Single Audit Report and Other Compliance Reports For the Year Ended June 30, 2014



#### **CITY OF FRESNO** Single Audit Report and Other Compliance Reports For the Year Ended June 30, 2014

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Newport Beach 4675 MacArthur Court, Suite 600 Newport Beach, CA 92660 949.221.0025

Sacramento

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The Honorable City Council of the City of Fresno, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Fresno, California (City), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 19, 2015. Our report includes references to other auditors who audited the financial statements of the City of Fresno Cultural Arts Properties (discretely presented component unit), City of Fresno Employees Retirement System and the City of Fresno Fire and Police Retirement Systems pension trust funds, as described in our report on the City's financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the City of Fresno Cultural Arts Properties Corporation were not audited in accordance with *Government Auditing Standards*.

Independent Auditor's Report on Internal Control Over Financial Reporting and on

**Compliance and Other Matters Based on an Audit of Financial Statements** 

Performed in Accordance with Government Auditing Standards

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, we do not express an opinion on the effectiveness of City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2014-001 and 2014-002 to be material weaknesses.

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A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompaning schedule of findings and questioned costs as items 2014-003 and 2014-004 to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Macias Gini É O'Connell LP

Newport Beach, California March 19, 2015



Newport Beach 4675 MacArthur Court, Suite 600 Newport Beach, CA 92660 949.221.0025

Sacramento

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#### Independent Auditor's Report on Compliance For Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards

To the Honorable City Council of Fresno, California

#### **Report on Compliance for Each Major Federal Program**

We have audited the City of Fresno, California's (City) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2014. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2014.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 2014-005, 2014-006 and 2014-007. Our opinion on each major federal program is not modified with respect to these matters.

The City's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, and therefore, material weaknesses and significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance to be material weakness and significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2014-005 to be a material weakness.

A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items 2014-006 and 2014-007 to be significant deficiencies.

The City's responses to internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information for the City as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 19, 2015, which contained unmodified opinions on those financial statements. Other auditors audited the financial statements of the City of Fresno Cultural Arts Properties (discretely presented component unit), the City of Fresno Employees Retirement System and the City of Fresno Fire and Police Retirement System (pension trust funds), as described in our report to the City's financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and the schedule of expenditures of state or local awards are presented for purposes of additional analysis as required by OMB Circular A-133 and the State of California, respectively, and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and schedule of expenditures of state or local awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Macias Gini & O'Connell LP

Newport Beach, California March 31, 2015

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### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2014

Federal Grantor/Program and/or Project Title	CFDA Number	Pass-through Grantor	Grant Number	Total Federal Expenditures
5. Department of Commerce:				
Economic Development Cluster				
Economic Development Administration (EDA) - Direct	Program			
Economic Adjustment Assistance - Revolving Loan				
Fund	11.307		07-39-02434	\$ 886,162
Economic Adjustment Assistance - Fresno Food				
Processing Industry Site Analysis and Planning Grant	11 207		07 79 06892	06.627
	11.307	Total Direct EDA Dracement		86,637
		Total Direct EDA Program		972,799
		Total Economic Development Cluster		972,799
		Total Device Development Cluster		
	TOTAL U.S. DE	PARTMENT OF COMMERCE		972,799
S. Department of Defense:				
National Guard Bureau (NGB) - Pass-through Program				
Military Construction Cooperative Agreement (MCCA)				
Grant Program	12.UNKNOWN	CA National Guard Bureau	W912LA-13-2-2103	2,588,844
-				
		Total Pass-through NGB Program		2,588,844
	TOTAL U.S. DE	PARTMENT OF DEFENSE		2,588,844
S. Department of Housing and Urban Development: CDBG - Entitlement Grants Cluster				
Community Development Block Grants (CDBG) / Entit	amont Cronte - D'	iract Program		
2010 Neighborhood Stabilization Program "1"	14.218	neet riogram	B-08-MN-06-0003	1,434,777
2012 Neighborhood Stabilization Program "3"	14.218		B-11-MN-06-0003	1,434,777
FY14 Community Development Block Grant	14.218		B-13-MC-06-001	4,425,245
FY13 Community Development Block Grant	14.218		B-12-MC-06-001	737
FY11 Community Development Block Grant	14.218		B-10-MC-06-001	95,510
		Total Direct CDGB Program		7,666,484
		Total CDBG - Entitlement Grants Clu	star	7,666,484
		Total CDBG - Entitlement Grants Clu	ster	7,000,484
Emergency Solutions Grant Program (ESG) - Direct Prog			E 12 MC 06 0001	245
FY13 Emergency Solutions Grant	14.231		E-12-MC-06-0001	345
		Total Direct ESG Program		345
HOME Investment Partnership Program (HOME) - Direc	0		M 12 MC 06 0204	9 (54 045
FY14 HOME FY12 HOME	14.239 14.239		M-13-MC-06-0204 M-11-MC-06-0204	8,654,945
FY10 HOME	14.239		M-09-MC-06-0204	1,802,618 993,906
FY05 HOME	14.239		M-04-MC-06-0204	530
				11 451 000
		Total Direct HOME Program		11,451,999
Office of Sustainable Housing and Community - Passthrow				
Sustainable Communities Regional Planning Grant - Smart		CA State University - Fresno		
Valley Places (SCRPG)	14.703	Foundation	SC360080-11-08	173,970
		Total Passthrough SCRPG Program		173,970
Office of Healthy Homes I as I Harried Control (OWW H	) Dinest Dara			
Office of Healthy Homes Lead Hazard Control (OHHLH0 Lead-Based Paint Hazard Control in Privately-Owned	C) - Direct Program	m		
•	C) - Direct Progra	m		
Lead-Based Paint Hazard Control in Privately-Owned	C) - Direct Program	m	CALHB0492-11	407,038
Lead-Based Paint Hazard Control in Privately-Owned Housing - Healthy Homes Lead Hazard Control Grant			CALHB0492-11	
Lead-Based Paint Hazard Control in Privately-Owned Housing - Healthy Homes Lead Hazard Control Grant		m Total Direct OHHLHC Program	CALHB0492-11	407,038

