



Recovery Plan

State and Local Fiscal Recovery Funds

2022 Report

City of Fresno
2022 Recovery Plan

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GENERAL OVERVIEW

EXECUTIVE SUMMARY

The COVID-19 pandemic not only had a traumatic effect on the lives of those that contracted this disease and those who lost family members and friends. It also exacerbated old inequities and surfaced new issues to be addressed. In short, the effects of the COVID-19 pandemic were deep and will resonate throughout the community for a very long time.

To help address those effects, the City of Fresno has developed several initiatives which will be funded with Coronavirus State and Local Coronavirus Fiscal Recovery Funds (SLFRF) provide through the American Rescue Plan Act (ARPA). These initiatives will provide the framework for various projects that the City will undertake over the next four years as a response to COVID-19's effects. However, there may be changes to this framework as the effects of the COVID-19 pandemic manifest themselves further. If the initiatives or the projects within those initiatives change, this Recovery Plan Performance Report will be updated to reflect these changes. The initiatives and the projects associated with them will be detailed in the Uses of Fund section of this report.

The City has developed an ARPA website which, over time, will include information on ARPA and the City's priorities and guiding principles. This Recovery Plan Performance Report will be posted on the website. The City's ARPA webpage is located at <https://www.fresno.gov/finance/arpa/>.

USES OF FUNDS

The City of Fresno was awarded \$170,388,029 in SLFRF funds. To spend this money in an effective and impactful manner, the City developed a series of initiatives to provide the framework for the City's expenditure of SLFRF dollars. The City's policymakers continue to define and refine a variety of projects that are the tangible manifestations of these initiatives. As additional initiatives are approved, they will be added to this list.

CITY OF FRESNO ARPA INITIATIVES

Aid to impacted industries

Assistance to Households

Community Partnerships

Community Violence Interventions

Continuity of City Services

COVID Mitigation and Prevention

Emergency Housing and Homeless Support

Investment in Neighborhoods

City of Fresno ARPA Initiatives

Assistance to Households <ul style="list-style-type: none"> • Transitional Housing Vouchers • Landlord Incentives/Rent Stabilization grants 	COVID-19 Mitigation and Prevention <ul style="list-style-type: none"> • Personal Protective Equipment (PPE) • COVID-19 Testing 	Community Violence Interventions <ul style="list-style-type: none"> • Police Vehicles • Non-Violence Initiatives 	Continuity of City Services <ul style="list-style-type: none"> • 911 Call Center • Fire Sworn Staff Hiring • Abatement Team • Essential Worker Premium Pay • Fire-Minimum Staffing Needs • Fire – Public Safety Staffing Retention • Police Sworn Staffing Retention • City Employee Retention • Revenue Replacement
Emergency Housing and Homeless Support <ul style="list-style-type: none"> • Emergency Shelter Purchase • Mobile Shower Station 	Assistance to Businesses <ul style="list-style-type: none"> • Small Business Façade Assistance 	Investments in Neighborhoods <ul style="list-style-type: none"> • Creation of Outdoor Green Spaces • Downtown Brewery District Infrastructure • Neighborhood Infrastructure 	
	Aid to Impacted Industries <ul style="list-style-type: none"> • Mobile Food Vendor Prep Kitchen 		
	Assistance to Nonprofits <ul style="list-style-type: none"> • Community Partnerships 		

REVENUE REPLACEMENT

Staff has completed the calculations for revenue loss utilizing the Fiscal Year Actual Revenue Replacement calculation allowable under the SLFRF Final Guidance. The City also used the administrative growth rate of 5.2% specified in the SLFRF Final Guidance to calculate the revenue replacement figure. Based on the Annual Consolidated Financial Reports (ACFR) for FY2020 and FY2021 and the Final Rule Guidance’s Revenue Replacement elements, staff has calculated that the City may recognize up to \$88,936,400 in Revenue Replacement. The Revenue Replacement amount could potentially increase based on the final ACFR calculations for FY 2022 which are scheduled to be completed in December 2022. The City intends to use Revenue Replacement to fund many of the projects within the initiatives that have been identified for SLFRF utilization.

