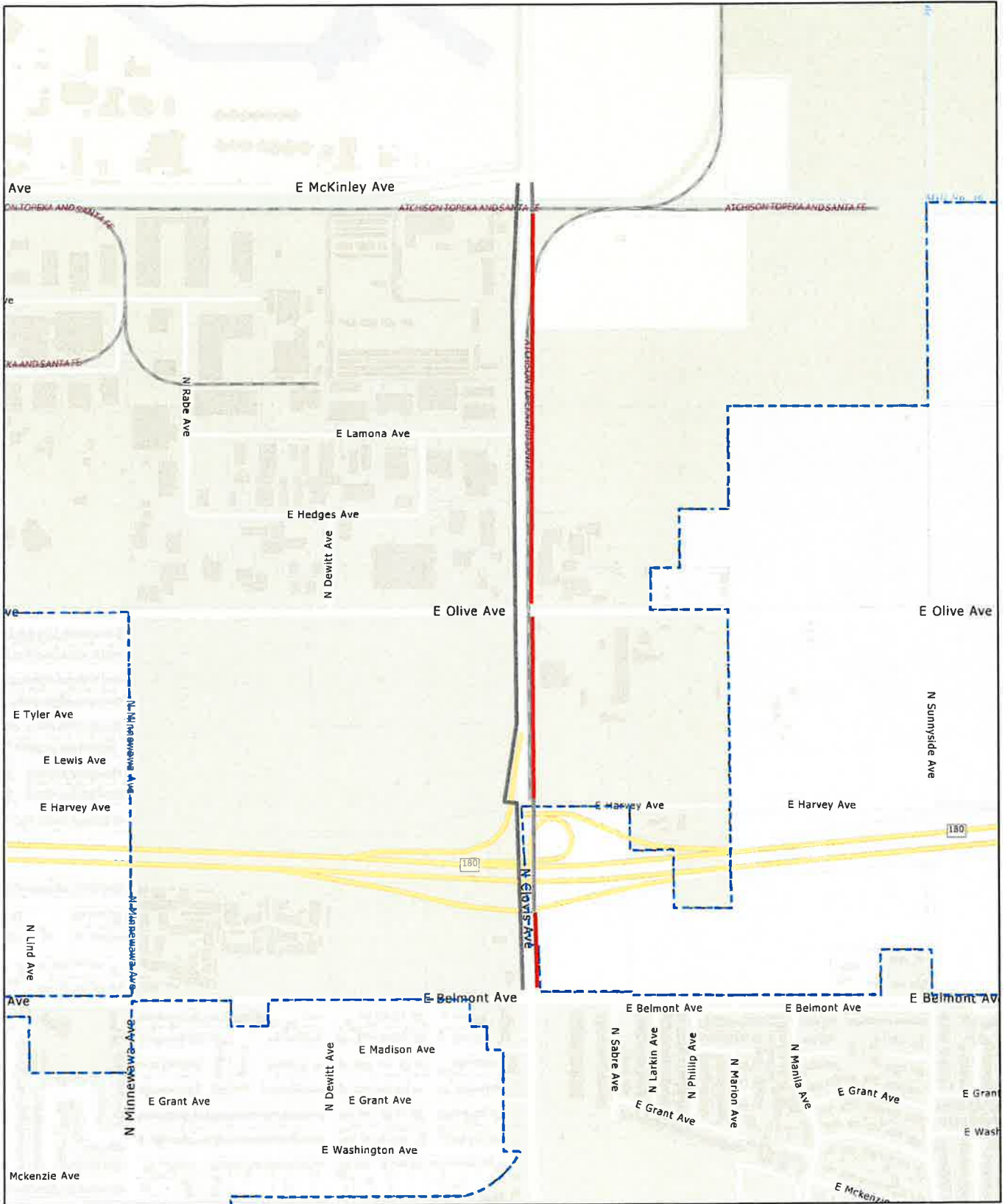
Public Works Assistant Director or Manager

Date

Scott Mozier
Scott Mozier, PE, TE, Public Works Director

1-17-2023
Date

Clovis-Belmont to McKinley



— No Sidewalk

— Existing Sidewalk

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

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Project Information:

PW File #	PW992
Project Manager	Bret Conner
Project Location	Kearney Frontage North - Thorne to Marks
Project Title	Kearney Frontage North - Thorne to Marks Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. Larger residential parcels along with developed commercial parcels and developable parcels.

Brian Russell

1/23/23

Public Works Assistant Director or Manager

Date

Scott Mozier
Scott Mozier, PE, TE, Public Works Director

1-17-2023

Date

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

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Project Information:

PW File #	SB 71 20104/181501
Project Manager	Bret Conner
Project Location	Clovis - Tulare to Belmont
Project Title	Clovis - Tulare to Belmont Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. West side of Clovis Avenue has existing sidewalk. Sidewalk on the east side of Clovis Avenue will be constructed with the adjacent development.