### Schedule of Expenditures of Federal Awards (Continued) For the Year Ended June 30, 2014

Federal Grantor/Program and/or Project Title	CFDA Number	Pass-through Grantor	Grant Number	Total Federal Expenditures
U.S. Department of Justice:				
Equitable Revenue Sharing Program - Direct Program Joint Law Enforcement Operations (JLEO) - Seized				
Assets	16.111		2011	376,226
		Total Direct DOJ Program	-	376,226
Office of Community Oriented Policing Services (COPS) - I ARRA - Public Safety Partnership and Community	Direct Program			
Policing Grants - COPS Hiring Recovery Grant CHRP	16.710		2009RJWX0010	10,442
		Total Direct ARRA COPS - CHRP Prog	gram	10,442
Office of Community Oriented Policing Services (COPS) - I	Direct Program			
2011 Public Safety Partnership and Community Policing	-			
Grants - COPS Child Sexual Predator Program - CSPP	16.710		2011CSWX0003	90,355
		Total Direct COPS - CSPP Program		90,355
Office of Justice Programs / Office of Juvenile Justice and I	Delinquency Pre	evention (IDP) - Pass-through		
Program	sennquency i re	_		
Enforcing Underage Drinking Laws (ABC FY14)	16.727	CA Dept of Alcoholic Beverage Control	13G-LA13	96,870
		Total Pass-through OJP - JDP Program	-	96,870
JAG Program Cluster		Discost Decomous	-	
Office of Justice Programs / Bureau of Justice Assistance Edward Byrne Memorial Justice Assistance Grant	(OJP - BJA) - I	Direct Program		
Program '10 Edward Byrne Memorial Justice Assistance Grant	16.738		2010-DJ-BX-0838	30,238
Program '11	16.738		2011-DJ-BX-3397	27,439
Edward Byrne Memorial Justice Assistance Grant Program '12	16.738		2012-DJ-BX-0291	112,999
Edward Byrne Memorial Justice Assistance Grant Program '13	16.738		BJA-2013-3599	10,459
		Total Direct OJP - BJA Program	-	181,135
Office of Justice Programs / Bureau of Justice Assistance	(OIP - BIA) - I	Direct Program		
Edward Byrne Memorial Justice Assistance Grant (JAG)	(OJI - DJA) - I	-		
Program: Anti-Human Trafficking Task Force Recovery Act Program	16.804	CA Emergency Management Agency	HF12016675	251,469
				251.460
		Total Direct ARRA OJP - BJA Program		251,469
		<u>Total JAG Cluster</u>	-	432,604
U.S. Demonstrate of Theorem and Alexan	TOTAL U.S. DI	EPARTMENT OF JUSTICE		1,006,497
U.S. Department of Transportation: Federal Aviation Administration (FAA) - Direct Program Airport Improvement Program				
AIP-60 FF10	20.106		3-06-0087-60	106,285
AIP-62 FF10 AIP-66 FF11	20.106 20.106		3-06-0087-62 3-06-0087-66	1,508 28,838
AIP-67 FF11	20.100		3-06-0087-67	298,394
AIP-68 FF11	20.106		3-06-0087-68	35,661
AIP-69-FF12	20.106		3-06-0087-69	36,526
AIP-70-FF12	20.106		3-06-0087-70	27,456
AIP-71-FF13 AIP-72-FF13	20.106 20.106		3-06-0087-71 3-06-0087-72	554,581 2,341,975
AIP-12-FF15 AIP-17 FF10	20.106		3-06-0087-72	2,541,975
		Total Direct FAA Program		3,447,178
			-	
		Total Airport Improvement Program	-	3,447,178

#### Schedule of Expenditures of Federal Awards (Continued)

For the Year Ended June 30, 2014

Total Federal Expenditures
5-
12,041,501
12,041,501
12,041,501
316.673
123,558
440,231
24,156 928,248
952,404
2,555,803
2,555,803
68,658
3,939
82,481
27,627
113,014
184,636
8,716,945
349,120
351,863
9,898,283
13,406,490
20,464
233,641 105
37,662
291,872

### Schedule of Expenditures of Federal Awards (Continued) For the Year Ended June 30, 2014

Federal Grantor/Program and/or Project Title	CFDA Number	Pass-through Grantor	Grant Number	Total Federal Expenditures
Highway Safety Cluster National Highway Traffic Safety Administration (NHTS.	A) - Pass-throug	gh Program		
State and Community Highway Safety - UC Sobriety Checkpoint (FY12)	20.600	CA Office of Traffic Safety/Regents of the University of California	SC13151	176,827
State and Community Highway Safety - UC Sobriety Checkpoint (FY13)	20.600	CA Office of Traffic Safety/Regents of the University of California	SC14151	303,732
State and Community Highway Safety - Selective Traffic Enforcement Program FY2013	20.600	CA Office of Traffic Safety/Regents of the University of California	PT1339	82,557
State and Community Highway Safety - Selective Traffic Enforcement Program FY2014	20.600	CA Office of Traffic Safety/Regents of the University of California	PT1443	184,926
		Total Pass-through NHTSA Program	-	748,042
		Total Highway Safety Cluster	-	748,042
	TOTAL U.S. D.	EPARTMENT OF TRANSPORTATION		30,375,314
S. Environmental Protection Agency (EPA): Drinking Water State Revolving Fund Cluster ARRA - Office of Water - Pass-through Program				
ARRA - Capitalization Grants for Drinking Water State Revolving Funds - Herndon Town Water (WC70)	66.468	State of CA Dept of Public Health	1000048-002	20,628
		Total Pass-through ARRA EPA Safe Dr	inking Water Program	20,628
Office of Water - Pass-through Program Capitalization Grants for Drinking Water State Revolving Funds: Residential Meter Project	66.468	State of CA Dept of Public Health	SFR11CX104	6,919,087
		Total Pass-through Safe Drinking Water	r Program	6,919,087
		Total Drinking Water State Revolving	Fund Cluster	6,939,715
Office of Solid Waste and Emergency Response - Direct Pr	ogram			
ARRA - Brownfields Assessment and Cleanup Cooperative Agreements	66.818		BF-00T71101-1	134,608
		Total Direct Brownfields	-	134,608
C. Department of Health and Human Services .	TOTAL U.S. El	NVIRONMENTAL PROTECTION AGENCY	, ,	7,074,323
S. Department of Health and Human Services : Aging Cluster Administration for Community Lining (ACL) Provident				
Administration for Community Living (ACL) - Pass-thro Special Programs for the Aging Nutrition Services: Senior Hot Meals 2014	93.045	Fresno Madera Area Agency on Aging	13-0310	75,011
		Total Pass-through ACL Program	-	75,011
		Totals for Aging Cluster	-	75,011
Administration for Children and Families - Pass-through I	rogram			
Children's Justice Grants to States - Children Exposed to Domestic Violence FY2012	93.643	Office of Emergency Services	EV12056675	68,913
		Total Pass-through ACF Program	-	68,913
	TOTAL U.S. D.	EPARTMENT OF HEALTH AND HUMAN	SERVICES	143,924

#### Schedule of Expenditures of Federal Awards (Continued)

For the Year Ended June 30, 2014

Federal Grantor/Program and/or Project Title	CFDA Number	Pass-through Grantor	Grant Number	Total Federal Expenditures
S. Department of Homeland Security: Homeland Security Cluster				
State Domestic Preparedness Equipment Support (SDPES	) Program (St	ate Homeland Security Grant		
Program) - Pass-through Program	, U (	•		
		CA Office of Emergency Services		
FY2011 Homeland Security Grant Program	97.004	and Fresno County CA Office of Emergency Services	2010-0008	31,772
FY2012 Homeland Security Grant Program	97.004	and Fresno County CA Office of Emergency Services	2010-0008	87,530
FY2013 Homeland Security Grant Program	97.004	and Fresno County CA Homeland Security / Fresno	2010-0008 HSGP 2011-SS-0077-	26,458
FY11 Homeland Security Grant Program	97.067	County CA Homeland Security / Fresno	019 HSGP 2012-SS-0077-	111,142
FY12 Homeland Security Grant Program	97.067	County CA Homeland Security / Fresno	019 HSGP 2013-SS-0077-	94,900
FY13 Homeland Security Grant Program	97.067	County	019	3,190
		Total Pass-through SDPES Program	-	354,992
Office of Domestic Preparedness - Pass-through Program				
FY11 Metropolitan Medical Response System	97.071	CALEMA / County of Fresno	MMRS11	231,283
		Total Direct ODP Program	-	231,283
		Total for Homeland Security Cluster	-	586,275
Federal Emergency Management Agency - Direct Program Assistance to Firefighters Grant (AFG) FY12 Assistance to Firefighters ("Fire Prevention and				
Safety") FY11 Staffing for Adequate Fire and Emergency	97.044		EMW-2012-FO-00660	371,840
Response (SAFER)	97.044		EMW-2011-FH-00940	1,293,236
		Total Direct AFG Program	-	1,665,076
	TOTAL U.S. D.	EPARTMENT OF HOMELAND SECURIT	TY	2,251,351
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 64,112,888

The accompanying notes are an integral part of this schedule.