PROMOTING EQUITABLE OUTCOMES

Fresno has long experienced inequity in the community. The most apparent manifestation of this inequity is the high level of poverty that exists within Fresno. According to the Census Bureau, 23.5% of Fresno’s population were living in poverty in 2021. Much of this poverty is concentrated in the southern part of Fresno, which also has the highest percentage of the city’s minority populations.

The Administration and the Council are committed to utilizing ARPA funds in order to help address this inequity within Fresno. Projects recommended by the Administration and approved by Council are evaluated with the lens of how these projects can reduce inequity in Fresno. In addition to the ARPA funded projects that the City will undertake, the City is using some of its ARPA funds to create

partnerships with Community Based Organizations that are working daily to reduce the inequity in the community.

The City will include a description of how a project is addressing the community's inequity within each of the project descriptions that are listed in this document's Project Inventory section.

COMMUNITY ENGAGEMENT

In order to ensure that the community's voice was a part of the dialogue on how to spend the City's ARPA funding allocation, the City released an online anonymous 10-question survey in English, Hmong, Spanish, and Punjabi via SurveyMonkey on December 2, 2021. The survey was distributed via the City's media channels, community organizations, and major media outlets. Questions allowed respondents the opportunity to provide feedback on general spending priorities, specific spending priorities, and allowed for open-ended feedback. The survey was available through January 30th, 2022. There were 868 responses that qualified. Below are the questions and results of the survey:

Question 1: Please provide us your general preferences for City investment of ARPA funding by ranking the following categories (1=Most Preferred, 5=Least Preferred).

67% of respondents chose "Response to public health emergency including public health, public safety (police and fire), and housing insecurity" as either a '1' or '2' spending priority.

Question 2: Please provide us your specific preferences for City investment of APRA funding by ranking the following categories (1=Most Preferred, 6=Least Preferred).

46% of respondents chose "Homelessness: Services to address homelessness, such as buying motels to create more shelter beds, building supportive housing and using innovative new approaches to create much more affordable housing in Fresno" as either a '1' or '2' spending priority.

Another 46% of respondents chose "Public Safety: Expanding 911 Dispatch Center to reduce 911 hold times. Provide new vehicles, equipment and technology to our police officers and firefighters to keep the public safe" as either a '1' or '2' spending priority.

Question 3: Please provide any other feedback or input you would like to share.

552 individuals responded, which included the following:

1. Neighborhood Infrastructure comments: Street, road, sidewalk, water, sewer, lights, infrastructure, trees, potholes, paving = **198 references**
2. Housing/Homeless comment: Homeless, housing, mental health, shelter = **219 references**
3. Public Safety comments: Police, officers, firefighters, crime, criminals, public safety = **199 references**

LABOR PRACTICES

The City is committed to having effective labor practices on its ARPA funded projects. Even before receiving its ARPA allocation, the City had a number of workforce practices to ensure strong labor standards that both promote the effective and efficient delivery of City projects and/or services and support the local economy through strong employment opportunities for workers. Among the practices that the City has adopted for work done on City projects by private contractors are the following:

PREVAILING WAGE

The City has adopted a resolution (Resolution No. 82-297) specifying the general prevailing rate of per diem wages and per diem wages for holidays and overtime in the Fresno area for each craft, classification, or type of worker needed in the execution of Contracts for the City. Contractors and subcontractors that are awarded contracts by the City to perform public works projects that are paid in whole or in part by public funds are required to pay their workers prevailing wage rate. Compliance with this policy is managed by the City's Contract Compliance Officer, who is a staff member in the City's Public Works Department, Construction Management Division.

PROJECT LABOR AGREEMENT

The City adopted a resolution (Resolution No. 21-242) on September 2, 2021 that required the City use a Project Labor Agreement (PLA) for any City capital project with a bid value of over \$1,000,000. A formal PLA between the City and various trade unions was formalized on September 29, 2021. The PLA details various working conditions, hiring practices, wage, and grievance practices that govern the relationship between the City and a contractor/subcontractor hired to perform on a project with a bid value over \$1,000,000.

NATIONAL TARGETED HIRING

The City adopted a resolution (Resolution 16-12) on April 21, 2016 requiring that contractors awarded public works project contracts by the City on projects with a bid value over \$200,000 shall follow the National Targeted Hiring practices when developing the work force they propose for such a project. The policy defines the minimum percentage of targeted workers that must be employed on applicable projects.