Brian Russell

1/23/23

Public Works Assistant Director or Manager

Date

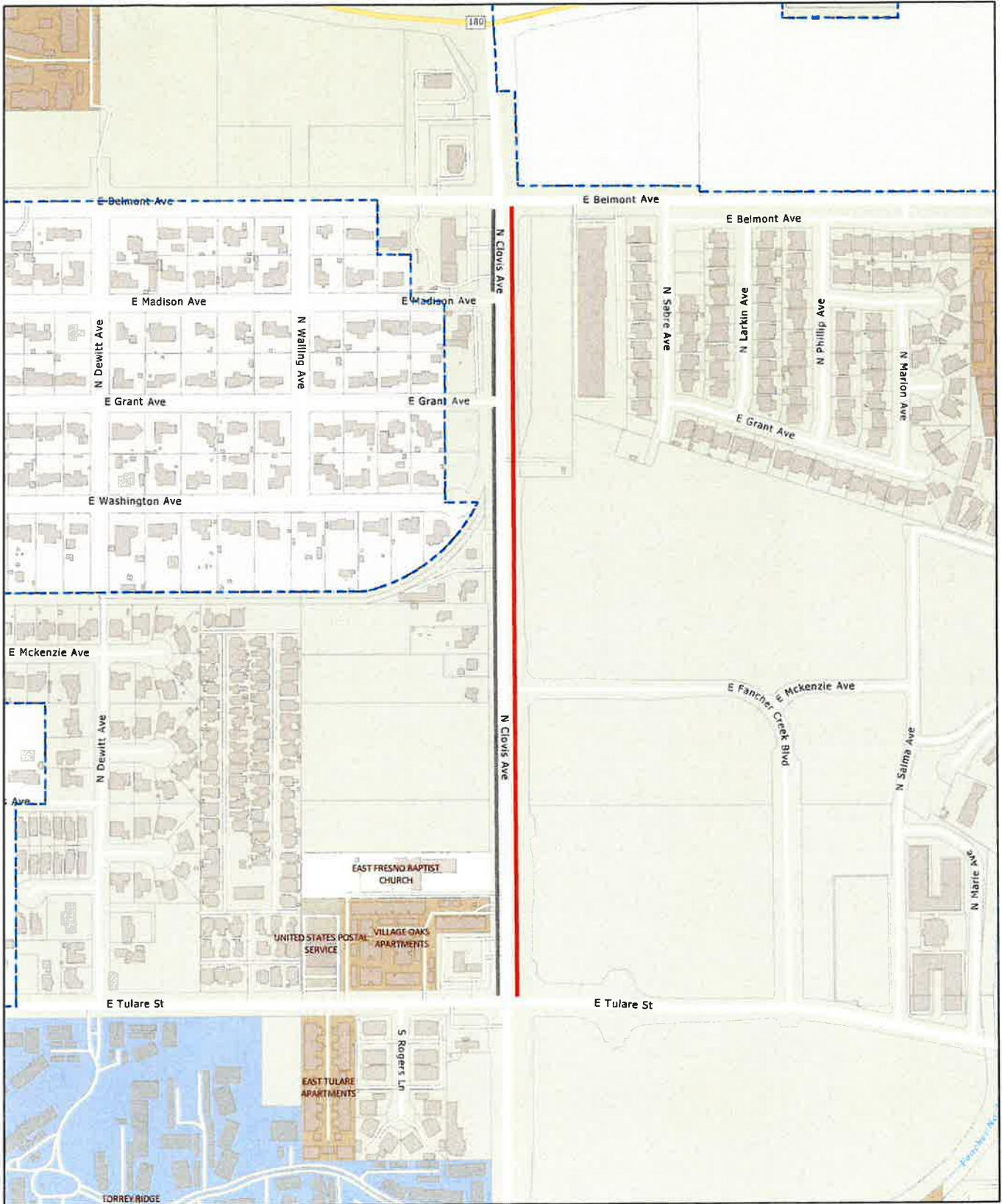
Scott Mozier

1-17-2023

Scott Mozier, PE, TE, Public Works Director

Date

Clovis-Tulare to Belmont



-  No Sidewalk
-  Existing Sidewalk

CITY OF FRESNO - PUBLIC WORKS DEPARTMENT COMPLETE STREETS POLICY DIRECTOR EXCEPTION REQUEST

The City of Fresno has made a commitment to plan, design, and construct complete streets where feasible. If one or more of the following conditions are met, exceptions to providing for all modes in each completed project may be authorized by the Public Works Director.

Please check all that apply:

- An effected roadway prohibits, by law or adopted City plan, the use by specified users. In this instance, a greater effort may be necessary to accommodate all users (pedestrians, bicyclists, transit, motor vehicles, and trucks) elsewhere within the right-of-way, within the same transportation corridor or on adjacent roadways that provide similar access to a route or destination. Provide documentation related to the law or City Plan with
- The activities are ordinary maintenance or emergency repair activities designed to keep assets in serviceable condition (i.e. mowing, cleaning, sweeping, spot repair, and surface treatments such as chip seal or interim measures).
- The facility or amenity is proposed along a developable parcel.
- Project funds are restricted or constrained to specific purposes. Attach documentation related to grant funding purposes
- Funding sources have been identified and/or allocated for construction within five years. Provide documentation related to allocated funding as an attachment.
- Postponement of a project will not be contrary to the public health and safety and is not detrimental to the orderly development of property, as defined in Chapter 12 of the Fresno Municipal Code.