### Schedule of Expenditures of State or Local Awards For the Year Ended June 30, 2014

State or Local Grantor/Program and/or Project Title	State Agency	Pass-through Grantor	Grant Number	Total State Expenditures
CA State Department of Conservation:				
Division of Recycling, Community Outreach Branc		irect Program		
FY11 Recycling Program	DOC		2010/2014	70,531
FY12 Recycling Program	DOC		2012/2014	133,993
		Total Direct RCO Program		204,524
Division of Land Resource Protection (LRP) - Dire	rt Program			
Prop 84 - Sustainable Communities Planning	ct i rogram			
Grant Program	DOC		3010-513	118,597
		Total Direct LRP Program		118,597
	TOTAL CA	DEPARTMENT OF CONSERVATI	ON	323,121
CA State Environmental Protection Agency: CA Integrated Waste Management Board (CIWM)	R) - Direct Pr	narem		
FY12 CalRecycle Oil Payment Program	CIWMB	vg. uili	OPP2	3,432
FY13 CalRecycle- Oil Payment Program	CIWMB		OPP3	137,995
2011/2012 Waste Tire Enforcement Grants	CIWMB		TEA19-11-34	67,067
2012/2013 Waste Tire Enforcement Grants	CIWMB		TEA20-12-1	235,957
2013/2014 Waste Tire Amnesty Grant	CIWMB		TEA1-13-16	25,723
		Total Direct CIWMB Program		470,174
	TOTAL CA	ENVIRONMENTAL PROTECTION	VAGENCY	470,174
CA State Department of Finance (DOF):				
Citizens Option for Public Safety - Direct Program				
2012 CA Supplemental Law Enforcement Services				
Program	DOF		FY12	141,562
2013 CA Supplemental Law Enforcement Services				
Program	DOF		FY13	886,419
2014 CA Supplemental Law Enforcement Services				
Program	DOF		FY14	77,408
Prop 1B - Public Works	DOF		Prop 1B	16,103
Prop 1B - FAX	DOF		Prop 1B	1,049,553
		Total Direct DOF Program		2,171,045
		_		2,171,010
	TOTAL CA	DEPARTMENT OF FINANCE		2,171,045
CA State Department of Housing and Community Deve	lopment (HC	CD):		
CalHome Rehabilitation Program - Direct Program	-			
CalHome Rehab Mortgage 2008	HCD		08-CALHOME-4910	224,953
		Total HCD Program		224,953
Prop1C - Direct Program				
Dickey Park Improvements	HCD	11	-HRPP-7865	115,020
Ted C Wills Improvements	HCD		-HRPP-7865	22,925
		11		22,723
		Total Prop 1C Program		137,945
	-			
	TOTAL CA	DEPARTMENT OF HOUSING AN	D COMMUNITY DEVELOPMENT	362,898

# **CITY OF FRESNO** Schedule of Expenditures of State or Local Awards For the Year Ended June 30, 2014

State or Local Grantor/Program and/or Project Title	State Agency	Pass-through Grantor	Grant Number	Total State Expenditures
CA State Department of Parks and Recreation:				
Office of Grants and Local Services (OGALS) Martin Ray Reily (MRR) Park	OGALS		SW-10-004	992,850
Cultural Arts District (CAD) Parks	OGALS		SW-10-002	112,518
		Total Direct OGALS Program		1,105,368
Habitat Conservation Fund (HCF) - Direct Progra			C07/2000	5.002
Habitat Conservation Grant - Mosqueda Center	OGALS		C9763009	5,062
		Total Direct HCF Program		5,062
	TOTAL CA	DEPARTMENT OF PARKS AND F	RECREATION	1,110,430
CA State Emergency Management Agency (CalEMA):				
Public Safety and Victim Services - Direct Program FY12 CA Gang Reduction, Intervention, and	ms			
Prevention Program (CalGrip) FY13 CA Gang Reduction, Intervention, and	CalEMA		GR11046675	84,648
Prevention Program (CalGrip)	CalEMA		GR10056675	176,215
14 CA Gang Reduction, Intervention, and Prevention Program (CalGrip)	CalEMA		BSCC806-13	15,183
		Total CalEMA Program		276,046
	TOTAL CA	EMERGENCY MANAGEMENT AC	GENCY	276,046
CA State Department of Transportation (DOT): Aeronautics Program of the CA Transportation C	ommission (C	TC) - Direct Program		
AIP - State Match to Fed Proj #3-06-0088-17	CTC	(10) Dirottingram	Fre-2-10-1-Mat	399
		Total Direct CTC Program		399
Division of Local Transportation Assistance - Dire	ct Program			
Highway Research, Planning & Construction Program [State Portion]	DOT		Master Agreement 06-5060	5,199,227
		Total Direct DOT Program		5,199,227
	TOTLLOL			
	TOTAL CA	DEPARTMENT OF TRANSPORTA	ATION	5,199,626
CA State Water Resources Control Board:				
	ugh Program	s		
Division of Financial Assistance (DFA) - Pass-thro Prop 50 Upper Kings Basin Water Forum IRWM				
Prop 50 Upper Kings Basin Water Forum IRWM Plan - City of Fresno Water Meter Installation		Kings River Conservation	XP96060901 0	107.000
Prop 50 Upper Kings Basin Water Forum IRWM	-99	Kings River Conservation District	XP96960901-0	107,000
Prop 50 Upper Kings Basin Water Forum IRWM Plan - City of Fresno Water Meter Installation		Kings River Conservation District <u>Total DFA Program</u>		107,000
Prop 50 Upper Kings Basin Water Forum IRWM Plan - City of Fresno Water Meter Installation		Kings River Conservation District		
Prop 50 Upper Kings Basin Water Forum IRWM Plan - City of Fresno Water Meter Installation Project CA State Department of Justice:		Kings River Conservation District <u>Total DFA Program</u>		107,000
Prop 50 Upper Kings Basin Water Forum IRWM Plan - City of Fresno Water Meter Installation		Kings River Conservation District <u>Total DFA Program</u>		107,000
<ul> <li>Prop 50 Upper Kings Basin Water Forum IRWM</li> <li>Plan - City of Fresno Water Meter Installation</li> <li>Project</li> <li>CA State Department of Justice:</li> <li>CA State Equitable Sharing Program</li> </ul>		Kings River Conservation District <u>Total DFA Program</u> <u>ATE WATER RESOURCES CONTR</u>	OL BOARD FY12	107,000 107,000

# **CITY OF FRESNO** Schedule of Expenditures of State or Local Awards For the Year Ended June 30, 2014

State or Local Grantor/Program and/or Project Title	State Agency	Pass-through Grantor	Grant Number	Total State Expenditures
Fresno County Department of Public Health: Childhood Lead Poisoning Prevention Program Childhood Lead Poisoning Prevention Program	LPPP) - Pas	s-through Program		
(CLPPP) 2012	CLPPP		2012	133,442
		Total CLPPP Program		133,442
	TOTAL FR	ESNO COUNTY DEPT OF PUBL	IC HEALTH	133,442
San Joaquin Valley Air Pollution Control District				
San Joaquin Valley Air Pollution Control District ( REMOVE II Grant Program	( <b>SJVAPCD</b> ) SJVAPCD	- Direct Program	C-15970-A & C-18203-A	100,000
		Total SJVAPCD Program		100,000
	TOTAL SAL	N JOAQUIN VALLEY AIR POLLU	TION CONTROL DISTRICT	100,000
Fresno Regional Foundation: The Fresno Regional Foundation (FRF)- Direct Pr	ogram			
Youth Liaison Officer Grant	FRF		FY13-14	143,793
		Total FRF Program		143,793
	TOTAL FR	ESNO REGIONAL FOUNDATION	V	143,793
Fireman's Fund: Fireman's Fund (FF) - Direct Program				
Heritage Grant	FF		1551	9,299
		Total FF Program		9,299
TOTAL EXPENDITURES OF STATE OR LOCA	LAWARDS			10,464,752

The accompanying notes are an integral part of this schedule.