MINIMUM WAGE

The City follows both Federal and State law in requiring that any contributions made or costs reasonably anticipated for bona fide fringe benefits under section 1(b)(2) of the Davis-Bacon Act on behalf of laborers or mechanics are made at a minimum level as defined by law. Laborers/Mechanics shall be paid the appropriate wage rate and fringe benefits on the wage determination for the classification of work performed, without regard to skill, except as provided in 29 CFR 5.5(a)(4).

In addition to labor practices that are applied to contractors, the City also has adopted labor practices that regulate the relationship between the City and its employees. The Labor Relations Division provides management support and advice to other City departments, particularly in the areas of employer / employee relations as mandated by the Meyers-Milias-Brown Act (MMBA) of 1968. It is responsible for representing the City in negotiations with employee organizations, administering negotiated contracts, grievance resolution, personnel policy consultation and training, unit determinations and elections, bilingual certification, special projects / assignments, and salary and benefit analysis and surveys.

USE OF EVIDENCE

The City is committed to using evidence-based interventions and program evaluations of its ARPA projects whenever possible. Where it is determined possible, a description of the evidence-based intervention or program evaluation will be described further within each project. Please refer to the Project Inventory section for further information.

TABLE OF EXPENSES BY EXPENDITURE CATEGORY

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
1	Expenditure Category: Public Health	0	0
1.1	COVID-19 Vaccination	0	0
1.2	COVID-19 Testing	\$223,865.31	0
1.3	COVID-19 Contact Tracing	0	0
1.4	Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.)	0	0
1.5	Personal Protective Equipment	0	0
1.6	Medical Expenses (including Alternative Care Facilities)	0	0
1.7	Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency	0	0
1.8	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)	0	0
1.9	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19	0	0
1.10	Mental Health Services	0	0
1.11	Substance Use Services	0	0

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
1.12	Other Public Health Services	0	0
2	Expenditure Category: Negative Economic Impacts	0	0
2.1	Household Assistance: Food Programs	0	0
2.2	Household Assistance: Rent, Mortgage, and Utility Aid	0	0
2.3	Household Assistance: Cash Transfers	0	0
2.4	Household Assistance: Internet Access Programs	0	0
2.5	Household Assistance: Eviction Prevention	0	0
2.6	Unemployment Benefits or Cash Assistance to Unemployed Workers	0	0
2.7	Job Training Assistance (e.g., Sectoral job-training, Subsidized Employment, Employment Supports or Incentives)	0	0
2.8	Contributions to UI Trust Funds*	0	0
2.9	Small Business Economic Assistance (General)	0	0
2.10	Aid to nonprofit organizations	0	0
2.11	Aid to Tourism, Travel, or Hospitality	0	0
2.12	Aid to Other Impacted Industries	0	0
2.13	Other Economic Support	0	0
2.14	Rehiring Public Sector Staff	0	0
3	Expenditure Category: Services to Disproportionately Impacted Communities	0	0
3.1	Education Assistance: Early Learning	0	0
3.2	Education Assistance: Aid to High-Poverty Districts	0	0
3.3	Education Assistance: Academic Services	0	0
3.4	Education Assistance: Social, Emotional, and Mental Health Services	0	0
3.5	Education Assistance: Other	0	0
3.6	Healthy Childhood Environments: Child Care	0	0
3.7	Healthy Childhood Environments: Home Visiting	0	0
3.8	Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System	0	0
3.9.	Healthy Childhood Environments: Other	0	0

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
3.10	Housing Support: Affordable Housing	0	0
3.11	Housing Support: Services for Unhoused persons	0	0
3.12	Housing Support: Other Housing Assistance	0	0
3.13	Social Determinants of Health: Other	0	0
3.14	Social Determinants of Health: Community Health Workers or Benefits Navigators	0	0
3.15	Social Determinants of Health: Lead Remediation	0	0
3.16	Social Determinants of Health: Community Violence Interventions	0	0
4	Expenditure Category: Premium Pay	0	0
4.1	Public Sector Employees	0	0
4.2	Private Sector: Grants to other employers	0	0
5	Expenditure Category: Infrastructure	0	0
5.1	Clean Water: Centralized wastewater treatment	0	0
5.2	Clean Water: Centralized wastewater collection and conveyance	0	0
5.3	Clean Water: Decentralized wastewater	0	0
5.4	Clean Water: Combined sewer overflows	0	0
5.5	Clean Water: Other sewer infrastructure	0	0
5.6	Clean Water: Stormwater	0	0
5.7	Clean Water: Energy conservation	0	0
5.8	Clean Water: Water conservation	0	0
5.9	Clean Water: Nonpoint source	0	0
5.10	Drinking water: Treatment	0	0
5.11	Drinking water: Transmission & distribution	0	0
5.12	Drinking water: Transmission & distribution: lead remediation	0	0
5.13	Drinking water: Source	0	0
5.14	Drinking water: Storage	0	0
5.15	Drinking water: Other water infrastructure	0	0
5.16	Broadband: "Last Mile" projects	0	0
5.17	Broadband: Other projects	0	0