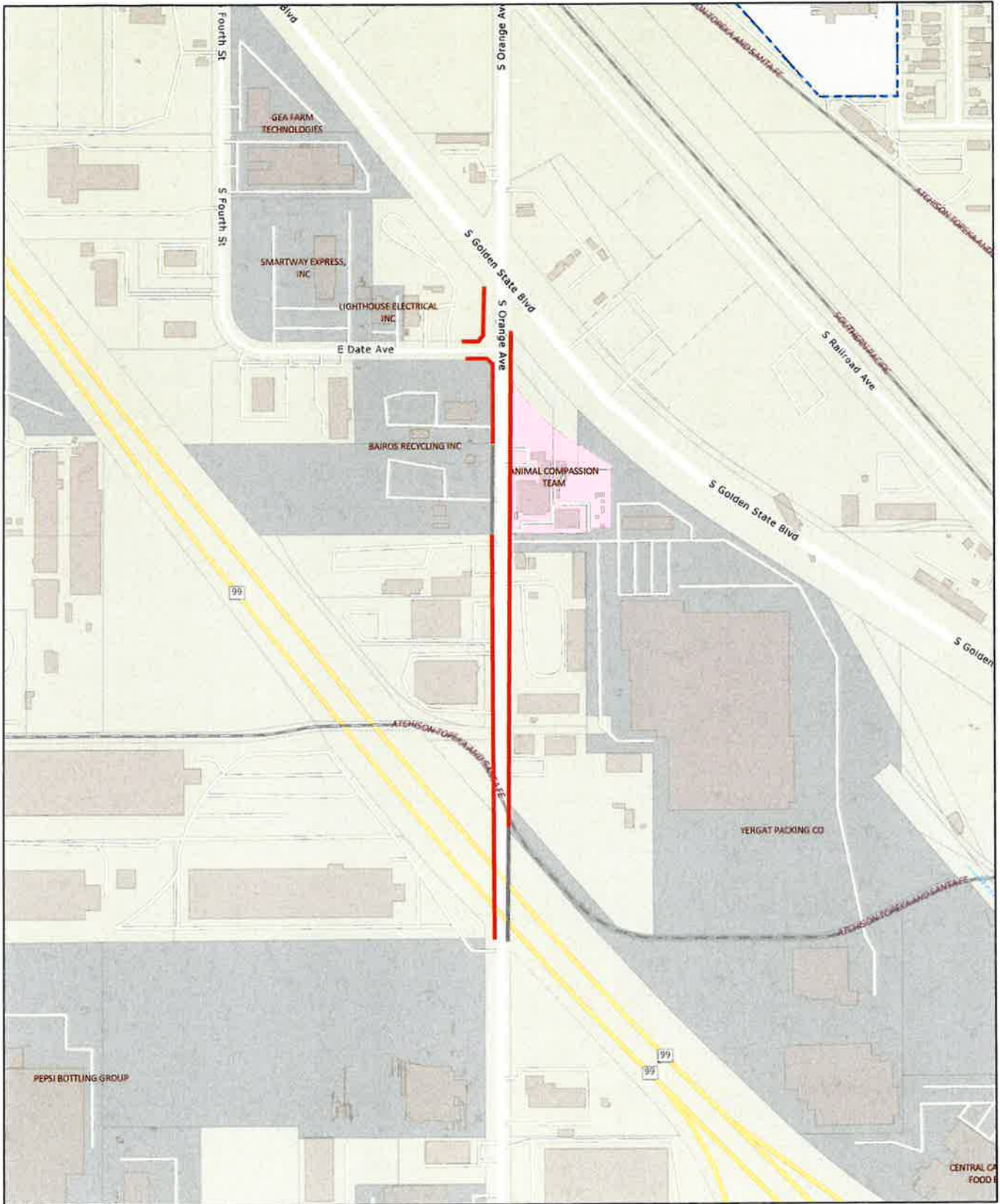
Project Information:

PW File #	SM 50 22506/181501
Project Manager	Bret Conner
Project Location	Orange - SR99 to Golden State Blvd.
Project Title	Orange - SR99 to Golden State Paving
Project Description	Mill existing pavement and pave back with hot mix asphalt. The bulk of Orange on both the west and east sides has no sidewalk except for small portions. The portions of sidewalk on Orange that were existing were on Orange just South of Date Ave on the west side and on the east side of

<i>Brian Russell</i>	1/23/23
Public Works Assistant Director or Manager	Date

	1-17-2023
Scott Mozier, PE, TE, Public Works Director	Date

Orange-SR99 to Golden State



-  No Sidewalk
-  Concrete Existing