Notes to the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards For the Year Ended June 30, 2014

#### Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (SEFA) and Schedule of Expenditures of State or Local Awards (collectively, the Schedules) present the activity of all federal and state or local award programs of the City of Fresno, California (City). The Schedules includes federal awards received directly from federal agencies, federal awards passed through other agencies, and nonfederal awards. The City's reporting entity is defined in Note 1 to the City's basic financial statements. The basic financial statements include the operations of the Succesor Agency to the City of Fresno Redevelopment Agency which, had federal award expenditures for th year ending June 30, 2014 of \$134,608. Because the Schedules present only a selected portion of the operations of the City, it is not intended to, and does not, present the operations of the City as a whole.

The accompanying Schedules are presented on the cash basis of accounting. The information in the Schedules are presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in the Schedules may differ from amounts presented in, or used in the preparation of, the basic financial statements. Expenditures of federal and nonfederal awards are primarily reported in the City's basic financial statements in the general fund, grants special revenue fund, transit enterprise fund and airport enterprise fund.

#### **Note 2: Subrecipients**

Of the federal expenditures presented in the SEFA, the City provided federal awards to its subrecipients as follows:

	Federal	
Program Title	CFDA Number	Amount
Community Development Block Grants/Entitlement Grants Program	14.218	\$ 6,250
Emergency Solutions Grant Program	14.231	345
Neighborhood Stabilization Program 1	14.218	899,379
Neighborhood Stabilization Program 3	14.218	633,010

#### Note 3: Section 108 Loans

The City has three (3) Section 108 loans outstanding at June 30, 2014. Semi-annual payments on these Section 108 loans are made from interest earned on the restricted loan investments and from Community Development Block Grant Entitlement funds and are included in the federal expenditures for the Community Development Block Grants/Entitlement Grants Program on the Schedules. Principal and interest payments on all three (3) loans totaled \$461,120 for the year ended June 30, 2014, of which \$461,120 was paid from Community Development Block Grant funds.

#### Notes to the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards (Continued) For the Year Ended June 30, 2014

A summary of Section 108 loans outstanding as of June 30, 2014 is as follows:

Grant Loan Program	Proc	ent Loan eed as of 30, 2014	Lo	Outstanding Loan Balances as of June 30, 2014	
Section 108 Note - Regional Medical Center	\$	-	\$	980,000	
Section 108 Note - Fresno-Madera Area Agency on Aging		-		660,000	
Section 108 Note – Neighborhood Streets/Parks		-		913,000	
	\$	-	\$	2,553,000	

These loans are not considered to have continuing compliance requirements under OMB Circular A-133, and, therefore, are only reported on the SEFA in the year in which funds are expended and drawn.

#### Note 4: State Revolving Loan Funds

Beginning in fiscal year 2007, the City received Federal Cross-cut revolving grant funds from the State in the form of loans, from the U.S. Environmental Protection Agency, Office of Water, passed through the California State Water Resources, Control Board and the California Department of Public Health, under Capitalization Grants for Clean Water State Revolving Funds (CFDA # 66.458) and Capitalization Grants for Safe Drinking Water State Revolving Funds (CFDA # 66.468). The purpose of the grant/loans is to assist in financing the construction of projects that will enable the City to comply with statutory clean and safe drinking standards. The City can receive funds under five grant/loans. The terms of the grant/loans and the outstanding balances as June 30, 2014, are as follows:

Grant Fiscal Year	Agreement Number	Description	Project Number	Not to Exceed	Interest Rate & Term	L	Outstanding oan Balances f June 30, 2014
2007	SRF06CX150	Wellsite Chlorination Project	10100007-004	\$ 2,210,000	2.2923% / 20 yrs*	\$	1,750,982
2009	SRF08SWX101	Enterprise/Jefferson Canal Project	10100007-011	1,968,136	2.2923% / 20 yrs*		1,119,029
		Herndon Town and Cortland /					
2010	09-313-550	Fountain Way Sewer System	C-06-5379-110	884,125	0.0000% / na**		-
2010	AR09FP31	Herndon Town Water Project	1000048-002	619,978	0.0000% / na**		-
2011	SFR11CX104	Residential Meter Project	10100007-026C	51,405,432	0.0000% / 20 yrs*		51,405,432
						\$	54,275,443

\* Term begins at completion of project

\*\* Loan will be 100% forgiven; therefore, there is no interest rate, term or balance outstanding

These loans are not considered to have continuing compliance requirements under OMB Circular A-133, and, therefore, are only reported on the SEFA in the year in which funds are expended and drawn.

#### Notes to the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards (Continued) For the Year Ended June 30, 2014

The City drew funds under the loans during fiscal year 2014 and have reported these amounts on the SEFA, as follows:

CFDA Number	A Number Description		ARRA Amount	ARR	A Amount	Total Amount		
66.468	Residential Water Meters	\$	6,919,087	\$	-	\$	6,919,087	
66.468	Herndon Town Water		-		20,628 *		20,628	
						\$	6,939,715	

\*See Note 7

#### Note 5: Pre-Award Authority Spending

The City incurred costs totaling \$1,202,750 under the Airport Improvement Program (AIP) during the year ended June 30, 2014, prior to receiving the grant award. Under the U.S. Department of Transportation Federal Aviation Administration, Order 3100.38C, project costs incurred prior to the execution of a grant agreement may be reimbursed for costs incurred after September 1996 for funds apportioned to a sponsor as entitlements. As there are no executed grant agreements in place, these costs were not included as part of the Airport Improvement Program expenditures under the SEFA for the year ended June 30, 2014.

The City incurred costs totaling \$2,025,300 under the AIP during the year ended June 30, 2013, for which funding was approved in fiscal year 2014. These expenditures are included on the Schedules as part of the AIP (CFDA #20.106) expenditures for the year ended June 30, 2014.