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
6	Expenditure Category: Revenue Replacement	0	0
6.1	Provision of Government Services	\$4,981,479.96	0
7	Administrative and Other	0	0
7.1	Administrative Expenses	0	0
7.2	Evaluation and data analysis	0	0
7.3	Transfers to Other Units of Government	0	0
7.4	Transfers to Nonentitlement Units (States and Territories only)	0	0

PROJECT INVENTORY

This section includes the following initiatives:

1. COVID-19 Mitigation and Prevention
2. Continuity of City Services

COVID-19 MITIGATION AND PREVENTION

COVID-19 TESTING

Recovery Plan Category:	1 – Public Health
Expenditure Category:	1.2-COVID-19 Testing
Funding Amount:	\$1,000,000.00
Managing Department:	City Manager’s Office
Purpose:	To track the spread of COVID-19 within City of Fresno staff, in order to be able to respond quickly to a surge, in order to make sure service levels can be met.
Qualified Census Tracts:	Citywide
Use of Evidence:	N/A

DESCRIPTION

Under this project, the City will contract with The Regents of the University of California, San Francisco (UCSF) on behalf of its campus in Fresno to facilitate access to COVID-19 testing services within the City of Fresno. This project will provide compensation and staffing of qualified medical personnel to ensure that City employees are available to perform essential work within Fresno to protect the health and well-being of the community.

PROMOTING EQUITABLE OUTCOMES

While this project will be focused on City of Fresno staff, quickly mitigating COVID outbreaks among City staff ties directly to the quality of City service. Having City staff available to provide the services in a timely, efficient, and equitable manner has implications on improving equity and inclusion.

PERFORMANCE MEASURES

<i>Mandatory Key Performance Indicators</i>	<i>Output Measures</i>	<i>Outcome Measures</i>
N/A	<ul style="list-style-type: none"> • Number of individuals tested 	N/A

POLICE VEHICLES

Recovery Plan Category:	6 – Revenue Replacement
Expenditure Category:	6.1-Provision of Government Services
Funding Amount:	\$5,637,000.00
Managing Department:	Police Department
Purpose:	For police vehicle acquisitions, in order to support increased staffing for police, to help mitigate the increased criminal activity.
Qualified Census Tracts:	Citywide
Use of Evidence:	N/A

DESCRIPTION

This project is an allocation for police vehicles as a response to the public health emergency. Since the onset of the COVID-19 pandemic in March 2020, Fresno has experienced a significant increase in criminal activity and fire activity. Fresno has experienced a 70-percent, 17-percent, and 22-percent increase in homicides, rapes, and auto thefts, respectively, from pre-pandemic conditions. The Interim Final Rule indicates that Fiscal Recovery Funds may be used for public safety expenses to the extent that their services are devoted to mitigating or responding to the COVID-19 public health emergency. The recommended expenditure will be used for the purchase of police vehicles to support the increased staffing for police. These investments are critically important to address the significant rise in criminal activity and fire activity continuing to occur in Fresno as a result of the pandemic.

PROMOTING EQUITABLE OUTCOMES

Statistics show that most crimes committed in Fresno occur disproportionately in low income neighborhoods of color. This inequity can be at least partially addressed by a police presence in those neighborhoods where crime is occurring. To accomplish this presence, a working fleet of vehicles is needed to both quickly deploy to crime scenes and to provide regular patrols. Without a working fleet of vehicles, response times will be slower and the level of crime may continue to disproportionately impact neighborhoods where crime is already occurring.