#### Note 6: Economic Adjustment Assistance RFL Grant Calculation

The amount reported on the SEFA for expenditures related to the Economic Adjustment Assistance RLF Grant (CFDA #11.307) is calculated using various criteria as define by OMB Circular A-133. The calculation for the year ended June 30, 2014 is as follows:

Balance of RLF Loans outstanding at June 30, 2014	\$517,212
Cash and investment balance at June 30, 2014	241,875
Administrative expenses paid out	17,075
Unpaid Principal of all loans written off	110,000
Subtotal	\$886,162
Federal share	100%
Total expenditures reported at June 30, 2014	\$886,162

Notes to the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State or Local Awards (Continued) For the Year Ended June 30, 2014

#### Note 7: Prior Year Expenditures Included in SEFA

The SEFA includes the following federal expenditures that were incurred in the prior year:

- ARRA Capitalization Grant for Drinking Water (CFDA #66.468) \$20,628, which includes a final expenditure of \$18,718 along with \$1,910 in payroll adjustments. The California State Water Resources Control Board agreed that the City could report these expenditures in FY 2014.
- Economic Development Cluster: Economic Adjustment Assistance Fresno Food Processing Industry Site Analysis and Planning Grant (CFDA #11.307) \$25,768. Clarification was provided by the grantor in FY 2014 that affected the City's application of the matching requirement in prior years. This matter has been discussed with the Economic Development Agency and no further action is considered necessary.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2014

#### Section I – Summary of Auditor's Results

#### Financial statements:

Type of auditor's report issued:	Unmodified
Internal control over financial reporting	:
• Material weakness(es) identified?	Yes
• Significant deficiency(ies) identifie considered to be material weakness	
Noncompliance material to financial standard	No
Federal Awards:	
Internal control over major programs:	
• Material weakness(es) identified?	Yes
<ul> <li>Significant deficiency(ies) identifie</li> </ul>	d not
considered to be material weakness	es? Yes
Type of auditor's report issued on comp	
for major programs:	Unmodified
Any audit findings disclosed that are re	quired
to be reported in accordance with	-
Section 510(a) of OMB Circular A	-133? Yes
Identification of major programs	
CFDA No. 11.307	Economic Adjustment Assistance
CFDA No. 12.UNKNOWN	Military Construction Cooperative Agreement Grant Program
CFDA No. 14.239	HOME Investment Partnership Program
CFDA No. 20.106	Airport Improvement Program
	Federal Transit Cluster:
CFDA No. 20.500	Federal Transit – Capital Investment Grants
CFDA No. 20.507	Federal Transit – Formula Grants
CFDA No. 97.044	Assistance to Fire Fighters Grant
Dollar threshold used to distinguish bet	ween

Type A and Type B programs:	\$1,923,378
Auditee qualified as a low-risk auditee?	No

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Section II - Financial Statement Findings

## 2014-001 Grants Receivables, Revenues, and Unavailable or Unearned Revenues (Material Weakness)

#### Criteria

Governmental Accounting Standards Board (GASB) Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions, requires that recipients of government-mandated and voluntary nonexchange transactions (grants) recognize revenues when all applicable eligibility requirements are met. (On the modified accrual basis, revenues should be recognized when all applicable eligibility requirements are met and the resources are available.)

#### Condition/Context

During our audit, we identified a similar issued noted in finding 2013-001 where the City recorded grant revenues in the amount of \$753,444 for which there were no eligible expenditures incurred during the year. The grants affected were the CalHome Rehabilitation Program (\$653,444) and the Neighborhood Stabilization Program 3 (\$100,000).

#### Cause/Effect

The City departments are responsible for informing the Finance department of receivables outstanding at year end and collected within the City's period of availability, as well as eligible expenditures incurred under grant awards. It is the Finance department's responsibility to record the receivable, and revenue, unavailable revenue or unearned revenue based on the information provided by the department. Accurate information was provided by the Development and Resource Management Department (DARM), however, the Finance Department did not properly record the journal entries to capture the fiscal year 2014 activity.

Revenues were overstated in the amount of \$753,444 in the Grants Special Revenue Fund and Governmental Activities. Management adjusted the financial statements to correct this error.

#### **Recommendation for Corrective Action**

We recommend that the City improve its method for capturing grant information submitted by departments to ensure revenues are properly recognized.

#### Views of Responsible Officials

Management agrees with the Finding. Prior to the booking of any Comprehesive Annual Finanancial Report (CAFR) adjustments related to Grant activity for the 2015 CAFR, a formal meeting will be scheduled between internal Finance staff to thoroughly review the Grant spreadsheets to ensure the mutual agreement as to the entries that need to be booked. In addition, the CAFR adjustments related to Grant transactions will be jointly reviewed by CAFR and Single Audit staff to ensure proper recognition of receivables, and revenue, unavailable revenue or unearned revenue.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

### 2014-002: Preparation of the Schedule of Expenditures of Federal Awards (SEFA) (Material Weakness)

#### Criteria

The U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations* (OMB A-133), requires that the City prepare a schedule showing total expenditures for the year for each federal program.

#### Condition/Context

During our audit, we noted that the Airport Improvement Program (CFDA No. 20.106) expenditures were understated by \$2,025,300 related to pre-award expenditures incurred in fiscal year 2013 and approved for reimbursement in fiscal year 2014.

The City subsequently corrected the expenditure amounts reported in its fiscal year 2014 SEFA.

#### Cause/Effect

Management did not capture the pre-award expeditures incurred in the prior year due to oversight. The pre-award expenditures are unique in that when they are incurred the grantor has committed to providing funding but has not identified a funding source thus the grantee cannot claim reimbursement until the grantor executes an agreement with an identified funding source. The City did not have an adequate process to capture expenditures on the SEFA that were incurred in a prior year and were funded in the current year.

The City's SEFA serves as the basis for determining the number of major programs required to be audited in a given fiscal year and inaccuracies have the potential to affect major program determinations.

#### Recommendation

The City should consider revising the format of its grant expenditure worksheet to clearly identify preaward expenditures that will be captured on the SEFA in a subsequent year (the year of federal funding). In addition, department management should annually evaluate all awards to determine if pre-award expenditures have been subsequently funded and communicate this to the Finance Department. The City should also consider evaluating software specific to tracking and gathering grant information from the time of applying for a grant to the completion of the project or program and the closure of the grant funding.

#### Views of Responsible Officials

Airports Department management agrees with the finding. To better identify grant pre-expenditures from the prior year for which grants have not yet been awarded, Airports will prepare a reconciliation to the prior year's pre-award amounts on the Summary of Grants in Progress spreadsheet. This will confirm expenditures for those grants still pending award, in addition to the Grant awards already confirmed on the Summary of Grants in Progress listing.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

## 2014-003: Risk Assessment (Significant Deficiency)

#### Criteria

The Committee of Sponsoring Organizations of the Treadway Commission (COSO) is a joint initiative of the five private sector organizations, including the American Institute of Certified Public Accountants and the Institute of Internal Auditors, and is dedicated to providing thought leadership through the development of frameworks and guidance on enterprise risk management, internal control and fraud deterrence.

The COSO *Internal Control-Integrated Framework* (Framework) is the common framework against which internal control systems can be assessed and improved. The Framework provides for three objectives, which allow organizations to focus on differing aspects of internal control:

- *Operations Objectives* the effectiveness of the entities operations, including operational and financial performance goals, and safeguarding of assets against loss;
- *Reporting Objectives* internal and external financial and non-financial reporting and may encompass reliability, timeliness, transparency, or other terms as set forth by regulators, recognized standard setters, or entity policies;
- *Compliance Objectives* adherence to laws and regulations to which the entity is subject.

The Framework establishes five elements of internal control as a method to meeting the objectives above: (1) Control Environment; (2) Risk Assessment; (3) Control Activities; (4) Information and Communication; and (5) Monitoring. Risk Assessment is an integral part of internal control and management should periodically evaluate the risks and monitor the changes facing the City. This process involves evaluating both previously identified risks and potential new risks and providing assurance that (1) controls are designed properly to address significant risks and (2) controls are operating effectively.

#### Condition

In the prior year we identified the need for the City to perform an entity-wide risk assessment. In recent years that City has experienced significant financial and operational challenges that greatly increased the risk of the City meeting the objectives of operations, reporting and compliance described in the Framework. Furthermore, the City had been operating without a permanent Finance Director for several years until recently filled in September 2014. Also, the City's internal audit staff resources and function were reduced to one individual with limited or narrow areas of focus.

As the City's financial outlook improves, the City should evaluate its organization, including critical business cycles and processes, through the five internal control elements to identify areas or significant risks and prioritize solutions to ensure they meet their operating, reporting and compliance objectives.

#### Cause

In recent years the City has experienced significant financial challenges due to both internal and external factors, which significantly impacted its operations through staff and service reductions, including monitoring activities by the Finance Department and Internal Audit Section.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Effect

With the various changes in the City, including staff reductions, new fiscal policies, new federal grant compliance requirements under the Uniform Guidance, continuing changes in State legislation and funding, current economic conditions, and upcoming retirements of key positions, the City is exposed to various risks to operational effectiveness and efficiency, accurate financial reporting and compliance to laws and regulations.

#### **Recommendation for Corrective Action**

We recommend that the City perform a City-wide risk assessment considering the objectives of the Framework and the five elements of internal control. The City should consider the elements of (1) Control Environment; (2) Risk Assessment; (4) Information and Communication; and (5) Monitoring at the entity-wide level identifying the pervasive risks affecting the City. These risks may include the need to evaluate succession planning, the City's financial reporting information system (also see Finding 2014-004) and related subsidiary systems, changes in fiscal policies and federal and state regulations. The City should also inventory and evaluate each of its critical business cycles/processes (e.g. revenue/cash receipts, expenditures/cash disbursements, grants management, etc.) under the element of (3) Control Activities and consider risks related to staff turn-over and institutional knowledge loss, adequacy of staffing levels to mitigate errors in financial reporting and noncompliance, and efficiency and effectiveness of processes due to changes in laws, regulations and technology.

Due to the limited internal resources of the City, the City may want to consider outsourcing the risk assessment to a third-party with knowledge of similar organizations and who can assist the City in identifying and evaluating significant risks and developing cost effective solutions to address these areas.

#### Views of Responsible Officials

Management agrees with this recommendation. Given the complexities of such an evaluation, Management acknowledges that external assessment and validation of organizational risks should be obtained to guard against potential biases and lack of independence. Thus, Management will begin the process of developing a Request for Proposals (RFP) related to such an assessment. However, the complex nature of this evaluation and the impact such a study on staff workloads (as they assist the outside agency in both developing responses and following up on recommendations) will make completing the assessment a multi-year project. Consequently, Management does not believe that the first results from such an assessment will be available before Fiscal Year 2017.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

### 2014-004: Access to Programs and Data (Significant Deficiency)

#### Criteria

The City is responsible for ensuring that its IT systems are reliable and its data is secure. General computer controls over the access to programs and data require that network and application security controls be implemented to ensure administrative, master, and super user activities are properly authorized and to safeguard access to information technology resources and data. Furthermore, these controls should require that adequate safeguards are in place to prevent unauthorized access to or destruction of documents, records and assets.

#### Condition/Context

During our review and evaluation of the general controls over information systems, we noted the following:

- Policies and procedures have not been established to monitor administrative, master, and super user activity in the financial systems and related databases.
- While the City has an Administrative Order for the Use of Electronic Systems and Tools, it does not require users to sign or accept the policy (or an Acceptable Use Agreement referencing this policy).

#### Cause/Effect

The City has only recently resurrected its Innovation IT Advisory Committee (IT Steering Committee), and is in process of starting to identify critical policies and leading practices. Prior to establishment of the Advisory Committee, the City staff have had the combination of a common forum and the resources to address core policy issues impacting IT security.

#### Recommendation

The City should develop policies and implement procedures requiring periodic (e.g. monthly) reviews of financial application administrative, master, super user activities at the application and database levels. The review should be performed by a position outside of the chain of command of these users with high level access and should be pursuant to guidelines and criteria that would aid in identifying the nature of this activity.

The Human Resources Director should work with the Chief Information Officer and the City Manager to institute a process for users to review and sign Acceptable Use Agreements prior to granting IT network access. This will improve the City's safeguards for network and financial system user access.

#### **CITY OF FRESNO** Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Views of Responsible Officials

We agree with this finding. The City does not have a formal methodology to monitor privileged users. Currently, there are logs in place to better detect usage. These logs are no longer efficient due to the changing nature of our systems. An effort is currently underway to seek out proper software and create a proper methodology for monitoring our privileged users to ensure that best practice auditing is in place. The first step was a formal Security Assessment which will present initial recommendations. We are following up on this assessment with the search for proper tools that will enable close tracking and monitoring. We expect to have implementation sometime in Fiscal Year 2016 as we deem this one of our higher priorities.

The City does have drafted Policies for the expectation of administrators and key support persons, however, these need to be finalized, approved and implemented. In addition, the City follows a "Least Privilege" security model in which end users and administrators only have access to what they need to get their job done. We also agree that more formalized/comprehensive methods and agreements should be in place to further safeguard the City's systems. We will take this under advisement and investigate what can be additionally accomplished. We have started with a security assessment and this was one of the items requested to be addressed. Furthermore, we are implementing a new Proxy system that will have acceptable use language written on an acceptance screen; the end user will have to agree to it prior to Internet use.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Section III – Findings and Questioned Costs Related to Federal Awards

## Finding 2014-005: Reporting on Revolving Loan Fund Semi-Annual Financial Report (Material Weakness)

Federal Program Title:	Economic Development Cluster
Federal Catalog Number:	11.307
Federal Agency:	Economic Development Administration
Federal Award Numbers:	07-39-02434
Category of Finding:	Reporting

#### Criteria or Specific Requirement

Under the requirements of 13 CFR 307, recipients of revolving loan funds (RLF) are required to submit a semi-annual report to the Economic Development Administration (EDA). In the 2014 OMB Circular A-133 Compliance Supplement, the EDA has identified the following as critical information and key line items on the ED-209 report:

- (1) Total Active Loans
- (2) Current RLF Capital Base
- (3) Current Balance Available for lending net of committed RLF\$
- (4) Amount of excess cash for reporting period
- (5) Amount of excess cash subject to sequestration
- (6) Amount sequestered in a separate account, as reported by grantee
- (7) Amount of RLF Income Earned during this Reporting Period
- (8) Percentage of RLF Income used for Administrative Expenses during this Reporting Period

Grantees must design and implement adequate internal controls to ensure that required reports are accurate. Control activities should include procedures to ensure reports are supported by the general ledger or other reliable records and supervisory reviews of reports are performed to assure accuracy and completeness of data and information included in the reports.

#### Condition

During our audit of the City's compliance with reporting requirements related to the Revolving Loan Fund, we selected the Semi Annual Report ED-209 for the period October 1, 2013 through March 31, 2014 for review. We noted that the following line items were not accurately reported:

- (2) Current RLF Capital Base Amount was understated by \$64,558
- (3) Current Balance Available for lending net of committed RLF\$ Amount was understated by \$64,668
- (4) Amount of excess cash for reporting period Amount was overstated by \$5,335
- (5) Amount of excess cash subject to sequestration Amount was understated by \$105,296

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Cause

The City contracted out the administration of the City's Revolving Loan Fund, including the preparation of the ED-209 report, to a third-party. The City's expectations under the contract was that the contractor had adequate knowledge and skills and a proper quality control environment to accurately prepare the ED-209 report. The contractor acknowledged the reporting errors and deficiencies in its control environment. In addition, due to resource constraints, the City did not have procedures in place to review these reports prior to submission.

#### Effect

The ED-209 report for the six month period ended March 31, 2014 included inaccurate information for the line items noted above and needed to be revised and re-submitted to the EDA. Furthermore, the grant expenditure schedule provided by the contractor to the City for the year ended June 30, 2014, used to prepare the schedule of expenditures of federal awards (SEFA) also needed to be revised to properly classify grant information, though the total SEFA amount originally reported did not change.

#### **Questioned** Costs

None noted.

#### Recommendation

We recommend that City management review the terms and conditions of awards and assign a qualified individual or organization to ensure compliance with such terms and conditions. In the event that the City contracts an outside party to perform administrative functions of an award, City management should assign a qualified individual within the City to oversee the administrative activities performed by the external party and periodically perform monitoring procedures to ensure the accuracy of the contractors work product.

#### Views of Responsible Officials

Management does not dispute the Material Weakness finding for the Revolving Loan Fund (RLF) Program. Management acknowledges that there are issues related to the RLF Program and has been in the process of extending more oversight of our contracted third party administering agency, Cen Cal Business Finance Group. We were also considering the termination of the third party contract prior to this audit.

In early 2014, the City became aware of compliance issues with our RLF Program as it related to excess funds in the program. In June, 2014 management met with the new Executive Director of Cen Cal Business Finance and determined that our third party program administrator had a wholesale turn-over of staff. At the meeting with the Executive Director, management stressed the importance of Cen Cal Business Finance actively marketing the program in an effort to get the EDA funds loaned out promptly. Cen Cal staff assured management that they would make the program a higher priority and actively market it, as well as continue to ensure that ED-209 semi-annual reports were remitted on a timely and accurate basis.

#### Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

As a result of the June meeting, management began assessing the performance of the third party administrator. After the June meeting management reached out to the EDA requesting clarification for funds reported by the third party contract administrator. At that time the EDA noted errors in the reports received for our RLF from Cen Cal Business Finance Group. Management began working with the EDA and Cen Cal to address those errors. While addressing the noted errors, management put consideration of a new third party contract administrator on hold. In December of 2014, Cen Cal notified the city of their desire to terminate the contract.

Management has begun the process to find a new financial non-profit to contract for the administration of the RLF Program. The new contract will include provisions that outline greater expectations regarding proper reporting and auditing. Management will include the appropriate staff from the Economic Development Department along with the Finance Department to ensure that the proper controls are in place to monitor the administration of the RLF Program. Management will institute quarterly conferences with the new administrating agency to review and inspect the ED-209 and loan documentation on all loans. Management, with appropriate staff from Finance, will seek to ensure all prior reporting, loans and remaining FY 2015 reporting will be done correctly. Management will work to ensure a smooth transition to a new administering agency.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

## Finding 2014-006: Reporting on HUD 60002 Report (Significant Deficiency)

Federal Program Title:	Home Investment Partnership Program (HOME)
Federal Catalog Number:	14.239
Federal Agency:	U.S. Department of Housing and Urban Development (HUD)
Federal Award Numbers:	M-13-MC-06-0204, M-12-MC-06-0204, M-11-MC-06-0204, M-10-MC-
	06-0204, M-09-MC-06-0204, M-08-MC-06-0204, M-06-MC-0204, and
	R-04-MC-06-0204
Category of Finding:	Reporting

#### Criteria or Specific Requirement

The reporting compliance requirement in accordance with 24 CFR Section 135, requires that the prime recipient must submit Form HUD 60002, *Section 3 Summary Report, Economic Opportunities for Low and Very Low-Income Persons*, for each grant over \$200,000 that involves housing rehabilitation, housing construction, or other public construction. For recipients of HUD Community Planning and Development funding, the Form HUD 60002 is due at the same time as annual performance (e.g., CAPERS) reports, which is within 90 days after the reporting period.

#### Condition

During our audit of the reporting requirements, we noted that the HUD 60002 form related to the year ended June 30, 2014, for the HOME program was not submitted. The City department responsible for this report is the Development and Resources Management Department.

#### Cause

The Development and Resources Management Department was focused on completing the Consolidated Annual Performance Evaluation Report, and did not have the resources to complete the HUD 60002 form for the HOME program.

#### Effect

As of the result of management not filing this report, this program was not in compliance with the timely submission of the HUD 60002 form, thus not providing HUD with necessary information to monitor housing rehabilitation, housing construction, and other public construction activities.

#### **Questioned** Costs

None noted.

#### Recommendation

We recommend the City annually identify all reporting requirements for grants and develop procedures and evaluate and address resource needs to ensure timely submission of required reports.

#### **CITY OF FRESNO** Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

#### Views of Responsible Officials

Management Agrees.

Section 3 of the Housing and Urban Development Act of 1968, as amended by the Housing and Community Development Act of 1992, requires that recipients of financial assistance provided by the US Department of Housing and Urban Development ("HUD"), to the greatest extent feasible, provide training and employment opportunities from low income area residents and contract opportunities for performance of work by local businesses owned by and/or employing low income residents.

Under HUD Section 3, recipients are required to collect information on every Sponsor, Contractor, Sub-Contractor, etc. for each federal funded grant in excess of \$200,000 that involves housing rehabilitation, housing construction, or other public construction, to ensure compliance with Section 3 regulations. The HOME program falls under Section 3 requirements. Recipients are required to submit Summary Report, HUD Form 60002, and the annual report showing the recipients' Section 3 effectiveness.

The City of Fresno currently does not have a Section 3 Program in place. This program requires that the recipient comply with the following:

- 1) Notify Section 3 residents of employment and contracting opportunities
- 2) Facilitate employment and training of residents
- 3) Incorporate Section 3 clauses
- 4) Inform contractors of requirements
- 5) Assist contractors with compliance
- 6) Document compliance actions

Staff worked with the DBE Section in the Purchasing Division to draft a Section 3 Plan. The Development and Resource Management Department (DARM) believed that there was a requirement in which the Section 3 Plan needed to be presented to HUD as well as the City of Fresno Council for Action and Approval. The DARM Director received direction from their consultant that the Section 3 Plan can be adopted administratively into their Program Procedures Manual. Beginning July 2015, all contracts exceeding \$200,000 will have to comply with the Section 3 guideline and the Annual HUD Report 6002 will be filed annually along with the CAPER in FY16.

Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

### Finding 2014-007: Reporting on Federal Financial Report Standard Form 425 (Significant Deficiency)

Federal Program Title:	Federal Transit Cluster
Federal Catalog Number:	20.500 & 20.507
Federal Agency:	Federal Transit Administration
Federal Award Numbers:	CA-04,0137-00, CA-90-Y309-00, CA-90-Y622-01, CA-90-Y699-00,
	CA-90-Y794-00, CA-90-Y843-00, CA-90-Z026-00, CA-90-Z026-01,
	CA-90-Z157-00, CA-95-X072-01, CA-95-X224-00, CA-96-X011-01
Category of Finding:	Reporting

#### Criteria or Specific Requirement

The reporting compliance requirement in accordance with OMB Circular A-133, requires Federal Transit Cluster recipients to submit Federal Financial Report Standard Form 425 (SF-425) on a quarterly basis no later than 30 days after the quarter-end.

#### Condition

During our review of the City's compliance with reporting requirements, we noted that out of 38 quarterly SF-425 reports submitted for the year ended June 30, 2014, 25 reports were submitted late as follows:

<u>Grant Number</u>	<b>Quarter End Date</b>	Submission Deadline	Submission Date
CA-90-Y622-01	September 30, 2013	October 30, 2013	October 31, 2013
CA-90-Y699-00	September 30, 2013	October 30, 2013	October 31, 2013
CA-90-Y794-00	September 30, 2013	October 30, 2013	October 31, 2013
CA-90-Y843-00	September 30, 2013	October 30, 2013	October 31, 2013
CA-90-Z026-00	September 30, 2013	October 30, 2013	October 31, 2013
CA-95-X072-01	September 30, 2013	October 30, 2013	October 31, 2013
CA-95-X224-00	September 30, 2013	October 30, 2013	October 31, 2013
CA-96-X011-01	September 30, 2013	October 30, 2013	October 31, 2013
CA-90-Y699-00	December 31, 2013	January 30, 2014	January 31, 2014
CA-90-Y794-00	December 31, 2013	January 30, 2014	January 31, 2014
CA-90-Y843-00	December 31, 2013	January 30, 2014	January 31, 2014
CA-90-Z026-00	December 31, 2013	January 30, 2014	January 31, 2014
CA-95-X072-01	December 31, 2013	January 30, 2014	January 31, 2014
CA-95-X224-00	December 31, 2013	January 30, 2014	January 31, 2014
CA-96-X011-01	December 31, 2013	January 30, 2014	January 31, 2014
CA-04-0137-00	June 30, 2014	July 30, 2014	August 13, 2014
CA-90-Y309-00	June 30, 2014	July 30, 2014	August 13, 2014
CA-90-Y699-00	June 30, 2014	July 30, 2014	August 14, 2014
CA-90-Y794-00	June 30, 2014	July 30, 2014	August 14, 2014
CA-90-Y843-00	June 30, 2014	July 30, 2014	August 14, 2014
CA-90-Z026-01	June 30, 2014	July 30, 2014	August 14, 2014

#### Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2014

Grant Number	<b>Quarter End Date</b>	Submission Deadline	Submission Date
CA-95-X072-01	June 30, 2014	July 30, 2014	August 14, 2014
CA-95-X224-00	June 30, 2014	July 30, 2014	August 14, 2014
CA-96-X011-01	June 30, 2014	July 30, 2014	August 7, 2014

#### Cause

The condition noted was due to oversight in understanding the report due date and a lack of resources.

#### Effect

As a result of management not timely filing their SF-425 reports, there is a delay in the communication of necessary information to monitor transit activities to the grantor.

#### Questioned Costs

None noted.

#### Recommendation

We recommend the City develop procedures to ensure timely submission of required reports and to identify all reporting requirements for grants received.

#### Views of Responsible Officials

Management agrees with exception.

SF-425 reports submitted on October 31, 2013 and January 31, 2014 were submitted with the conjecture that reports were due at the end of the month. Reports will now be submitted prior to the due date of 30 days after the end of a quarter.

SF-425 reports submitted in August 2014 were submitted due to conflicting priorities and a delay in receiving project information from the Project Managers. The department has recently hired three project management staff members to oversee projects and increase the capacity of project management and reporting. Future reports will be submitted prior to the report due date. The department will also develop a list of grant projects and corresponding reporting due dates and distribute this list to all project staff.

### Status of Prior Year Findings and Questioned Costs For the Year Ended June 30, 2014

Reference Number	Description	Status
Financial Statem	ent Findings:	
2013-001	Grants Receivables, Revenues, and Deferred Revenues (Material Weakness)	See current year Finding 2014-001
2013-002	Capital Assets (Significant Deficiency)	Implemented
Findings and Que	estioned Costs Related to Federal Awards:	
2013-003	<ul> <li>Federal Program: Home Investment Partnerships Program (HOME)</li> <li>CFDA No.: 14.239</li> <li>Federal Agency: Department of Housing and Urban Development Category of Finding: Reporting (Significant Deficiency)</li> </ul>	See current year finding 2014-006

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#### Independent Auditor's Report on Supplementary Information

The Honorable City Council of the City of Fresno, California

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Fresno, California (City), as of and for the year ended June 30, 2014, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 19, 2015, which expressed an unmodified opinion on those financial statements. Our report includes references to other auditors who audited the financial statements of the City of Fresno Cultural Arts Properties (discretely presented component unit), City of Fresno Employees Retirement System and the City of Fresno Fire and Police Retirement Systems pension trust funds, as described in our report on the City's financial statements.

Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The accompanying schedule of passenger facility charge collections and expenditures is presented for purposes of additional analysis, as specified in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

This report is intended solely for the information and use of City Council, management, others within the City, and the Federal Aviation Administration and is not intended to be, and should not be, used by anyone other than these specified parties.

Newport Beach, California March 31, 2015 This page left blank intentionally.

#### Independent Auditor's Report on Compliance with Requirements Applicable to the Passenger Facility Charge Program and on Internal Control over Compliance

The Honorable City Council of the City of Fresno, California

#### Report on Compliance for the Passenger Facility Charge Program

We have audited the City of Fresno, California's, compliance with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies* (Guide), issued by the Federal Aviation Administration, applicable to the Airport's passenger facility charge program for the year ended June 30, 2014.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to the passenger facility charge program.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a material effect on the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. However, our audit does not provide a legal determination of the City's compliance with those requirements.

#### **Opinion**

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to the passenger facility charge program for the year ended June 30, 2014.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance to determine the auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of the passenger facility charge program will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency of the prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the Guide. Accordingly, this report is not suitable for any other purpose.

Newport Beach, California March 31, 2015

Schedule of Passenger Facility Charge (PFC) Collections and Expenditures Year Ended June 30, 2014 and for Each Quarter during the Year Ended June 30, 2014

Description	Beginning Balance Iliquidated PFC <sup>2</sup>	ŀ	PFC Revenues <sup>1</sup>	nterest arned <sup>3</sup>	penditures plication #2	Total	Ending Balance Iliquidated PFC <sup>2</sup>
Cash receipts and disbursements quarter ended September 30, 2013	\$ 4,571,100	\$	828,299	\$ 2,360	\$ -	\$ -	\$ 5,401,759
Cash receipts and disbursements quarter ended December 31, 2013	5,401,759		731,104	2,846	-	-	6,135,709
Cash receipts and disbursements quarter ended March 31, 2014	6,135,709		633,291	2,848	1,830,600	1,830,600	4,941,248
Cash receipts and disbursements quarter ended June 30, 2014	4,941,248		843,975	3,601	-	-	5,788,824
		\$	3,036,669	\$ 11,655	\$ 1,830,600	\$ 1,830,600	

<sup>1</sup> PFC revenues are reported when the cash is received.

<sup>2</sup> Unliquidated PFC collections have not been applied to approved PFC projects.

3 Interest revenue is reported when earned (accrued).

See Note to Schedule of Passenger Facility Charge (PFC) Collections and Expenditures.

#### CITY OF FRESNO Notes to Schedule of Passenger Facility Charge (PFC) Collections and Expenditures Year Ended June 30, 2014

#### Note 1. Basis of Presentation

The accompanying schedule of passenger facility charge collections and expenditures includes the PFC activity of the City of Fresno. Interest income is earned on deposit balances of PFC receipts. Passenger facility charge collection revenue and expenditures are presented on the cash basis of accounting, and the interest income is presented on the accrual basis of accounting. The information in this schedule is presented for purposes of additional analysis, as specified in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in preparation of, the basic financial statements.

PFC expenditures may consist of direct project costs, administrative costs, debt service costs and bond financing costs, if requested in the application. Eligible expenditures not requested or approved in the application are not applied against PFC collections. The accompanying schedule of PFC collections and expenditures includes the eligible expenditures that have been applied against PFC collections through June 30, 2014.

#### CITY OF FRESNO Passenger Facility Charge Schedule of Findings and Questioned Costs Year Ended June 30, 2014

None noted.

#### CITY OF FRESNO Passenger Facility Charge Status of Prior Year Findings and Questioned Costs Year Ended June 30, 2014

None reported.